# DAHLGREN DIVISION NAVAL SURFACE WARFARE CENTER





NSWCDD/MP-03/24

RECORD OF PUBLIC MEETING FOR OPERATIONAL TEST OF PULSED FAST NEUTRON ANALYSIS (PFNA) CARGO INSPECTION SYSTEM AT YSLETA PORT OF ENTRY COMMERCIAL CARGO FACILITY, EL PASO, TEXAS

BY JAMES SPACCO (SENSOR CONCEPTS & APPLICATIONS, INC.)

STEPHEN HAIMBACH (NSWCDD COUNTERDRUG TECHNOLOGY PROGRAM OFFICE)

SYSTEMS RESEARCH AND TECHNOLOGY DEPARTMENT

**MARCH 2003** 

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and relative concentrations of key elements are used to identify specific substances of interest (e.g., explosives, narcotics, etc.).					
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#### FOREWORD

This document summarizes a public meeting held in connection with the environmental assessment conducted as part of the operational test of the Pulsed Fast Neutron Analysis (PFNA) Cargo Inspection System at Ysleta Port of Entry Commercial Cargo Facility located in El Paso, Texas. The meeting was held in El Paso, Texas, on 14 January 2003 to inform the public about the project and to provide a forum for citizens and public officials to voice their concerns.

PFNA technology will be used for determining the presence of contraband, drugs and weapons, etc., in cargo containers and trucks. This technology measures the elemental contents (e.g., oxygen, nitrogen, etc.) within volume segments of a scanned object. These measurements are used to generate three-dimensional "maps" of the object's elemental composition. The amounts and relative concentrations of key elements are used to identify specific substances of interest (e.g., explosives, narcotics, etc.). A system has been designed to use this technology for inspecting vehicles, such as trucks and tractor trailers.

Approved by:

R. NEAL CAIN, Deputy Department Head Systems Research and Technology Department

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## PURPOSE

This document summarizes a public meeting held in connection with the Environmental Assessment conducted as part of the operational test of the Pulsed Fast Neutron Analysis Cargo Inspection System (PFNA-CIS).

#### SUMMARY

A public meeting was held in El Paso, Texas on 14 January 2003. The purpose of the meeting was to inform the public about the project and to provide a forum for citizens and public officials to voice their concerns.

#### BACKGROUND

In the post 9/11 World, American citizens recognize, more than ever, that protection of national borders is the foremost responsibility of government. In the age of global terrorism, the biggest defensive challenge is identifying security threats before damage can be done.

Threats can be of many forms, but most agree that the materials needed for terrorism and drug dealing will likely enter the country hidden in the cargo that routinely crosses the border every business day. Non-Intrusive Inspection Systems allow those who guard the border to examine cargoes without having to physically unload the cargo containers.

A large number of Non-Intrusive Inspection Systems are deployed at ports of entry around the United States. While helping to make the inspection process more effective, current technology has shortcomings. Many of the current systems pass x-rays or gamma rays through the inspected vehicles and their cargoes. To discover potential contraband, the system operator must recognize it by its density or unique shape. All of today's systems require a high degree of operator interaction looking at visual images to determine whether more detailed investigation of a particular load is warranted.

Pulsed Fast Neutron Analysis (PFNA) is a radiation-based method that has been developed into a Non-Intrusive Inspection Technology. This technology was designed to determine the presence of contraband and indicate its precise location with no operator input. By automatically detecting the proportions of specific chemical elements within the cargo container, the system alerts enforcement personnel when a match is made with target compound "fingerprints." PFNA has been successfully demonstrated in a laboratory setting using a limited range of cargo. Yet, to be useful in the war against terrorism and drugs, the technology must perform well in real life conditions. Simulating the variety of cargo, vehicles, and operating conditions encountered at a port of entry in a laboratory is of limited value. The only way to definitively determine the utility of the technology (detection capability, throughput, "false alarm" rate, etc.) is to subject it to the actual field conditions.

Members of the U.S. Congress recognized that moving a promising technology from the laboratory to the field could only happen after successful operational testing. Hence, Congress

appropriated funds and provided specific direction to the Department of Defense to conduct a real-life test of the technology.

Based on a review of candidate locations having a high volume of incoming commercial traffic, the Ysleta Commercial Cargo Facility in El Paso, Texas was identified as the best test site. Under the proposed action, the government will construct a test facility (approximately 9 months) and operate it with the commercial stream-of-commerce (for a maximum period of 6 months).

In accordance with Section 102 [42 USC § 4332(2)(C)] of the National Environmental Policy Act (NEPA), the Department of Defense is preparing an Environmental Assessment for the proposed action. An Environmental Assessment was required to provide information on any potential impacts to the human and natural environment that may result from the proposed action. A public meeting was planned as part of the process to identify areas of investigation for the assessment.

#### PUBLICATION OF THE MEETING

The meeting was announced in the *El Paso Times* weekly for the month preceding the meeting. Copies of the announcements are presented in Appendix A.

Letters announcing the meeting were sent to potential stakeholders in mid-December 2002. Two different letters were sent. One letter included an attachment that described the project. The other letter did not include the attachment because it was a follow-up to an earlier letter, which had had the attachment. Both letters were translated into Spanish for addressees in Mexico.

Samples of the announcement letters are shown in Appendix B. Addressees for the letters are identified in Appendix C.

## CONDUCT OF THE MEETING

Meeting attendees were encouraged to register on a sign-in sheet at the entrance to the meeting room. A list of attendees, including personnel supporting the project in an official or business capacity, is shown in Appendix D. A total of 47 people were at the meeting.

The entire meeting was videotaped. Additionally, a court stenographer was present to record and transcribe the meeting. A translator was also present who provided Spanish translation via dedicated sets of headphones that were made available to the audience. Annotated copies of the presentation were made available for the hearing impaired or others if they desired a copy.

The program manager, Dr. Stephen Haimbach, acted as the master of ceremonies. After giving some administrative remarks, Dr. Haimbach delivered a 20-minute presentation. A copy of the presentation is shown in Appendix E.

At the conclusion of the presentation, copies of written questions were collected from the audience and distributed to members of a four-person panel consisting of:

- Leslie A. Braby—Leslie A. Braby holds a Ph.D. in Radiological Sciences. Dr. Braby is a research professor of Nuclear Engineering at Texas A & M University. He holds a Ph.D. in Radiological Physics. His main area of expertise is radiation dosimetry with secondary interest is biophysics. Dr. Braby is a member of the National Council on Radiation Protection and Measurements and the International Committee on Radiation Units and Measurements.
- Peter Ryge—Peter Ryge holds a Ph.D. in Nuclear Physics. Dr. Ryge is Ancore Corporation's Vice President of Engineering. He has over 20 years experience in instrumentation development and experimental work, especially using nuclear techniques in nondestructive measurements. He is a member of the American Physical Society and the Institute of Electrical and Electronic Engineers.
- **Richard T. Whitman**—Richard T. Whitman is the Radiation Safety Officer for the U.S. Customs Service. Mr. Whitman has had radiation safety training with the Army, Navy, Oak Ridge and Georgetown University, including dosimetry, neutron work, hospital radiation, and shielding.
- P. T. Wright—P. T. Wright is the director of U.S. Customs Service field operations for West Texas and New Mexico.

Following a break, the meeting resumed. Either the member of the audience who submitted it or Dr. Haimbach read each written question. Dr. Haimbach asked one or more members of the panel to address the question. The written questions and the submitter's name (if provided) are presented in Appendix F.

A roving microphone was made available to members of the audience to clarify their questions or to ask follow-up questions.

A transcript of the entire meeting is included as Appendix G.

# APPENDIX A

# NEWSPAPER ANNOUNCEMENTS OF THE MEETING

VERIDIAN INFORMATION SOLUTIONS

6066 LEESBURG PIKE, SUITE 400

FALLS CHURCH, VA 22041

AD # 872897

LINES 58

COST: \$147.10

#### PUBLISHERS AFFIDAVIT

STATE OF TEXAS COUNTY OF EL PASO

Before me, a Notary in and for El Paso County, State of Texas, on this day personally, appeared TERRIE CARTER who states upon oath that she is the ASSISTANT CLASSIFIED MANAGER of the EL PASO TIMES, a daily newspaper published in the City and County El Paso. State of Texas, which is a newspaper of general circulation and which has been continously and regularly published for the period of not less than one year in the said County of El Paso, and that he was such upon the EL PASO TIMES.

Signed

That the LEGAL copy was published in the EL PASO TIMES for the date(s) of such follows 1 DAY(s) to wit 12/19, 2002.

Subscribed and sworn to before me, This 19TH day of DECEMBER, 2002.

Vanas



PUBLIC METING ANNOUNCEMENT The Experiment of De-fense in cooperation with the United States Calorns Servers and the Inongoristics Securit Administration plans to Conduct a visionanti, operationni tast of a Pulsed Fasts Commercia Corpo Inspec-tion System of the Yaked Commercia Corpo Facil-ity in Blasso, Teaco. The Department of Defense, m occordence with Sec-fand 102 (12 USC) 4332(2)(C) of the Na-State The tea Security Environment of Asses-sment for the tea facility (a pirowsmant dis agend 2. 20 and its ap mentary iduled to naqe stat h,n pen the sent a summary of the project. The exerting will take place from F20 9:00 PM Tuesday, Ta Jonaray 2023 at the Ha-bidoy lan. do55 Gatewary West Bouldwarrd, El Faco. Tevns 19925. The hored is centrally lacated and dreathans com be ab-tained by calling the ho-tained by calling the ho-tain dimetify at 915.778. Ad11. During the nucl ing responsible go wernment and industry personne. will be avail-able to answer guos-tion. summery The

VERIDIAN INFORMATION SOLUTIONS 6066 LEESBURG PIKE, SUITE 400 FALLS CHURCH, VA 22041

AD # 872899

LINES 58

COST: \$142.10

#### PUBLISHERS AFFIDAVIT

#### STATE OF TEXAS COUNTY OF EL PASO

Before me, a Notary in and for El Paso County, State of Texas, on this day personally, appeared TERRIE CARTER who states upon oath that she is the ASSISTANT CLASSIFIED MANAGER of the EL PASO TIMES, a daily newspaper published in the City and County El Paso, State of Texas, which is a newspaper of general circulation and which has been continously and regularly published for the period of not less than one year in the said County of El Paso, and that he was such upon the EL PASO TIMES

That the LEGAL copy was published in the EL PASO TIMES for the date(s) of such follows 1 DAY(s) to wit 12/26, 2002

Subscribed and sworn to before me, This 26TH day of DECEMBER, 2002.

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FALLS CHURCH, VA 22041

AD # 872900

LINES 58

COST: \$142.10

#### PUBLISHERS AFFIDAVIT

STATE OF TEXAS COUNTY OF EL PASO

Before me, a Notary in and for El Paso County. State of Texas, on this day personally, appeared TERRIE CARTER who states upon oath that she is the ASSISTANT CLASSIFIED MANAGER of the EL PASO TIMES, a daily newspaper published in the City and County El Paso, State of Texas, which is a newspaper of general circulation and which has been continously and regularly published for the period of not less than one year in the said County of El Paso, and that he was such upon the EL PASO TIMES.

That the LEGAL copy was published in the EL PASO TIMES for the date(s) of such follows 1 DAY(s) to wit 01/02, 2003.

200 Signed

Subscribed and sworn to before me, This 2ND day of JANUARY, 2003.

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PUBLIC MEETING ANNOUNCEMENT Department of De a in cooperation the United States and taria a Customs Service antonion and Secu nduct a six-erational test land Fast Ne slysis Cargo is System at a anation plans conduct Neutr System at the trace americal Cargo Feat at El Paso, Texas. The in El Paso, Texas, in El Paso, Texas, ipartment al Defa accordance with in 102 (42 USC 32(2)(C)) al the nal Environmental a prec imental Aise © sim ing to al he one Bi sunera The c). The presting also place from 7:01 (0 19%, Toesday, 1, 197, 2003 of the He Iran, 6655 Getewor Boulemand, El Paso 29925. The halo what located ac J Soulerand El Pareo, sz. 79925. The hatol centrally located and chinas zan be ab-ad by calling the meat-directly of 915.778. I During the meat-responsible go imment and industry of answer pues-to answer pues-161 6411 ing, ing,

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FALLS CHURCH, VA 22041

AD # 872901

LINES 58

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COST \$142 10

#### PUBLISHERS AFFIDAVIT

#### STATE OF TEXAS COUNTY OF EL PASO

Before me, a Notary in and for El Paso County, State of Texas, on this day personally, appeared TERRIE CARTER who states upon oath that she is the ASSISTANT CLASSIFIED MANAGER of the EL PASO TIMES, a daily newspaper published in the City and County El Paso. State of Texas, which is a newspaper of general circulation and which has been continously and regularly published for the period of not less than one year in the said County of El Paso and that he was such upon the EL PASO TIMES

That the LEGAL copy was published in the EL PASO TIMES for the date(s) of such follows 1 DAY(s) to wit 01/09, 2003.

۰ د . . ----. Signed \_\_\_\_\_

Subscribed and sworn to before me, This 9TH day of JANUARY, 2003

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# APPENDIX B SAMPLE LETTERS ANNOUNCING THE MEETING

## Appendix B

# Sample Letters Announcing the Meeting

Two letters were used to inform people of the meeting. One letter included a summary of the project as an attachment. A sample of one of these letters is presented on page B-4 through B-6.

The other letter followed a previous letter, which had had the attachment. A sample of this letter is presented on page B-7.

For addressees in Mexico, both letters were translated into Spanish.



Information Solutions Division 6066 Leesburg Pike Suite 400 Falls Church, Virginia 22041 Tel: 703.998.8332 Fax: 703.931.0275 www.veridian.com

12 December 2002

Greater El Paso Chamber of Commerce 10 Civic Center Plaza El Paso, Texas 79901

Attachments: (1) Project Summary for Test of Pulsed Fast Neutron Analysis Cargo Inspection System at the Ysleta Commercial Cargo Facility

Dear Sir/Madam :

The Department of Defense (DoD) in cooperation with the United States Customs Service and the Transportation Security Administration plans to conduct a six-month, operational test of a Pulsed Fast Neutron Analysis (PFNA) Cargo Inspection System at the Ysleta Commercial Cargo Facility in El Paso, Texas. An overview of the project is contained in the attached summary.

PFNA is a non-intrusive, radiation-based interrogation technology that images and identifies the contents of various sizes and types of unoccupied vehicles by using a neutron beam. Gamma rays are produced that are specific to the elements in the vehicle. Using the known "gamma ray fingerprints" of contraband materials, the system can indicate their presence and location within the vehicle.

The Department of Defense, in accordance with Section 102 [42 USC § 4332(2)(C)] of the National Environmental Policy Act (NEPA) is preparing an Environmental Assessment for the construction of the test facility (approximately 9 months) and its operation during the test period (a maximum of 6 months). An Environmental Assessment is required to provide information on any potential impacts to the human and natural environment that may result from the test. Veridian is under contract to collect information and draft the Environmental Assessment.

An open meeting has been scheduled to present a summary of the project. The meeting will take place from 7:00 - 9:00 PM, Tuesday, 14 January 2003 at the Holiday Inn, 6655 Gateway West Boulevard, El Paso, Texas 79925. The hotel is centrally located and directions can be obtained by calling the hotel directly at 915-778-6411. During the meeting, responsible government and industry personnel will be available to answer questions.

Sincerely,

W. F. Snow Veridian Information Solutions

# Making a Difference in Areas That Make a Difference

#### Attachment (1) 2nd Draft of 12 September 2002

Project Summary for Test of Pulsed Fast Neutron Analysis Cargo Inspection System at the Ysleta, Texas Border Station

## Introduction

In its counter-terrorism and counter-drug efforts, the Federal government has invested considerable resources into developing technologies for detecting explosives, narcotics or other contraband hidden among the freight imported into the United States. Radiation-based, non-intrusive inspection systems, such as X-ray and gamma ray, have been in use for several years by Federal Government agencies. A related technology, called Pulsed Fast Neutron Analysis (PFNA), was developed several years ago for cargo inspection. PFNA is designed to directly and automatically detect and measure the presence of specific materials, such as cocaine or explosives, which may have been hidden within the vehicle. PFNA technology uses pulses of neutrons as the radiation source to non-intrusively examine packages and containers for suspect materials. While PFNA has been successfully demonstrated in a laboratory setting, it has yet to be tested in an operational environment.

The Department of Defense (DoD) in cooperation with the United States Customs Service and the Transportation Security Administration plans to conduct a six-month operational test of a PFNA system at the Ysleta/Zaragoza Border Station in Ysleta, Texas. Ysleta is next to the Rio Grande River just southeast of the city of El Paso. Ysleta was selected as the test location principally because it had space available (no additional land purchase was required) and sufficient commercial traffic.

The test facility will consist of a building (approximately 220 feet by 60 feet) housing the PFNA equipment and several smaller structures for electronic equipment and operators.

#### **Inspection Process**

Vehicles will be selected for inspection from the routine stream of commerce and will be directed to the corridor-like entrance of the test facility. The driver will leave the vehicle and walk to a designated waiting area located at the other side of the PFNA building. A self-powered towing machine will slowly pull the unoccupied vehicle through the facility and past the scanning device. Once all safety checks are verified, the vehicle is scanned with the neutrons. The pulsed beam moves up and down while the vehicle slowly passes by to ensure that all of the contents are inspected.

Many of the neutrons pass through the vehicle unaffected and are stopped by the shield walls of the corridor. Some of the neutrons hit individual atoms, subsequently giving off a gamma ray of a specific frequency that is characteristic of a chemical element. Sensors located along the walls of the corridor detect the quantities for each of the specific frequencies of gamma rays for the short period of time of each pulse of neutrons. The system's electronics and computers compile

the gamma ray information to determine the properties of individual material locations within the vehicle. For the chemical makeup of specific explosives and narcotics, the computers automatically alert operators of the presence of these substances. The PFNA system generates three-dimensional images of the target materials on computer monitors to help pinpoint the location of suspect materials for U.S. Customs operators.

#### **Radiation Properties**

While the neutron generator used in PFNA systems does not contain radioactive material, the neutron production process does produce a trace amount of radioactive material. Specifically, a small amount (less than 1/100<sup>th</sup> of the levels allowed by the EPA regulations) of the radioisotope tritium (radioactive hydrogen) is a byproduct of the process, which is vented to the atmosphere.

The neutrons produce radioactive isotopes of some of the atoms within the vehicle. This may increase the level of radioactivity of scanned cargo materials. Computer modeling has shown that the level of induced radioactivity is of little consequence to human health. Residual radioactivity measurements will be made during the test to confirm the absence of significant levels of radioactivity.

For safety, personnel are shielded from radiation by staying out of the equipment area during operations. The facility's walls are designed to prevent all but minute amounts of radiation from leaving the area. X-rays and gamma rays are produced both by the fast moving neutrons themselves as they collide with atoms, and the neutron producing equipment. X-rays and gamma rays are both forms of ionizing radiation, which by virtue of their high energy, can convert molecules into charged ions, and poses an increased risk of cancer with excessive exposure. Visible light, infrared light, microwaves, and radio waves are non-ionizing forms of electromagnetic radiation because of their relatively lower energies.

It is believed that the PFNA inspection system is safe, with exposures to radioactive materials and ionizing radiation to the general public and US Customs Service personnel well below Federal and State Standards. The facility design, including radiation shielding, will be designed to ensure that levels of exposure will be statistically indistinguishable from local area background.



Information Solutions Division

6066 Leesburg Pike Suite 400 Falls Church, Virginia 22041 Tel: 703.998.8332 Fax: 703.931.0275 www.veridian.com

XX December 2002

«Address1»

Dear «Title» «LastName»:

As noted in my 24 September 2002 letter to you, the Department of Defense in cooperation with the United States Customs Service and the Transportation Security Administration plans to conduct a six-month, operational test of a Pulsed Fast Neutron Analysis (PFNA) Cargo Inspection System at the Ysleta Commercial Cargo Facility in El Paso, Texas.

An open meeting has been scheduled to present a summary of the project. The meeting will take place from 7:00 - 9:00 PM, Tuesday, 14 January 2003 at the Holiday Inn, 6655 Gateway West Boulevard, El Paso, Texas 79925. The hotel is centrally located and directions can be obtained by calling the hotel directly at 915-778-6411. During the meeting, responsible government and industry personnel will be available to answer questions.

Sincerely,

W. F. Snow Veridian Information Solutions

# Making a Difference in Areas That Make a Difference

## **APPENDIX C**

# ADDRESSES FOR LETTERS ANNOUNCING THE MEETING

The Honorable Phil Gramm 370 Russell Senate Office Building Washington, DC 20510-4302

The Honorable Kay Bailey Hutchison 284 Russell Senate Office Building Washington, DC 20510-4302

The Honorable Silvestre Reyes Texas – 16<sup>th</sup>, Democrat 1527 Longworth HOB Washington, DC 20515-4316

The Honorable Ben Nighthorse Campbell Chairman, Subcommittee on Treasury, Postal Service, and General Government, Committee on Appropriations 380 Russell Senate Office Building Washington, DC 20510

The Honorable Byron Dorgan Ranking Minority Member, Subcommittee on Treasury, Postal Service, and General Government, Committee on Appropriations 713 Hart Senate Office Building Washington, DC 20510

Ernest J. Istook Jr. Oklahoma – 5<sup>th</sup>, Republican B307 Rayburn HOB Washington, DC 20515-6028

Steny Hoyer Maryland – 5<sup>th</sup>, Democrat 1705 Longworth House Office Building Washington, DC 20515-2005

The Honorable Paul H. O'Neill U.S. Secretary of the Treasury 1500 Pennsylvania Avenue, NW Washington, DC 20220 The Honorable Norman Y. Mineta U.S. Secretary of Transportation 400 7<sup>th</sup> Street, SW Washington, DC 20590

The Honorable Donald H. Rumsfeld US Secretary of Defense 1000 Defense Pentagon Washington, DC 20301-1000

FDA Commissioner U.S. Food and Drug Administration 5600 Fishers Lane Rockville, MD 20857-0001

The Honorable Jane F. Garvey Administrator, Federal Aviation Administration 800 Independence Avenue, SW Washington, DC 20591

The Honorable John Magaw Undersecretary Transportation Security Administration 400 Seventh Street SW Washington, DC 20590

The Honorable John P. Walters, Director Office of National Drug Control Policy 750 11<sup>th</sup> Street, NW Washington, DC 20503

Dr. Richard A. Meserve Chairman U.S. Nuclear Regulatory Commission Washington, DC 20555-0001

Ms. Colleen M. Kelley President National Treasury Employees Union 901 E Street NW, Suite 600 Washington, DC 20004-2037

Justin R. Ornsby Executive Director Rio Grande Council of Governments 1100 N. Stanton, Suite 610 El Paso, Texas 79902

Scott Armey GSA Greater Southwest Regional Administrator 819 Taylor Street Fort Worth, TX 76102

W. Leighton Waters Assistant Regional Administrator Greater Southwest Region Public Buildings Service 819 Taylor Street Fort Worth, Texas 76102

Carlos Ramirez, Commissioner United States Section International Boundary and Water Commission 4171 N. Mesa, Suite C-310 El Paso, TX 79902-1441

Belinda L. Collins Ph.D. Director Office of Standards Services NIST, Southwest Region 7920 Elmbrook Drive, Suite 102 Dallas, Texas 75247-4982

OSHA Area Director El Paso District Office Federal Building C 700 E. San Antonio, Room C-408 El Paso, Texas 79901

U.S. Department of Labor Occupational Safety and Health Administration Lubbock Area Office Federal Office Building 1205 Texas Avenue, Room 806 Lubbock, Texas 79401 Assistant Regional Administrator For Technical Support and Outreach Programs U.S. Department of Labor Occupational Safety and Health Administration 525 Griffin Street, Room 602 Dallas, Texas 75202-5024

Darrin Swartz-Larson Office Director U.S. EPA El Paso Border Liaison Office 4050 Rio Bravo, Suite 100 El Paso, Texas 79902

Gina Weber Border Coordinator U.S./Mexico Border Program U.S. Environmental Protection Agency (EPA) Region 6 1445 Ross Avenue, Suite 1200 Dallas, Texas 75202-2733

Gregg A. Cooke EPA Administrator for the El Paso area 1445 Ross Avenue Suite 1200 Dallas, Texas 75202-2733

George Brozowski Radiation Programs USEPA Region 6 1445 Ross Avenue, Suite 1200 Dallas, Texas 75202

Mr. Dennis Linskey Coordinator, U.S. – Mexico Border Affairs U.S. Department of State 2201 C Street NW, Room 4258 Washington, DC 20520

Andrew Wallo III U.S. Department of Energy Air, Water & Radiation Division (EH-412) Room GA 098 1000 Independence Avenue Washington, DC 20585

Luis Garcia, District Director USINS El Paso District Office 1545 Hawkins Blvd. El Paso, TX 79925

Richard Duran Port Director Immigration & Naturalization Service 797 S. Zaragoza, Building A El Paso, Texas 79907

Consulate General Ciudad Juarez P.O. Box 10545 El Paso, TX 79995

The Honorable Rick Perry Governor of Texas State Capitol Room 1E.8 P.O. Box 12697 Austin, Texas 78711

Representative Bob Hunter, Chairman Committee on State, Federal, & International Relations District 71 Room EXT E2.160 P.O. Box 2910 Austin, Texas 78768-2910

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# APPENDIX D PEOPLE PRESENT AT THE MEETING

# People Present at the Meeting

Name	Organization		
Art Alvarado	Texas Department of Health		
Stacy Barnett	United Parcel Service		
Ron Bentley	Veridian		
John Bland	General Services Administration		
Leslie Braby	National Council on Radiation Protection and Measurements		
Mary Caraveo	Court Stenographer		
Tom Cassidy	Sensor Concepts & Applications		
Dave Clifton	Galaxy Scientific Corp		
Earl Cook	Occupational Safety & Health Administration		
Jorge Dieppa	Translator		
Joe Gatto	Transportation Security Administration		
Bob Geyer	Quality of Life El Paso		
Steve Haimbach	DoD Counterdrug Technology Development Program Office		
Victor Jimenez	Immigration and Naturalization Service		
Bill Kuehne	Sensor Concepts & Applications		
Roger Maier	US Customs Service		
Jessica Marinez	Occupational Safety & Health Administration, El Paso Office		
Monica Marquez	UPS Supply Chain		
Victor Marquez	JOBE		
Laureano Martinez	UTEP student		
Ray Mendoza Jr.	City of El Paso		
Edward McCormick	McCormick Architecture LLC		

Name	Organization
Karl McElhaney	Office of Congressman Reyes
Eric McQueen	US Customs Service
Susan Monroe	Occupational Safety & Health Administration
Jim Mrozack	Ancore
Paul Nicholas	US Customs Service
Mike Noarte	PSC NWSU
Kevin Odenborg	National Treasury Employees Union
Manuel Rubio	USIBWC
Peter Ryge	Ancore
Lisa Schaub	General Services Administration
Robert Shiner	Sensor Concepts & Applications
Patrick Smith	McCormick Architecture LLC
Mario Solano	Occupational Safety & Health Administration, Assistant Area Director
Jimmy Spacco	Sensor Concepts & Applications
Belinda Subramanian	Green Party
Michael Torra	Office of Congressman Reyes
Gerwan Villela	HDC Teleco
Royce Walters	US Customs Service
Rick Whitman	US Customs Service
P T Wright	US Customs Service

# People Present at the Meeting (Continued)

# **APPENDIX E**

# PRESENTATION GIVEN AT THE MEETING



Slide 2















Slide 12


Slide 14



Slide 16



Slide 17

# **APPENDIX F**

# WRITTEN QUESTIONS SUBMITTED AT THE MEETING

1

Project Summary Meeting For the Test of the Pulsed Fast Neutron Analysis Cargo Inspection System To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot January 14, 2003

Question(s) for the panel:

1) Commodities that	generate radiotion,
Can they affect th	e test results?
i.e. smake detectors	
- Will any of the com	panents can be damaged?
2)	
3)	
Name: UPS - SCS . Inc.	Organization:
Address:	Telephone:
	and the second se

1

Project Summary Meeting For the Test of the Pulsed Fast Neutron Analysis Cargo Inspection System To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot January 14, 2003

Question(s) for the panel: materials are ons no hazard 1) rought test 57 e te onte the PENA screening Le know whether through the un forcility, how will Ne system could detect such once made operations materials harandans substituter material 0.45 2) a water to be a first to be a first to be able to be set the set of Organization: Ref. Silvestre Reves Name: Michael orra Address: Telephone: .....

Project Summary Meeting For the Test of the Pulsed Fast Neutron Analysis Cargo Inspection System To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot January 14, 2003

Question(s) for the panel:

1) Are there any specific Commodities (other than food) than can be prone to damage due to this type of inspection? 2) Scanning time mentioned of 5 minutes, Compare to present time frame experience in the inspection process, Could you please -review the current process in compacison with the benefits of the proposed process 3) is the type of conveyance going to hinder those items inspected in this process? Ex. full truck load VS. Ocean container Name: UPS Supply Chain Sol, Organization: Address: Telephone:

Project Summary Meeting For the Test of the Pulsed Fast Neutron Analysis Cargo Inspection System To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot January 14, 2003

Question(s) for the panel:

1) what would be the dose to a "stowAwAy in the cargo container from the gamma (x - rays produced from the newtron inradiation of the cargo. (nrem) and from the northon exponse (meem) 2) How long does the induced parliment is ty be the cange that has been irradiated to no longer be radioactive (max time)? 3) Will the shielding of the facility wilt at Vsleta become radioactive? if so for how lony, ? Name: EARL COOK Organization: USHA Address \_\_\_\_\_ Telephone: \_\_\_\_\_

Project Summary Meeting For the Test of the Pulsed Fast Neutron Analysis Cargo Inspection System To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot January 14, 2003 Question(s) for the panel: 1) What is the timetable to begin testing? nannan mar ann an Santa ann an Santa a 2) Does a FONSI clear the way for testing to begin? 3) Were there any other environmental assessments conducted, and if so, what were the results? Marcal Contraction of the Contra Name: Karl Mc Elhaney Organization: Congressman Reyes Address: Telephone: -----

Project Summary Meeting For the Test of the
Pulsed Fast Neutron Analysis Cargo Inspection System
To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot
January 14, 2003

Question(s) for the panel:

1) What is the	expected DAte for
THE system	to be operational
and a second	
<b>Here and any set of the set of the</b>	
2)	
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5)	отверные на полна на полна на полна на полна на полна и на полна и полна полна и полна и полна и на полна на по Полна полна полна на полна на полна на полна на полна на полна и полна полна и полна и полна на полна на полна н
Wath an understanding of the standard standard and standard to search an again stady of the standard standards	
	nanna an an 1971 — Tha an an Fannan an Anna Anna Anna Anna Anna
Name: V.Ictor JIMENOZ	Organization: THS
Address:	Telephone:
ander ander Anderson (1993). I 2009 (1994) ander before i der einer het einer der einer der eine der eine Berner Berner Berner Berner Berner	

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Project Summary Meeting For the Test of the Pulsed Fast Neutron Analysis Cargo Inspection System To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot January 14, 2003

Question(s) for the panel:

iat 1) Ln The DR the radiation for the levels Vstein have been set ator below tenth 1/10) 01 regulatory imits. the explain Gry Panel q The regulat M imits aret 2) 3) and a state of the second Name: Kevin Odenborg Organization: National Treasury Employeellan Address: \_\_\_\_\_\_ Felephone: \_\_\_\_\_

and the second se

#### Project Summary Meeting For the Test of the Pulsed Fast Neutron Analysis Cargo Inspection System To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot January 14, 2003

Question(s) for the panel:

1) Even small dosos of Gamma rugs can be harmful to any living organism, large doses can be fatal. Isn't to not rod tation at ever lated in the homen How can goo Say Gaming rug in small doses not harmful 15 it not true that cadiation. 2) is accumulated in the human body And this is unnecessary & dargenous and costly measure. and and an experimental second and a second Name: Mury Subrumanian RN Organization: Green Fart Address: Telephone:

1000

Project Summary Meeting For the Test of the Pulsed Fast Neutron Analysis Cargo Inspection System To Be Constructed on the United States Customs Services Ysleta Commercial Cargo Lot January 14, 2003

Question(s) for the panel:

-Amm 1)  $\boldsymbol{K}_{\boldsymbol{\omega}}$ 174 E MOST MOR DR BADIATON. ROMAGN I ENC -Nor 2L MA 2) 770 FAND 15 -GAMM رى 3) L WI 6 564 イフ REVIGUINE MGI At. Ð PA ໄດຍ CR.  $\sim$ P HRC-NC oN, DF QU Name: Organization: LIFE EL PASO Address: Telephone:

# APPENDIX G TRANSCRIPT OF THE MEETING

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11		PULSED FAST NEUTRON ANALYSIS
12		PUBLIC CONFERENCE
13		
14		
15		
16		
17		
18	Location:	Holiday Inn (Airport)
19		6655 Gateway West
20	Date:	January 14, 2003
21	Time:	7:00 p.m.
22		
23		
24	Court Repo	rter: Maria Caraveo, CSR/RPR
25	(28468)	
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1
                     APPEARANCES
 2
    Stephen P. Haimbach, Ph.D. (Moderator)
    Department of Defense
 3
    17320 Dahlgren Road
    Dahlgren, VA 22448-5100
 4
 5
    Panel Members:
 6
    P.T. Wright
    Director of Field Operations, U.S. Customs Service
 7
    Richard T. Whitman
 8
    Radiation Safety Officer, U.S. Customs Service
 9
    Leslie A. Braby, Ph.D.
    Research Professor, Nuclear Engineering
10
    Texas A&M University
11
    Peter Ryge, Ph.D.
    Vice President of Engineering, Ancore Corporation
12
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1	DR. HAIMBACH: Good evening and thank you
2	for coming to this informational meeting. My name is
3	Dr. Stephen Haimbach and I'm the program manager for
4	this project. There will be headphones available in
5	the back that will carry a Spanish translation for the
6	rest of this presentation.
7	This evening I will be making a short
8	presentation. We will then have a break, where you can
9	submit questions and comments about this project.
10	There are forms available, we're asking you to submit
11	them in writing so we can include them as part of the
12	environmental assessment. After the break, the members
13	of the panel and I will address your concerns.
14	I'm with the Department of Defense
15	Counterdrug Technology Development Program Office.
16	This office is responsible for developing and
17	demonstrating technology and specific counterdrug
18	system solutions. To enhance the counterdrug
19	capabilities of the Department of Defense and as
20	appropriate, civilians from all enforcement agencies,
21	while remaining consistent with the National Drug
22	Control Strategies goals of enforcing the nation's laws
23	and shielding the U.S. borders from the drug traffic.
24	We're performing this project in
25	conjunction with the United States Customs Service and

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1 the Transportation Security Administration. This 2 project is being performed under funding that is 3 directly mandated by Congress to evaluate this example 4 of the next generation of inspection technology under 5 operational conditions in the stream of commerce at the 6 Ysleta port of entry shown in this photograph. The 7 truck entry point can be seen here and the PFNA site 8 will be roughly over on this area. 9 In the counterterrorism and counter drug 10 efforts, the federal government is investing 11 considerable resources into developing technologies for 12 detecting explosives, narcotics and other contraband 13 hidden amongst the freight imported into the United 14 States. Radiation-based, nonintrusive inspection 15 tools, such as x-ray and gamma ray based systems, have 16 been used for several years by federal agencies. These 17 types of systems are important because they enable the 18 inspection of cargos without the time-consuming, 19 expensive and potentially dangerous process of 20 unloading vehicles for manual inspection. 21 In order to validate a new technology's 22 utility it is necessary to test it in an operational 23 environment. That is to say, under the same conditions 24 that will exist, should this technology eventually be 25 deployed for general use by federal agencies. The

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1 specific technology that we're planning to evaluate in 2 this program is a Pulsed Fast Neutron Analysis System 3 or PFNA. This acronym will be used frequently so let me repeat, PFNA stands for Pulsed Fast Neutron 4 5 Analysis. Shortly I will explain what that means. 6 This technology has been developed by the 7 Ancore Corporation as a vehicle inspection system, the 8 Ancore Cargo Inspector. PFNA has been developed over the last several years for cargo inspection. PFNA is 9 10 designed to directly and automatically detect and 11 measure the presence of specific materials, such as 12 cocaine or explosives which may be hidden within a 13 vehicle. PFNA technology uses pulses of neutrons to 14 nonintrusively examine packages and containers for 15 suspect materials. While PFNA has been successfully 16 demonstrated in a laboratory setting, it has yet to be tested in an operational environment. 17 18 Unlike other inspection systems, the PFNA approach is designed to automatically test and 19 20 precisely locate drugs, explosives and other contraband concealed in fully loaded containers, trucks or 21 22 automobiles. The PFNA's detection process is material 23 specific. Materials are identified by the unique 24 elemental signatures and because the inspection process 25 takes place automatically, the results of inspection do

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1 not rely on operator interpretations.

2	The presence of specific materials are
3	detected and measured through the constituent elements
4	by exposing them to short bursts of fast, subatomic
5	particles called neutrons. Interaction between a fast
6	neutron and the elemental components of a cargo produce
7	signals called gamma rays that are specific to an
8	element. Sensors around the inspected object detect
9	these signals. The element and number of signals
10	gives excuse me, the energy and number of signals
11	gives the elemental signature and the quantity. The
12	time of arrival pinpoints the location of these
13	elements in the cargo.
14	Many elements can be directly detected,
15	including carbon, nitrogen, oxygen, silicon, chlorine,
16	aluminum and iron. The elemental signals are analyzed
17	by the system computer and combined into unique
18	material specific signatures of contraband or hazardous
19	materials. This slide is an overview of the process.
20	The next slide is a schematic representation of the
21	system.
22	Most of the equipment is contained inside
23	a shielded building such as the one here, this being
24	the shield. The operation of the system is generally
25	as follows: The trucks selected for inspection are

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directed to the facility. Trucks are loaded onto an 1 2 automatic Automated Ground Vehicle or AGV by the driver 3 who then goes to a vehicle -- a driver waiting area. 4 The system's operator, in this case a U.S. Customs 5 inspector, enters relevant data about the truck and its manifest in this computer and initiates a scan. The 6 AGV conveys the truck through the inspection pulse. 7 8 Process of the scan -- progress of the scan is monitored by the system's operator. By the time the 9 10 scan is completed, which may take two to five minutes, 11 the results are ready to view and the truck is towed 12 out of the premises. The AGV releases the truck and proceeds to the pick-up area to load the next truck to 13 14 scan. The driver takes control of his truck and leaves the port when given the okay. 15 16 This slide shows some of the questions 17 that we're going to answer by this operational 18 evaluation. Because the vast majority of trucks 19 entering the United States from Mexico do not carry any 20 contraband, false alarms are a concern. To ensure that 21 the false alarm rate is sufficiently low, most of the 22 trucks for this test will be selected from the existing 23 stream of commerce. This is important so that the test 24 is looking at cargos that are representative of normal

25 commerce. The ability to detect contraband has been

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evaluated at the vendor's facility. To validate the system's performance under operational conditions, we will include test loads into the process. The materials used in these test loads will be in all cases validated simulants of the contraband that's being evaluated.

7 Let me say again, no hazardous material 8 will be going onto the port in conjunction with this 9 test. Also, all test loads will be routed through the 10 port and never crossing into Mexico. Safety is a 11 serious concern for all systems that use radiation to 12 inspect vehicles and we clearly recognize the need to 13 control the amount of radiation to which people are 14 exposed to.

15 Three general situations have been 16 considered in the design of the facility and the 17 operational evaluation. One, the U.S. Customs 18 inspectors and the system's operators. Two, the 19 general public around the facility, mainly the truck 20 drivers. And three, stowaways in the trucks. For all 21 concerned, a facility's acceptance test will ensure 22 that all designed safety requirements have been met 23 prior to commencing with the operational evaluation. 24 For customs inspectors and operators, the 25 system has been designed with shieldings and systems

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interlocks to assure any operation -- any radiation exposure to them is below that allowed by OSHA and all other U.S. and international organizations that impose regulations on radiation producing machines. Radiation badges will be provided and monitored to check the system's safety performance.

7 The PFNA system is completely housed in a 8 building that's constructed out of radiation blocking 9 materials. As long as individuals are outside of the 10 inspection building, their exposure is no greater than 11 with any of the nonintrusive inspection systems currently used on our borders. Truck drivers will 12 13 always be outside of the inspection building. The system's operational procedures, extensive safety laws, 14 15 and extensive modeling and analysis to ensure that even if a stowaway should remain in the truck during the 16 scan, the radiation they would receive would be 17 substantially below the limits that are considered safe 18 by U.S. Government organizations that regulate 19 20 radiation proof machines and the International 21 Commission on Radiological Protection. 22 An environmental assessment is being 23 prepared to address the wide range of environmental concerns shown on this slide. The impact on the 24 25 environment as a result of the building and

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1	infrastructure requirement for the PFNA inspection
2	system will be the same as any port expansion with a
3	modest building placed on it, except in the following
4	areas: air quality, hazardous waste and radiation.
5	The impact on air quality was investigated and no
6	significant impact was determined to result from the
7	PFNA inspect system. The impact of potential hazardous
8	waste was studied and it, too, was found had no impact
9	on the environment. The impact from radiation was
10	studied and no significant impact was found, but
11	because this is a radiation producing system, and the
12	level of public concern with anything concerning
13	radiation, I will go into some detail regarding that
14	part of the assessment.
15	A person's exposure to radiation is
16	measured in units called millirems. The millirem
17	measures the effects of radiation on the human body
18	much as degrees measure temperature. In the United
19	States a person's average exposure to radiation is
20	about 360 millirems per year. Roughly 300 millirems of
21	this average is attributed to natural sources of
22	radiation, and the remaining 60 millirems from man-made
23	sources, primarily medical procedures.
24	It is important to know that 80 percent
25	of the radiation we're exposed to comes from such

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natural sources such as sunlight, soil and certain 1 2 types of rocks. Cosmic rays filtering out to the 3 atmosphere and Radon gas filtering out to the soil are sources of natural radiation. This radiation is called 4 5 background radiation. It is present everywhere all the 6 time and varies considerably from location to location. 7 In addition, people are exposed to radiation from 8 man-made sources such as color televisions, smoke 9 detectors, computer monitors, medical x-rays. These 10 sources account for less than 20 percent of the total radiation exposure. But there's no difference between 11 12 natural radiation and its effects and man-made 13 radiation and its effects.

14 The PFNA-based inspection system is 15 designed to be safe and comply with radiation safety 16 standards and regulations. It is designed to meet the 17 concept of radiation protection known as ALARA, "As Low 18 as is Reasonably Achievable." To meet this criteria, the system is not only below the mandated levels, but 19 is operated in a manner that ensures that the public 20 21 exposure is as low as possible. 22 In general, for the PFNA system, we have 23 set these levels at or below one tenth of the

24 regulatory limits. To protect workers and members of 25 the public, the system's shielding interlocks and other

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safety features are designed in accordance with
 recommendations of the International Commission of
 Radiological Protection. These recommendations have
 been adopted into the regulations of most countries of
 the world.

6 PFNA inspection does not harm inspected 7 items or leave hazardous residual radioactivity. 8 Results from extensive analysis have led the U.S. Food 9 and Drug Administration to approve the system for use 10 in inspecting cargo containing food during this 11 evaluation. Being near the PFNA inspection building is 12 just as safe as being near an x-ray machine at the 13 airport. You would receive ten times as much radiation 14 flying in a commercial passenger airplane for an hour, 15 about a half a millirem, than from standing next to the 16 PFNA inspection building for an hour a 20th of a 17 millirem.

18 Background radiation varies considerably from location to location. For example, people living 19 20 in the northeast region of Washington State receive a 21 dose of about 1,700 millirem per year, mostly from 22 radiation that occurs naturally in rocks and soil. It 23 is not uncommon for a person to receive far more than 24 the average 360 millirem per year. Things that can 25 affect a particular person's annual radiation exposure

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level is airplane travel, dental and medical x-rays and
 occupation.

3 I have dedicated considerable time to the 4 discussion of radiation safety. This is because while 5 the system is safe, there's always concern by the 6 public regarding any type of radiation. Again, the 7 system is safe. In summer, as directed by Congress, 8 the Department of Defense, United States Customs Service and Transportation Security Administration are 9 10 jointly performing an operational evaluation of the 11 PFNA cargo inspection system manufactured by the Ancore 12 Corporation at the Ysleta Texas Port of Entry. This test utilizes the existing stream of commerce and test 13 14 loads using safe, simulated target materials. The system's design and operation procedures will provide a 15 16 safe environment for people and cargos associated with 17 the system.

18 Thank you. I will now have a short break 19 and the forms that -- were they handed out? We have 20 forms like we mentioned, we request that you submit your questions in writing because we want to include 21 22 them in the environmental assessment. There's a place 23 for your name on there but it is not a requirement. 24 Also, if you have comments, they're more than welcome. 25 If you prefer them in Spanish, we have a translator who

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1 can arrange so that I can understand because I do not 2 speak Spanish. And so there are a number of people 3 with those forms, if you would like to raise your hand or whatever. As I said, we'll take a brief break so 4 5 you can pull them out. Make sure you keep one copy for yourself and if you, for some reason, don't want to 6 7 read the question and just have me read it, that's fine 8 also. We're very open to whatever approach anyone 9 would like. So if we take about 15, 20 minutes to get 10 that done. Thank you. 11 (A recess was taken.) 12 DR. HAIMBACH: We have a portable mike in 13 the back so that those of you who prefer to read your 14 own question, you're more than welcome to do that. If 15 you prefer that I just read it from here, you can do 16 that. I will ask whoever presented the question to 17 come forward or raise their hand or whatever. First 18 one here is from UPS-SCS Incorporated. You want the 19 read your question? 20 AUDIENCE MEMBER: No, you go ahead and 21 read it. 22 MR. HAIMBACH: The question is, 23 commodities that generate radiation, can they affect 24 the test results, i.e. smoke detectors, or any of the 25 components be damaged? Excuse me, I got ahead of my

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own schedule here. The members of the panel: First we 1 2 have P. T. Wright, who is the director of field 3 operations for West Texas/New Mexico. Mr. Ray oversees 4 the operations for ports in West Texas/New Mexico, 5 including El Paso. Secondly, is Mr. Richard Whitman. 6 He's the radiation safety officer for the U.S. Custom 7 Service. Richard has had radiation safety training 8 with the Army, Navy, Oak Ridge and Georgetown University, including dosimetry, neutron work, hospital 9 radiation and shield. Then we have Leslie Braby, he 10 11 holds a Ph.D. in radiological sciences. Dr. Braby is a 12 research professor of nuclear engineering at Texas A&M 13 University. He olds a Ph.D. in radiological physics. 14 His main area of expertise is radiation dosimetry with 15 secondary interest in biophysics. Dr. Braby -- Braby? 16 Am I getting his name right? Braby, I'm getting his 17 name wrong, is a member of the National Council on 18 Radiation Protection and Measurements and the 19 International Commission on Radiation Units and Measurement. And the last member of our committee is, 20 Peter Ryge who holds a Ph.D. in nuclear physics. Dr. 21 22 Ryge is the Ancore Corporation's vice president of engineering. He has over 20 years experience in 23 24 instrumentation development and experimental work, 25 including using nuclear techniques in nondestructive

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measurements. He's a member of the American Physics 1 2 Society and the Institute & Electricals Electronic 3 Engineers. And just so that we don't -- I'll read 4 5 the question again. Commodities that generate 6 radiation, can they affect the test results, for 7 example, smoke detectors, and will any of the 8 components be damaged? 9 DR. RYGE: Items like smoke detectors 10 that are being shipped legally have very low levels of 11 radiation and will not cause our system any 12 difficulties. It will not affect the test results in 13 any way. And the second part about, will the components be damaged. No, they will not. The 14 15 radiation level in the PFNA beam is very low, far below 16 that which can cause any radiation damage effects. 17 DR. HAIMBACH: There's some people that write almost as well as I do. Is it Michael Torra? Do 18 19 you want to read. 20 MR. TORRA: No, you can go ahead --DR. HAIMBACH: If no hazardous materials 21 22 are brought onto the test site to be run through the 23 PFNA screen facility, how do we know whether the system 24 could detect such materials, once made operational? 25 Are the hazardous materials sufficient? And who is it

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1 on that one?

2	DR. RYGE: We are using simulated
3	explosives and drugs and other target items. These
4	simulants have been validated previously by testing at
5	our facility in California against actual explosives
6	and drugs that we've obtained through our local bomb
7	squad and through the cooperation of the government
8	agencies and the so, that's really the answer.
9	These materials have demonstrated that they are good
10	simulants for purposes of this technology. For
11	example, the explosive simulants contain the same
12	chemical elements that are in explosives. They are
13	simply combined physically combined rather than
14	chemically combined and so they will not blow up, even
15	though they contain the same components.
16	DR. HAIMBACH: U.P.S. Supply Chain? I'll
17	keep reading for you?
18	AUDIENCE MEMBER: Keep reading.
19	MR. HAIMBACH: Are there any specific
20	commodities, other than food, that can be prone to
21	damage due to this type of inspection?
22	DR. RYGE: The answer is no. There
23	are and you don't need to exclude food. The PFNA
24	inspection radiation level is very low and it doesn't
25	cause any damage.

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MR. WRIGHT: And that, in fact, is where we have the FDA letters, because we compare the energy with all the other modalities that they have on radiation. DR. HAIMBACH: Scanning time mentioned of five minutes compared to present time frame experience in the inspection process. Could you please review the current process in comparison with the benefits of the proposed process. MR. WRIGHT: The two nonintrusive technologies currently in use by U.S. Customs at El Paso's two cargo facilities, one is the truck x-ray and the other is the gamma backup system. In the case of backup system, it is about a seven-minute processing time. For the truck x-ray is about a ten-minute processing time. Operationally, we're targeting a five-minute time window for this system, but anything that's less than ten will be well within the scope of what we're looking for in the test. DR. HAIMBACH: Is the type of conveyance going to hinder those items inspected in this process? And the examples given, a full truckload versus an OSHA container. MR. WRIGHT: Again, the contractor is to deliver a product that can currently scan all modes of

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1 cargo, be it containerized, be it truck, be it bulk, 2 including POV vehicles as well. 3 DR. HAIMBACH: The next set of question 4 are from Earl Cook? 5 ADIENCE MEMBER: You may read it. 6 DR. HAIMBACH: What would be the dose to 7 a stowaway in a cargo container from the gamma ray gamma/x-ray produced from a neutron radiation of the 8 9 cargo in millirem and for the neutron exposure in 10 millirem? 11 MR. WHITMAN: The design of this is to 12 keep exposures at or below 100 millirem. And the 13 reason that number was picked is because that's the maximum level that members of the public are allowed to 14 15 be exposed to. Now, there are a whole lot of other --16 also not mentioned is we intend to use a pre-screening process to look for stowaways ahead of time where the 17 18 dose would be much, much lower. So this becomes something of a model once the machine is built and we'd 19 20 like to have other modalities, but it does not appear 21 to be insurmountable nor does it appear to be medically 22 dangerous. 23 ADIENCE MEMBER: I just want to know. You said a hundred millirem. Is that the total dose of 24 25 the stowaway we receive?

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1 DR. HAIMBACH: That's the maximum. 2 ADIENCE MEMBER: Is that's the maximum what's the actual millirem? 3 4 MR. HAIMBACH: The actual is about a half 5 and in the process of the initial development of the 6 system there are tests that we will run, badges and 7 such to determine exactly what the level is and -- but 8 the calculations I've seen are about half or less than 9 that. 10 ADIENCE MEMBER: You mentioned a hundred millirem is the legal limit for the general public. 11 12 That's a hundred millirem per year, not per exposure? 13 MR. WHITMAN: That was just a starting 14 point. 15 DR. BRABY: The National Council on 16 Radiation Protection and Measurements studied that 17 problem extensively and the general feeling was that it 18 would be very unlikely that anyone would go through 19 that process twice. Part of the requirement for 20 operating the system is that anybody that is in a 21 container will obviously be detected. They will be 22 thoroughly informed of how they were detected and the 23 medical consequences, which are actually not 24 significant, but the fact that there was an exposure 25 and that it will certainly not be reasonable to repeat

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that exposure. The assumption was that people would 1 only be exposed twice per year. Well, in fact, 2 3 probably over a lifetime less than an average of once 4 per year. 5 ADIENCE MEMBER: That would be exposure 6 from the gamma and the neutron? 7 DR. BRABY: The gamma component is very 8 small compared to the neutron component. The process of producing gammas requires the absorption of the 9 10 neutron and that process is a low probability. So the gamma component is down at the level that you can 11 12 count, but it doesn't really produce a significant 13 dose. 14 ADIENCE MEMBER: Thank you. 15 DR. HAIMBACH: Next question was, how 16 long does it take the induced radioactivity of the 17 cargo that has been radiated to no longer be 18 radioactive, maximum time? 19 MR. WHITMAN: The idea behind this is 20 that by the time the scan finishes going through the building and comes to the outside, maybe all the 21 22 radiation will be decayed. In fact, most of it is gone 23 in seconds. 24 DR. BRABY: There are some other products 25 that produce low levels. We studied the production of

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various radioisotopes, for example, sodium 24 and 1 2 evaluated the doses that would be produced by consuming the products that have been scanned. All of those 3 doses turned out to be factors of thousands or hundreds 4 5 of thousands below any regulatory limits, but the 6 half-life of the most significant one is -- the most 7 significant one is probably sodium 24 because some 8 product contain a substantial amount of sodium and the 9 half life of sodium 24 is 15 and a half hours. So even 10 though that level is very low, by the time it reaches 11 its destination products are distributed and so forth, 12 the dose would have decayed even more than we 13 calculated. DR. HAIMBACH: Will the shielding of the 14 15 facility built at Ysleta become radioactive, if so how 16 long? 17 DR. RYGE: We have a prototype system 18 that we have been operating in Santa Clara, California 19 for about eight years now doing various experimental 20 measurements of the tests and different configurations 21 and we have taken samples of the facility shielding and 22 had them analyzed for residual radioactivity and cannot 23 find any. That is, that there isn't any which is above 24 the natural background. So it's really not a problem. 25 ADIENCE MEMBER: Will the shielding at

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1 this location be the same material as the shielding at 2 Santa Clara? 3 DR. RYGE: Yes it's basically concrete 4 and plastics that are used for shielding, so they're 5 basically the same. 6 DR. HAIMBACH: I had a Karl McElhaney, 7 did I get it right? 8 ADIENCE MEMBER: Close enough. 9 DR. HAIMBACH: What is the timetable to 10 begin testing? 11 MR. WRIGHT: We got that same question 12 twice. I had also another individual asked what is the 13 expected date for the system to be operating, so I'll 14 answer that both at the same time. We're looking at 15 the operational testing to begin about a year from today, January 2004. That's the operational site. 16 17 MR. HAIMBACH: Next question. Does a 18 FONSI which is a, Finding of No Significant Impact, 19 which is the things that come out of the environmental 20 system, clear the way for testing to begin? 21 MR. WHITMAN: We have -- there's a large 22 panel of people that was not mentioned. You heard that 23 the different groups, Transportation Security Agency, and U.S. Customs are all involved. In fact, GSA has 24 25 also been a part of this and other groups have been

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1	pulled in from time to time for comment. In the
2	development of what's called an environmental
3	assessment, where before you build something you're
4	supposed to look at what are all the potential effects
5	from the list that you saw. Those are the lists that
6	come right out of EPA regulations. Normally, for this
7	particular item, because we expect low to no impact at
8	all, as you heard, it would stop with an environmental
9	assessment, and a public meeting like this is normally
10	not done for environmental assessment is usually done
11	internally. But because there's some mobile agencies
12	and a lot of hours and because it's a very new
13	first-of-a-kind technology in the field, everyone
14	thought that all of the principals that belonged to
15	these different agencies thought that this was the best
16	way to go and that's why we're here tonight.
17	DR. HAIMBACH: And in addition to all of
18	the environmental assessments, as he mentioned before,
19	that once the system is built, there will be a
20	acceptance test of that system to ensure that it has
21	met all the requirement of the safe regulation before
22	any testing would begin. So there are other steps
23	beyond that, too, that is working to make sure that we
24	have everything, including the public's input, as far
25	as designing the system to be very safe, but then

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before we will do anything with it, where there's any 1 chance of people being around we will run an extensive 2 3 test of the system to make sure that it has met all of 4 those goals and requirements. 5 Third question here, were there any other 6 environment assessments conducted and if so, what were 7 the results? 8 ADIENCE MEMBER: In addition, just to EPA that's ongoing, were there other analyses of it? 9 10 MR. WHITMAN: For this system? 11 ADIENCE MEMBER: Right. 12 MR. WHITMAN: There's a whole procedure 13 that's done and we have an environmentalist in our 14 office who's been part of this along with Dr. Paul 15 Nicholas in the back, who's a dedicated guy at the 16 Customs Headquarters. And there's a checklist that's 17 driven by EPA regulations, which is Title 40 of the 18 Code of Federal Regulations that follows that and we're following that model. When we get done with it, this 19 20 is going on our location, part of the process is, we have to pass it up to department level, Department of 21 the Treasury, where it is reviewed by a full-time 22 environmentalist, the chief of environment for the 23 24 Department of Treasury and that's to make sure that 25 there's not -- he doesn't have an interest in whether

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1 we do this or not, he has an interest in doing the 2 right thing. So there's some checks and balances built 3 in this, too. 4 DR. HAIMBACH: The next question is from 5 Victor Jimenez. Have we already answered your 6 question? 7 MR. JIMENEZ: Yes. 8 MR. HAIMBACH: I'll read it anyway. What 9 is the expected date for the system to be in operation? And as already mentioned, is January --10 11 DR. HAIMBACH: And lastly, Kevin 12 Odenberg. Am I reading for you too? In the brief, Dr. 13 Haimbach stated that the radiation levels for the PFNA 14 system have been set at or below one tenth of the 15 regulatory limits. Could the panel explain what the 16 regulatory limits are? DR. BRABY: Well, there are a number of 17 18 different regulatory limits depending on the individual 19 that is exposed, that the numerical value that's 20 probably most concerned here is the limit for the 21 general public and the recommendation there is a 22 hundred millirem per year. The exposure rates set --23 established for the facility are less than 50 microrem 24 per hour and if you consider the absolute maximum kind 25 of situation, facility running essentially continuously

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1	eight hours a day, 2,000 hours a year, that would get
2	you to the 100 millirem per year. But, in fact, no
3	system would operate continuously for that period of
4	time. No individual would be in that particular
5	location for all of those 2,000 hours. So in general
6	we utilize factors called occupancy factor, things of
7	that sort. And the 50 microrem per hour would lead to
8	much lower radiation exposures than the regulatory
9	limit. That's how that's calculated.
10	DR. HAIMBACH: There's one other question
11	on the white sheet. I'm not going to try to ruin
12	your would you like to ask the question yourself or
13	you like me to read it for you?
14	ADIENCE MEMBER: You do it. You're doing
15	a good job.
16	
	DR. HAIMBACH: Okay. I don't want to
17	DR. HAIMBACH: Okay. I don't want to have anybody feel that I impose on their validity to
17 18	DR. HAIMBACH: Okay. I don't want to have anybody feel that I impose on their validity to make the statement themselves. Even small doses of
17 18 19	DR. HAIMBACH: Okay. I don't want to have anybody feel that I impose on their validity to make the statement themselves. Even small doses of gamma rays can be harmful to any living organisms,
17 18 19 20	DR. HAIMBACH: Okay. I don't want to have anybody feel that I impose on their validity to make the statement themselves. Even small doses of gamma rays can be harmful to any living organisms, large doses can be fatal. How can you say gamma rays
17 18 19 20 21	DR. HAIMBACH: Okay. I don't want to have anybody feel that I impose on their validity to make the statement themselves. Even small doses of gamma rays can be harmful to any living organisms, large doses can be fatal. How can you say gamma rays are not harmful in small doses?
17 18 19 20 21 22	DR. HAIMBACH: Okay. I don't want to have anybody feel that I impose on their validity to make the statement themselves. Even small doses of gamma rays can be harmful to any living organisms, large doses can be fatal. How can you say gamma rays are not harmful in small doses? DR. BRABY: This is a complicated
17 18 19 20 21 22 23	DR. HAIMBACH: Okay. I don't want to have anybody feel that I impose on their validity to make the statement themselves. Even small doses of gamma rays can be harmful to any living organisms, large doses can be fatal. How can you say gamma rays are not harmful in small doses? DR. BRABY: This is a complicated problem, actually. The primary point is that at high
17 18 19 20 21 22 23 24	DR. HAIMBACH: Okay. I don't want to have anybody feel that I impose on their validity to make the statement themselves. Even small doses of gamma rays can be harmful to any living organisms, large doses can be fatal. How can you say gamma rays are not harmful in small doses? DR. BRABY: This is a complicated problem, actually. The primary point is that at high doses, yes, radiation exposure can be lethal, but in

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1 range and the levels that we are talking about for this 2 kind of facility, those levels for radiation protection 3 of the general public are below the level at which any 4 evidence for harmful effects can be detected. Now, we 5 utilize in the National Council of Radiation Protection 6 a linear model which assumes that you can measure an 7 effect at a high dose. The most cautious way to treat 8 that is to extrapolate in a linear fashion to zero dose 9 and in that case you can calculate that there was 10 potentially some harm at even a very low dose. That 11 harm however, is immeasurably small compared to the 12 harm that comes about just from breathing air and 13 eating food, because we all produce the same kind of 14 damage in our bodies from metabolizing our food as is 15 produced by ionizing radiation. So the levels are 16 extremely low. No harm can be detected in populations 17 that have been studied extensively to see if anything 18 could be picked out and there just isn't any specific 19 evidence.

20 DR. HAIMBACH: He has a second question, 21 you want me to go through that one first? And when I'm 22 done I'm going to be open to any additional questions. 23 So if someone has thought of something -- I have some 24 people who will be mainly writing it down so that we'll 25 keep it in the -- we'll enter it into our assessment.

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Is it not true that radiation is accumulated in the human body and this is an unnecessary, dangerous and costly measure?

4 DR. BRABY: With respect to accumulation, 5 we really have two different things to worry about. We have radiation and radioactivity. And, in fact, we 6 7 have a third thing, we have the biological consequence 8 of radiation. Radioactivity can be accumulated in the 9 body, but there's no radio activity generated by the 10 PFNA exposures to the person that's exposed to the 11 beam. And the amount that is produced by activating 12 food or pharmaceuticals and so forth, is, as I said, 13 hundreds of thousands of times below the level of any 14 concern. With respect to radiation itself, radiation 15 is like light, is photons or neutrons and they just 16 pass through us and keep on going and we don't 17 accumulate those.

18 We do however, accumulate, in some sense 19 at least, the damage that occasionally those particles 20 do when they pass through our bodies. So depending on 21 your background, you may be aware that one of the 22 issues is chemical damage and macromolecules, or rDNA, 23 for example, but in all cases that damage is repaired 24 by the same biological systems that repair the kind of 25 damage that's done by metabolizing food. So though

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1 there's the theoretical possibility of accumulating 2 damage, in fact, the vast majority of it is repaired 3 and cells go on. Furthermore, of course, most cells 4 don't stick around for a long time. Those turn over, 5 so if a person receives an exposure one time, by the 6 time they came back, if they happen to come back, and 7 receive another exposure, they would be essentially 8 made up of a new set of cells anyway. 9 MR. WHITMAN: We expect people in the beam to be an extremely rare -- and we don't really 10 11 expect it to happen. One is that we're not sneaking 12 this technology on the port, it's being analysed that 13 we're replacing this technology on the port. Secondly, 14 we're going to do a pre-scan of vehicles. Our own 15 employees and anyone else on the port will be 16 outside -- and there's some charts in back you can see 17 later -- are at a significant distance outside of a 18 fenced in area. And the reason for the fence isn't 19 really the radiation. The reason for the fence is so 20 that the automated ground vehicle, the tow vehicle, 21 that tows the truck through, doesn't hurt you. The 22 greater hazard here is the tow. 23 Also the way this thing is constructed, 24 the scanning happens in a tunnel, inside of a contained 25 tunnel, inside this building that's going to be put up.

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It's shielded. There are no people in the building. 1 It's interlocked, there's lights and alarms and stops 2 3 just in case someone happened -- one of our employees 4 would --5 DR. HAIMBACH: The cameras require you to 6 check in before you do anything. 7 MR. WHITMAN: Right. So we have lots of 8 ways of making sure and like we have all these other -with all the other systems we have. We don't really 9 think it's likely that we'll expose anyone and we're 10 looking after all the what-ifs that we can think of. 11 12 DR. HAIMBACH: I believe there's still 13 one or two questions? 14 MR. GEYER: It came up about the 15 half-life of sodium is 15 hours and you said by the 16 time they reach their destination -- this isn't a 17 question I wrote down. This came up since your 18 comments -- but the half life is 15 hours and you said that by the time it reaches its destination that 19 20 wouldn't be a problem, what if that destination is El 21 Paso and somebody's unloading this product within 30 22 minutes after crossing the border. How can you say 23 that? 24 DR. BRABY: That's a possibility, 25 obviously.

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1	MR. GEYER: Very real possibility.
2	DR. BRABY: We calculated the dose rate
3	for various materials. We had to assume some period of
4	time for the typical time it would take a material to
5	reach consumers. In fact, where would you get a lot of
6	sodium. Well, it turns out the biggest single way that
7	you would get sodium would be as an intravenous
8	injection following an accident. The time that it
9	takes a package of intravenous saline solution to
10	travel through the distribution to the pharmacy, to a
11	hospital, and to an emergency medical technician, to
12	actually reach a patient is almost certainly more than
13	24 hours.
14	Other kinds of process and other
15	materials that might also involve sodium exposure
16	typically will have, even in the local market, a
17	substantial amount of time. Now, even if you assume
18	that the material is consumed immediately after
19	scanning, in the case of the sodium, that increases the
20	dose by a factor of about four, and that is still, as I
21	said, thousands of times less than the level that would
22	be of concern.
23	MR. GEYER: This would be the sodium in
24	foods also?
25	DR. BRABY: That would be the sodium in

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1 food always, but there's very little foods that you 2 would consume that would have anything like the amount of sodium in two liters of saline solution. 3 4 ADIENCE MEMBER: The FDA petition 5 specifically studied food with salt in it and the FDA 6 agreed with the petition and said that this would be 7 well below the levels of concern for food. So that 8 those numbers that Dr. Braby is talking about were a 9 part also of the data that was sent to the FDA and the 10 FDA has approved the system for food. 11 MR. GEYER: With NAFTA there's more and 12 more food coming across the border and I think that's a 13 concern that nobody really thought about, until you 14 mentioned it tonight. I certainly hope that is being publicized to the public in El Paso for people that 15 16 have a lot of salt. 17 DR. BRABY: It had certainly been raised 18 by people before because the question was brought to 19 the NCRP as an issue to request an evaluation and, as I 20 said, the levels turned out to be extremely low. The National Council on Radiation Protection and 21 22 Measurements, that group is a congressionally chartered 23 scientific advisory committee which provides advice on 24 radiation protection to most of the agencies of the 25 federal government. It's an all-volunteer

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1 organization, essentially, scientists who happen to 2 have various kinds of expertise in the radiation area. 3 And the way the council operates, a committee will 4 typically write a report and that report will be 5 evaluated by all of members of the council. 6 DR. HAIMBACH: How many members is that? 7 DR. BRABY: I'm not sure if it's 100 or 8 105 this year. 9 MR. GEYER: The three questions that I 10 had written out -- first of all, my name is Bob 11 Geyer -- gamma rays are the most penetrating form of 12 electro magnetic radiation. How can you, with a clear 13 conscience, state that the system is no more dangerous 14 than the x-ray machines at the airport? 15 DR. BRABY: Well, in fact, the fact that 16 the radiation is more penetrating, means that per 17 particle passing through, it delivers less dose. So 18 the penetration and the amount of biological activity 19 that is produced, that is modified molecules and so 20 forth, are not directly related. The amount of 21 biological effect is related to the amount of energy 22 deposited by the radiation, and that requires actually 23 stopping the gamma rays that are produced in the Pulsed 24 Fast Neutron System are hopefully highly penetrating 25 because we want them to escape the container and be

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detected so we can find out what was in the container. 1 2 MR. GEYER: But you did say earlier that 3 damage to the body once it passes through is something 4 to be concerned about and so -- isn't that correct? 5 DR. BRABY: Certainly at high doses, much 6 higher than the limit that is set for exposure of the 7 general public. There is evidence from cancer therapy, 8 for example, that there can be detrimental effects, but at the low doses that are involved here, there's no 9 direct evidence of harmful effects. We simply base our 10 11 protection limits on a linear extrapolation which is an 12 extremely cautious way of going about it. 13 If one person takes a hundred aspirins 14 it's almost certainly made to be fatal. If a hundred 15 people take one aspirin each, none of us expect any 16 harmful effect. But if you'll apply that linear 17 extrapolation that we do for radiation, you would 18 assume that one person out of those hundred would die of taking a single aspirin. The fundamental point is 19 20 that biological systems are far more sophisticated than a linear extrapolation. The only reason we still use 21 22 the linear extrapolation is that we have not been able to experimentally determine a better approximation and 23 24 in the absence of a better description of what is going 25 on, we take the simplest one, which is the linear

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1 approach, which we think dramatically overestimates the 2 actual risk of low doses.

3 MR. GEYER: My second question was -- the 4 gentleman on the left somewhat addressed this 5 already -- but it was how thick would the walls be of 6 the building, where the gamma rays are utilized and 7 what materials would they be constructed. I believe 8 you said concrete and plastics?

9 DR. RYGE: Yes. It depends a little on 10 where in the facility and what in particular it is 11 shielding from in that location. The plastics that 12 were -- materials that contain a lot of hydrogen like 13 polyethylene, affect the shielding materials for fast 14 neutrons. Concrete is good because it's structurally 15 strong, relatively inexpensive, contains some hydrogens 16 and also contains heavier elements that are good for 17 stopping gamma rays, and the thickness is different 18 thickness in different locations in the building. At 19 the very highest level point it is going to be four to 20 five feet thick, but in most of the building it will be 21 much less than that.

22 MR. GEYER: I'm not a nuclear physicist 23 by any means, but my understanding was you would take 24 several millimeters of lead to control gamma rays. 25 That's what I've read. You're not using any of the

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1 lead materials?

2	DR. RYGE: We are using some lead in
3	certain places, although it's more for preserving our
4	detection sensitivity. It takes many how much lead
5	it takes to stop electromagnetic radiation like gamma
6	rays depends very much on the energy. So a few
7	millimeters is plenty for typical low energy x-ray
8	systems, but you'd want more than that for this
9	purpose, but it's to our advantage to use concrete
10	here. It's just a design trade-off.
11	ADIENCE MEMBER: Can you clarify how much
12	gamma radiation is, this neutron radiation because in
13	reality
14	MR. GEYER: Excuse me, when you said it's
15	to your advantage to use concrete rather than lead,
16	what did you mean by that? You mean the cost?
17	DR. RYGE: The cost and the
18	MR. GEYER: I don't think that's a very
19	good reason right there.
20	MR. RYGE: It's a matter of how to
21	achieve the same effect. You can achieve the same
22	shielding effect with actually you can do better
23	with concrete against the mix of gamma rays and
24	neutrons, but it's also because it's mechanically
25	strong you can make a tall wall out of concrete,

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1 whereas you really can't out of lead and it's every bit 2 as effective, if you use an appropriate quantity. 3 There's -- in terms of the shielding effect, this is 4 simply a matter of you have an equivalent for a given 5 gamma ray energy and intensity. You can achieve the 6 same degree of shielding with concrete as with a given 7 quantity of lead. It's just a matter of how much and, 8 of course, concrete is much less harmful 9 environmentally so --10 MR. GEYER: Is this all addressed in the 11 environmental assessment? Is that issue addressed to 12 use concrete rather than lead? I just wonder if it's 13 in writing. DR. BRABY: The shielding calculations 14 15 are done by standard procedures and there are tables 16 that give the amount of concrete that is equivalent to 17 a given thickness of lead. Or more specifically, there are tables that give the amount of either concrete or 18 19 lead required to reduce the dose of a particular kind 20 of gamma ray by a certain amount. 21 MR. GEYER: Yes, sir, but is that 22 addressed in your environmental assessment is my 23 question for public reading? 24 DR. BRABY: The issue of radiation protection is ensure that the doses to individuals and 25

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to the public is below a certain level. The millirem, 1 microrem numbers that we've been talking about today 2 3 are the levels that you may consider equally affecting 4 the human body. That's what a millirem is all about. 5 It's talking about the effect on the human body. 6 Whether it's gamma rays or neutrons or x-rays, 50 7 microrems of radiation to the human body is the same, 8 regardless of -- that number is the same regardless of 9 the source or type of radiation. So what we have 10 addressed is that we will have sufficient shielding to 11 bring the level to 50 microrem of radiation at the 12 exterior of the building and it doesn't really matter 13 because that number is a number that's independent of 14 the type of radiation, gamma rays, neutrons, beta rays 15 or any of the other types of ionizing radiation. 16 MR. GEYER: No, my question still is, 17 does the environmental assessment address the fact that 18 you are going to use concrete, however thick it may be as opposed to lead and what thickness this would be to 19 20 guarantee as ample protection as several millimeters of 21 lead. That was my question. 22 DR. BRABY: Certainly, 18 inches of 23 concrete far exceeds several millimeters of lead. 24 MR. HAIMBACH: And you have what? This 25 place is four feet of concrete so --

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1 DR. RYGE: It's more than four feet in 2 the highest detection areas and a couple of feet pretty 3 much everywhere else. 4 MR. GEYER: And that's fine. My question 5 still is, does it address why you used concrete rather 6 than lead? Is there a paragraph or two or three or 7 four or a chapter on why that was done? That's my question. Why did you all want that because I want to 8 9 make sure safe and can you're guaranteeing me that the 10 thickness of the concrete is equivalent to some of the 11 millimeters of lead and you said there are tables that 12 prove this and that was explained. My question is, is 13 that part of the environmental assessment and that 14 hasn't been answered. 15 DR. RYGE: Certainly the shielding is on 16 I believe -- I haven't seen the text of the 17 environmental assessment, but the input information we 18 provided certainly goes into that a great length, but 19 you're sort of implying that lead is the proper thing 20 to do and concrete is somehow immaterial. 21 MR. GEYER: I certainly don't know, sir. 22 My question is, concrete was chosen rather than lead so 23 that should be addressed as to why. 24 DR. HAIMBACH: And that's one of the 25 reasons for having this meeting. The environmental

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1 assessment is currently a draft because the results of 2 this meeting are a part -- will be attached as 3 appendices to that environment assessment and so we can 4 take and ensure that that will be addressed in the 5 environmental assessment.

6 MR. GEYER: Thank you very much. The 7 last one of my questions. I believe this is it, no promises. Why was El Paso selected as the testing site 8 for the PFNA, and the reason I asked this, I would be 9 interested in reviewing your environmental justice 10 11 section, due to the fact that El Paso has a very low 12 per capita income as largely as the Hispanic 13 population. I know that wasn't one of your topics and 14 I don't ask to be addressed now, in the environmental 15 assessments and I was wondering how you glossed over 16 that. The fact that we do have a very low per capita 17 income, largely Hispanic, why not the Canadian border 18 to test the use of gamma rays on this? 19 MR. HAIMBACH: Well, it's neutron based. 20 We already have gamma ray systems all over the border, 21 but that question -- and I'm going to take this one --22 basically has three parts to it. For a large number -or several, excuse me, of this non-radiation based, 23 24 nonintrusive inspection systems, the first prototype

25 has been tested at Ysleta and one of the reasons for

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1	that has been that the cargos they have a sufficient
2	quantity and variability of cargo so that the studies
3	you're doing can give you meaningful results, without
4	impacting the operations of the port. As far as
5	there have been assessments looking at a variety of
6	other possible sites and for those are the major
7	reasons why Ysleta has been selected as the place to
8	go. The last thing is in the congressional language
9	directing the agencies to perform this test, it
10	specifically directed us to you, the Ysleta Port of
11	Entry. And so that included both the things that have
12	been done in just looking and evaluating the utility of
13	this port as well as the direct mandate from Congress.
14	MR. GEYER: How did that get in there?
15	Is that our representatives who do that?
16	MR. HAIMBACH: Exactly who put it in
17	there
18	MR. GEYER: Could you also put that in
19	your report?
20	DR. HAIMBACH: I believe that's already
21	mentioned in there, but if not, it will be. In the
22	congressional language.
23	MR. GEYER: What about the environmental
24	justice even though it wasn't congressional language
25	but, in fact, if it is, I'm just wondering, is that

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1 addressed in your report? 2 MR. HAIMBACH: Yes. 3 MR. GEYER: Thoroughly? I would hope so. 4 MR. HAIMBACH: Yes. We're probably up 5 to, what? We're probably getting close to 250 pages. 6 MR. GEYER: As far as that section? 7 DR. HAIMBACH: I don't know the length of this section, but your questions which have been -- we 8 not only heard your questions, I'm sure we'll get a 9 10 copy of it. We have a court reporter here so the detailed -- you know, all the statements you've made 11 will be included as part of the environmental 12 assessment. 13 14 MR. GEYER: Thank you. 15 DR. HAIMBACH: Are there any other 16 questions that have come up at the process because I 17 don't want anybody to feel left out. We have a 18 gentleman here. 19 ADIENCE MEMBER: What are the by-products 20 generated by this process that were determined not to 21 be harmful to the air quality? 22 DR. BRABY: The primary concern is the 23 gas tritium that is hydrogens that contains two neutrons. And that's a low energy atom emitter. It 24 25 turns out that because of the nature of atomic

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1 structure, for every neutron that the facility produces it also produces one atom of tritium and that tritium 2 is largely contained in the target assembly until the 3 target assembly is reprocessed, which should be done 4 somewhere else. But if the target assembly happened to 5 break at the site, then a certain amount of tritium 6 7 would be released into the atmosphere. It turns out, 8 again, to be roughly a factor of ten or lower than even 9 the most cautious EPA analysis of a -- for a hazardous 10 level. So it's well below any hazardous level. Even 11 if it outbreaks in a fashion, that would be extremely 12 unlikely.

13 DR. HAIMBACH: Any other questions? I 14don't want to have anyone -- and then, Tom, can you 15 pick up that one last slide? When he gets the slide up 16 you will notice that right about in here there's an 17 e-mail address and if -- there's a time frame mentioned so I'll wait for him to pick it up. If there are any 18 additional questions or concerns that you would like to 19 20 forward to us, that's a good place. When he gets it up. Here we go, this one. We have an e-mail address 21 22 and a fax number and so during the next two weeks because that's the time frame and then we'll need to 23 24 polish up the last aspects of the EA and so -- for inclusion in the EA and that's the time frame we 25

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and good evening.

need -- next week. Excuse me, next week so if there's additional questions, and as everything else they will be included in that appendix EA. The e-mail address is jspacco@scainc.biz and the fax number is 410-593-9907. Is there anyone who would like me to repeat that if they didn't get it? Then, unless there's any other questions, I'd like to thank you very much for coming (Conference concluded at 8:38 p.m.)

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