Information Survivability Control Systems

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ABSTRACT

We address the dependence of critical infrastructures—including electric power, telecommunications, finance and transportation on vulnerable information systems. Our approach is based on the notion of control systems. We envision hierarchical, adaptive, multiple model, discrete-state distributed control systems to monitor infrastructure information systems and respond to disruptions (e.g., security attacks) by changing operating modes and design configurations to minimize loss of utility. To explore and evaluate our approach, we have developed a toolkit for building distributed dynamic models of infrastructure information systems. We used this toolkit to build a model of a simple subset of the United States payment system and a control system for this model information system.

Keywords

Infrastructure survivability, control, architecture economics

INTRODUCTION

The survivability of critical infrastructure systems, such as electric power distribution, telecommunications, freight rail and banking, has become a major concern of the United States government, and will garner increasing concern from industry [5, 16, 19]. The intuitive notion of survivability is clear: we want infrastructure systems that continue to provide acceptable service levels to customers in the face of disturbances, natural, accidental or malicious.

It is now believed that the reliance of infrastructure systems on fragile information systems puts infrastructures at risk of catastrophic failure. Threats arise from reliance on commercial (COTS) components of unquantified reliability and security, operational error, legacy software that defies comprehension and evolution, distribution, complex networks, and openings to outside manipulation through networks and outsourcing of design.

The vulnerability of critical infrastructure systems to failures in their information systems creates new challenges for software engineering research, as well as for research across many related disciplines, including systems engineering, computer security, real-time systems, etc. In software engineering, architectural support for survivability emerges as a research priority.

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Defensive architectural design, e.g., computer security and disaster recovery planning, is an aspect of a comprehensive approach to infrastructure survivability. However, when defenses fail to prevent disturbances, then reaction will be necessary to minimize the loss of utility provided by an infrastructure. In this paper, we address the reactive element of survivability. For example, in reacting to a coordinated security attack, computers hosting critical databases might be disconnected from a network. More generally, many dimensions of software reconfigurability might be used in a response mode, including but not limited to module location (mobility), implementation (design diversity), and interconnection (dynamic architecture).

We describe our approach, which is based on a control systems perspective and our previous work [11]. Control theory [1] provides a vocabulary for reasoning about how to keep systems operating as desired and for structuring information-based mechanisms to effect such control.

The characteristics of the systems that we seek to control imply novel control systems. Infrastructure systems and their information systems are large and distributed, so control must be decentralized. System-wide monitoring, reporting, and control implies some centralization, thus a hierarchical structure. Controlled systems change (e.g., as hardware fails and as they evolve), so a control system must be adaptive. Finally, we seek to control not physical but information systems, whose behaviors are described not by differential equations but by discrete state transitions, so we need discrete state control systems. These considerations take us beyond canonical control theory. We recognize that our appeal to control theory begins at the metaphorical level. Strong theorems, e.g., on stability, robust control, etc, are unlikely to hold in our context.

Section 2 presents the rationale for a control approach. Section 3 introduces a toolkit for building dynamic models of infrastructure information and systems. Section 4 presents a simple model of one information system; and Section 5, its controller. We summarize insights in Section 6 and related work in 7. Section 8 presents our conclusions.

1. SURVIVABILITY CONTROL SYSTEMS

An infrastructure provides to each customer a *service stream over time*. For example, the electric grid provides a stream of electricity to each home and business. Such a stream has a *value* or *utility* to a customer depending on its particular needs. Provision of energy to homes is more valuable to customers in winter than summer, for example. At some level, there is an aggregate *value added* that depends on the reliance of each customer on service and the criticality of each customer in a broader context, as defined by societal or business policy.

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Standard Form 298 (Rev. 8-98) Prescribed by ANSI Std Z39-18 The consequence of a disruption of an infrastructure system is a reduction in the service streams provided to customers. The result is a *loss of value over time*. The cost to a given customer depends on its reliance on the service and on the kind and duration of disruption. Individual costs sum to an aggregate cost. Survivability means that this aggregate cost is minimized and that it remains within acceptable bounds under a defined set of normal and adverse circumstances. The definition of acceptable is a societal issue. The set of circumstances for which assurances are provided has to be based on a valid understanding of the risks actually faced.

Society now finds itself in a situation in which survivability is not ensured under reasonable definitions of *acceptable cost* and given apparent risks. Massive computerization of infrastructures has enabled major efficiency gains but at the cost of tightened coupling. Just-in-time delivery of automotive parts by rail has enabled dramatic inventory reductions, for example; but manufacturers are now more reliant on a reliable stream of timely rail deliveries. The cost of interruptions grows more rapidly in time now than before computerization. At the same time, the increasing reliance of rail on computers increases its vulnerability to disruption. We need approaches to infrastructure design and evolution that simultaneously enable the efficiencies that computers make possible while ensuring that the costs of service stream interruptions remain acceptable in the face of disruptions to the information systems.

Control system perspective of survivability

In this paper we outline a control systems approach to the problem of reactive survivability management. The information systems that run infrastructures appear to be vulnerable to disruption—by natural disaster, accident, mismanagement, design error, malicious attack, etc. In the face of such disruptions, actions must be taken to ensure that the infrastructures continue to meet their survivability requirements.

When disrupted, an information system must be adjusted to assure continued provision of the information services on which the infrastructure services depend. Adjustment will involve reconfiguration. To be reconfigured, an information system must be reconfigurable. System reconfigurability can occur at many levels, including operating parameters, module implementations, code location, replacement of physical devices, etc. We will call the set of possible configurations of an information system its *design space*.

The traditional approach to managing complex systems, such as avionics platforms, to ensure continued acceptable provision of service is to use a control system. We envision the use of control to manage *information systems* based on data from infrastructures, their information systems, and their operational environments. In essence, such a control system is responsible for choosing a configuration at each point in time based on current conditions to minimize cost, with some assurances that it stays within acceptable limits.

As illustrated in Figure 1, a given configuration supports some level of infrastructure service. A given service level is related to cost through context as discussed above (e.g., is it winter?). The design space determines the extent to which a control system can manage cost under disturbance. An information system for a survivable infrastructure must have a configuration enabling acceptable service provision for each defined hazard or circumstance to which the infrastructure and its information system is subject.



Figure 1. Survivability control system concept

The idea of using control to manage information systems is not entirely new, as we discuss in Section 7. Our contributions are: (1) formulating survivability as a large-scale control problem; (2) deriving basic characteristics of survivability control systems from salient properties of infrastructure information systems; (3) presenting an experimental framework and research methodology; and (4) a set of insights arising from the control perspective. Our work represents initial steps in a difficult area. A great deal of work remains to be done.

Hierarchical adaptive control

To maintain acceptable behavior, a control system manipulates a controlled system based on a model of the system, sensor data that reflect its state, degrees of control available to the control system, and other such information (including, in *stochastic control*, estimates of probabilities of future states of nature). Examples are familiar to every engineer.

We frame decentralized, hierarchical, discrete-state, adaptive control as an architectural style for survivable infrastructure information systems. A decentralized control system is one in which parts of the control system control parts of the underlying system autonomously. An adaptive control system is one that can continue providing control in the face of changes to the controlled system and to the control system. For example, an adaptive control system for an avionics application can ensure that an aircraft remains under control even if it loses part of a wing and some sensors in an air engagement. A hierarchical control system is one in which control actions are determined at several levels, with low-level control elements influencing and being influenced by higher levels of control. Tactical decisions might be made close to individual components in a controlled system, while strategic decisions are made at a higher level based on aggregated global system state.

In our formulation, the controlled system is the information system automating an infrastructure system. In freight rail, for example, the physical system comprises rails, cars and locomotives. This infrastructure is controlled by a complex information system that manages train assembly, dispatch, scheduling, motion control, billing, and so on, to meet performance, safety, business and other objectives. We envision superimposing a survivability control system atop such an information system. Among a wide variety of survivability properties achieved by this structure, such a control system would implement intrusion monitoring and response; system-wide fault tolerance; and controlled service degradation under adverse conditions.

Why hierarchical and adaptive?

The need for a hierarchical structure is implied by the size and distribution of infrastructure information systems. It is implausible, for example, to have a single computing node monitoring the entire United States banking system. Each major bank would have a local control system interacting through abstract interfaces with higher-level (e.g., Federal Reserve) and lower-level (e.g., branch) control systems.

A hierarchical structure is natural to support scalability through local control and the passing of aggregated status information up and down a hierarchy. Such information flows will be needed in practice to implement system-wide reconfiguration policies with acceptable performance. Such a structure enables local control nodes to implement policies based on both local information and aggregated global state passed down from above. In addition to performance, hierarchy enables abstraction and complexity control in control system design and implementation. Details of local application nodes are abstracted by local control nodes. Higher level control nodes are specified and implemented in terms of the observable and controllable aspects of control nodes at the next level down the control hierarchy. Hierarchy is also intended to foster evolvability of control systems as the information and infrastructure systems and their operational environments change.

A disciplined approach to the modular design of the control system will also be critical in building *adaptive* control systems that can tolerate the loss, addition, or modification of control and controlled nodes. The control concept of *multiple-model adaptive control*—in which the control system views the controlled system as being in one of a number of possible distinct operating regimes in which distinct control rules apply—appears to offer attractive prospects. Our dynamic modeling toolkit, which we describe next, provides a capability that can be used to connect control nodes so that a control system has a model of both the controlled system and of its own configuration.

2. A TOOLKIT FOR EXPERIMENTAL SYSTEMS

A serious impediment to research on infrastructure survivability is that researchers can neither experiment with nor even measure infrastructures or their information systems because they have little or no access to them. Our approach is to build operational models of these systems, and to explore, develop and evaluate our control systems approach in the context of these models. The idea of building infrastructure simulations is not new: modeling is done routinely in the electric power industry, for example; and such simulations are typically used as subjects of and elements in control systems for the physical infrastructure elements [26]. We know of no other work using operational infrastructure models as subjects of control systems for survivability research.

In this section, we describe briefly our toolkit for building models of infrastructure systems and their control systems. A more complete description appears elsewhere [10]. The basic building block in this toolkit is a computational process that we call a *virtual message processor (VMP)*. VMPs are a flexible mechanism for building distributed dynamic models and control systems.

A VMP is a multi-threaded message dispatching process that can be programmed arbitrarily to support object-oriented and other message passing design styles. VMPs communicate by passing *Message* objects, which are structured, application-level messages that are serialized for network communication. Each VMP in a system has an integer address. VMPs send messages to each other using these addresses. At the network level, TCP is used. A VMP is implemented as a Windows NT process. A dynamic model of an infrastructure system and its associated control system is implemented as a set of communicating VMPs (henceforth *nodes*). In the next section, we describe a highly simplified model of the United States payment system that we built in this style.

A key property of the design of our toolkit is that a new node can be inserted transparently between any other two nodes. Each node used to model an application element (such as a bank) has one exactly one such associated node. Messages passed between application nodes are thus routed through these interposed shell [10] or mediator [21, 22] nodes. Because messages are represented as application-level objects, shell nodes can process communications between application nodes at the application level, and so can reason about and modify the system state and behavior in domain terms. This ability enables us to build model systems that reflect upon and modify their own operation. We use "shell" and "mediator" nodes in a variety of ways in our models. Modeling the transparent wrapping and monitoring of legacy systems is one such use. Other uses are implementation details within our models. We use shell processes to receive messages from nodes that simulate failures of and attacks upon application nodes, for example.

We implemented this "modeling middleware" on Pentium-based machines running Windows NT, using Visual C++ 5.0 and the Microsoft Foundation Class (MFC). We have experimented with models running on a platform of about a dozen machines distributed across the United States and connected via the Internet, with machines in Charlottesville (VA), Portland (OR), Tucson (AZ), and Pittsburgh (PA).

3. A MODEL OF THE U.S. PAYMENT SYSTEM

In this section, we describe as an example a distributed dynamic model of the United States payment system together with a variety of malicious attacks to which it might be subjected. Our model is simplified in relation to the real banking system, of course, but it captures some essential function and architecture [12].

Our system models a three-level hierarchical banking system with branch banks at the leaves, money-center banks in the middle, and the Federal Reserve system at the root. Depositing "checks" at a branch bank results in requests for transfers of funds among accounts. When a check with a source-account number, destination-account number, and amount is deposited in a branch bank, the check is handled internally at the branch bank if both accounts are within that branch. If not, the check is passed up to the money center. If the source-account number of the check is at a branch bank that is connected to the money center in question, then the check deposit request is routed there. If not, then the check must be routed through the Federal Reserve. Checks for small amounts are aggregated at the money centers for processing through the Federal Reserve in a batch clearing process. Large checks are handled individually as they are deposited. The Federal Reserve transfers funds as necessary. When a check reaches the branch bank holding the source account, the check either clears or bounces and the status is routed back through the system accordingly. The money-center banks maintain balances in their accounts at the Federal Reserve Bank to allow the necessary funds transfers. This model is based on our domain study of the banking system [12], and models the payment reasonably well at a gross level.

Figure 2 illustrates our model in a form simplified slightly for presentation. The actual model comprises 11 application nodes: one Federal Reserve Bank node, three money-center bank nodes,



Figure 2. Payment system model and ancillary nodes

and seven branch-bank nodes, each modeled as a VMP. Each application node runs on its own computer. In addition, a requestgenerator node communicates with application nodes to simulate bank customers depositing checks. The request generator sends check deposit requests randomly to branch banks at a specified frequency. Another node injects faults into the system to simulate a variety of attacks on banks:

- penetration of a single node,
- simultaneous penetration of several nodes either within the same bank company or on several companies, and
- penetration of several nodes within a specified time within the same bank company or across several companies.

The first type of attack models a simple hacker scenario. The other two model coordinated attacks in which either one organization is the target or several are simultaneous targets.

4. A SURVIVABILITY CONTROL SYSTEM

To explore, develop, and evaluate control-system based survivability architectures, we have designed and implemented a prototype control system to manage our dynamic model of the banking system under attack. The prototype system includes the payment system model and a control system that reconfigures the payment system in response to several types of attack.

System structure

Figure 3 illustrates the structure of the payment system and superimposed hierarchical control system, omitting the fault injection and application load generation nodes. The payment system (application) nodes are white. The bb_{ij} are branch banks. The *mcb_i* are money-center banks. And *frb* models the Federal Reserve Bank. Elements of the control system are depicted as circles and ovals in gray. Successively higher levels of control of each level of the control system is indicated by the nesting in the diagram. Each of the model application and control system nodes is implemented as a VMP.

Each bank node, including branch banks, money-center banks, and the Federal Reserve, has a local control node to enforce policies for that bank. These nodes detect and report potential intrusions into the bank's information system and monitor communication traffic, both incoming and outgoing, for the node. Each money-center bank has a control node whose scope is the money-center bank and subordinate branch banks. This higher control level manages the system rooted at and including the



Figure 3. Superimposed hierarchical control system

money center bank. This higher-level control node communicates with subordinate control nodes, accepting reports from them and passing aggregate system-level information to them. Finally, the overall system has a control node whose scope is the Federal Reserve's local control node and the control nodes of the moneycenter banks.

In addition to communicating with higher and lower level control nodes, each control node provides a user interface at the bank at that control node's level in the hierarchy. This monitoring and control interface reports status to human management, and provides for human-initiated control actions in addition to automated control actions.

Hierarchical, distributed, multiple model control

Figure 4 gives a more detailed view of the hierarchical nature of the control system. The control system building block is the *control component*. The control system is decomposed into several layers of control components. Each controls an application node or a set of control components—a *controlled component*. The dotted lines indicate feedback from lower level to higher level controls.

A given control policy will perform well under some range of operating conditions. For example, an efficient but vulnerable configuration might be controlled under one policy, and under a different one in a less efficient but more secure configuration (e.g., in which new application nodes are prohibited from entering the system).

This observation leads us to the notion of multiple-model control [15]. In traditional control theory, multiple-model control is used to partition non-linear systems into piece-wise linear systems, with each piece subject to a different, analyzable policy. To



Figure 4. One level of hierarchy in the control system

explore this idea for information-systems control, we have decomposed the operating range of our dynamic model into four regimes based on the kind of attacks with which we are concerned. We use this factor as the variable to characterize the operating regimes:

- No-attack. The system is running in its normal state.
- Single-attack. The system is experiencing scattered attacks on individual nodes. The nodes may be branch, moneycenter, or Federal Reserve Bank nodes.
- Regional-attack. There are coordinated attacks on multiple nodes belonging to the same company.
- Widespread-attack. Multiple bank nodes across several companies are experiencing coordinated attacks.

For purposes of exploration, we adopt the simplistic view that loss of value is minimized by shutting down banks that are under attack, rather than letting them operate with a risk of corrupting the banking system. In the no-attack regime, controllers monitor payment system nodes. In this regime, the control system must be efficient and affect the payment system minimally. The goal is to maintain close to full service under a single attack, and to secure trusted nodes under regional or coordinated attack. The control actions for these regimes are specified as different control policies.

Multiple-model control is implemented using multiple control components at various levels of the hierarchy. The structure of a single control component is shown in Figure 5. A control node has of a set of models of the controlled system, a set of controllers implementing control policies, a model selector, and a controller scheduler. The system behaviors is compared to the multiple models by the model selector, which determines the regime (model) in which the controlled component is operating. Using the selected model and other controlled component information, the controller scheduler chooses a suitable controller (control policy) to control the component.

A control component reports local model information both up and down the control hierarchy. Higher level control nodes collect information about nodes within their scope of control, form models, and propagate them to subordinates. The scheduler in each control component selects a local controller based on the global model it has, the local model of the system it controls, and information on other controlled components. The selected local controller remains active until the scheduler replaces it.

Model and policy representation

At present, our control system nodes are based on finite state machines (FSMs) with abstract-data-type interfaces. One potential advantage of this choice is that it will preserve a degree of analyzability—e.g., using model checking—not feasible with a richer computational model. However, analysis itself remains as future work. If we find that a richer computational model is needed (e.g., abstract data types or adaptive agents), encapsulation of implementations behind interfaces will ease the transition.

Each local control node is in one of the four operating regimes described above: one in which there is no attack; one in which there is a local attack on its controlled node but no other attacks elsewhere, to the best of its knowledge; one in which the money center bank to which it belongs is under attack (the Federal Reserve belongs to no such bank); and one in which the whole banking system is under attack.



Figure 5. Structure of a control component.

Our current design is intended to permit us to explore the issues involved in passing information up and down a control hierarchy to enable proper switching among models and associated control rules. In practice, a control system would behave differently in different modes: e.g., reporting possible more eagerly in circumstances in which other nodes of the same money center bank are under attack, or perhaps even disconnecting itself from the network under a more severe threat, e.g., coordinated attack.

In our implementation, local control nodes receive information from parent control nodes needed to drive switching among models; however, we have not yet designed control rules that use this information in a realistic way. Our local control nodes use a single policy. Each maintains a sensor logically inserted into the local banking node. The sensor models an intrusion detection system running within the organization (branch, money center, or Federal Reserve) that signals whether that bank is under a security attack or not. Our sensors send *under-local-attack* and *not-underlocal-attack* notifications. At a detailed implementation level, these events are sent in response to directions from the "fault injection node," which simulates effects of intruder behaviors.

The local control policy responds to a *under-local-attack* status by switching the controlled bank node to an *off-line* mode, modeling a bank closure. In this mode, the banking node buffers checking requests but does not process them. When *not-under-local-attack* is detected, the control node puts the bank back in operation.

In addition to reconfiguring bank nodes, local control nodes forward *under-attack* and *not-under-attack* notifications to their parents. If two or more subordinate control nodes report *underattack*, then the parent control node concludes that its domain is under coordinated attack, so it sends *bank-under-attack* to its subordinate control nodes, and *under-attack* to its parent. Thus, for example, if a branch bank and its money center bank both report local attacks, then the money center control node reports to the local control nodes for both the money center bank and for both branch banks that the bank as a whole is under attack.

Similarly, if the top-level control node sees two or more banks *under-attack* (e.g., the Federal Reserve and a money center bank), it sends *coordinated-attack* to its subordinate nodes, which then forward this event to their subordinates. Forwarding of *bank-attack* and *coordinate-attack* messages enable switching of models and control rules at all levels.

Implementation status

We have completed implementation of our banking system model using the node toolkit, and have implemented a simple control policy in a single node. We are now implementing the distributed control system. Each node implements either application-specific (banking) or control-system-specific code.

5. INSIGHTS FROM EXPLORATORY WORK

Work to date has provided insights into research methods for information survivability, the design of applications for survivability, and the design of survivability control systems. We now discuss a number of these insights.

Application design for survivability

For an information system to be subject to control, so as to ensure continued provision of the information services on which an enterprise depends, it appears that the information system must be designed for reconfiguration. That is, the application must provide a sufficiently rich design space to provide scope for a control system to reconfigure it to handle specified adverse conditions. Our situation is different in at least two ways. First, survivability demands flexibility to respond to adverse conditions related to information systems operation, not just for market segmentation or incremental delivery.

How best to determine and specify requirements for such flexibility is an open research question in our opinion. The problem appears complex. It requires an understanding of the impact on customers of service stream interruptions, how information system failures can cause interruptions, and how hazards to information systems lead to failures. Moreover, the costs of such flexibility have to be balanced against benefits, the latter of which, like insurance policies, are contingent on the flexibility being needed at some time.

Flexibility requirements analysis and specification

Information systems that run infrastructures systems should be amenable to reconfiguration under all kinds of plausible adversity. Unfortunately, an information system that has not been designed for flexibility in a specific dimension is unlikely to be flexible. The extent to which existing infrastructures were so designed in the dimensions needed for control in the face of emerging hazards and threats is unclear. Although some flexibility is obviously present, e.g., often for standard fault tolerance or disaster recovery, the ability of these systems to handle the novel and emerging threats is questionable. Some operational systems clearly were not designed or tested for such flexibility. In the future, we envision a systematic approach to the design of infrastructure information systems that integrates mechanisms which: (a) mask certain disruptive events (such as hardware failure); (b) limit certain events (such as security violations); and (c) provide design alternatives to allow controlled reconfiguration.

Subjecting legacy systems to novel forms of control

While analysis and specification of flexibility requirements appear to present significant challenges, implementing the requirements presents additional difficulties. One especially difficult problem is presented by legacy infrastructure information systems. Legacy software systems are an essential part of most infrastructures. The problem is two-fold. First, these systems were presumably not designed to have the kinds of flexibility needed in the face of novel threats. In our domain analysis of several applications we have observed such cases. Second, these systems are generally old, complex, and structurally degraded, and thus hard and costly to change—often infeasibly so because they are under tight monetary and intellectual capital-budgeting constraints. What can we do with legacy systems whose design space is poor and that cannot easily be changed?

One partial answer appears to lie in transparent extension of the design space of existing systems. To make the point concrete, consider our banking dynamic model. Our original banking nodes had operations permitting the nodes to be either on-line or not, but the nodes had no function for buffering requests during periods of suspended operation. We achieved transparent extension of the space of operating modes using the shell structure provided by our node mechanism. In particular, by "wrapping" the bare banking nodes behind transparent wrappers that added a buffering function, we enriched the design space enough for our control system to meet its objectives.

In a sense, then, our recipe for survivability hardening of existing legacy infrastructure information systems is first to extend (and perhaps also restrict) their design spaces using a wrapping technique; then subject the modified systems to survivability control. We have demonstrated this approach in the context of a simple dynamic model. We have not proven the approach for real infrastructure systems; but wrapping is a well known and widely used technique for encapsulating and extending legacy systems. We have formulated and provided a proof of concept for a principled approach to an extremely complex problem.

Security of the control system

Adding complexity to a complex system in an attempt to make it better often makes it worse. This principle applies to our approach very clearly. A design that inserts into a critical system a control system able to manipulate it in dramatic ways presents an obvious risk: the control system becomes a rich target for a potential adversary.

Securing the control system thus becomes a key objective. A particularly interesting issue is that sensors that report information on the controlled system to the control system, on which the decisions of the control system are based, often run on the same platforms as the controlled system. If those platforms are vulnerable to attack, then so are the sensors. By spoofing sensor data, an adversary could mislead the control system into taking an action that serves the objectives of the adversary.

This observation has led our research team to focus on a little studied security problem: running trusted code on untrusted platforms, a problem dual to the "Java security problem" of running untrusted code on trusted platforms. We believe that, in general, there is no solution to the problem we have formulated, but that means can be used to raise the cost to spoof to a discouraging level. In practice, a broad range of security and other measures would be taken to provide defense in depth of such a control system.

Control structure determined by information flows

One of the things that we learned when taking the control systems perspective is that the information that has to be passed within a control system depends in large part on the control rules to be enforced. A policy declaring a global bank holiday if any bank is attacked requires the propagation only of a Boolean value indicating whether any bank is under attack, for example; while our richer policy requires richer flows. Thus, there is likely no one architectural style for survivability control. Rather, we envision an astructures from the intellectual discipline of control theory.

Need to reason about relative dynamics

Another observation is that the dynamics of a control system have to be sufficiently faster than those of the controlled system in order for time-sensitive control rules (survivability policies) to be enforced. For example, a policy might require that a subtree be spliced out of the network before a disturbance within that subtree can propagate to other parts of the application system. Functional properties are not enough; real-time control appears likely to emerge as an important issue.

6. RELATED WORK

Control theory [1] provides a mature way of thinking about and designing information flows and feedback to maintain complex systems under desired behavioral conditions over time. For traditionally engineered systems, control theory provides a rich set of modeling and analysis methods based on advanced mathematical analysis. At present we have in control theory a metaphor that appears able to serve as a basis for a novel software architectural style, leading to a deeper understanding of the nature of the important but still inchoate concept of *survivability*.

The simple control system that we presented implements a *static* optimization scheme: a precomputed policy that defines the action to take under specified circumstances. Control theory suggests an appeal to the idea of *stochastic optimal control*, with a control system using a probabilistic model of possible future conditions to choose an action that yields best *expected* results. Management of uncertainty appears to be a key problem for infrastructure suvivability. However, it is too early to know whether stochastic control has a significant role. One problem is that policy-makers might not be willing to permit probabilistic control rules.

A second problem is that it might difficult to formulate an explicit objective function (*cost*) for a control system to minimize in the complex and policy-dependent domain of infrastructure protection. Computational complexity owing to the sizes of the state spaces involved also seem likely to be a serious issue. Nevertheless, the metaphor seems to lead to interesting structuring techniques and to useful albeit still imprecise problem formulations.

We will continue to pursue connections between software design for survivable infrastructures and the clean but not always directly applicable concepts of control. In a related project, we are applying concepts from options theory—an economic application of stochastic optimal control, and of optimal stopping theory in particular—to reason about the value of flexibility in software products and processes [23].

The application of control systems concepts in software design is not new. Jehuda and Israeli [9] propose a control system for dynamically adapting a software configuration to accommodate varying runtime circumstances impacting on real-time performance. In contrast to our work, which leaves the objective function as a qualitative notion, Jehuda and Israeli use explicit optimization. In CHAOS [7], real time systems are adapted with the use of an entity-relation database modeling system structure. Control systems ideas have been used in distributed application management. Meta [14] is an architecture and a tool that uses a non-hierarchical control system to optimize performance in faulttolerant distributed systems using Isis. Distributed application management (e.g., [2, 24]) employs services supporting the dynamic management of distributed applications. Network management uses control concepts to manage networks and their running software [3, 4].

However, the major objective in such work is to monitor and improve application or network performance in traditional dimensions, e.g., runtime efficiency. By contrast, our use of control is targeted at enhancing the survivability of controlled applications. Many of the control-based ideas that have been developed by others promise to contribute to our work on survivability control.

When considered from the perspective of survivability, the techniques developed in the areas of reliability, availability and security can contribute to system survivability but they are not sufficient. Techniques for achieving reliability, for example, assume different failure models and are aimed at different target applications. Similarly, security techniques are used to harden a system but typically do not provide any solution when the system is compromised.

Intrusion detection provides a way to monitor abnormal behaviors of a system. EMERALD [18] introduces an approach to network surveillance, attack isolation, and automated response. It uses distributed, independently tunable surveillance and response monitors as basic building blocks, and it combines signature analysis with statistical profiling to provide localized protection. A recursive framework is proposed for coordinating the dissemination of analyses from the distributed monitors to provide a global detection and response capability. At present, Emerald primarily focuses on the monitoring of security disturbances. Our control metaphor emphasizes the need to monitor a range of phenomena (e.g., dissemination of corrupt data) and to have highlevel policies for automatic response.

GrIDS [20] is a graph based large network intrusion detection system. It collects data about computer activity and network traffic, and aggregates this information into activity graphs which reveal the causal structure of network activity. This is an intrusion detection system. No response mechanism is discussed. The graph based detection mechanism could perhaps be used in our architecture.

The Dynamic, Cooperating Boundary Controllers program [25] is developing a capability to allow traditionally static and standalone network boundary controllers (e.g. filtering routers and firewalls) to work cooperatively to protect networks. The capability is achieved through the use of an Intruder Detection and Isolation Protocol (IDIP). The work attempts to address the network intrusion problem only.

Hiltunen and Schlichting propose a model for adaptive systems [8] that respond to changes in three phases: change detection, agreement, and action. It is used for performance and fault-tolerance. Goldberg et al. discuss adaptive fault-resistant systems and present some examples [6]. Our approach provides a way to embed adaptation in the system through multiple model control. Different control policies may be adaptively used for different operating regimes.

Parnas has discussed specification of computer programs that serve as control systems. In his view, the salient variables are the monitored and controlled quantities in the environment, and the inputs and outputs of the software system, which represent those quantities. The requirements are then specified by relations on these variables [17]. This work appears directly applicable within our framework.

Finally, we note that a range of results in the broader area of theoretical software architecture promise to aid progress in survivability research. The ability to analyze control policies and their implementations would likely depend on such work. For instance, such research as that by Kramer and McGee on reasoning about component interconnection structures that change dynamically [13] could play a role in validating control policies that manipulate architectural interconnection for survivability control.

7. CONCLUSIONS

Dealing with the fragility of critical information systems is a significant problem that must be addressed if disruptions to our everyday activities are to be prevented. That disruptions can occur is well illustrated by the many incidents that have already been reported.

Societal exposure to information systems is increasing as new applications (such as electronic commerce) are developed, as existing applications incorporate information systems to improve their efficiency, and as existing applications move from expensive closed private networks to less-expensive open Internet-based communication. The threats are also increasing. On the horizon is the prospect that critical information systems will become the targets of terrorist groups and even unfriendly foreign governments.

Dealing with disruptions that occur, no matter what the cause, requires diagnostic and corrective actions to be taken. In almost all cases, minimizing the loss of aggregate value to users and ensuring that it remains within a range required to safeguard the public interest is achieved only by taking a system-wide view.

We claim that one formalism that shows promise to aid in reasoning about this problem in infrastructure information systems is hierarchic adaptive control. In this paper, we have presented the architectural notion of survivability control systems. We have described some of the details of this architecture and illustrated the approach using a simple example derived from the banking domain. The implausibility of experimenting with actual infrastructures led us to a research methodology based on dynamic models as platforms on which to build and evaluate architectures, with room for expansion through the use of richer models.

Developing highly survivable critical information systems is not going to come about as the result of any single advance. These systems pose many challenges that will require innovation in a number of areas if they are to be addressed adequately. The control-system architectural perspective is a general framework for dealing with part of the problem.

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