

## Strategic Force Planning Support Program

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*Technical Report*

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## Section 1

### Executive Summary

The Strategic Force Planning Support contract provided a unique vehicle for strategic operational analytical support to the Unified Commands, Services, the JCS, and OSD. The need was prompted by rapidly changing political-military environment exacerbated by the end of the Cold War and the collapse of the Former Soviet Union. The uniqueness of this contract approach is found in the diversity of the Statement of Work analytical tasks performed. The robustness of the SOW tasks provided the Defense Threat Reduction Agency's customers considerable flexibility in the development and delivery of analytical support. DTRA implemented a customer oriented task planning and control system that was very efficient in responding to over 38 individual analytical tasks. The total level of effort was \$4.4 million and represented 50,423 hours of analytical support. Approximately 65% of the total effort was delivered in support of the Unified CINC's, DTRA, the Services, JCS, and OSD. Program continuity was insured by detailed transition provisions involving the preceding Assessments for Strategic Integrated Operations Planning contract and the follow on Strategic Nuclear and Weapons of Mass Destruction Operational Planning Support contract.

Even though the total contract effort was comparatively small, the analytical support delivered was very significant. This report highlights some key accomplishments. Alternative employment and force planning options analyses provided SIOP and Theater Support planning to USSTRATCOM/J5 in response to significant changes in the Nuclear Weapons Employment Planning and associated Joint Strategic Capabilities Planning guidance. One analysis in this area was directly responsible for the positive results of the first U.S.-Russian TMD Command Post Exercise held at the U.S. Joint National Test Facility in June 1996. Integration of nuclear weapon effects into operational planning models support resulted in the delivery of five different updated versions of the PDCALC code used by the national laboratories, DIA, and the CINCs. The impact of changing military capability and policy on U.S. deterrence generated the most customers. Using a DTRA developed analytical framework for deterrence; several classified analyses were used in CINC sponsored conferences and seminars and formed the basis for official policy reviews and planning actions. Analyses of alternative approaches for adaptive planning produced significant insights into solving problems associated with the evolution of new planning environments. Key accomplishments included an architecture for incorporating theater data into the Strategic War Planning System and a Critical Path Method of the extant planning process. Quick reaction tasking resulted in very short suspense analyses and deliverables responsive to fast breaking strategic issues of national concern.

The key to the success of this contract was DTRA's decision to place the analytical support as close to the client as possible and then to insure responsiveness via very close formal and informal contact within the COTR, client, and contractor team. Customer assessment of all delivered analyses ranged from excellent to outstanding.



## **Section 2**

### **Program Overview**

#### **2.1 Program Objective.**

The Strategic Force Planning Support contract was designed to provide long term and quick reaction analytical support capabilities to the Department of Defense. Specific clients included Unified and Specified CINCs, CJCS, OSD, and the SERVICES. The analytical focus of this critical work was on strategic forces. The need was prompted by the rapidly changing political-military environment brought about by the proliferation of missile delivery systems, nuclear technologies and other Nuclear Biological Chemical (NBC) relevant technologies. These issues were exacerbated by the end of the Cold War and collapse of the Former Soviet Union and resulted in a less certain, more dangerous world. The scope of work included the minimum necessary to meet current and emerging requirements for strategic force planning evaluation, assessment and development of potential system improvements that address the uncertainty of the future.

#### **2.2 Customers and Level of Effort.**

Table 1 provides a summary of the Statement of Work that guided all task assignments under this contract. The scope and depth of analytical support provided in support of the objectives cited above was extensive. However, in all cases and for all customers, the analytical support provided was related to one or more of the basic SOW tasks. In many cases analytical expertise in support of the customer's specific analytical requirements was drawn from several sources. For example, work provided to USSTRATCOM under SOW Task 8 included analytical work drawn from Task 2, Deterrence and Military Capabilities, and Task 3, Arms Control and Policy. This was necessary because the driving requirement was to analyze alternative employment options which might be required by changing deterrent capabilities of extant force structure and national policy. Therefore, this robust set of SOW tasks provided the customer and DTRA considerable flexibility in the development of analytical tasks. This allowed DTRA to provide customer analytical support, from one or more of the specific SOW tasks, in 38 specific work tasks. (Appendix A) Each of these work tasks had a specific analytical objective, technical approach, and a deliverable.

Table 1. SFPS SOW tasks.

•	<b>TASK 0</b>	<b>MANAGEMENT RESERVE</b>
•	<b>TASK 1</b>	<b>ADAPTIVE PLANNING</b>
•	<b>TASK 2</b>	<b>DETERRENCE AND MILITARY CAPABILITIES</b>
•	<b>TASK 3</b>	<b>ARMS CONTROL AND POLICY</b>
•	<b>TASK 4</b>	<b>OFFENSE-DEFENSE GAMING AND MODELS</b>
•	<b>TASK 5</b>	<b>LOW YIELD WEAPON EMPLOYMENT</b>
•	<b>TASK 6</b>	<b>ALTERNATE MOEs</b>
•	<b>TASK 7</b>	<b>ACM AND LOW YIELD MODELING</b>
•	<b>TASK 8</b>	<b>ALTERNATIVE EMPLOYMENT OPTIONS</b>
•	<b>TASK 9</b>	<b>FORCE PLANNING OPTIONS</b>
•	<b>TASK 10</b>	<b>ALTERNATIVE C2 SYSTEMS</b>
•	<b>TASK 11</b>	<b>NEW MODELING INTEGRATION</b>
•	<b>TASK 12</b>	<b>FORCE STRUCTURE DEVELOPMENT</b>
•	<b>TASK 13</b>	<b>QUICK REACTION ANALYSIS</b>

## Section 3

### Planning and Control

#### 3.1 Establishing and Maintaining Control.

Establishing and maintaining control of analytical support provided to such a wide range of geographically and functionally diverse customers was a critical program management concern of the DTRA COTR, the supported customer, and the contractor team. There were over thirty different customer points of contact over the life of this contract. In some cases, the customer point of contact was changed three or more times over the period covered by a specific analytical support task. There have been four DTRA COTR and two contractor principal investigators over the life of this contract. Therefore, the coordination and oversight activities between the customer and DTRA and between the contractor and DTRA required the establishment and implementation of specific management controls to insure technical responsiveness within a priori budget allocations for each subtask. Figure 1 depicts the key elements of the planning and control system used. It was and continues to be a highly effective management tool and was adopted for use in the follow on contract, Strategic Nuclear and Weapons of Mass Destruction Operational Planning Support contract.

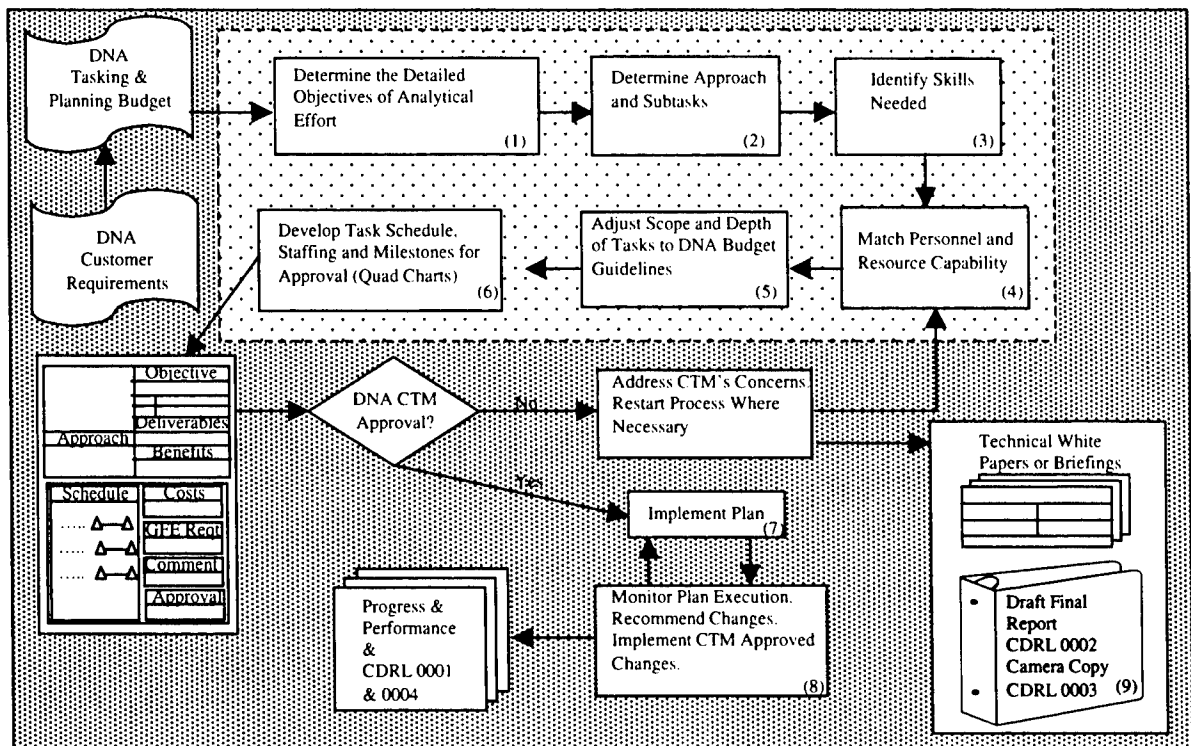


Figure 1. SAIC's task planning and control process insures responsiveness to DTR customers.

### 3.2 Task Development and Approval.

This was an iterative process, first between the DTRA COTR and the customer POC, and subsequently between DTRA, customer, and the SAIC program manager. This initial step was critically important because no two of the 38 subtasks undertaken were the same. For each subtask, the task objective served as the basis for assessment and evaluation of the technical approach, the attendant schedule, and the deliverables. This process served to establish a common set of expectations among DTRA, customer, and contractor personnel about task performance. Since the scope and depth of many analytical support tasks could far exceed available resources under this contract, DTRA provided "level of effort" estimates which served as a planning parameter for each subtask developed.

### 3.3 Task Management and Quality Control.

This was accomplished jointly through DTRA sponsored In -Progress Program Reviews (IPR). In addition to these IPRs, the contractor conducted an in-house quality control and peer review program. Often, and in all cases with DTRA approval, SAIC would conduct in-formal progress reviews with specific customer personnel. In some cases, SAIC and customer contact with the customer was almost a daily event. This frequent interaction provided for highly responsive analytical support as well as an opportunity to make changes in technical approach, schedules, and deliverables. Since many of the analytical issues were in response to fast breaking world events, task direction, technical approach, and deliverables were often modified, after explicit DTRA approval, to insure that the deliverable was as responsive as possible to the analytical need at the time of delivery.

### 3.4 Financial Tracking and Budgetary Control.

These requirements covered such a diverse set of analytical tasks and required frequent capturing and reporting of program expenditures. The Program Management Plan (Appendix B) and the attendant monthly progress report (CDRL 0001) provided DTRA management the opportunity to track and assess task progress. These reports were submitted once every four weeks. These same data were captured and reviewed by SAIC personnel every two weeks. Therefore, program to date expenditures as well as recent four week trends were available for review by DTRA and SAIC management the first working day following close of a two week timecard cycle.

## **Section 4**

### **Mission Assessment and Analysis Support**

#### **4.1 Assessment and Analysis .**

The significant contributions of this contract in providing analytical support to the customers cited above are summarized under the following four areas: Alternative Employment and Force Planning Options, Military Capability/Policy Impact on Deterrence, Integration of NWE in Operational Planning Models and Alternative Approaches for Adaptive Planning.

#### **4.2 Alternative Employment And Force Planning Options.**

This area included analytical support described in SOW tasks 8-10. Analytical support to the CINCs and JCS-J5 (Appendix A, Subtask 8.2) provided a series of analyses over the five-year contract period. This task provided DTRA, the Joint Staff, J-5, Deputy Director, Strategy and Policy (DDS&P) and the Warfighting CINCs technical and analytical support in developing National strategy, doctrine, and tactics related to: development and deployment of Ballistic Missile Defenses (BMD), both National Missile Defenses (NMD) and Theater Missile Defenses (TMD); TMD enhancements for NATO; offense-defense integration; Presidentially directed BMD and Shared Early Warning (SEW) cooperation with friends and allies; ongoing U.S. and Russia SEW discussions in support of the Joint Presidential Summit Statement by Presidents Clinton and Yeltsin; the U.S. and Russian TMD Exercise Program; and, related technology cooperation initiatives. It also provided enhanced space support to the warfighting CINCs.

One activity involved critical technical support to the U.S. "TMD Experts" Group and the Bi-National activities of the U.S.-Russia TMD Exercise Program. Analytical support provided was in direct response to the Joint Presidential Statement made by Presidents Clinton and Yeltsin on TMD cooperation. This support was directly responsible for the positive results of the first U.S.-Russian TMD Command Post Exercise (CPX) held at the U.S. Joint National Test Facility in June 1996 and the second U.S.-Russian TMD CPX that was held in Moscow in January 1998. This event marked the first combined exercise of any type hosted by the Russian Federation.

This task also provided technical support to NATO's Missile Defense Ad Hoc Group through the Office of the Ballistic Missile Defense Organization's Deputy for Strategic Relations. Responding to NATO North Atlantic Council (NAC) tasking, a detailed plan was formulated that outlined the steps, decision documents, and resources required to establish NATO programs for layered TMD defenses against WMD weapons and their associated delivery vehicles. It also supported development of the required sensor capabilities needed to support NATO's layered TMD systems.

To insure interoperability, this task also provided technical support to the Plans and Operations Sub-Group (POSG) of the Bi-National U.S.-Israel Theater Missile Defense Policy Advisory Group (TMD-PAG). Efforts under this task supported representatives from the Joint Staff,

USEUCOM, the Ballistic Missile Defense Organization, and U.S. response to counter the proliferation of weapons of mass destruction and their associated delivery systems.

Alternative Employment Options (Appendix A, Subtask 8.3) provided direct support to USSTRATCOM/J5 in both their SIOP and Theater Support planning roles. This subtask can be considered the key analytical subtask in respect to the objective of the Strategic Force Planning Support contract. Analytical results provided under this specific subtask included insights gained from all other subtasks. This leveraging had the result of enhancing both the depth and scope of alternative option analyses. This subtask specifically supported the development and presentation of the SIOP Revision Report to the Chairman, Joint Chiefs of Staff. A couple of specific analytical issues worked under this subtask provide additional insight into the type of support provided.

Public debate relating to a perceived risk resulting from an alleged decline in Russian early warning and attack assessment systems led to DOD efforts to examine proposals relating to de-posturing of US nuclear forces and further dramatic reductions in nuclear forces beyond levels stipulated in START II. This particular analytical effort examined the impact of a wide range of de-posturing steps and the ability of USSTRATCOM to achieve current nuclear policy objectives at progressively lower force levels. Analysis performed on these projects contributed substantially to national-level positions established during a sequence of Pentagon "Tank" sessions.

The dramatic change in the military landscape resulting from the breakup of the Soviet Union and Non-Soviet Warsaw Pact, and subsequent Russian withdrawal of nuclear forces from former republics led to an equally dramatic need to adjust targeting policy. Work under this subtask contributed to development of new nuclear planning strategies and alternative planning options, as expressed in three consecutive Single Integrated Operational Plan Concept Briefings before the Joint Staff and OSD. On each occasion, these efforts were applauded as outstanding efforts by the USSTRATCOM Director of Plans and Policy.

#### 4.3 Military Capability And Policy Impact .

This subtask on deterrence was the most active area in terms of specific analytical subtasks developed and presented to DTRA customers. Of the 38 total subtasks performed, nine were developed and supported from this area. (See Appendix A, Subtasks 2.1-2.9) This area was also the most robust in terms of customers served. USSTRATCOM, USPACOM, USCENTCOM, OSD, and the Department of Navy. DTRA's early sponsorship of the development of an analytical framework for deterrence analyses resulted in an increasing demand for both an understanding of deterrence in transition as well as specific analyses of specified theater scenarios. Deterrence framework analyses of particular importance included assessments of the WMD deterrence calculus of Iraq, North Korea, and China. These analyses were used in CINC-sponsored conferences and planning seminars aimed at improving US counterproliferation capabilities, and formed the basis for official policy reviews and planning actions. Also of note was a report analyzing and summarizing interim findings regarding post-Cold War WMD deterrence. Finally, work was begun under this contract to augment the deterrence framework for application to the analysis of non-state actor deterrence issues.

#### 4.4 Integration Of NWE In Operational Planning Models.

This subtask included work described in tasks 4-7 and 11. Of the four areas being reviewed, this area consumed the most resources, between 20-25% of program expenditures. Six subtasks were developed under Task 11, each of which directly supported critical planning issues in the areas of FAS/CIVIC, Radiation effects, PDCALC Panel, EMP, HISEMM, and fallout protection factors. The analytical support to the PDCALC Panel impacted the entire nuclear weapon technical and employment planning community. DTRAs support to this effort helped insure that current state-of-the-art codes relative to nuclear weapon effects were standardized across the nuclear planning community. Updated protection factors provided critical fallout injury and fatality assessments in key countries of interest as part of the overall war planning process. These factors enhanced assessments for SIOP Consequences of Execution and Wargaming activities as well as the special analyses required from time to time. A series of four fallout protection factor distributions were developed for a potential key adversary in the format required by FAS/CIVIC, the principal fallout injury and fatality prediction code used by USSTRATCOM.

Activity concerning PDCALC User's Group under the Strategic Force Planning Support contract was extensive. Five different updated versions of the code were developed and tested by SAIC and ultimately released to the users by USSTRATCOM J53 (PDCALC 6.0, 6.1, 6.2, 7.0, 7.1). These versions incorporated the following capabilities (list not all inclusive): addition of deeply buried target methodologies (GVNs), updated personnel vulnerability curves, correction of weapons radius-height of burst curves (HOB Cutoff), three-dimensional fuzing ("3DPD") option, and HOB cutoff mathematical fix. These updates reflected user requirements that keeps PDCALC a current, reliable and extremely powerful code for estimating nuclear damage. Since March 1994, the PDCALC Oversight Panel, composed of representatives from DTRA, USSTRATCOM, DIA, Sandia Nat Labs, the Joint Staff, SAIC and LOGICON RDA, has met six times to review, evaluate and approve code changes recommended from users. During the same period, the PDCALC User's Group has met three times. Clearly, DTRA has made a significant contribution to the nuclear planning community through their long standing support of the technical panel.

One of the most widely acclaimed deliverables from this analytical support area was the development of the Nuclear Targeting Course. This five-volume effort was the first developed and implemented at USSTRATCOM. This work filled an urgent need to train newly assigned personnel on how each of the tools, MOES, and models are integrated in to the nuclear targeting process. Published on CD-ROM, DTRA has delivered copies to multiple users within DoD. The Nuclear Targeting Course was published in five volumes and has become the seminal work on the instruction of processes and issues involved with nuclear targeting. The course covers, in detail, the nuclear planning environment, target development, weaponing/DGZ construction and deliberate/adaptive planning for the SIOP and theater support. The original version (published December 1996) and the updated version (published June 1998) have been used to train nearly 100 targeting analysts. Since training with the Nuclear Targeting Course began two years ago, the graduates have been reassigned to other unified commands with nuclear responsibilities contributing much needed nuclear targeting expertise to appropriate planning

elements within DoD units worldwide. Most recently the staff at Joint Targeting School (Dam Neck, VA), has requested a copy of this course for use in curriculum development.

#### 4.5 Alternative Approaches For Adaptive Planning .

The analytical support for this subtask required in-depth analysis of the contributions of new technologies, hardware and software that would provide increased responsiveness to significantly different strategic and regional scenarios. This resulted in the development of a Critical Path Method flow chart (Appendix A, Subtask 1.2) of the extant planning process that could be used to evaluate alternative adaptive planning processes. This required evaluation of data base compatibility between strategic and theater planning processes to include a thorough review of the theater planning process (Appendix A, Subtask 1.3) and theater data requirements (Appendix A, Subtask 1.5). Key deliverables from this area were an architecture for incorporating theater data into the Strategic War Planning System (SWPS) enterprise database (EDB), a Theater Data Model, and integration of that model into a C2/SWPS integrated data model baseline, each intended to streamline and improve the theater nuclear planning process. DTRA's analytical support to this critical effort directly supports the SOW objective to identify new systems and capabilities to plan for the integration of nuclear and conventional delivery systems, primary and collateral effects, and C<sup>3</sup>. This work has been very favorably received by USSTRATCOM and it is used to enhance USSTRATCOM's distributed collaborative planning capability during both peacetime and under crisis conditions.



## **Section 5**

### **Conclusions**

This final draft report is submitted for review by DTRA. The objectives of this work as outlined in the Statement of Work have been met. The 38 Subtasks described in Appendix A provide a detailed description of what work was performed, the technical approach used, and the deliverable. Monthly and quarterly progress reports, IPRs, and the individual deliverables associated with each subtask represent, collectively, the scope and depth of support provided. The number of subtasks, diverse set of customers, and dynamics of rapidly changing military planning environments presented unique challenges to DTRA management and contractor personnel. All DTRA/Customer analytical objectives were met and customer feedback throughout this contract performance was very exceptional.

**Appendix A**  
**Subtask Work Tasks**

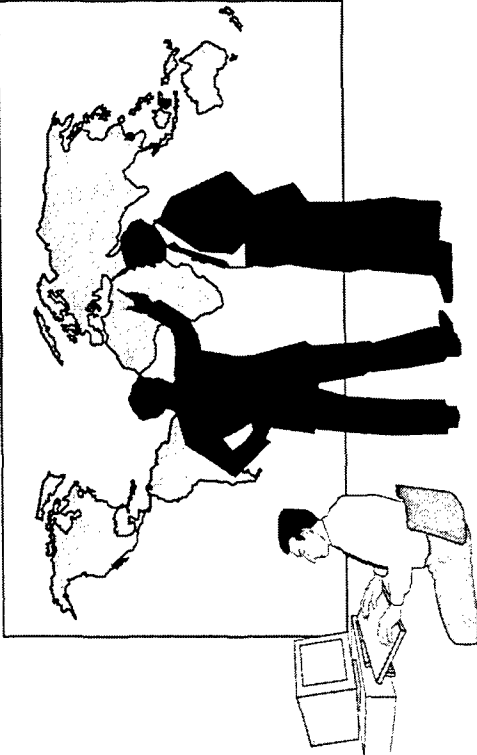
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Chart A-1. Subtask 1.1 – Analyze SIOF Planning Effectiveness.

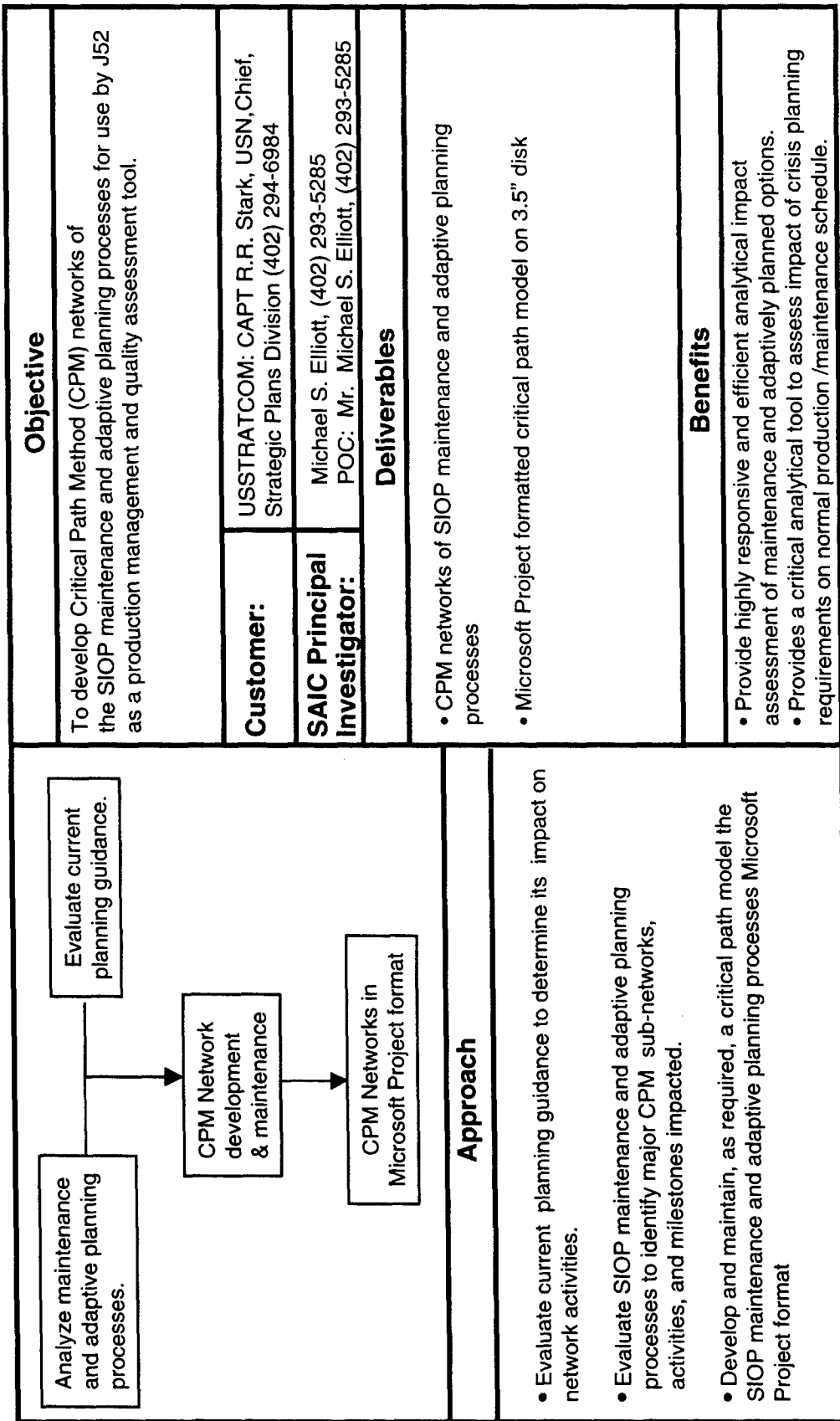


Chart A-2. Subtask 1.2 – Develop and Maintain Critical Path Model.

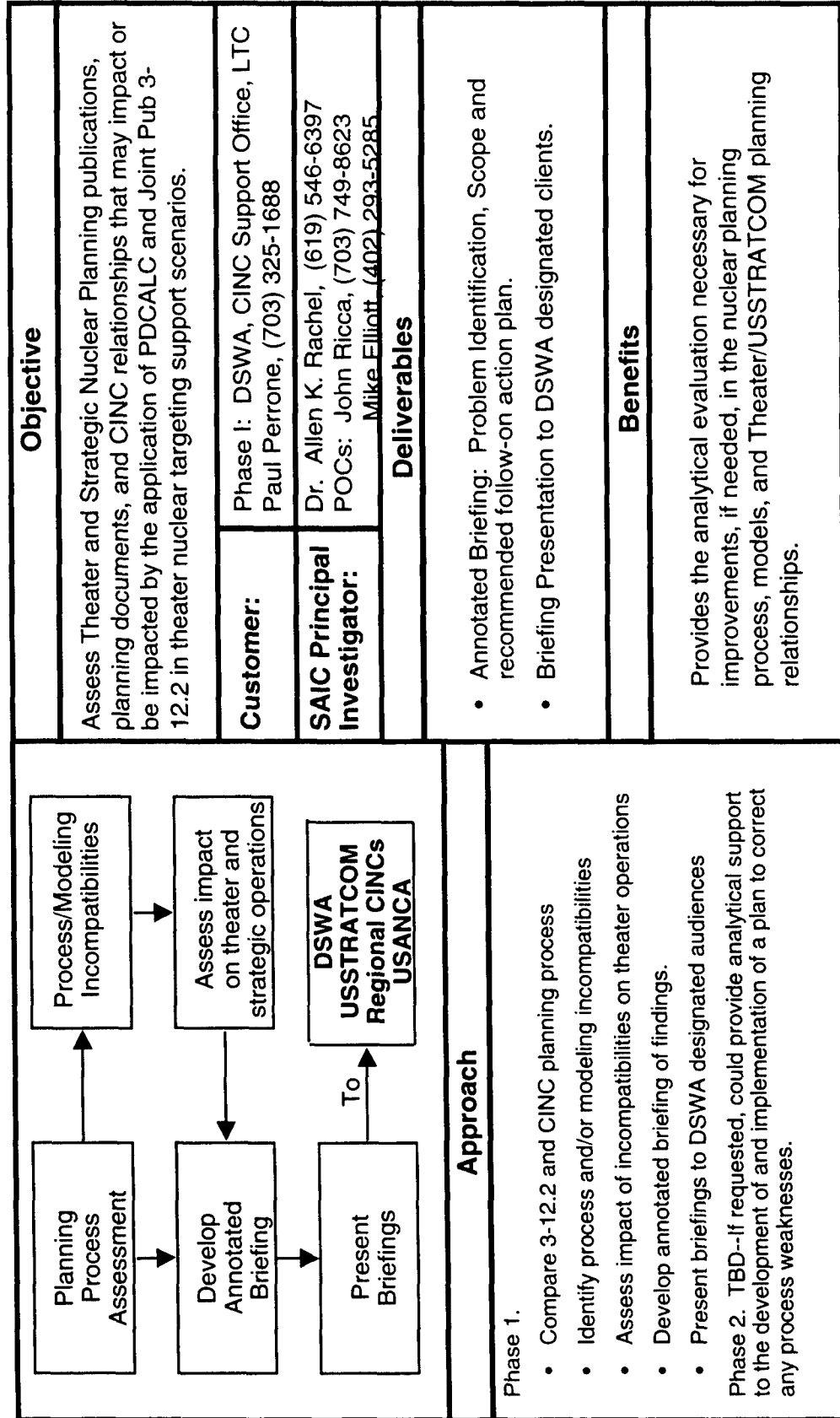


Chart A-3. Subtask 1.3 – Theater Process Review.

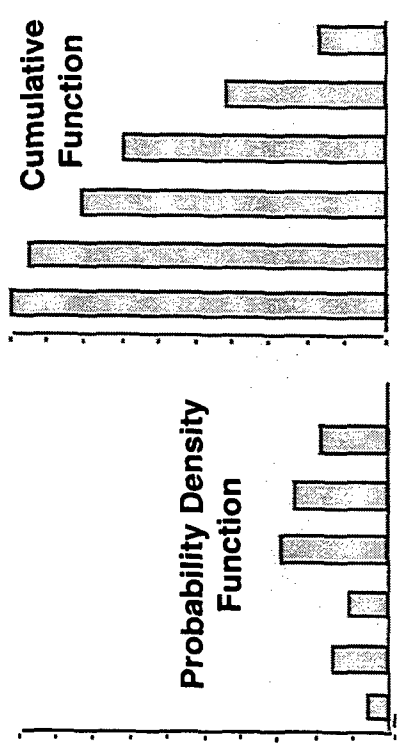
 <p><b>Probability Density Function</b></p> <p><b>Cumulative Function</b></p>	<p><b>Objective</b></p> <p>To provide an improved MOE for use in evaluating small nuclear options.</p> <p><b>Customer:</b> CAPTAIN R. R. Stark, USN USSTRATCOM J52 (402) 294-0469</p> <p><b>SAIC Principal Investigator:</b> Mr. Michael S. Elliott (402) 293-5285 POC: Mr. Roger Craver (402) 293-5225</p> <p><b>Deliverables</b></p>
<p><b>Approach</b></p> <ul style="list-style-type: none"> <li>• Illustrate the value of MTAP by giving realistic examples of small option applications.</li> <li>• Upgrade MTAP for current use: <ul style="list-style-type: none"> <li>– Replace PDCALC 4.0 with 7.0</li> <li>– Improve means of transferring target and strike file data to MTAP</li> <li>– Change cumulative plot from “not more than” to “at least”</li> <li>– Add a plot of the history of damage for each installation across all Monte Carlo runs</li> <li>– Improve the quality of graphics of the probability density and cumulative plots</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>• An upgraded version of MTAP as described in the approach</li> <li>• Users’ Manual for the upgraded version of the code</li> </ul> <p><b>Benefits</b></p> <ul style="list-style-type: none"> <li>• Availability of information on the <i>distribution</i> of outcomes as well as the expected value</li> <li>• Better information for the decision maker</li> <li>• Improved basis for targeting modifications</li> <li>• Rapid calculation for small options</li> </ul>

Chart A-4. Subtask 1.4 – Multiple Target Attack Program Update.

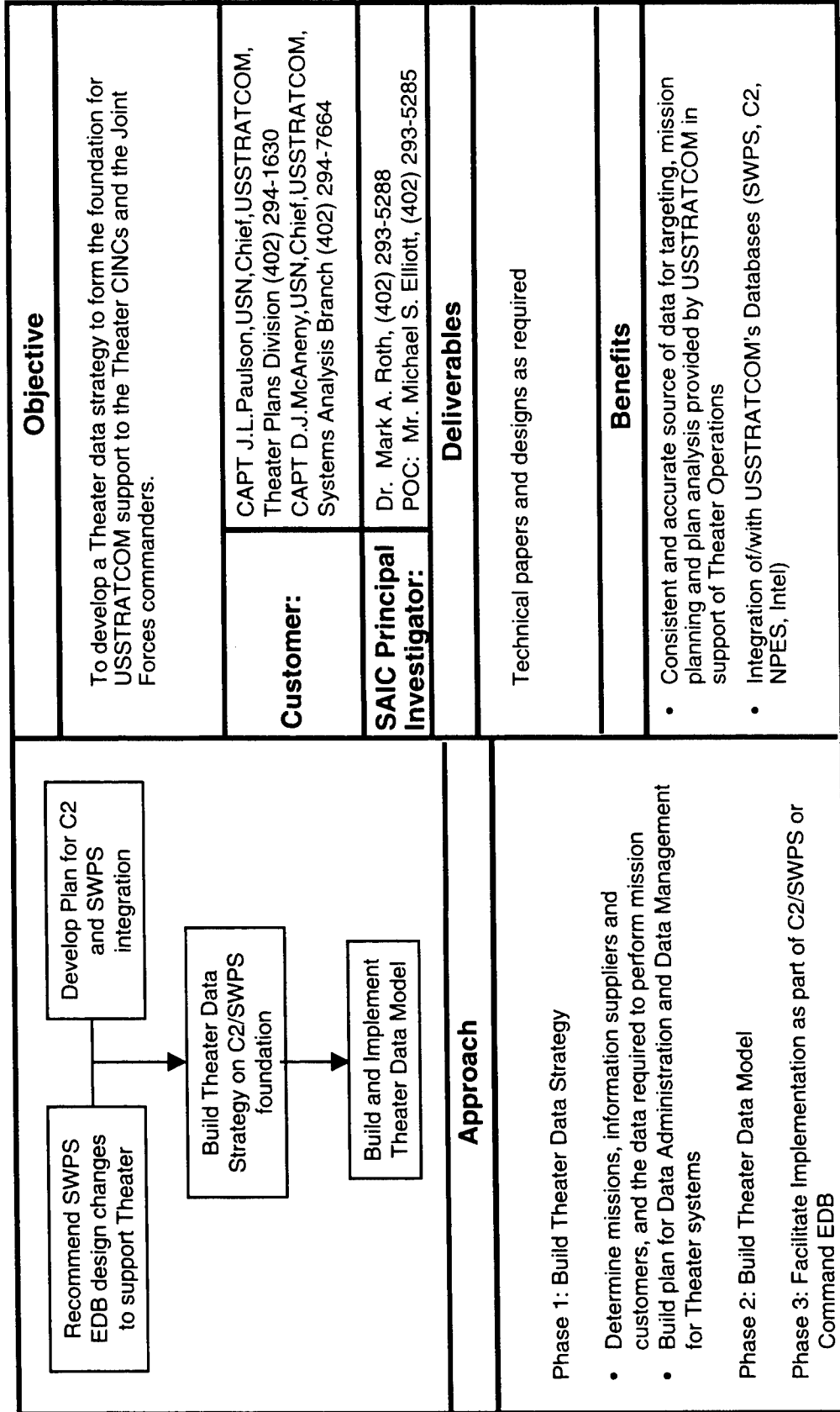


Chart A-5. Subtask 1.5 – Theater Data Strategy.

Approach		Objective
<p><b>Task 1</b> Assess Joint Service Capabilities to fulfill forward presence mission requirements</p> <pre> graph TD     A[Reconfigure Repackage] --&gt; B[Assess Costs Base Issues]     B --&gt; C[Prepare and Deliver Briefing]         </pre> <p><b>Task 2</b> Publish monograph on Soviet naval leadership perceptions and Cold War Actions</p> <pre> graph TD     D[Draft, Edit, Print Monograph] --&gt; E[Adapt Brief as Desired]         </pre>		Continue work to (1) assess capabilities of other services to supplement/complement US Naval capabilities in fulfilling forward presence requirements and (2) assess perceptions of former Soviet elites regarding "Cold War" naval forward presence and exercises.
<b>Customer:</b>		Director, Strategy and Policy Division (N51) OPNAV
<b>SAIC Principal Investigator:</b>		Dr. Allen Rachel, PI (619) 546-6397 Dr. Stan Weeks, POC (703) 749-8913
Deliverables		
<p><b>Task 1</b></p> <ul style="list-style-type: none"> <li>Reconfigure Air Force Composite Wing structure and elements of DRB of 82nd Airborne for 30 days of contingency operations;</li> <li>Assess additional cost and basing issues including amortized costs of CVN reconfig, logistics requirements, personnel costs, etc.</li> <li>Building on work completed, build brief for presentation to JMA Flag Steering Group</li> </ul> <p><b>Task 2</b></p> <ul style="list-style-type: none"> <li>Draft monograph on perceptions, actions, and reactions of Soviet naval leadership in response to US Navy Cold War strategy, force structure, forward presence operations, and exercises.</li> </ul>		<ul style="list-style-type: none"> <li>Task 1: Executive-level briefing on joint adaptive force packages for JMA Flag Steering Group.</li> <li>Task 2: Printed monograph on Soviet Cold War naval actions in response to US Navy forward presence operations.</li> </ul>
Benefits		
		Assists Navy in operational and force structure planning for post-Cold War era.

Chart A-6. Subtask 2.1 – Forward Presence: Contribution to Deterrence.



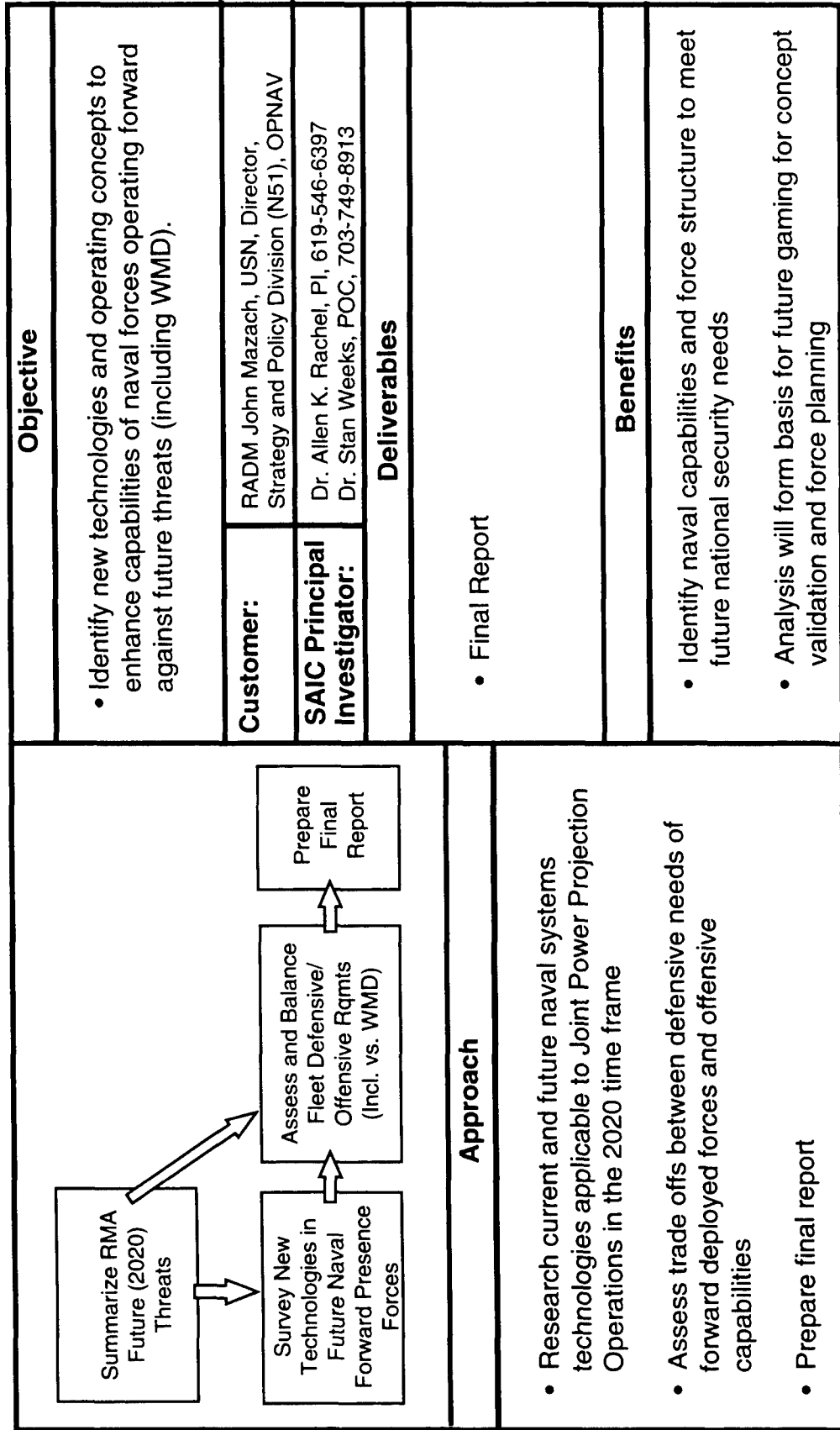


Chart A-7. Subtask 2.2 – Future Naval Deterrence and Offensive Capabilities.

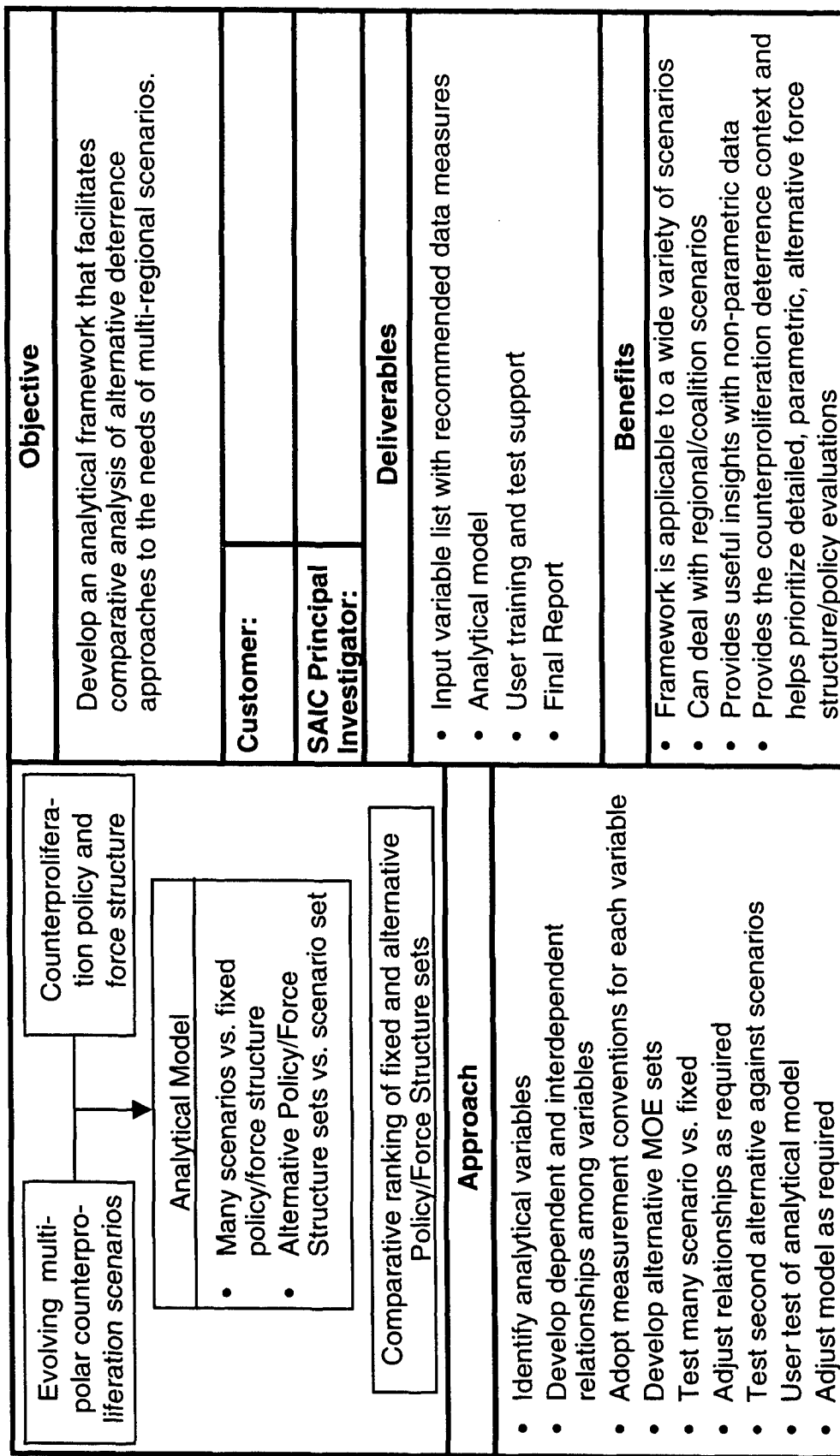


Chart A-8. Subtask 2.3 – Deterrence: An Analytical Framework.

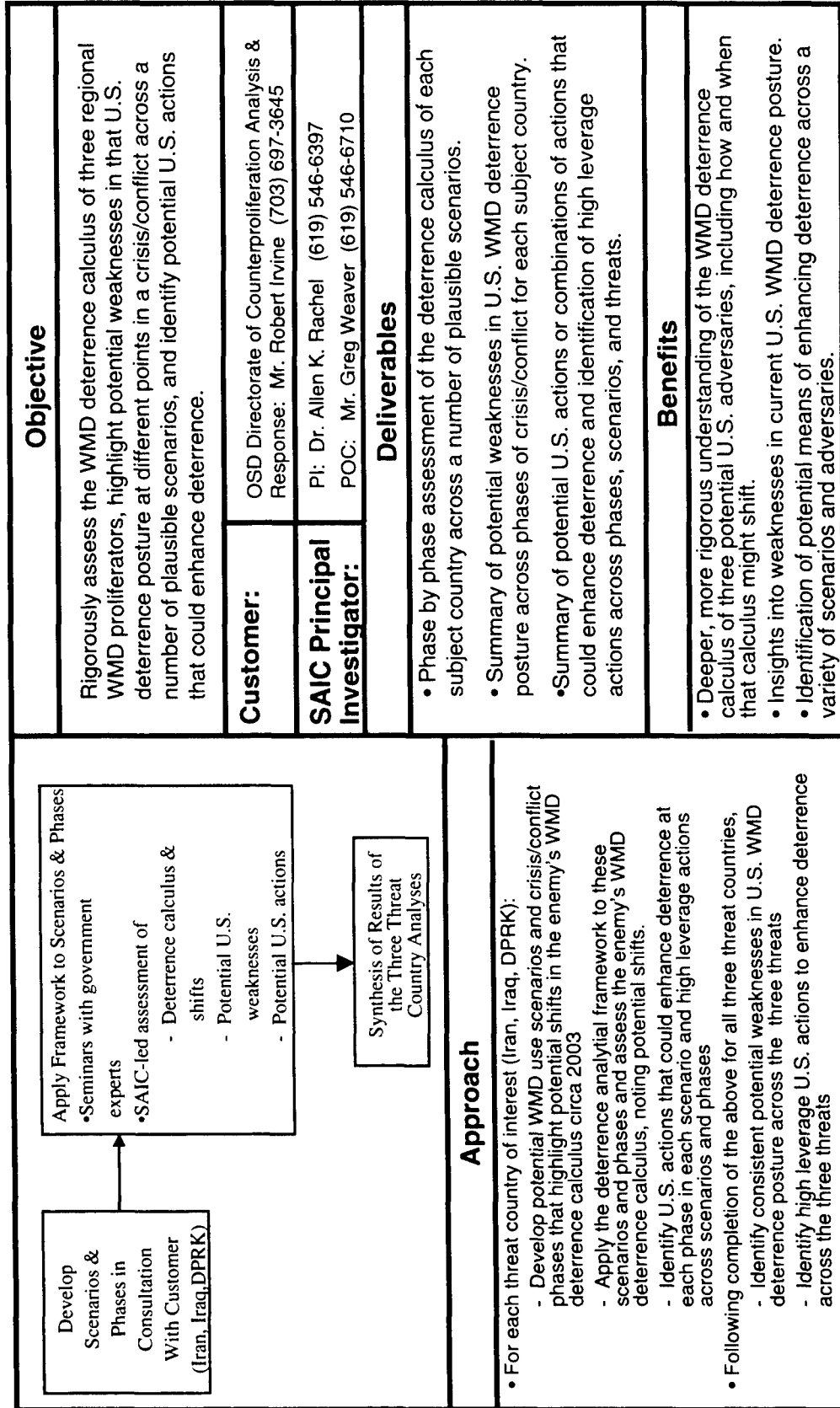
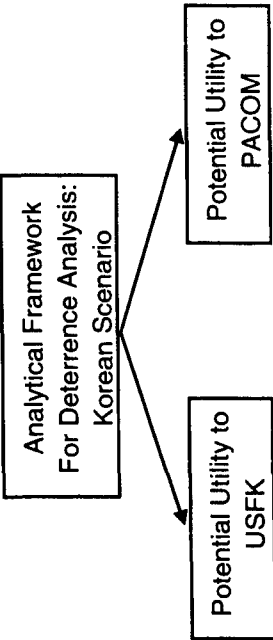


Chart A-9. Subtask 2.4 – WMD Deterrence Analytical Support to OSD Policy.

 <pre> graph TD     A[Analytical Framework For Deterrence Analysis: Korean Scenario] --&gt; B[Potential Utility to USFK]     A --&gt; C[Potential Utility to PACOM]         </pre>		<b>Objective</b>	
		To provide an opportunity for USFK/PACOM to evaluate applicability of the Deterrence Framework to their requirements process.	
		<b>Customer:</b>	DSWA/OPSFC LTC Paul Perrone (703) 325-1688
		<b>SAIC Principal Investigator:</b>	PI: Dr. Allen K. Rachel (619) 546-6397 Lead Analyst: Mr. Greg Weaver (619) 546-6710
		<b>Deliverables</b>	
		<ul style="list-style-type: none"> <li>• Deterrence Framework Briefing to USFK</li> <li>• Deterrence Framework Briefing to PACOM</li> </ul>	
		<b>Benefits</b>	
		Provides USFK/PACOM a “hands on” opportunity to evaluate utility of a DSWA developed tool.	

**Approach**

- Develop/modify briefing materials
- Review briefings (Internal SAIC)
- Review briefings with DSWA/staff
- Accompany DSWA/Present briefings to USFK/PACOM

Chart A-10. Subtask 2.5 – Deterrence Analysis for USFK/PACOM.

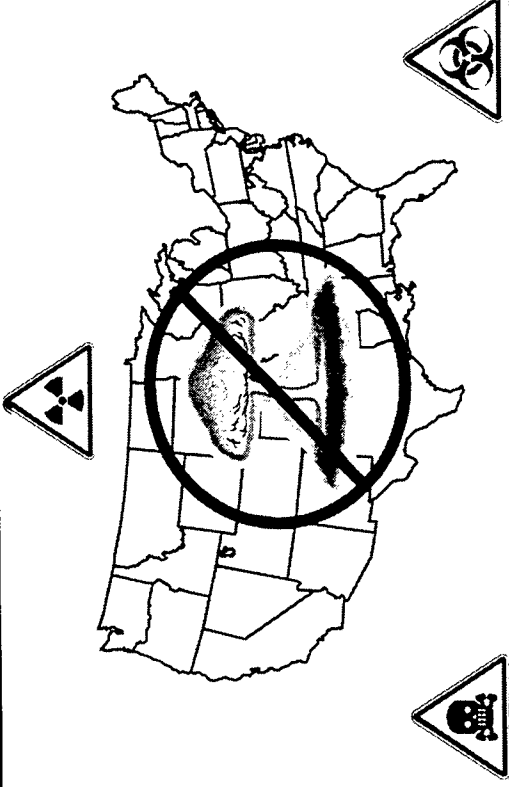
	<p><b>Objective</b></p> <p>Provide analytical support to assess the deterrence calculus of specified countries which are capable of employing or threatening to employ weapons of mass destruction, particularly nuclear weapons, against the United States and its allies.</p> <p><b>Customer:</b> USSTRATCOM: LTC William L. MacElhaney, J51 (402) 294-1651 LCDR Dennis Carpenter (402) 294-3617</p> <p><b>SAIC Principal Investigator:</b> PI: Dr. Allen K. Rachel (619) 546-6397 Lead Analyst: Mr. Greg Weaver (619) 546-6710 STRATCOM POC: Mr. Michael S. Elliott (402) 291-2233</p> <p><b>Deliverables</b></p>
<p><b>Approach</b></p> <ul style="list-style-type: none"> <li>• Apply SAIC's Deterrence Analytical Framework to the assessment of the deterrence calculus of specified WMD-armed countries.</li> <li>• Assess potential shifts in these adversaries' deterrence calculus as crises or conflicts unfold.</li> <li>• Assess the deterrence impact of alternative U.S. force structures, postures, policies and actions.</li> </ul>	<p>Technical papers and annotated briefings as required.</p> <p><b>Benefits</b></p> <p>Provide a detailed understanding of relevant issues in each potential adversary's deterrence calculus, for both strategic and theater conflicts. This analysis will enhance development of preplanned options and through exercising, lead to improved option development for crisis planning situations. It will also clarify contribution of USSTRATCOM forces and planning to the deterrence of the use of weapons of mass destruction.</p>

Chart A-11. Subtask 2.6 – Deterrence Analysis for USSTRATCOM.

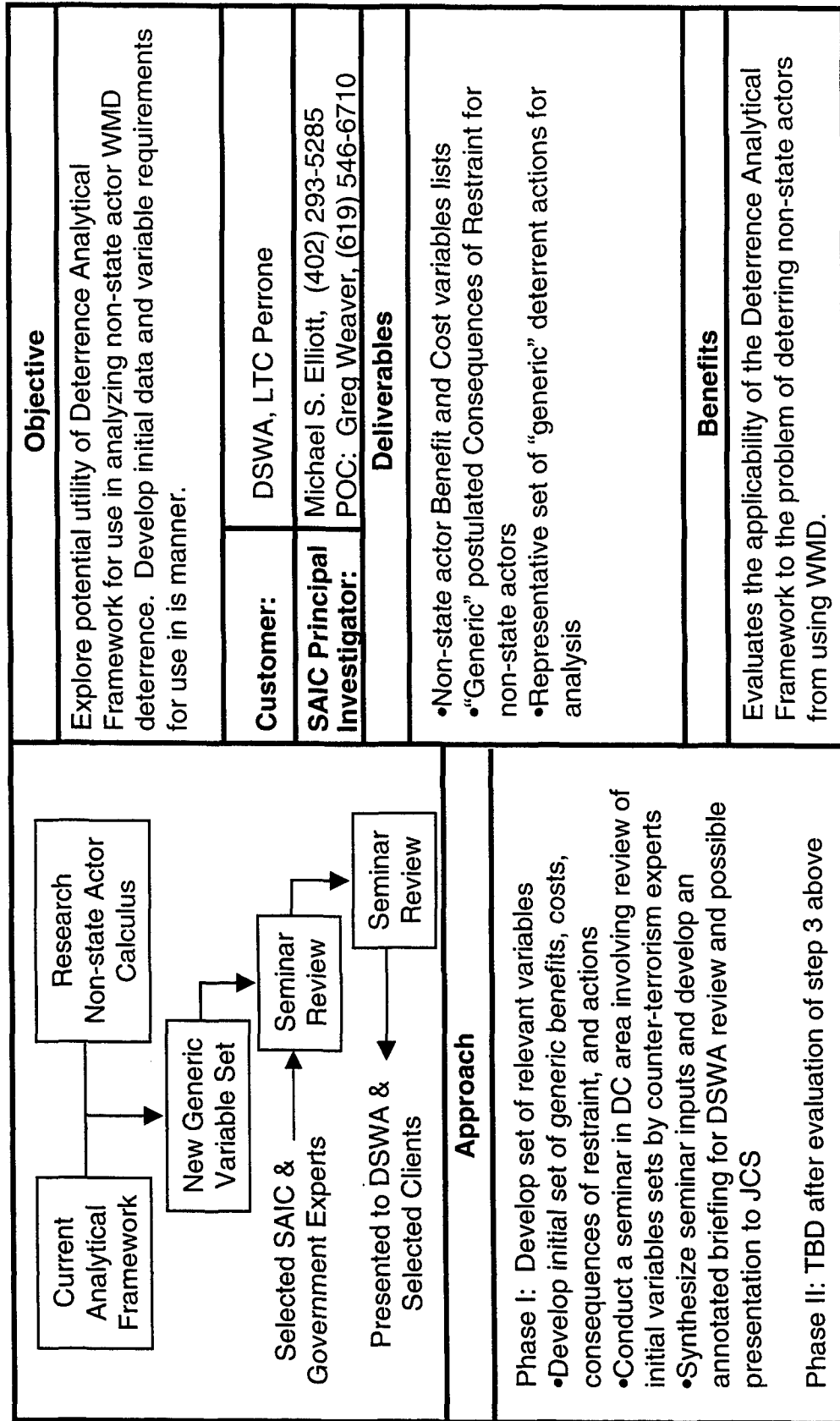


Chart A-12. Subtask 2.7 – Non-State Actors.

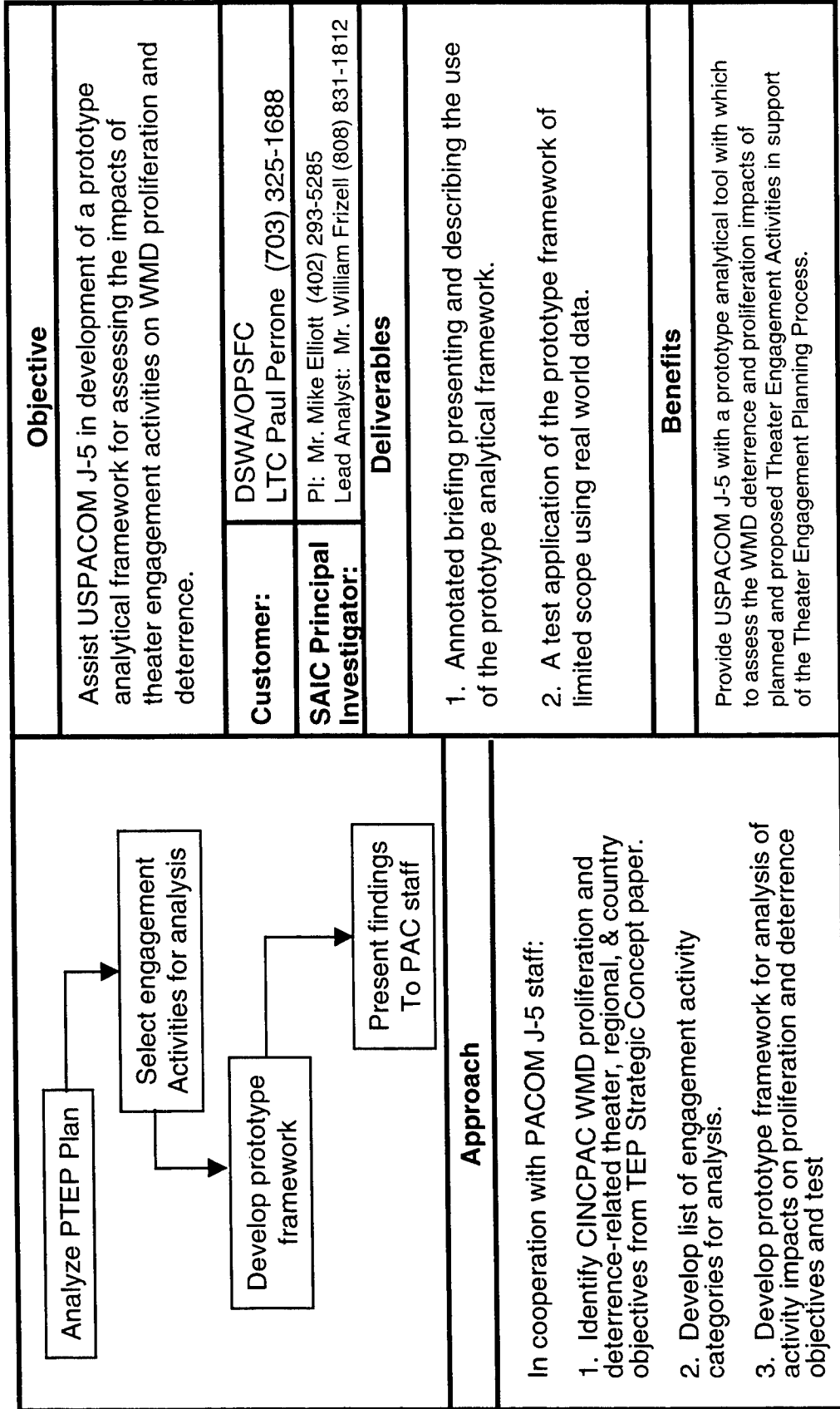


Chart A-13. Subtask 2.8 – Analytical Support to Pacific Theater Engagement Planning.

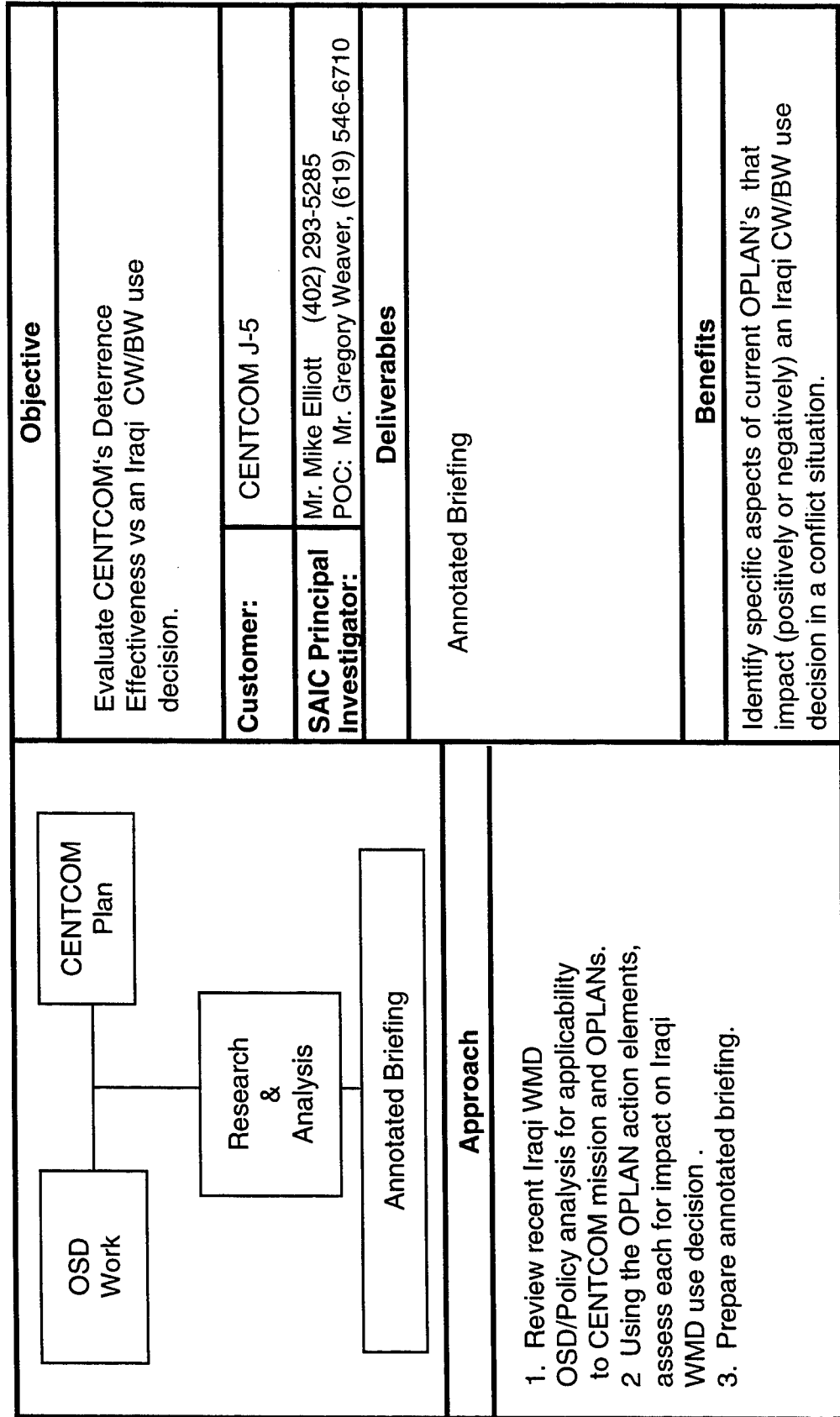


Chart A-14. Subtask 2.9 – CENTCOM Deterrence Analysis.



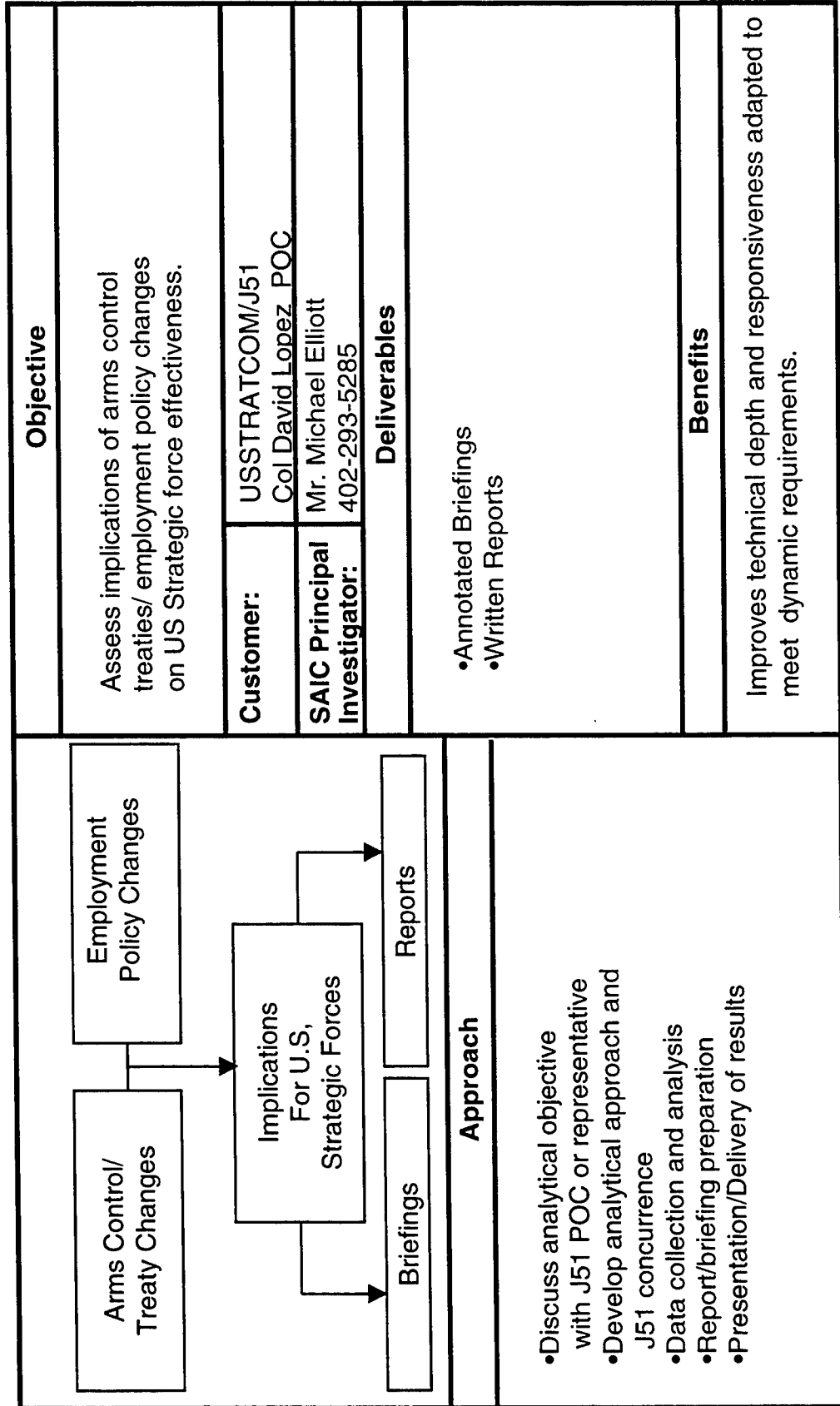


Chart A-15. Subtask 3.1 – USSTRATCOM/J51 Analytical Support.

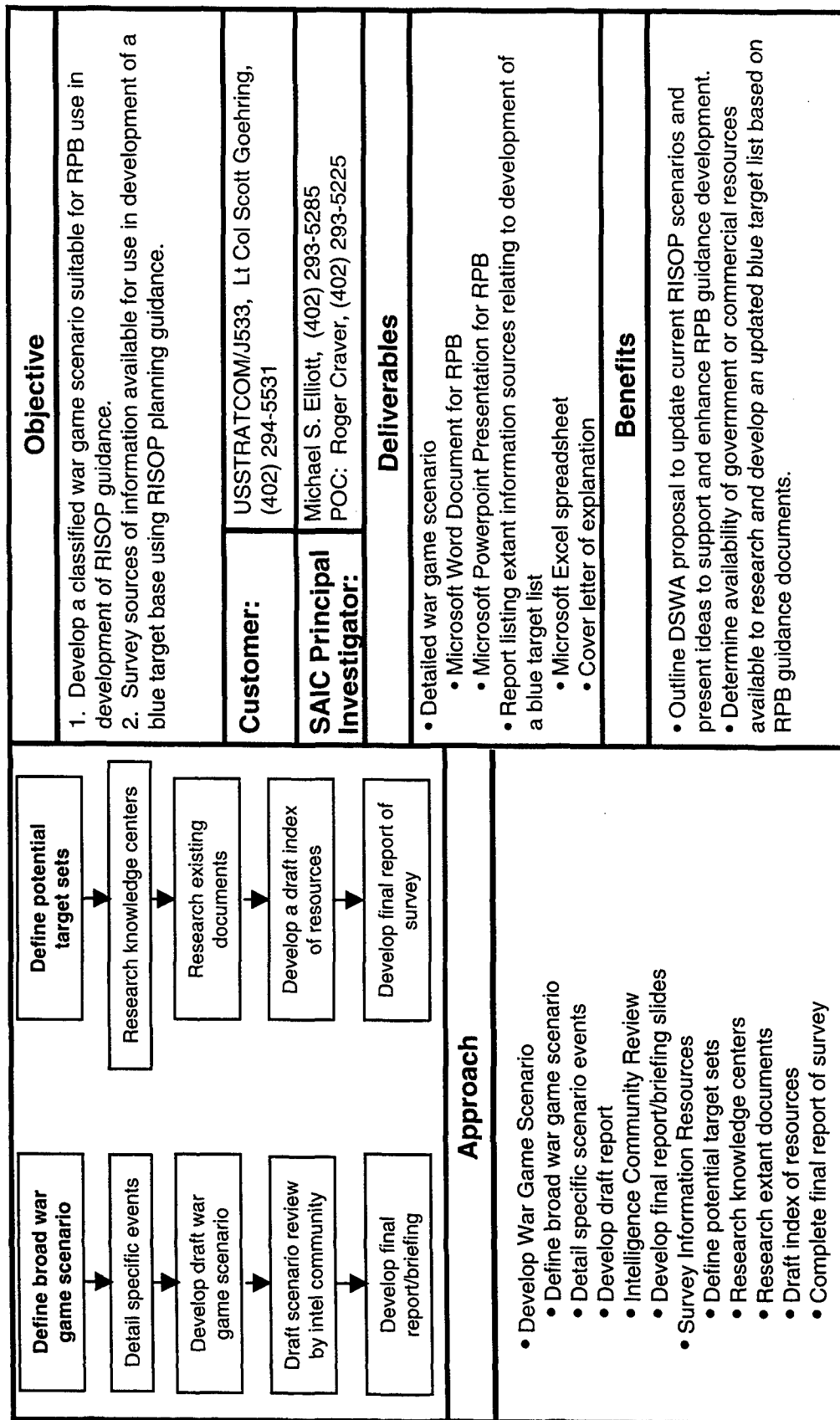


Chart A-16. Subtask 4.1 – RISOP Support.

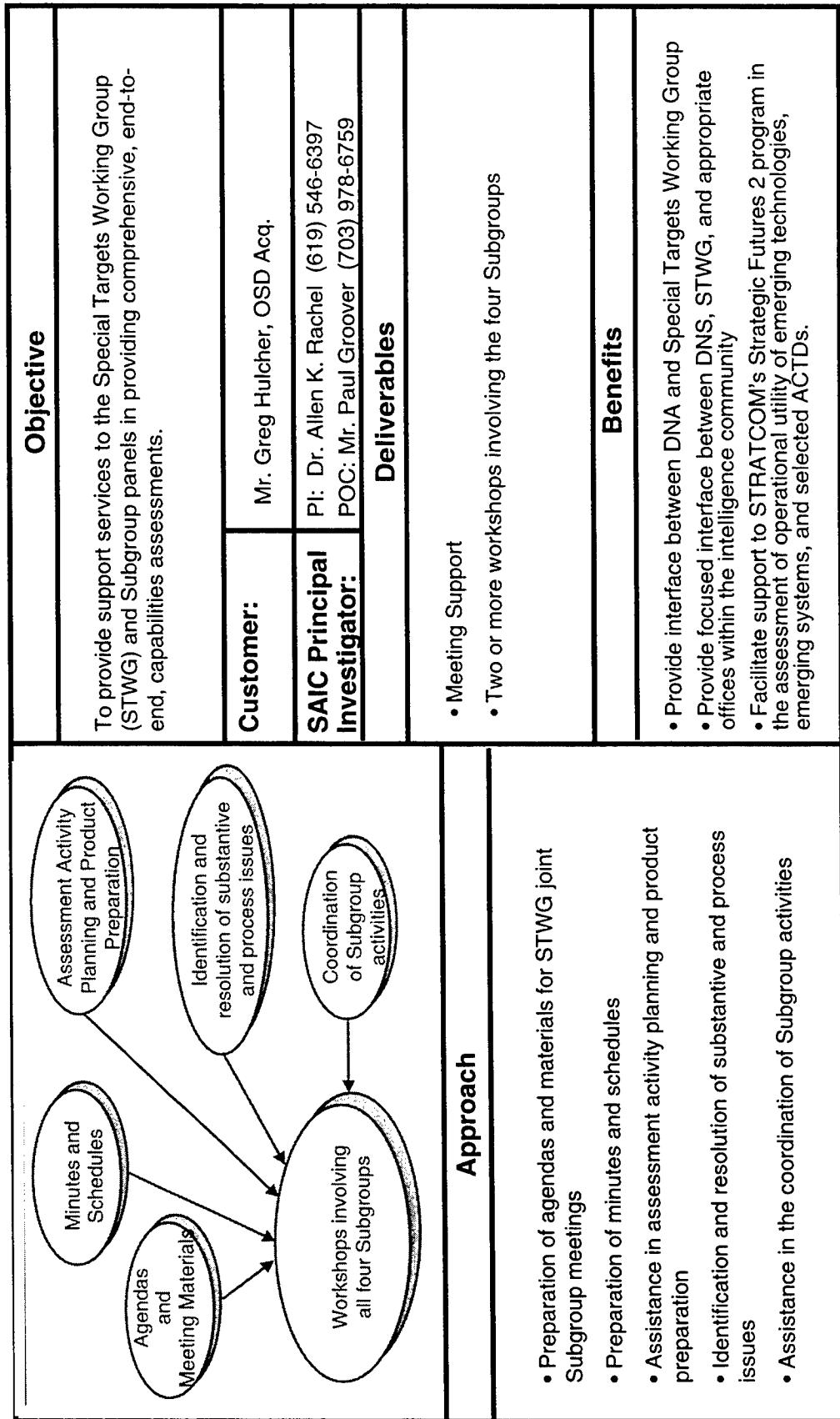


Chart A-17. Subtask 7.1 – Special Targets Working Group Support.

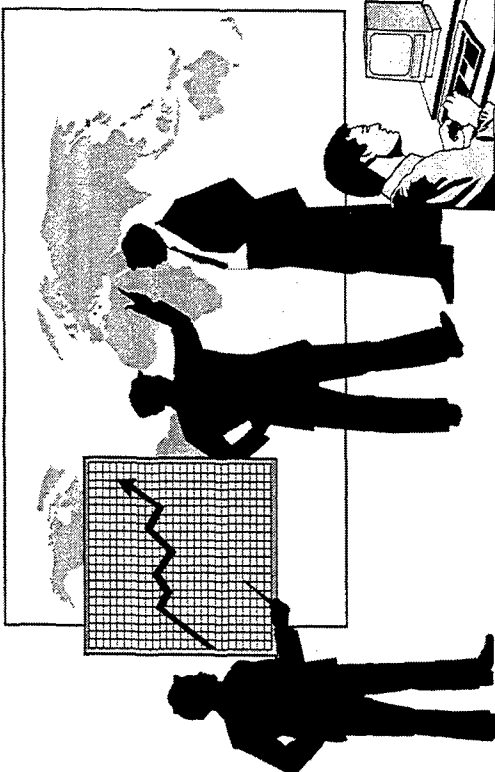
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Chart A-18. Subtask 7.2 – Nuclear Targeting Course Analysis.

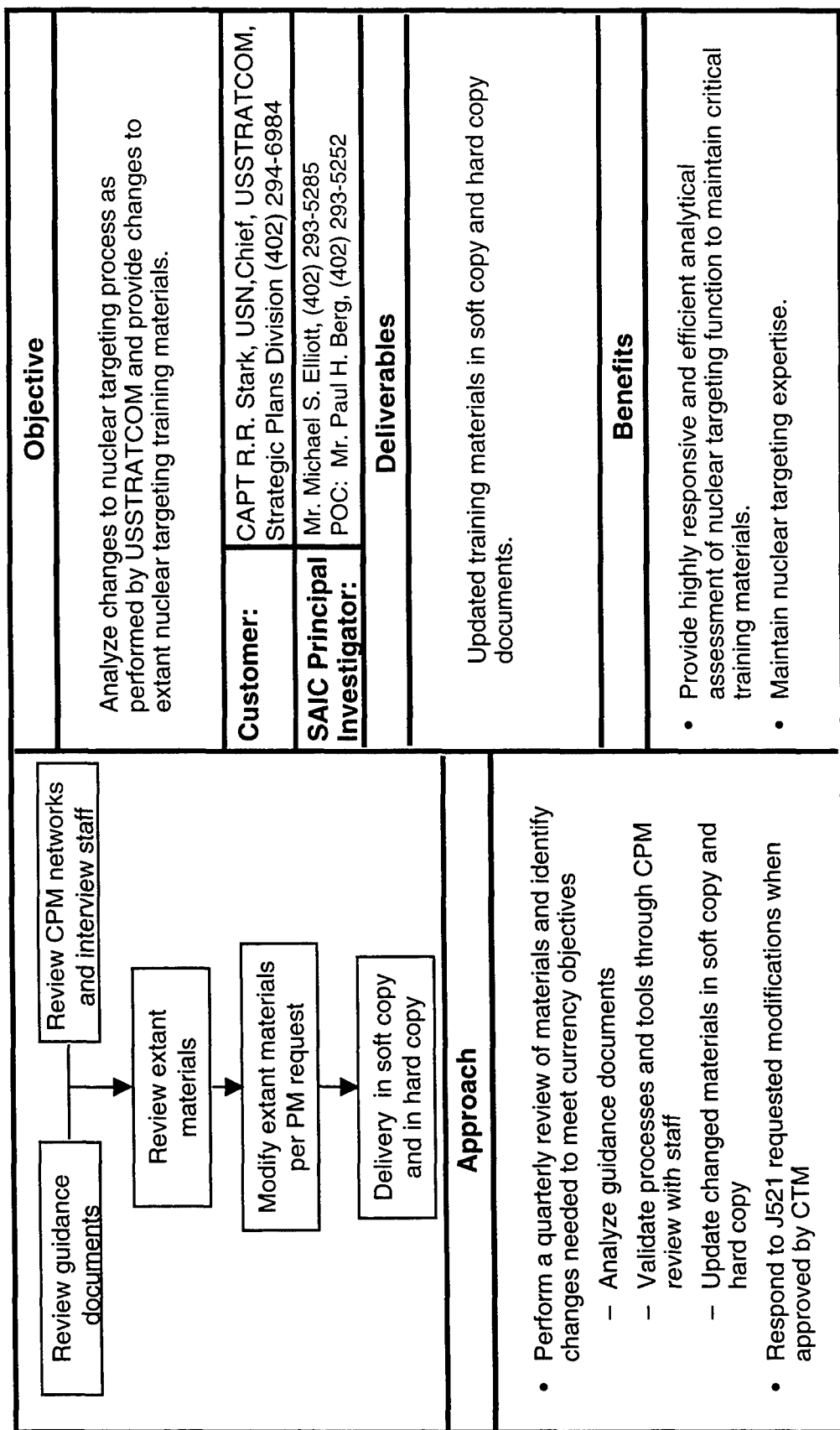


Chart A-19. Subtask 7.3 – Maintenance of Nuclear Targeting Training Materials.

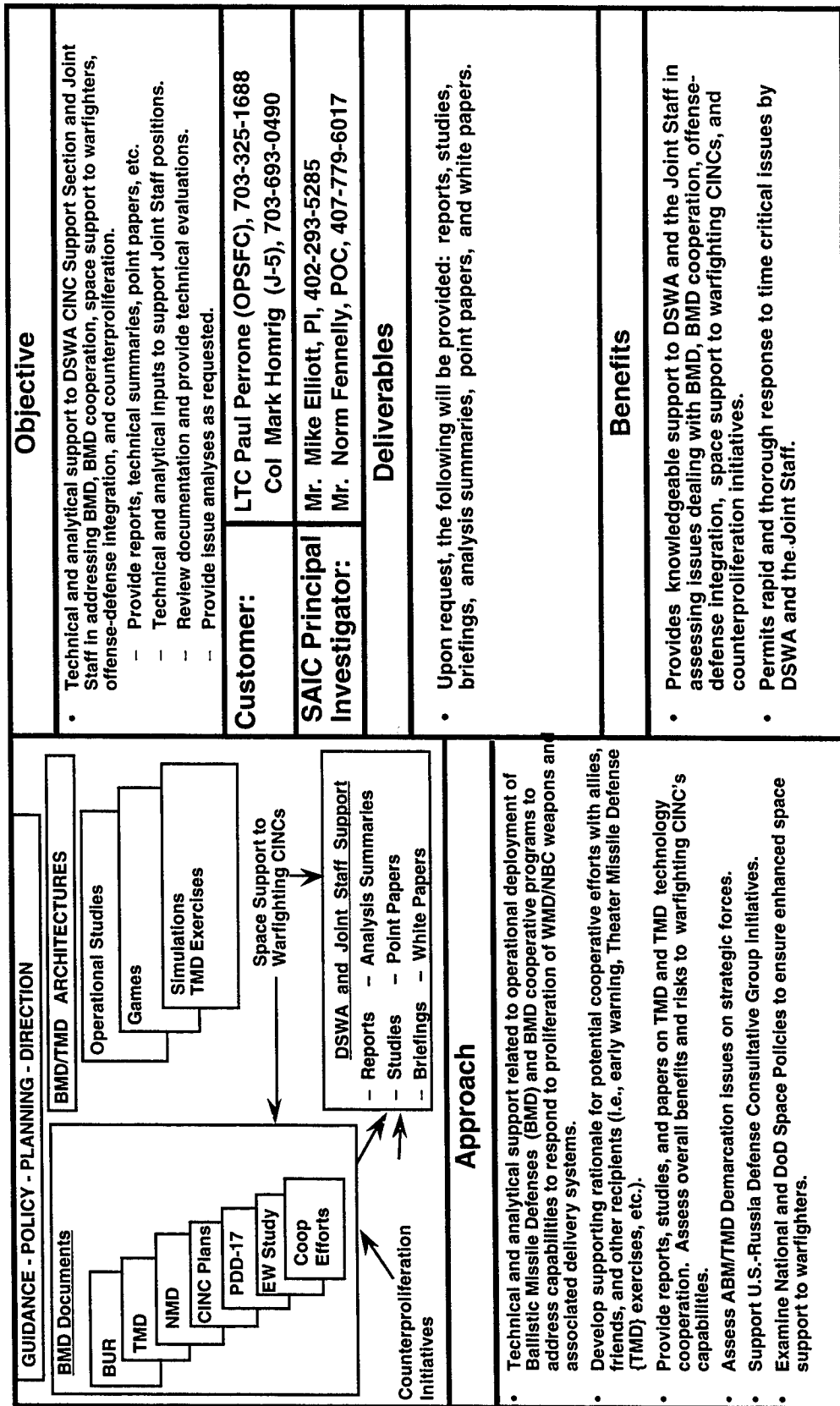


Chart A-20. Subtask 8.2 – DSWA Support to the Warfighting CINC's and the Joint Staff J-5.

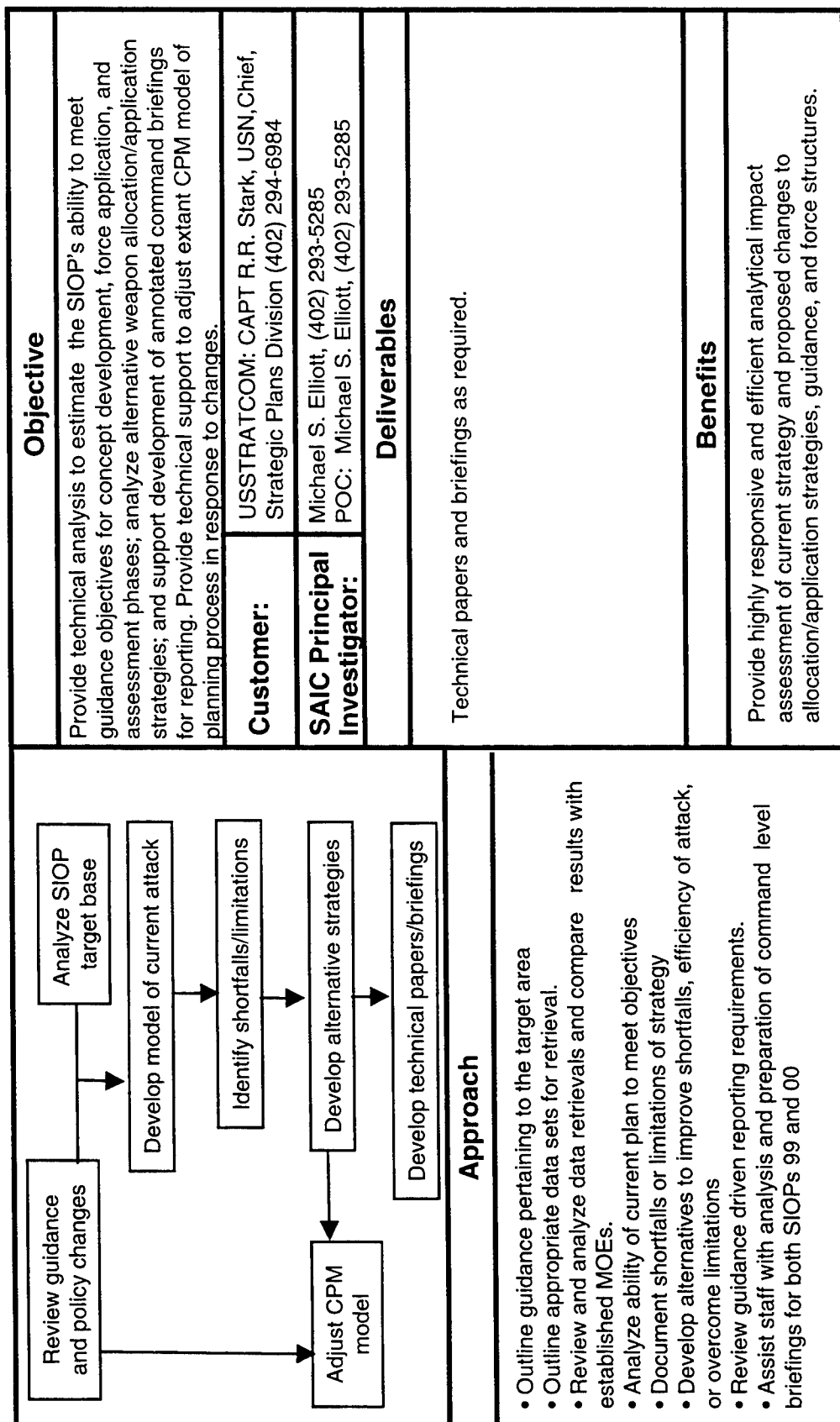


Chart A-21. Subtask 8.3 – Analyze Alternative Employment Options.

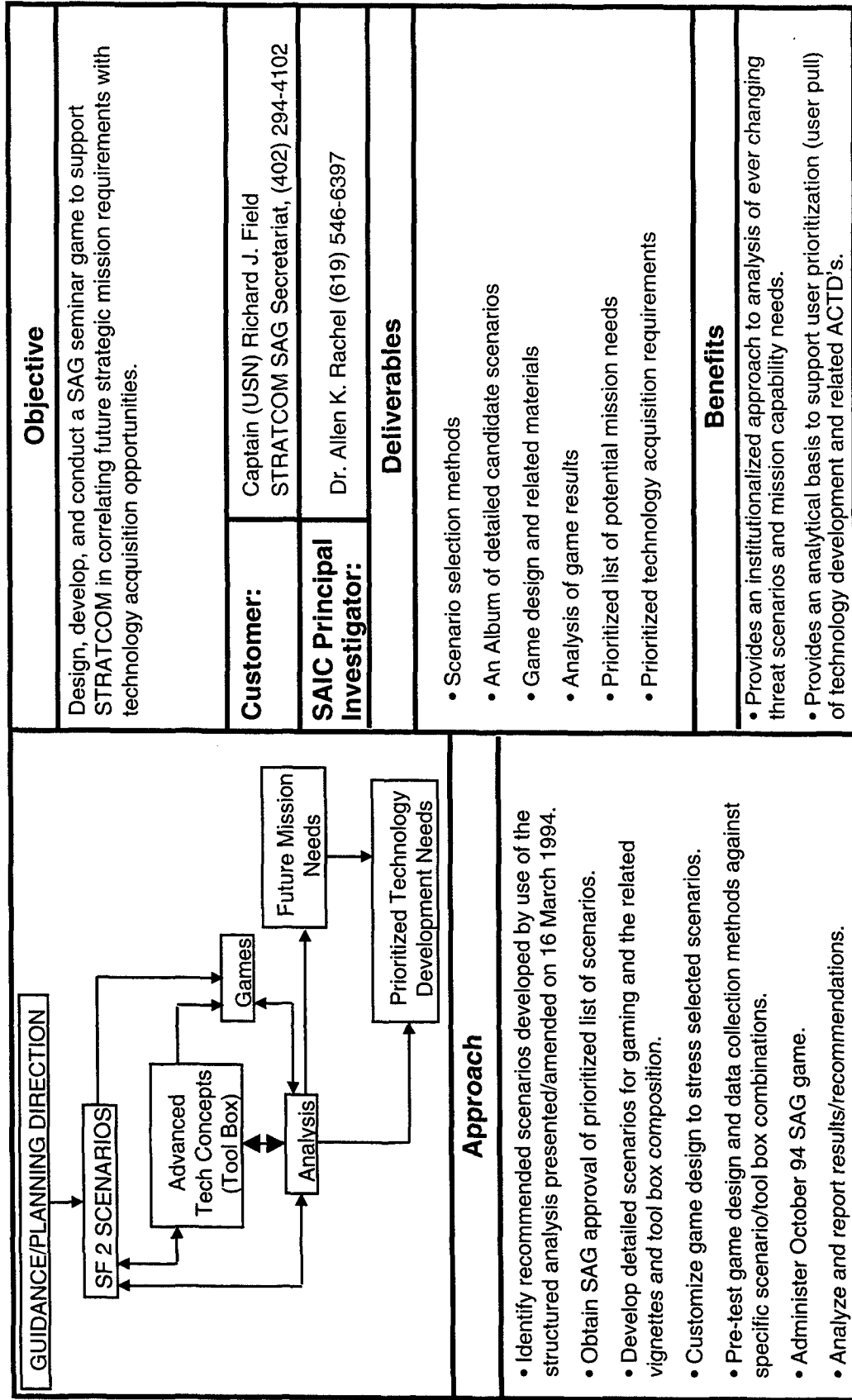


Chart A-22. Subtask 9.1 – STRATEGIC FUTURES 2: Analysis.



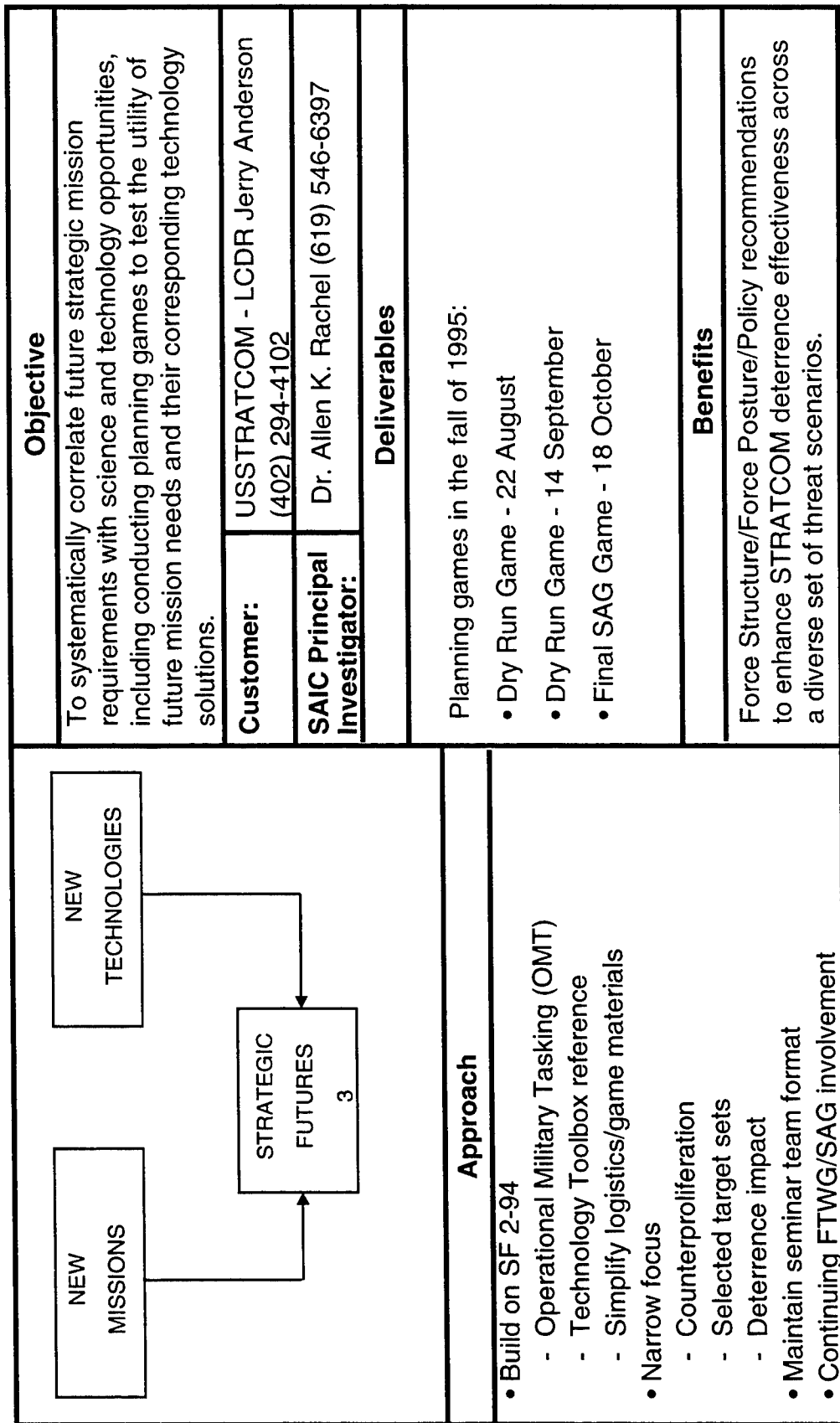


Chart A-23. Subtask 9.2 -- STRATEGIC FUTURES 3.

## **Subtask 9.3**

**This Subtask Number Was Deleted  
And Never Used.**

## **Subtask 9.4**

**Activities Were Transferred To  
Subtasks 9.5 And 9.6.**

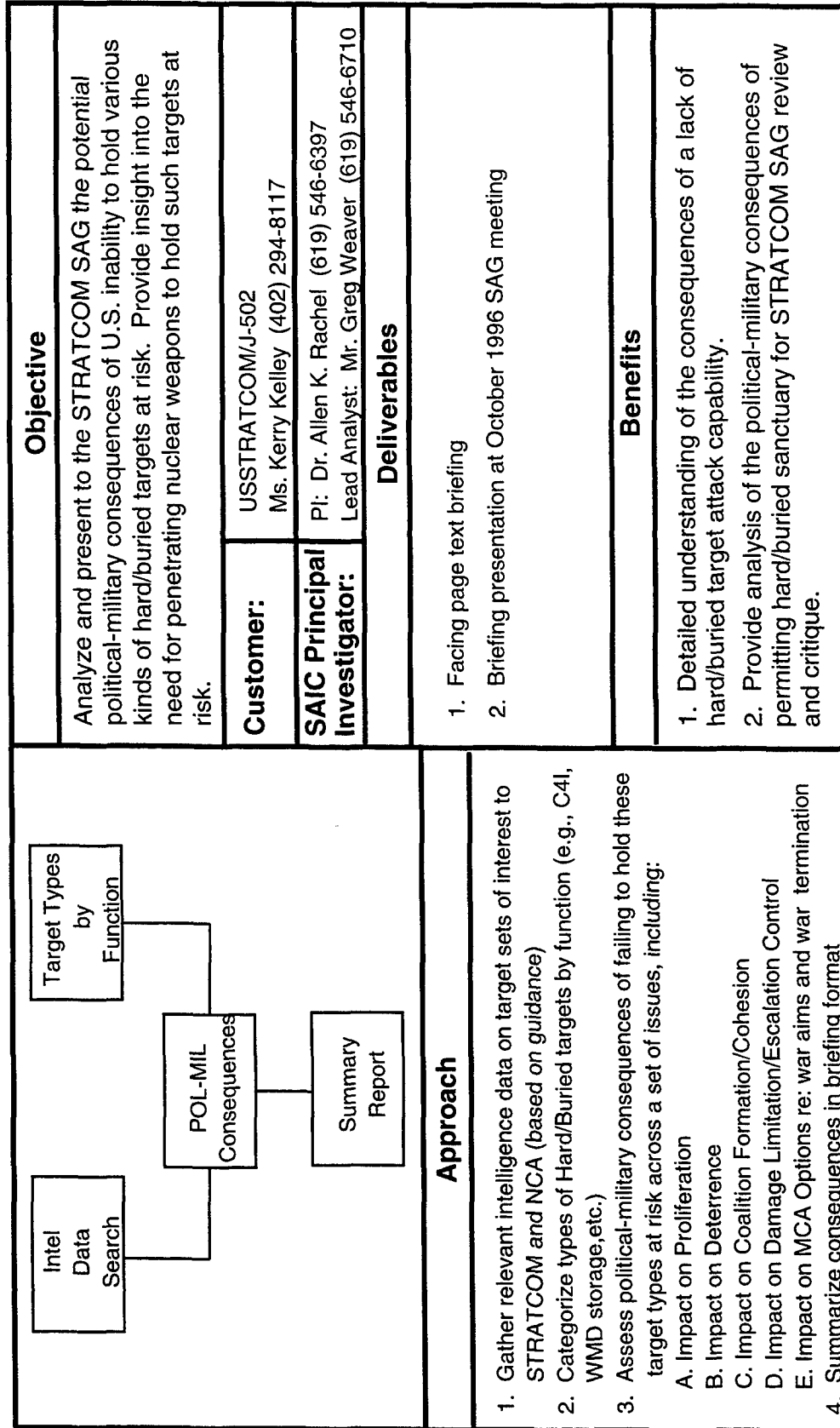


Chart A-24. Subtask 9.5 – Political-Military Consequences of Permitting Hard/Buried Sanctuary.

<div><div>Hard, Deeply Buried Target Study</div><div>Mobile Target End-to-End Concept And Architecture</div><div>Develop Draft Seminar Issues</div><div>FTWG Review/Comment</div><div>Refine Seminar Issues</div><div>STRATCOM Approve Seminar Issues</div><div>Produce Final Product</div></div>	<table><tr><th colspan="2">Objective</th></tr><tr><td colspan="2">In collaboration with the USSTRATCOM staff, develop seminar issues relating to political-military capabilities impacting US employment capability for consideration by the Scientific Advisory Group 9SAG) Fall, 1996.</td></tr><tr><td><b>Customer:</b></td><td>USSTRATCOM/J-502 Ms. Kerry Kelley (402) 294-8117</td></tr><tr><td><b>SAIC Principal Investigator:</b></td><td>PI: Dr. Allen K. Rachel (619) 546-6397 POC: Mr. Michael S. Elliott (402) 293-5285</td></tr><tr><th colspan="2">Deliverables</th></tr><tr><td colspan="2"><ul style="list-style-type: none"><li>• Strategic Futures 4 Seminar Issues in approved USSTRATCOM format (hard copy/magnetic media)<ul style="list-style-type: none"><li>- Hard, Deeply Buried Target Seminar</li><li>- Mobile Targets End-to-End Concept architecture</li></ul></li></ul></td></tr><tr><th colspan="2">Benefits</th></tr><tr><td colspan="2">Provide a time efficient tool to enhance the SAG process by clearly defining relevant issues that SAG members should consider, as a minimum, when evaluating the Hard, Deeply Buried Targets and Mobile Targets presentations.</td></tr></table>	Objective		In collaboration with the USSTRATCOM staff, develop seminar issues relating to political-military capabilities impacting US employment capability for consideration by the Scientific Advisory Group 9SAG) Fall, 1996.		<b>Customer:</b>	USSTRATCOM/J-502 Ms. Kerry Kelley (402) 294-8117	<b>SAIC Principal Investigator:</b>	PI: Dr. Allen K. Rachel (619) 546-6397 POC: Mr. Michael S. Elliott (402) 293-5285	Deliverables		<ul style="list-style-type: none"><li>• Strategic Futures 4 Seminar Issues in approved USSTRATCOM format (hard copy/magnetic media)<ul style="list-style-type: none"><li>- Hard, Deeply Buried Target Seminar</li><li>- Mobile Targets End-to-End Concept architecture</li></ul></li></ul>		Benefits		Provide a time efficient tool to enhance the SAG process by clearly defining relevant issues that SAG members should consider, as a minimum, when evaluating the Hard, Deeply Buried Targets and Mobile Targets presentations.	
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<table><tr><th>Approach</th></tr><tr><td><ul style="list-style-type: none"><li>• Review proposed hard, deeply buried target presentation and supporting materials.</li><li>• Review mobile target end-to-end concepts and architectures presentation and supporting materials.</li><li>• Develop first draft of planning, policy, and technologically oriented seminar issues.</li><li>• Present first draft to FTWG for comment.</li><li>• Refine seminar issues.</li><li>• Develop seminar issues in final form, for USSTRATCOM approval.</li><li>• Produce and deliver final product.</li></ul></td></tr></table>	Approach	<ul style="list-style-type: none"><li>• Review proposed hard, deeply buried target presentation and supporting materials.</li><li>• Review mobile target end-to-end concepts and architectures presentation and supporting materials.</li><li>• Develop first draft of planning, policy, and technologically oriented seminar issues.</li><li>• Present first draft to FTWG for comment.</li><li>• Refine seminar issues.</li><li>• Develop seminar issues in final form, for USSTRATCOM approval.</li><li>• Produce and deliver final product.</li></ul>															
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Chart A-25. Subtask 9.6 – Develop Seminar Issues for SF4.

	<b>Objective</b>	
	Provide FAS/CIVIC on-site maintenance support to STRATCOM personnel for one week and provide FAS/CIVIC program maintenance support until 30 June 1995.	
	<b>Customer:</b>	STRATCOM/J531, LT Ron Hanson, (402)294-1913
	<b>SAIC Principal Investigator:</b>	Dr. Allen K. Rachel, (619) 546-6397 POC-Mr. Gene Swick, (619) 546-6487
	<b>Deliverables</b>	
	<ul style="list-style-type: none"> <li>Summary report of FAS/CIVIC discrepancy reports and their resolution</li> <li>Modified FAS/CIVIC software</li> </ul>	
	<b>Benefits</b>	
	<ul style="list-style-type: none"> <li>Provides for a more robust FAS/CIVIC program</li> <li>Insures that system configuration is identical at STRATCOM and SAIC</li> </ul>	

**Approach**

- Establish suitable time for on-site maintenance support
- Load software on STRATCOM workstation(s)
- Provide four days of on-site maintenance
- Establish format for recording discrepancy reports
- Record reported discrepancies and their resolution
- Deliver modified software

Chart A-26. Subtask 11.1 – STRATCOM FAS/CIVIC Support.

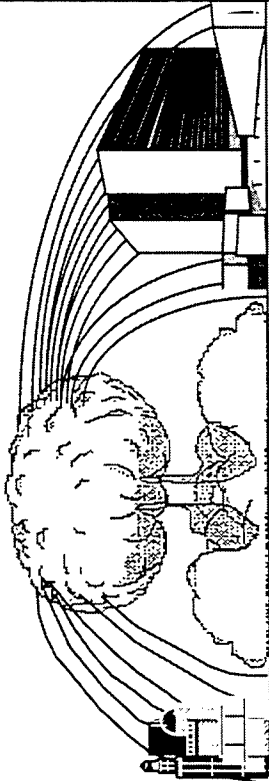
	<p><b>Objective</b></p> <p>To determine the utility of developing a methodology/MOE for STRATCOM that includes the impact of fallout effects in achieving effective denial or delay of enemy access to key installations as a result of US nuclear strikes, with a view to using fewer weapons or smaller yields than are required when prompt effects alone are considered.</p> <p><b>Customer:</b> STRATCOM J53, CDR Carrasco (402) 294-5837</p> <p><b>SAIC Principal Investigator:</b> PI: Dr. Allen K. Rachel (619) 546-6397 POC: Mr. Roger H. Craver (402) 291-2233</p>
<p><b>Approach</b></p>	<p><b>Deliverables</b></p>
<ul style="list-style-type: none"> <li>• Coordinate basic parameters with J531</li> <li>• Obtain TDI extracts of areas to be examined</li> <li>• Do target selection; review with J531</li> <li>• Build DGZ's</li> <li>• Assess HOB options</li> </ul>	<ul style="list-style-type: none"> <li>• Briefing report for STRATCOM</li> <li>• Computer-based denial methodology</li> <li>• Familiarization of STRATCOM personnel with the computer program</li> </ul>
<ul style="list-style-type: none"> <li>• Calculate casualties and fatalities</li> <li>• Examine costs vs. benefits</li> <li>• Prepare briefing report</li> <li>• Deliver methodology, provide familiarization</li> </ul>	<p><b>Benefits</b></p> <ul style="list-style-type: none"> <li>• Ability to include the impact of fallout as well as prompt effects on denying or delaying enemy access to their facilities</li> <li>• Potential use of lower prompt damage criteria while still achieving desired access denial or repair delays</li> <li>• Potential reduction in number of DGZ's/weapons needed</li> </ul>

Chart A-27. Subtask 11.2 – Radiation Effects Phase II.

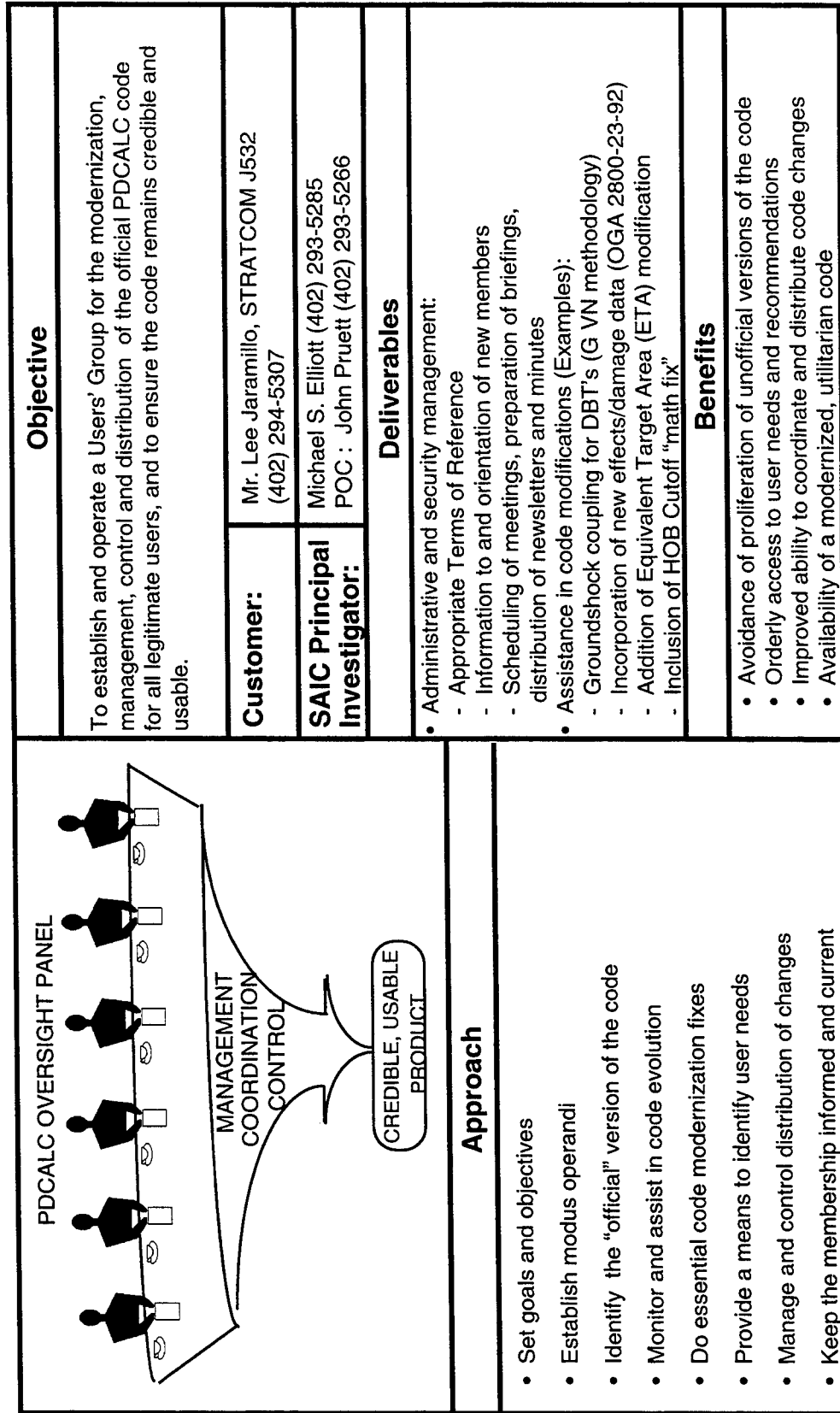


Chart A-28. Subtask 11.3- PDCCALC Users' Group.



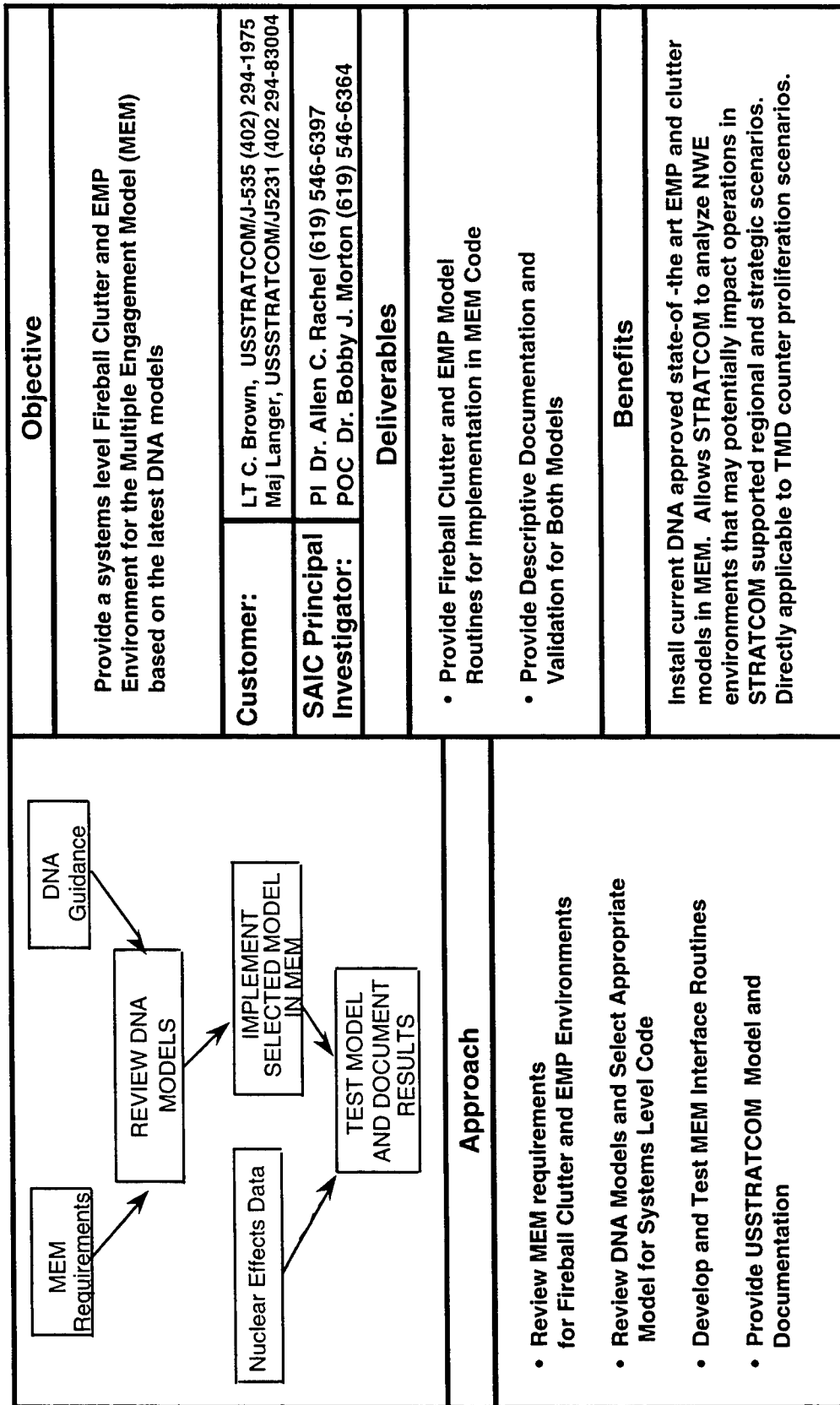


Chart A-29. Subtask 11.4-- Fireball Clutter & EMP Models for MEM.

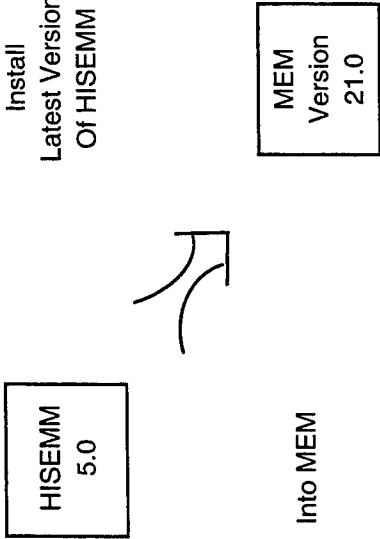
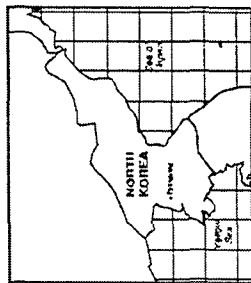
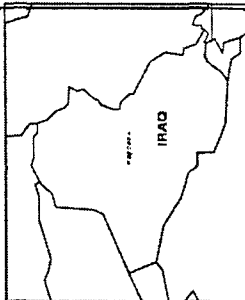
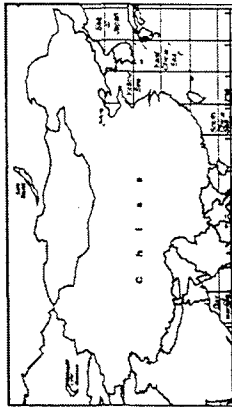
		<b>Objective</b>	
		Upgrade the version of HISEMM used by MEM from 3.2 to 5.0 and resolve any version 3.2 errors not corrected by the new version.	
		<b>Customer:</b>	USSTRATCOM/J53 Col T. Nelson (402) 294-3251 POC: Capt R. Belyan J534 (402) 294-1493
		<b>SAIC Principal Investigator:</b>	PI: Dr. Allen K. Rachel (619) 546-6397 POC: Dr. B. Morton (520) 5707687
		<b>Deliverables</b>	
		<ul style="list-style-type: none"> <li>• Comparisons between MISEMM 3.2 and 5.0 generated results</li> <li>• HISEMM 5.0 installed in MEM 21.0</li> </ul>	
		<b>Benefits</b>	
		<ul style="list-style-type: none"> <li>• Upgrade MEM NWE to use latest HISEMM code</li> <li>• Resolve errors which occur using version 3.2 of HISEMM</li> </ul>	
<b>Approach</b> <ul style="list-style-type: none"> <li>• Interface HISEMM 5.0 with current MEM standalone driver</li> <li>• Compare HISEMM 3.2 an 5.0 results for bursts of interest to USSTRATCOM using driver</li> <li>• Determine if current 3.2 errors have been corrected in version 5.0 of HISEMM. If not, resolve problems with HISEMM developer (MRC)</li> <li>• Install HISEMM 5.0 into MEM 21.0 and deliver with scheduled delivery for MEM 21.0</li> </ul>			

Chart A-30. Subtask 11.5- HISEMM Upgrade into MEM.

  		<b>Objective</b>  To develop fallout protection factor distributions for North Korea, Iraq and the Peoples Republic of China.
<b>Customer:</b>	Commander Scott Bawden, USN STRATCOM J532 (402)294-1913	
<b>SAIC Principal Investigator:</b>	Michael S. Elliott (402) 293-5285 POC: Tom Moates (402) 291-2233	
<b>Deliverables</b>  Annotated briefing reports describing PF methodology and distributions for : <ul style="list-style-type: none"><li>• North Korea</li><li>• Iraq</li><li>• PRC</li></ul>		
<b>Benefits</b>  Availability of updated fallout protection factors on which to base estimates of fallout calculations		

<b>Approach</b>
<ul style="list-style-type: none"><li>• Obtain population data for countries of interest</li><li>• Determine structure types applicable to countries; check VN's</li><li>• Develop distribution of population by shelter type</li><li>• Select appropriate scenarios (level of warning)</li><li>• Determine PF's and assign distributions</li><li>• Prepare report</li></ul>

Chart A-31. Subtask 11.6- Fallout Protection Factor Distributions.

<div><div>PAST</div><div>SF2 TOOLBOX</div><div>↑</div><div>CURRENT</div><div><div>•CORRECT</div><div>•UPDATE</div><div>•MODIFY</div><div>•EXPAND</div><div>•MAINTAIN</div></div><div>↑</div><div><div>TAILORED PRODUCTS ON DEMAND</div><div>FUTURE PAYOFF</div></div></div>		<div><div>Objective</div><div>Develop and maintain a compendium of advanced technologies/technology programs applicable to strategic counterproliferation missions.</div><div><div>Customer:</div><div>Mr. Dave Anderson Hq, Defense Nuclear Agency</div><div>SAIC Principal Investigator:</div><div>Dr. Allen K. Rachel (619) 546-6397</div></div><div>Deliverables</div><div>A body of technical data arrayed in presentation format permitting generation, on demand, of products tailored to the needs of the Defense Nuclear Agency, USSTRATCOM, other CINCs and DoD agencies.</div><div>Benefits</div><div>Permits flexible and responsive DNA support of the DoD acquisition process, U&amp;S Staffs, OSD offices/agencies, avoids costly short-notice data collection efforts, provides ready material for seminars, games, and initial starting point for trade studies.</div></div>
<div><div>Approach</div><div><ul style="list-style-type: none"><li>•Build on past work</li><li>•Modify STRATCOM SF3 "Toolbox" as required</li><li>•Leverage existing product against future projects</li><li>•Focus on strategic applications</li><li>•Emphasize technology contribution to counterproliferation</li><li>•Keep pace with changing acquisition environment, changes in program status</li></ul></div></div>		

Chart A-32. Subtask 12.1—Strategic Counterproliferation Technology Compendium.

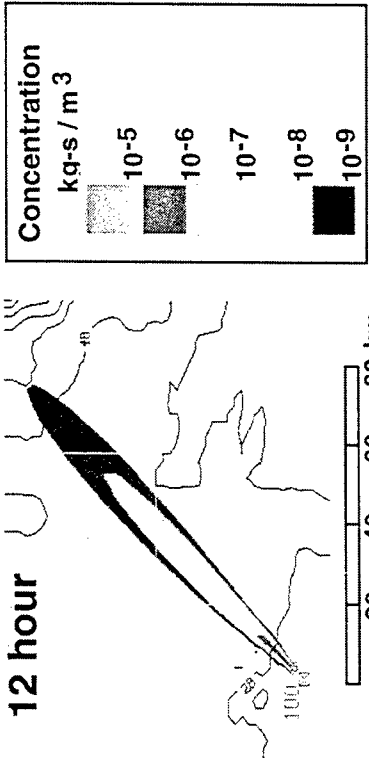
<p><b>12 hour Anthrax Footprint</b></p> 	<p><b>Objective</b></p> <ul style="list-style-type: none"> <li>Quick reaction support to USSTRATCOM to provide collateral effects estimates for chemical/biological agent dispersal due to weaponizing a chem/bio production facility <ul style="list-style-type: none"> <li>Provide chem/bio footprints for a series of Silverbook targets</li> <li>Put USSTRATCOM in touch with DNA/SPWE personnel to install DNA's collateral effects prediction codes atUSSTRATCOM</li> </ul> </li> </ul> <p><b>Customer:</b> Maj Bush (OPNA), 703-325-1137 Adm Childs, USSTRATCOM</p> <p><b>SAIC Principal Investigator:</b> Dr. Allen Rachel, PI, 619-546-6397 Mr. Gil Binninger, POC, 703-683-6242</p> <p><b>Deliverables</b></p>
<p><b>Approach</b></p> <ul style="list-style-type: none"> <li>Provide USSTRATCOM with copy of Dr. Uilrich's collateral effects prediction footprints previously given to the DNA SAG</li> <li>Provide USSTRATCOM with SOA collateral effects prediction codes through direct interaction between USSTRATCOM and DNA/SPWE</li> </ul>	<ul style="list-style-type: none"> <li>Collateral effects footprint charts previously presented by Dr. Uilrich at the DNA SAG meeting</li> </ul> <p><b>Benefits</b></p> <ul style="list-style-type: none"> <li>Provides quick reaction support to USSTRATCOM question regarding collateral effects due to weaponizing a chem/bio production facility</li> <li>Puts USSTRATCOM directly in touch with DNA/SPWE for installation of state-of-the-art collateral effects prediction models</li> </ul>

Chart A-33. Subtask 13.1-- Quick Reaction Collateral Effects Estimates.

<b>Objective</b>	
Present the "Threats Involving a Few Nuclear Weapons" briefing to the NATO Nuclear Planning Group's annual symposium and nuclear consultation exercise. Purpose is to provide substantive introduction to technical and political-military issues regarding the use of a few nuclear weapons against Allied forces.	
<b>Customer:</b>	Mr. Greg Shulte, Director NATO NPG
<b>SAIC Principal Investigator:</b>	Mr. Greg Weaver, SAIC 619-546-6710
<b>Deliverables</b>	
A 45-60 minute briefing, modified to meet NATO interests and sensitivities, that is excerpted from the larger "Threats Involving a Few Nuclear Weapons" briefing.	
<b>Benefits</b>	
Provides direct support to the NATO NPG's nuclear consultation exercise by ensuring the participants recognize the military potential of the use of a few nuclear weapons by a regional adversary, and the political-military and deterrence issues raised by that military potential. Highlights the continued importance of detailed understanding of nuclear effects and the role of nuclear weapons in NATO security strategy.	

<b>Approach</b>
In consultation with the Director of the NATO Nuclear Planning Group (NPG), we will excerpt and modify portions of the "Threats Involving a Few Nuclear Weapons" briefing to meet the NPG's needs. The PI will travel to the NATO NPG's annual symposium in Luxembourg on March 6th and 7th and present the modified briefing as the keynote presentation of the meeting.

Chart A-34. Subtask 13.2- SHAPE Support.

<div data-bbox="359 1387 496 1644" style="border: 1px solid black; padding: 5px; text-align: center;">Review all source information</div> <div style="text-align: center; margin: 10px 0;">↓</div> <div data-bbox="657 1244 758 1791" style="border: 1px solid black; padding: 5px; text-align: center;">Develop Independent Assessments And Paper</div>	<b>Objective</b>		
	Assess current state of affairs in Russia and develop possible alternate futures based on best available information		
	<table border="1" style="width: 100%;"> <tr> <td style="width: 30%;"><b>Customer:</b></td> <td>Phase I: DSWA, LTC Perrone</td> </tr> </table>	<b>Customer:</b>	Phase I: DSWA, LTC Perrone
	<b>Customer:</b>	Phase I: DSWA, LTC Perrone	
	<table border="1" style="width: 100%;"> <tr> <td style="width: 30%;"><b>SAIC Principal Investigator:</b></td> <td>Mr. Michael S. Elliott, (402) 293-5285 POC: Mr. Berg, (402) 293-5232</td> </tr> </table>	<b>SAIC Principal Investigator:</b>	Mr. Michael S. Elliott, (402) 293-5285 POC: Mr. Berg, (402) 293-5232
<b>SAIC Principal Investigator:</b>	Mr. Michael S. Elliott, (402) 293-5285 POC: Mr. Berg, (402) 293-5232		
<b>Deliverables</b>			
<table border="1" style="width: 100%;"> <tr> <td style="text-align: center;"><b>Approach</b></td> </tr> <tr> <td>Phase 1. Develop possible alternate Russian futures based on current activities Phase 2. TBD</td> </tr> </table>	<b>Approach</b>	Phase 1. Develop possible alternate Russian futures based on current activities Phase 2. TBD	<ul style="list-style-type: none"> <li>•Short Paper(s).</li> </ul>
	<b>Approach</b>		
	Phase 1. Develop possible alternate Russian futures based on current activities Phase 2. TBD		
<b>Benefits</b>			
Stimulate thought on potential Russian futures and the implications for the US			

Chart A-35. Subtask 13.4- QR-Alternate Russian Futures.

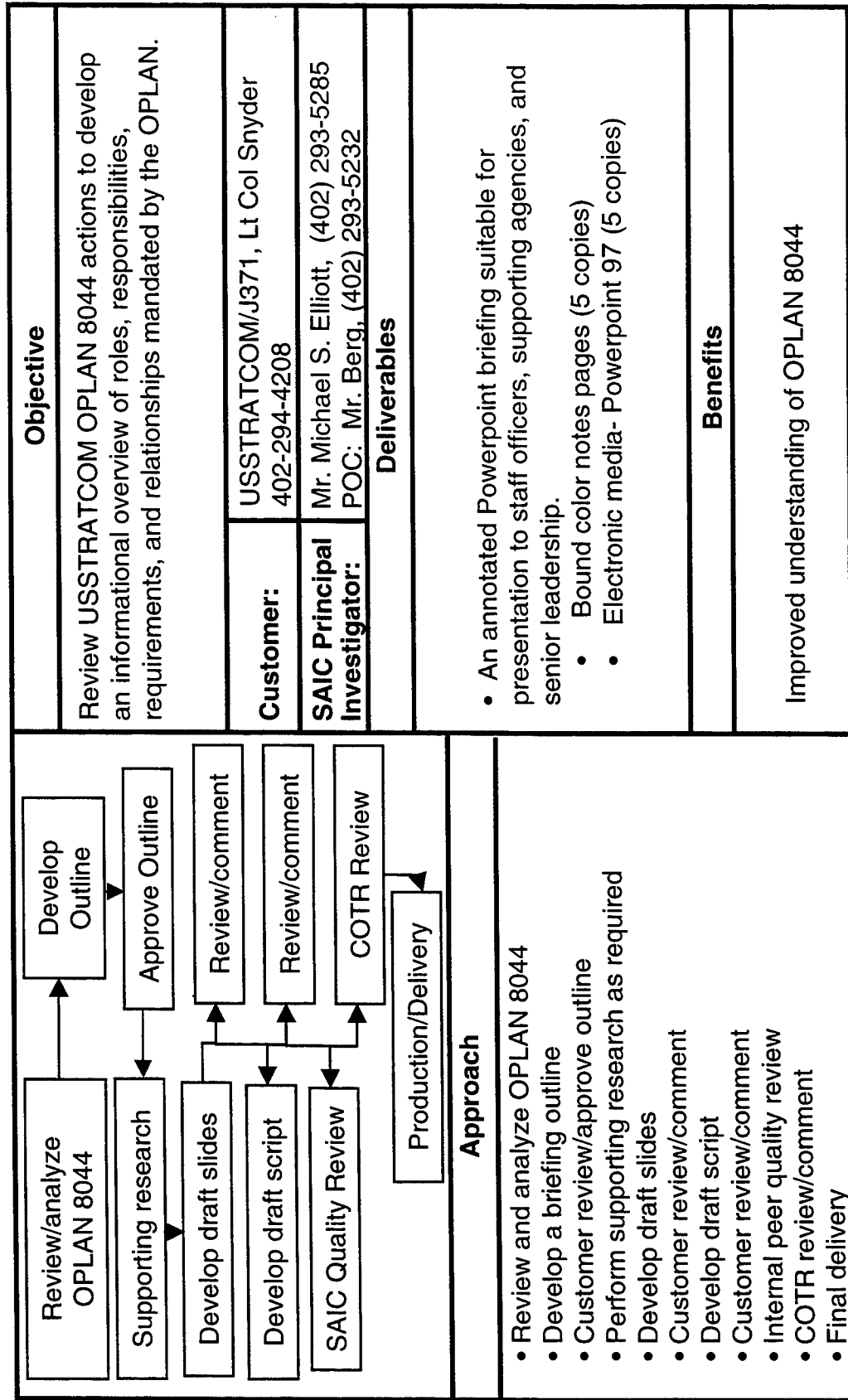


Chart A-36. Subtask 13.5- OPLAN 8044 Analysis.



**Appendix B**  
**Program Management Plan**

TASK AREAS (SAIC Task Leader)	SUB	CY97		CY98											
		11	12	1	2	3	4	5	6	7	8	9	10	11	12
		Management Reserve													
1. Adaptive Planning	001	Completed March 1997													
1.1 Analyze SIOP Effect	101	Continued under SN/ WMD Operational Support													
1.2 CPM Networks	201	Continued under SN/ WMD Operational Support													
1.3 Theater Process Rev	301	Continued under SN/ WMD Operational Support													
1.4 MTAP	401	Continued under SN/ WMD Operational Support													
1.5 Theater Data Reqs	501	Continued under SN/ WMD Operational Support													
2. Deterrence and Military Capabilities	002														
2.1 Forward Presence	002	Completed November 1994													
2.2 Fut Naval Detence	202	Completed December 1995													
2.3 Deter Framework	302	Continued under Subtask 2.4													
2.4 WMD Deter (OSD)	402	Completed May 1998													
2.5 USFK/PACOM Spt	502	See Subtask 1.3													
2.6 Deter Spt/ STRATCOM	602	Continued under SN/ WMD Operational Support													
2.7 Non-State Actors	702														
2.8 PACOM TEP Spt	802														
2.9 CENTCOM Spt	902														
3. Arms Control & Policy	003														
3.1 J51 Analytical Support	103	Continued under SN/ WMD Operational Support													
4. Offense-Defense Gaming and Models	004														
4.1 RISOP Spt:	104														
USSTRATCOM & RPB															
5. Low Yield Weapon Employment	005														

IP-In Progress; ID-In Development; C-Completed; SW-Stopped Work; CNX-Cancelled  
 Uncompleted  $\triangle$  Completed  $\blacktriangle$

TASK AREAS (SAIC Task Leader)	SUB	CY97		CY98											
		11	12	1	2	3	4	5	6	7	8	9	10	11	12
6. Alternate MOEs	006														
7. ACM & Low Yield Modeling	007														
7.1 STWG Spt	107														
7.2 Nuclear Tgt Course	207														
7.3 Mx of Tgt Tng	307														
8. Alternative Employment Options	008														
8.1 JCS/J-5 Analysis	108														
8.2 Spt to CINCs & J-5	208														
8.3 Analyze Alt Emp Opts	308														
9. Force Planning Options	009														
9.1 SF 2 Analysis	109														
9.2 SF3 (95)	209														
9.4 SF 4 (96)	409														
9.5 Pol/Mil HB Tgts	509														
9.6 Seminar Issue Dev	609														
10. Alternative C2 Systems	010														

IP-In Progress; ID-In Development; C-Completed; SW-Stopped Work; CNX-Cancelled

Uncompleted  Completed 

TASK AREAS (SAIC Task Leader)	SUB	CY97		CY98											
		11	12	1	2	3	4	5	6	7	8	9	10	11	12
11. NWE Modelling Integration	011														
11.1 STRATCOM FAS/ CIVIC Support	111	Completed June 1995													
11.2 Radiation Effects	211	▲													
11.3 PDCALC Panel	311	Continued under SN/ WMD Operational Support													
11.4 EMP in MEM	411	Completed December 1995													
11.5 HISEMM Upgrade	511	Completed November 1997													
11.6 Fallout PFD	611	Continued under SN/ WMD Operational Support													
12. Force Structure Development	012														
12.1 Toolbox Devel	112	Completed October 1996													
13. Quick Reaction Analysis	013														
13.1 Col Damage Effects	113	Completed 1994													
13.2 Shape Spt	213	Completed March 1994													
13.3 Deter Spt to USSTRATCOM	313	Completed March 1997													
13.4 Alternative Futures	413	Completed August 1998													
13.5 OPLAN 8044 Spt	513	Continued under SN/ WMD Operational Support													
Reserves for Overhead Variances	796														

IP-In Progress; ID-In Development; C-Completed; SW-Stopped Work; CNX-Cancelled

Uncompleted ▲ Completed

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SUBJECT: The printing of, **DTRA-TR-99-16**, "Strategic Force Planning Support Program"

Referenced subject report was printed with an incorrect title on the Standard Form 298. The report has been determined to be Unclassified. The correct title should appear as follows:

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Request you distribute an errata with adhesive backing for easy installation. A distribution list and labels have been provided for your use. Your point-of-contact in this office is Miss Suzie Ballif, (703) 767-4725.

Sincerely,

*Linda M. Powell*  
Linda M. Powell

Chief, Administrative Services  
Division