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CENTRALLY FUNDED SECOND DESTINATION TRANSPORTATION (CFSDT) STUDY

JANUARY 1986



PREPARED BY FORCE SYSTEMS DIRECTORATE US ARMY CONCEPTS ANALYSIS AGENCY 8120 WOODMONT AVENUE BETHESDA, MARYLAND 20814-2797

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CFSDT budget is not available until after the end of the fiscal year. In prior years this has resulted in a shortage or surplus of money obligated at year end. Ancillary to this central problem is the issue of ensuring that the Army is paying the correct amount for SDT and payments are exclusively for Army sponsored shipments.

An evaluation of four alternatives to the current system was made. A model forecasting obligations based on expenditures was developed for implementation in the near term, and a methodology for implementing a transaction-by-transaction accrual accounting system was presented for consideration as a long-term solution.

These two management tools allow ODCSLOG program managers to monitor the SDT budget during the execution year by estimating the obligations necessary to cover all fiscal year SDT costs. $F_{\rm execution}$

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CENTRALLY FUNDED SECOND DESTINATION TRANSPORTATION (CFSDT) STUDY

JANUARY 1986

PREPARED BY FORCE SYSTEMS DIRECTORATE US ARMY CONCEPTS ANALYSIS AGENCY 8120 WOODMONT AVENUE BETHESDA, MARYLAND 20814-2797



DEPARTMENT OF THE ARMY US ARMY CONCEPTS ANALYSIS AGENCY 8120 WOODMONT AVENUE BETHESDA, MARYLAND 20814-2797

CSCA-FSL

0 7 APR 1986

SUBJECT: Centrally Funded Second Destination Transportation (CFSDT) Study

Deputy Chief of Staff for Logistics Department of the Army ATTN: DALO-RMB Washington, D.C. 20310

1. Reference letter, DALO-RMB, 16 April 1985, SAB.

2. Subject letter directed the U.S. Army Concepts Analysis Agency (CAA) to conduct a study to evaluate the current transportation accounting systems with respect to second destination transportation (SDT) and make recommendations for system modifications.

3. This final report documents our analysis of the SDT accounting system and outlines additional management tools to assist in the SDT financial management process. Comments provided by DALO-RMB on the draft final report have been reviewed and incorporated in the final report.

4. This Agency expresses appreciation to all commands and agencies which have contributed to this study. Questions and/or enquiries should be directed to the Assistant Director, Force Systems Directorate, U.S. Army Concepts Analysis Agency, 8120 Woodmont Avenue, Bethesda, MD 20814-2797, AUTOVON 295-1607.

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CENTRALLY FUNDED SECOND DESTINATION TRANSPORTATION (CFSDT) STUDY

STUDY SUMMARY CAA-SR-86-2

THE REASON FOR PERFORMING THE STUDY was to review and analyze the current transportation accounting systems for second destination transportation (SDT) and identify modifications to the current financial management process or develop new management tools that could enhance the ability to manage SDT.

THE PRINCIPAL FINDINGS of the work reported herein are as follows:

(1) There is little correlation between total dollars budgeted for overocean cargo and total tons of overocean cargo shipped. Budget estimates are based on fixed rates, but the actual charge may vary significantly from the fixed rate.

(2) The transportation operating agencies (TOA) may make changes to the initial routing or mode of transportation, causing variances in the cost of individual shipments. Also, the type of commodity affects charges.

(3) Overocean SDT funds are not identified specifically in the Operation and Maintenance, Army (P7) appropriation, thus tracking of overocean SDT funds is difficult since other funds are included in P7.

(4) Official billings lag shipments by about 4 months.

(5) Nonshipment charges amounting to approximately 2 percent of the SDT budget are not budgeted.

(6) A complete audit trail is not possible due to missing historical records and inconsistent financial accounting records.

(7) The Navy and Air Force SDT financial management systems have reduced the error rate in obligating SDT funds to a reported rate of less than 1 percent.

THE MAIN ASSUMPTIONS of this work are:

(1) Cargo rates derived for the current system will be applicable to the alternative system.

(2) Current SDT accounting systems for overocean SDT will be maintained.

(3) Department of Defense (DOD) Regulation 4500.32R, Military Standard Transportation and Movement Procedures (MILSTAMP), will remain in effect during the timeframe of the study.

THE PRINCIPAL LIMITATIONS of this work which may affect the findings are:

(1) Only overocean SDT cargo transactions were reviewed.

(2) Only data which reflect the current procedures in estimating obligations for overocean cargo shipments were used.

THE SCOPE OF THE STUDY included a review of Army and other service current transportation accounting systems and considered modifications and improvements to the Army system.

THE STUDY OBJECTIVES were:

(1) Determine problems associated with the current procedure for estimating obligations based on historical data, forecasted shipments, and bills received.

(2) Examine alternative solutions to the problem, evaluate these solutions, and provide recommended changes to the current Army SDT management information and reporting systems.

THE BASIC APPROACHES used in this study were to:

(1) Review the current Army SDT accounting system including the forecasting function, budget function, order initiation, preparation of shipment, shipment from depot, receipt at port, ship loading, billing, and reimbursement accounting.

(2) Review the other services' SDT accounting systems for possible application to the Army.

(3) Identify system improvements or alternatives.

(4) Develop a model which could be implemented in the near term to aid program managers at the Office of the Deputy Chief of Staff for Logistics (ODCSLOG) to make more accurate forecasts of overocean SDT billings and disbursements throughout the fiscal year.

(5) Provide a methodology for an automated system to account for the obligation and liquidation of overocean SDT costs on a transaction-bytransaction basis.

THE STUDY SPONSOR was the Deputy Chief of Staff for Logistics, who established the objectives and monitored study activities.

THE STUDY EFFORT was directed by Kenneth R. Simmons, Force Systems Directorate.

<u>COMMENTS AND QUESTIONS</u> may be sent to the Director, US Army Concepts Analysis Agency, ATTN: CSCA-FS, 8120 Woodmont Avenue, Bethesda, Maryland, 20814-2797.

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CENTRALLY FUNDED SECOND DESTINATION TRANSPORTATION (CFSDT)

CHAPTER 1

EXECUTIVE SUMMARY

1-1. PROBLEM. The current transportation accounting systems do not provide actual obligation (lift) data in a sufficiently timely manner to provide a basis for decisions to control and adjust resources.

1-2. BACKGROUND. The current transportation accounting system requires that the Office of the Deputy Chief of Staff for Logistics (ODCSLOG) provide movement forecasts of Army-sponsored cargo to the Military Sealift Command (MSC), Military Traffic Management Command (MTMC), and the Military Airlift Command (MAC) in accordance with Joint Chiefs of Staff (JCS) Publication 15. Obligation estimates for cargo moves are provided by ODCSLOG for accounting purposes to the US Army Finance and Accounting Center (USAFAC). USAFAC then establishes obligations of funds based on these bulk forecasted moves. As cargo moves are made, MSC, MTMC, and MAC provide billing data on a monthly basis to USAFAC, which pays the bills and performs fund accounting and reporting. However, each transaction which is paid cannot be tracked to the specific cargo move to which the obligation pertains and this may lead to potential overobligations or to significant deobligations after the year of execution, in which case the funds would be lost to the Army.

1-3. PURPOSE. The Centrally Funded Second Destination Transportation (CFSDT) Study reviewed and evaluated the current transportation accounting systems for second destination transportation (SDT) and identified modifications to the current financial management process which could enhance the ability to monitor SDT.

1-4. OBJECTIVES. The objectives of this study, as defined in the directive, are as follows:

a. Determine problems associated with the current procedure of estimating obligations based on historical data, forecasted shipments, and bills received.

b. Examine alternative solutions to the problem, evaluate these solutions, and provide recommended changes to the current management information and reporting systems.

1-5. SCOPE AND LIMITATIONS. The study reviews current transportation accounting systems and considers system modifications that will permit obligation and liquidation of overocean SDT costs on a transaction-by-transaction basis. Only overocean SDT transactions will be received and only data which reflects the current procedures in estimating obligations for bulk shipment will be used.

1-6. ASSUMPTIONS. The assumptions of this study, as defined in the directive, are as follows:

a. Cargo rates derived for the current system will be applicable to the alternative systems.

b. Current SDT accounting systems for overocean SDT will be maintained.

c. Department of Defense (DOD) Regulation 4500.32R, Military Standard Transportation and Movement Procedures (MILSTAMP), will remain in effect during the timeframe of the study.

1-7. STUDY METHODOLOGY. The study was organized into three phases--the approach, alternative system development, and documentation of the study results. Figure 1-1 illustrates the methodology developed for the study.

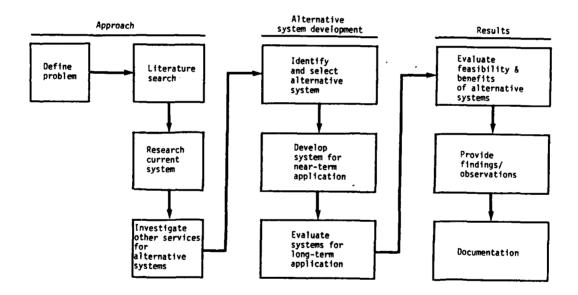


Figure 1-1. Study Methodology

1-8. SUMMARY OF FINDINGS AND OBSERVATIONS

a. Essential Elements of Analysis (EEA). The EEAs which were developed at the onset of the study and stated in the CFSDT study directive (Appendix B) are addressed below.

(1) What was the impact in prior years of over or under obligation of funds for SDT? It has been difficult for ODCSLOG to consistently track budget requests, annual funding, and disbursals. The percent difference between budget requests and disbursals ranged from -13.9 percent (under) to +40.8 percent (over) for the years FY 80 to FY 84. The percent difference between annual funding and disbursals ranged from -5.5 percent (under) to +8.6 percent (over) for this same time period. OCOA has either had to provide additional funding or to deobligate surplus funds for SDT because ODCSLOG program managers cannot provide OCOA with accurate funding requirements at the end of the fiscal year. The uncertainty in determining the SDT budget variance has required the shifting of OMA funds after the end of the fiscal year.

(2) How timely and useful are current and historical data on overocean moves for management of resources and budget estimation? Current data are not provided to the program monitor in a timely manner due to the late posting of bills and monthly accumulation of data. Incomplete data are used to forecast workloads, prepare budgets, and track disbursals. Data would be useful for management of resources and budget estimation if received in a timely fashion. Additional historical data would improve forecasting capabilities. Current historical data covers too short a span and is incomplete. More complete data on SDT billings and disbursements over several years would improve SDT financial management during execution of the budget and should provide more accurate shortfall or surplus estimates prior to the end of the fiscal year.

(3) Can the Mechanization of Selected Transportation Movement Reports (MECHTRAM) system be modified to provide use of a more extensive data base and to provide timely and accurate cost and performance data for use by forecasters and budget analysts? The current MECHTRAM system could be improved by adding an accrual accounting capability. This could be accomplished either by modifying the current MECHTRAM system or by incorporating the Air Force Logistics Command (AFLC) system into MECHTRAM. Thus, modifying MECHTRAM could improve SDT accounting and reporting, budget forecasting, and tracking as well as provide a means for automating the SDT portion of the budget execution process. However, these improvements of MECHTRAM by either of these methods could not be incorporated in the near timeframe and the improved system would still not permit tracking of SDT funds on a transaction-by-transaction basis, which is a major goal for the selected longterm solution. Also, either of these two methods for modifying MECHTRAM would require significant one-time costs. As an alternative for the shortterm solution, the MECHTRAM system could incorporate the CAA extract program, which provide input for the Monthly Billing Estimates Model. However, since incorporating the extract program into the MECHTRAM system would not produce any measurable savings in computer time, it is proposed to be run separately.

(4) What are the benefits associated with improved reporting and accounting systems? The CAA extract program and the monthly billing estimates model application will permit the program monitor to more accurately forecast obligations and disbursements, thus improving budget execution. Specifically, improved reporting and accounting systems will result in the following benefits.

(a) Ability to manage and forecast SDT expenditures throughout the fiscal year.

(b) Ability to provide OCOA with a more accurate estimate of the shortfall or surplus of SDT funds prior to the end of the fiscal year, resulting in more lead time for any required transfers of OMA funds.

(c) Ability to forecast and budget for nonshipment charges.

(d) Result in a historical data base that can be used to fine tune forecasts over time.

(e) Improve the SDT fund audit trail.

(5) What methodologies exist in the other services which might have application to the Army problem? The current Air Force system has improved editing capabilities and permits improved tracking of expenditures during budget execution. A future Air Force system, to be developed under contract, will provide enhanced transportation financial management and documentation and will establish a direct interface with MAC, MSC, and MTMC. The Navy system incorporates a forecasting methodology which enables the program monitor to obligate funds with a reported error rate of less than 1 percent. This system is directly applicable to the Army problem. The Marine system is not applicable to the Army since it is very limited in scope due to the small number of SDT transactions handled by the Marines.

b. Summary of Findings and Observations

(1) Prior year data shows a shortage or surplus of money obligated at year end in comparison to the CFSDT budget.

(2) Due to the lack of historical data and the substantial programing effort required, a transaction-by-transaction system could not be developed in the limited time frame of this study.

(3) SDT obligations and disbursements can be accurately estimated from billing data tapes and historical disbursement data.

(4) Nonshipment charges can be estimated and included in the budget forecast by utilizing the CAA developed factor routine.

(5) LCA is the logical choice to implement a transaction-by-transaction system because most data required for this system is currently collected there and LCA has the required computer capabilities. Development of software would be required.

1-4

(6) Budget estimates are based on fixed rates, but changes in commodity, mode of shipment, or channel cause significant variations in actual costs.

(7) Since TOAs determine routing or mode of shipping of overocean cargo, the cost to ship cargo varies from the ODCSLOG budget estimate using fixed rates.

(8) The Navy and Air Force generally have been able to forecast SDT budget requirements more accurately than the Army.

(9) Official billings (SF 1080s) lag shipments by about 4 months.

(10) There is little correlation between total dollars spent and total tons moved.

(11) Nonshipment charges are not budgeted. Direct billings are used rather than the regular monthly bills to cover nonshipment charges.

(12) A poor audit trail exists due to missing and inconsistent historical financial accounting records.

(13) SDT Funds are not fenced. Monthly changes to funding level are experienced.

1-9. CONTENTS OF THE REPORT. The chapters that follow, supported by the appendices, present the results of the CFSDT Study. Chapter 2 discusses the study methodology. Chapter 3 describes the current Army SDT accounting process and highlights major problem areas associated with this process. Chapter 4 describes the methods used by the other services to monitor SDT funds. Chapter 5 evaluates alternatives to the current system and documents the prescribed alternative model for use by ODCSLOG to forecast SDT expenditures on a month-to-month basis throughout the fiscal year and outlines a transaction-by-transaction system to track the obligation and liquidation of SDT funds. Chapter 6, the final chapter, summarizes the study, addresses the EEA, and provides observations based on the results.

CHAPTER 2

STUDY METHODOLOGY

2-1. INTRODUCTION. This chapter presents the methodology employed and the general tasks performed during the conduct of the CFSDT Study. Included is the methodology to identify and review the current process, the identification of alternatives, the evaluation techniques employed, quality assurance procedures, and documentation of final results.

2-2. STUDY METHODOLOGY. The methodology developed for this study is shown in Figure 2-1. Generally, the study was organized into three phases. These include the approach, alternative system development, and documentation of the study results.

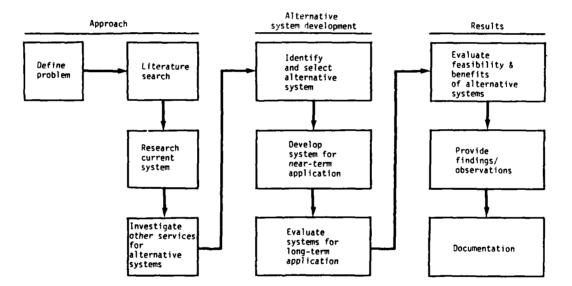


Figure 2-1. Study Methodology

a. Approach Phase. The approach phase (see Figure 2-1) contains problem definition, literature search, current system research, and review of other services, leading to definition of alternatives.

2-1

(1) Define Problem. The problem, as defined by ODCSLOG, is contained in the study directive shown in Appendix B. Problems exist such that the current Army transportation systems do not provide actual obligation (lift) data in sufficient time to provide a basis for decisions to control and adjust resources. The problem was further defined as a result of consultations with personnel involved with second destination transportation in the Army and other services.

(2) Perform Literature Search. A computerized literature search was conducted for completed studies related to the CFSDT system. The search included information obtained from the Defense Technical Information Center (DTIC) and the Defense Logistics Studies Information Exchange (DLSIE). Department of Defense (DDD), Joint Chiefs of Staff (JCS), and Department of the Army (DA) regulations appropriate to the study were reviewed. A comprehensive study bibliography list is contained in Appendix C.

(3) Research Current Accounting System. The current SDT accounting system was identified through visits to the sites shown in Table 2-1. The current system evaluation included a review of the forecasting function, budget function, order initiation, preparation of shipment, shipment from depot, receipt at port, ship loading, billing, and reimbursement accounting. The time-phasing from initiation of a cargo shipment order from a depot through actual lift and time of billing through reimbursement was examined. Prior year overobligations and deobligations were examined for the current system for the purpose of developing improvements in forecasting obligations during budget execution. The computer-based model, MECHTRAM, was examined to determine how it was used in the current system and if any improvements could be made to the model that would enhance the current financial management of SDT.

Table 2-1. Data Collection Site Visits

Office of Secretary of Defense (Comptroller) HQ Defense Logistics Agency HQ Military Traffic Management Command HQ Military Traffic Management Command (Eastern Area) HQ Military Sealift Command Office of the Deputy Chief of Staff for Logistics HQ Army Materiel Command Office of Comptroller of the Army US Army Finance and Accounting Center US Air Force Logistics Command US Navy Supply System Command

(4) Investigate Alternative Systems in Other Services. Alternative systems were investigated by reviewing the SDT accounting systems of the other services. The methods used by the other services for forecasting, budgeting, billing, and disbursing SDT funds were examined and compared to the Army. Any system that provided for a more efficient execution of the SDT budget for that service was examined for potential incorporation into the Army SDT budget execution process.

b. Alternative System Development Phase. This phase included definition of data requirements and identification and selection of alternatives.

(1) Identification and Selection of Alternative Systems

(a) Determine Data Requirements. Input/verification data and system structure documentation were reviewed to determine alternative system data requirements. Data required and data sources are listed as follows:

Data source	Data required
ODCSLOG	Budget data, MECHTRAM system description, and MECHTRAM reports
OCOA	Obligation and funding data
USAFAC	Funding Authorization Document (FAD) and actual SF1080 bills
MAC, MTMC, and MSC	Automated system structure and billing data tapes
Logistic Control Activity (LCA)	Supply/transportation system structure description, e.g., Logistics Intelligence File (LIF)
Air Force Logistic Command (AFLC)	Transportation system's structure

(b) Select Alternatives. Alternative systems were selected that offered the benefits of systems already operated by the other services and corrected deficiencies that were identified in the current financial management process. Specifically, alternative systems were selected to improve the accuracy of SDT accounting and budgeting with respect to the management of billings, SDT obligations, and disbursements.

2-3

(2) Develop System for Near-term Application. A system that could be utilized for application in the near term was developed. This system was designed to provide immediate assistance in executing the Army SDT budget. The near-term alternative system objective was to provide ODCSLOG with a mechanism to estimate the amount of CFSDT funds obligated for the fiscal year prior to the end of the fiscal year. Prerequisites for near-term implementation included limited additional resources required, usage of existing data, and availability of suitable software packages.

(3) Evaluate System for Long-term Application. The long-term system was developed to provide a methodology for future implementation of a transaction-by-transaction system that has the capability to track each cargo shipment, and each bill placed against that shipment from the time it is received from the TOA until it reaches its final destination.

c. Results and Documentation Phase. This phase provided an evaluation of the alternative systems and identified their benefits. Documentation of the final results was included.

(1) Evaluate Feasibility and Benefits of Alternative Systems. Benefits and feasibility were qualitatively evaluated. Benefits of alternative systems were identified as corrections or improvements to problem areas in the current system. The feasibility of alternative systems were subjectively considered with respect to system complexity, level of effort involved in system design, data collection requirements, and additional resources required for system operation and maintenance.

(2) Provide Findings/Observations and Documentation. The study, to include findings and results was documented and provided to the study sponsor in January 1986.

2-3. QUALITY ASSURANCE PROCEDURES. Throughout this study, quality assurance techniques such as verifying financial data from multiple sources have been incorporated by both the study team and study contributors. The study results were examined to determine if they were reasonable, considering major study assumptions. The study report was reviewed by the study team, study editor, Division Chief, and Assistant Director. Additionally, a US Army Concepts Analysis Agency (CAA) Product Review Board (PRB), consisting of three CAA analysts not involved in the study and a CAA Analytical Review Board (ARB), comprising all Directorate Chiefs, the Chief of Staff, the Deputy Director, and the Director of CAA reviewed the study for completeness.

2-4

CHAPTER 3

THE CURRENT PROCESS

3-1. INTRODUCTION. The purpose of this chapter and the associated appendices is to describe and analyze the current process used to manage second destination transportation. Included is an overview, the organizations involved in management, operation of the system, the budget and budget execution process, and a detailed discussion on the billing process. The analysis includes a discussion of the problem areas identified during the review process.

3-2. OVERVIEW. Second destination transportation is defined by the Army in Army Regulation (AR) 310-25 as "the subsequent movement of property from the point of storage at which originally received from point of origin." SDT consists of both inland movement from point-to-point by line haul or rail, overocean movement, port handling of export and import cargo, Continental United States (CONUS) and overseas port handling, and intratheater movement. SDT funds cover the cost of shipping cargo from CONUS to field activities worldwide with the overocean segment performed by MSC, MAC, and commercial carriers. It is these overocean activities, which comprise 80 percent of the total SDT expenditures, that are the focus of this study. Included in SDT is the transportation of the necessary supplies, equipment, and personal use items to support the Army. Also included are Army initiatives such as buildup of supplies, retrograde of equipment, and supplies to CONUS for rebuild and return to the supply system.

3-3. DA TRANSPORTATION MANAGEMENT AND SERVICE ORGANIZATIONS. The Assistant Secretary of the Army (Installations, Logistics, and Financial Management) (ASA) (IL&FM) is responsible for the transportation and distribution functions. The following organizations are key to the management of SDT for the Department of the Army.

a. ODCSLOG. The Director of Transportation, Energy, and Troop Support (DALO-TSP), ODCSLOG, is responsible for the control and coordination of Army transportation services. He ensures integration of transportation concepts, doctrine, and related employment of equipment into the total doctrine for operations of the Army in the field. He also influences the initiation of new concepts and provides active support for the improvement of mobility worldwide. The Director for Resources and Management (DALO-RMB), ODCSLOG is responsible for formulating the SDT budget.

b. Army Materiel Command (AMC). The AMC Director of Supply, Maintenance, and Transportation is responsible for plans, programs, doctrine, and the coordination of certain traffic management and freight movement activities within AMC.

c. Logistic Control Activity (LCA). LCA reports directly to AMC. LCA's services in the movement/transportation area include those actions necessary to monitor and selectively coordinate, expedite, and report on the movement of Army-sponsored cargo from the wholesale system to

destination. LCA personnel analyze transportation performance which could impact the distribution of supplies through the logistic pipeline. In addition, the LCA is authorized to communicate directly with ODCSLOG, overseas commands, CONUS commands, and other commands concerning those matters which affect the movement of Army cargo. Appendix J provides detailed information on the work performed at LCA.

d. Office of the Comptroller of the Army (OCOA). OCOA manages the entire Operation and Maintenance, Army (OMA) appropriation approved by Congress which includes CFSDT. CFSDT funds are apportioned on a quarterly basis by the executive branch through the Office of Management and Budget (OMB). DOD releases the funds, and they are then allocated by the Director of Operation and Maintenance, Army (DOMA), OCOA, to the major commands.

e. US Army Finance and Accounting Center (USAFAC). USAFAC receives allotments for CFSDT from the Director of OMA (COA), and obligates funds to pay for SDT services. USAFAC provides the financial accounting for CFSDT funds.

f. Transportation Operating Agencies (TOA). The three TOAs--the Military Traffic Management Command, the Military Sealift Command, and the Military Airlift Command--have the following responsibilities:

(1) Function as the single manager of a particular transportation mode or function, e.g., air.

(2) Act as the interface with the commercial transportation community.

(3) Manage the government-owned, chartered, and leased aircraft, ships, and equipment within their charter.

(4) Negotiate contracts and rate agreements.

(5) Obtain necessary transport services for DOD and other governmental agencies.

(6) Make payment to the carriers and obtain reimbursement from shipper services. All TOAs are industrially funded to operate effectively in the commercial arena.

g. MTMC, MSC, and MAC. The following paragraphs briefly describe the responsibilities of each TOA:

(1) MTMC. MTMC, a major Army command, provides movement management once the military shipper decides when, where, and what is to be moved. MTMC provides ocean terminal services to DOD, and manages freight and passenger transportation in CONUS, as well as the worldwide personal property moving and storage program. MTMC also evaluates defense transportation activities and recommends system improvements to the Secretary of Defense (SECDEF) and to the military services. The following field activities are commanded by HQ, MTMC:

(a) Eastern Command

(b) Western Command

(c) Transportation Engineering Agency

(d) MTMC Transportation Terminal Command Europe

(2) MSC. MSC, organized as a worldwide command, is the exclusive operating agency for ocean transportation. The MSC mission includes the following:

(a) Provide an immediate sealift capability in emergencies.

(b) Plan for expansion in emergencies.

(c) Provide peacetime ocean transportation for DOD and other authorized agencies.

(d) Provide ships for oceanographic exploration, range instrumentation, missile tracking, etc.

(3) MAC. MAC provides common user airlift service for all components of DOD. MAC is charged with maintaining, in a constant state of readiness, the military airlift system necessary to perform all airlift tasks, to include emergency conditions, as assigned by the JCS in approved war plans and appropriate JCS and Air Force guidance documents.

h. Installation Transportation Officers/Depot Transportation Officers (ITO/DTO). Installation transportation officers/depot transportation officers are members of the military activity to which they are assigned and are the commander's staff advisors on all transportation matters. They participate in the transportation aspect of installation/depot master planning, traffic control, supply management, procurement, and other activities in which transportation is a factor. They are the installation/depot traffic managers, and their mission is to provide transportation services in support of the installation/depot mission in consonance with the desires and policies of the commander. In performing this mission, the ITO/DTO must ensure compliance with the traffic laws, tariffs, and regulations of the regulatory bodies (applicable to military installations at all levels of command) governing the shipment of personnel and materiel via commercial carriers. Since most military shipments begin or end at a military installation, the ITOs/DTOs are probably the most essential link in the Army transportation system. Their functions, responsibilities, and authorities are addressed in AR 55-355.

3-4. SDT OPERATIONS. There are two basic types of services provided for cargo movement--shipment clearance (approval for shipment) and physical transportation. Clearance authorities provide shipment clearance services and are charged with approving all cargo coming under their jurisdiction. Commercial and government carriers provide transportation services and physically move cargo.

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a. Cargo Movement Process. The cargo movement process is depicted in Figure 3-1. Shippers prepare the cargo for movement in accordance with applicable DOD regulations. They also prepare the advance shipment information (e.g., Advance Transportation Control and Movement Documents (ATCMD)) for export shipments in accordance with MILSTAMP, which is the governing DOD transportation regulation.

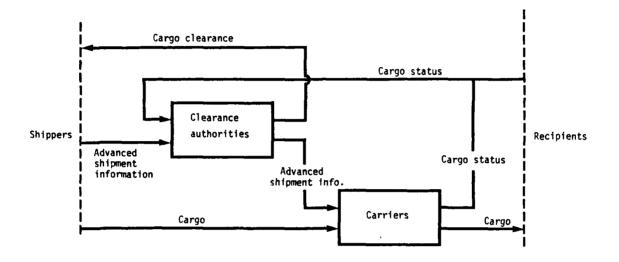


Figure 3-1. Defense Transportation System Cargo Movement

(1) Clearance Authorities. The clearance authorities clear cargo for movement after validating the accuracy of the associated advance shipment information, verifying that the cargo characteristics (as defined in the advance information) meet the clearance criteria defined in MILSTAMP, and verifying available carrier capacity. After the cargo is cleared for movement, the clearance authorities send the advance shipment information to the carrier ports and clearances to the shippers. In addition to the normal cargo movement functions discussed above, the clearance authorities are also responsible for diverting cargo in response to changing requirements, providing a central repository for cargo status information, and tracing cargo.

(2) Cargo Shipment. The carriers plan their operations based on the advance shipment information. Unless a shipment is challenged, the shippers send their cargo to the appropriate carrier facility. The carriers transport the cargo to the appropriate destinations and provide cargo status, receipt, and lift information to the responsible clearance authority. The receiving agency is responsible for checking cargo out of the Defense Transportation System (DTS) at the destination and providing cargo status information to the responsible clearance authority.

b. Cargo Movement Data. Two major types of data are required to manage and control cargo movements: Transportation Control and Movement Document (TCMD) data and cargo status data. TCMDs are the master controlling documents for most DTS shipments and provide data necessary to manage shipments throughout the transportation cycle.

(1) Transportation Control and Movement Data. The transportation operating agencies each have an automated cargo documentation system. These systems track shipments received from each shipper (i.e., depots). Shipments are identified by a TCMD, an example of which is shown in Figure 3-2. The following information is contained in the TCMD.

(a) Transportation Account Code (TAC). The TAC identifies the Army account responsible for funding the shipment by agency and project.

(b) Transportation Control Number (TCN). The TCN identifies each unique shipment by shipper, Julian date, and sequence number.

(c) Commodity Code. The commodity code identifies the type of cargo for purposes of movement and handling.

(d) Origin/Point of Embarkation. The origin is the point in the transportation chain where the cargo is handled by the TOA, and the resulting cost is billed to centrally funded, second destination transportation.

(e) Destination/Point of Debarkation. The destination, along with the point of embarkation, defines the route or channel.

(f) Weight (in pounds) and Cube (cubic feet). The weight of the cargo and the cubic feet of space required by the cargo are the basis for shipping charges.

(2) Cargo Status Data. Cargo status data provide information on the status of shipments. At each transfer point, receipt and lift data are provided to the appropriate authority for updating the status of the shipment.

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Figure 3-2. Sample TCMD

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3-5. THE SDT BUDGET PROCESS

Forecasting. The initiation of the budget process begins with worka. load forecasting. The Army's transportation workload forecasting system is governed by JCS Publication 15, AR 55-23, AR 55-30, and various MSC, MAC, and MTMC directives. Appendix D contains a detailed discussion on the requirements stated in JCS Publication 15, AR 55-23, and AR 55-30. Forecasts are made on a short- and long-range basis. Long-range forecasts are submitted by those agencies which have SDT requirements. Short-range forecasts are prepared by all activities which submit long-range forecasts and also by Headquarters, Forces Command. MSC uses the long-range forecasts to prepare their fleet plan and, when required, augmentation plans using commercial or National Defense Reserve Fleet resources. The long-range forecasts are also used by MSC to determine the shipping rates to be charged to the services for cargo shipped and by the services for budget preparation. Short-range forecasts are used by MSC and MTMC to schedule ship and port workloads. Each military service is also responsible for the collection and submission of movement requirements for government agencies outside DOD for which a service has sponsorship responsibility and for which these requirements must have been approved as eligible to be handled by the DOD transportation system.

Budget Formulation. The formulation of the SDT budget is the reb. sponsibility of the Directorate for Resources and Management (DALO-RMB). ODCSLOG. The budget process is initiated with the receipt of an annual cargo forecast from the Directorate for Transportation, Energy, and Troop Support (DALO-TSP), ODCSLOG, in March. An estimate for bulk coal and Defense Logistics Agency shipments for the Army, primarily subsistence, are added to this forecast. Previous year data on tonnage shipped and dollar expenditures are examined. The Prior Year Report from USAFAC is used to validate the budget estimates. This report rolls up the total tons shipped, by major command, for the prior fiscal year. The Prior Year Report accounts for these transactions by Army Management Structure (AMS) code. These AMS codes can then be translated to fit the appropriate budget categories (Table 3-1). The MECHTRAM system is used to display the forecast. The current use of prior year tonnage data as a base for developing the current budget has resulted in budget estimates that are higher or lower than actual expenditures. Appendix G highlights the significance of the SDT forecast and its impact on budget activities.

c. Forecasting Budget Requirements. Using the appropriate summary from the MECHTRAM system, the actual year-to-date tons shipped and the year-todate dollars required to ship that tonnage are determined. Year-to-date dollars are divided by year-to-date tons to determine the average dollar cost per ton shipped during the current year. This average cost per ton is referred to as the composite rate for the current year. The composite rate is inflated based on the inflation indices received from Office of the Secretary of Defense (OSD) for the budget year. The inflated composite rate is multiplied by the forecasted tonnage to determine the total dollars required. This type of calculation is made for each of the budget lines shown in Table 3-1. The composite rate figure derived from the current program reflects the costs to ship certain commodities over designated

routes by a predetermined mode of shipment. The composite rate is sensitive to changes in commodity, routing, or mode of shipment within the total tonnage figure. Due to this sensitivity and the difficulty in predicting tonnages for the budget year, prior budget requests have frequently been over or under actual expenditures by -13.9 percent to 40.79 percent presented later in Table 3-4. After all calculations have been made and the budget lines compiled, the CFSDT budget is submitted as a part of the OMA portion of the DA budget.

Second destination by mode of shipment	AMS code
Military Airlift Command Regular channel (ST) cargo Mail (ST) Special assignment airlift mission (SAAM) (MSN) Logistics airlift service (LOGAIR) (ST)	728010.12110 728010.12210 728010.12110 728010.12130
Military Sealift Command [.] Regular routes (MT)	728010.13100
Military Traffic Management Command Port handling (MT) Special missions (MSN)	728010.21000 728010.23000
Commercial Air cargo (ST) Surface (ST) Mail (ST)	728010.12120 728010.11000 728010.12220
Second Destination Transportation by Selected Commodity Cargo (ST) (MT) (MSN) Commissaries (ST) (MT) Base exchanges (MT) Subsistence (ST) (MT) Overseas mail (ST)	:
ST = short tons; MT = measurement tons; MSN = mission.	

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Rate Formulation. The TOAs formulate their industrial fund budgets d. concurrent with ODCSLOG budget formulation for appropriated funds. The ODCSLOG workload forecast is submitted to each TOA so that workloads can be programed for the budget year. The TOAs build their operating programs and calculate the rates they will charge to cover their costs based on the workloads submitted by ODCSLOG and the other services. These charges are published as the fixed rates which the services will ultimately pay for shipping. It is essential that the transportation workload forecast be as accurate as possible since the rates charged reimburse the industrial fund for costs incurred. The objective of the industrial fund is to operate at a break-even level for a given fiscal year. Factors such as fuel cost adjustment, contract renewals, or hardware price changes affect the financial balance of the industrial funds during the operating year. These factors, if they can be forecast in time, must be included in the industrial fund budget. The TOAs prepare their industrial fund budgets which are consolidated by ODCSLOG and then submitted to OSD for approval. After approval, the industrial fund budget may result in adjustments to the services' appropriated budgets, since reimbursement to the industrial funds originates from these appropriations.

e. OSD Actions on the Budget. The Office of the Director for Operations, Assistant Secretary of Defense, Comptroller, reviews and approves each of the industrial fund budgets. This review consists of an evaluation of costs to operate the industrial fund under the workloads forecast by the services. Costs are adjusted by any prior year differential, i.e., profit or loss in the industrial fund capital and any wage, fuel, or other cost variance anticipated during the operating year. The TOAs are notified of adjustments to their industrial fund budgets by Program Budget Decision (PBD). A concurrent review and analysis of the services' appropriated budgets is conducted to ensure that the services' appropriated funds match the projected costs of the industrial funds. The Army is notified by PBD of the variations so that the appropriated budget can be adjusted. At this point, communication and coordination between the TOAs, OSD, and DA are critical. Shipping program changes instituted by the Army which would effect the TOA's movement program are immediately passed on to OSD and the TOAs. Cost changes are passed from the TOAs back to OSD and the Army so that the appropriated budget can be refined. If the required communications are not maintained, the budgets may not reflect necessary funds for execution of the budgets. Historically this has been apparent, with large variations in the fixed rates from year to year as the industrial funds absorbed losses or gains to their working capital due to over- or undershipping. The fixed rates, when combined with the tonnages forecast for the budget year, provide a basis for the Army's SDT financial requirements.

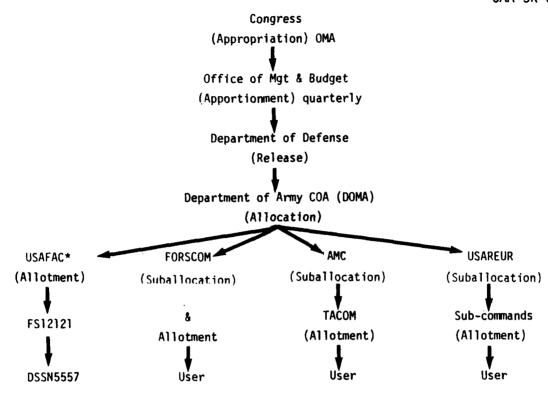
f. Execution of the Financial Program. The budget process ends with the passage of the OMA appropriation by Congress. The new program execution begins on 1 October. Execution is primarily the responsibility of the Office of the Comptroller of the Army; however, OCOA manages the entire OMA fund, of which CFSDT is just one part. USAFAC is responsible for financial accounting, and ODCSLOG is responsible for program management.

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3-6. SDT FINANCIAL MANAGEMENT. CFSDT is a centrally funded allotment. A general description of the management of centrally funded allotments is provided in Appendix E. SDT is funded through the OMA appropriation. It is identified in the AMS codes as P728010 and is part of the P7S Army Central Supply Program. The DOMA, Comptroller of the Army, manages the SDT funds as a part of the OMA appropriation at DA level. The funds are allotted, from the DA level, to the major commands such as the Army Materiel Command, Forces Command, and US Army Europe to pay for their SDT line-haul requirements. The charges for overocean transportation provided by MAC and MSC and the charges for port handling and movement control provided by MTMC are billed to the Army and paid from the CFSDT funds. Each agency provides financial management for a particular function such as forecasting, cargo documentation, billing, disbursing, budgeting, and accounting.

a. SDT Finance and Accounting. Financial accounting for CFSDT is performed at USAFAC, which provides financial reports to ODCSLOG and OCOA. Operating Agency (OA) 32 at USAFAC functions as the major command finance and accounting center for DA and receives from the DOMA the centrally funded portion of the SDT funds. These funds are used to reimburse the TOAs for Army and Army-sponsored cargo shipments. OA 32 passes fund allocations to USAFAC Fiscal Station (FS) 12121, the installation finance and accounting office managing the CFSDT funds. Funds are disbursed by the disbursing station system number (DSSN) 5557, a section in FS 12121. A command requesting funds to meet its programed requirements, receives funds through its major Army command (MACOM), and manages the funds during the fiscal year. However, in CFSDT, the funds user and the funds manager (DSSN 5557) are not synonymous.

(1) Distribution of Funds. Figure 3-3 shows the process for distribution of funds. The user of the funds finalizes the process. CFSDT funds are distributed to the supporting fiscal station for management. The user of CFSDT funds is, by policy, Headquarters, Department of the Army (HQDA). The shippers who, by the act of shipping cargo and preparing TCMDs, obligate these funds, are not accountable or responsible for CFSDT funds management. Obligations are based on estimates of tons to be shipped during a given period rather than the shipper's actual order for transportation services. An obligation plan is developed at the beginning of the fiscal year based on the amount requested in the budget. The plan is submitted to DA and relates the obligations needed to pay for SDT within specific time periods. During the course of the execution year, variations from this plan have historically occurred because of changes to the Annual Funding Program (AFP) or in short-range forecasts from ODCSLOG. Transfers of funds into and out of the AFP are caused by forces external to the SDT management process, such as budget cuts, Congressional continuing resolutions, Industrial Fund passthrough, or priority changes.



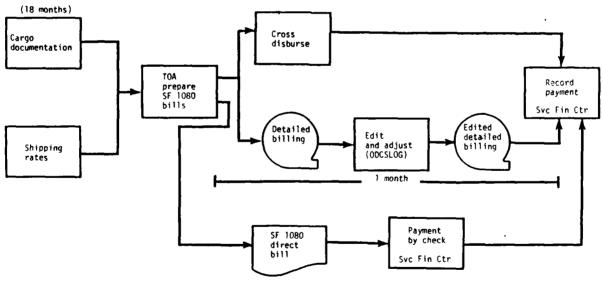
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Figure 3-3. Fund Distribution

(2) Short-range Forecast. The short-range forecast has an impact on the obligation plan and is internal to the SDT process. Each month LCA prepares the short-range forecast for the succeeding 3-month period. This forecast is submitted to ODCSLOG for analysis. ODCSLOG makes any necessary adjustments to the forecasts and estimates the cost of shipments before the forecast is sent to USAFAC. OA 32 prepares a Military Interdepartmental Purchase Request (MIPR) based on the cost estimated by ODSLOG.

(3) Obligation of Funds. Contained in the MIPR is the estimated cost of shipments which is the total dollar amount available to reimburse the MAC/MSC industrial funds during the stated period, usually 1 month. The budget officer of the industrial fund prepares an acceptance of the MIPR document and returns it to OA 32. This action constitutes the obligation of the funds provided by allotment from the Director of OMA, OCOA. The Intra-Army Order for Reimbursable Services is used in the same manner for obligating funds and ordering services from MTMC. Other obligations are made on the receipt of a direct billing from the TOAs. These direct billings are for those miscellaneous services performed that cannot be directly related to a given shipment. Historically, 5 to 7 percent of the total bills have been miscellaneous direct payments.

b. The Billing Process. Figure 3-4 summarizes the billing process. The three TOAs use similar systems to generate their bills. Each TOA cargo documentation system is the primary data base to which the fixed rates are applied and charges determined. The TOAs receive a TCMD from the shipper which documents one shipment. The TCMD contains a TAC, which identifies the financial account responsible for paying for that shipment. A TAC is unique to the shipping service and to a particular account within that service. The TOAs receive thousands of shipments during the billing month with each shipment identified by TAC. The TCMD and associated TAC data are accumulated during the shipping month in shipping data files. Shipment charges are submitted to the services at the end of the month. As shown in Figure 3-4, the bill (SF 1080) from the TOA industrial fund finance and accounting office is sent to the Military Service Finance and Accounting (F&A) Office for cross-disbursement and ultimately to the service finance office (i.e., USAFAC) for recording. Also, the F&A office of the TOAs prepares a detailed billing tape to substantiate the charges stated on the SF 1080. A 120-character record for each shipment is recorded on the tape, as specified in MILSTAMP, Volume II, Chapter 10. The SF 1080 and the detailed billing tapes contain the shipment charges for a billing month plus charges for any shipments not previously billed. Nonshipment charges, or premium charges, do not appear on the monthly SF 1080 or detailed billing tape. They are billed by SF 1080 directly to USAFAC for payment by check.



Svc Fin Ctr = Service Finance Center

Figure 3-4. The Billing Process

(1) MTMC Billing System. The MTMC bills are developed from the Terminals on Line System (TOLS), a cargo documentation system. This system documents the transshipment of cargo through MTMC ocean terminals. Charges do not accrue against the CFSDT account until a shipment is received at the port of embarkation. Upon receipt of the cargo at the port, shipment movement decisions are made. The shipment may be consolidated with other like cargo, containerized, split into smaller shipment units, and/or transferred to another terminal. These actions incur costs and are picked up in the system as charges against the MTMC industrial fund. Storage costs may also be incurred. Additional charges are the "lift" or loading of the cargo on a ship and transportation across the ocean. As a result of the foregoing actions, multiple billings spanning more than one billing period may be sent to the Army. Shipment charges and actions are input on a daily basis to Eastern Area MTMC where they are consolidated and transmitted to MTMC headquarters weekly. MTMC consolidates the weekly billings, edits them, and prepares the monthly bill for DA.

(2) MSC Billing System

(a) Input to the MSC documentation system begins with the preparation of an ocean cargo manifest. When MTMC lifts cargo for export from CONUS, it prepares the manifest listing all cargo in that lift. Shipments that originate outside of CONUS are manifested by the originating shipper and sent to a MACOM. The MACOMs prepare the manifests, in MILSTAMP record format, and transmit them over the automatic defense information network (AUTODIN) to the MTMC headquarters computer facility used by MSC. Not all military manifesting activities have the ability to prepare automated manifests, and in those cases, hard copy manifests are mailed to the MACOMs where they are then converted for transmission. This process is time-consuming and prone to errors.

(b) The first document received by MSC regarding cargo shipment is the booking control record. This record is a summary of the manifest, containing only ship information. The manifest is received at a later date and matched against the booking control records. Both manifests and booking control records are received daily. The matching process occurs weekly and constitutes a 1-week aggregation of charges. Five days prior to the end of the month the final matching is completed, and the monthly bill is finalized. The SF 1080 and the detailed billing tape are prepared for submission to ODCSLOG. MSC gathers billing/manifest data from both the military ports and commercial carriers and submit billings to ODCSLOG based on MSC shipping rates and the rates specified in the commercial container agreement or shipping agreement.

(3) MAC Billing System

(a) Cargo cannot be lifted by air until authorization is received to provide such a lift. The shipper provides the authorization in accordance with regulations specified in MILSTAMP, Vol I. A TCMD is prepared, and the appropriate TAC is placed on the TCMD. The MAC terminal at which the shipment first enters the MAC channel traffic system (aerial port of embarkation (APOE)) will manifest the shipment. Specific separate

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manifests are prepared for traffic destined to each aerial port of debarkation (APOD) along the route of the aircraft. The manifests are prepared, distributed, and used as required for traffic operations and reporting purposes. Copies of the manifest are furnished to revenue traffic data processing centers (RTDPC) or central data collection points (CDCP) in manual or mechanized form, depending on the APOE capability.

(b) Traffic terminals that are supported by the Aerial Port Cargo Documentation and Management Systems (ADAM II/III/PACS) have their "final" manifests extracted from the centralized computer data base at HQ MAC. The "final" manifests are processed daily at eight RTDPCs. Processing at this level is directed toward manifest receipt, control, and purification of traffic data coding. Once this processing is completed, the daily inputs of manifest files from the RTDPCs are submitted to MAC via AUTODIN where a daily input tape file is created. The individual line item records are edited and audited by computer program, as well as manually, to produce a transaction file tape containing the valid line item records required to create the customer billings. Shipping rates are applied to the line item's records, and billing amounts are calculated. The final products are the SF 1080 monthly billing and the accompanying detail shipment data tape containing the line item records.

(4) Bill Processing

(a) Each month, three billing tapes are submitted to ODCSLOG from MSC, MTMC, and MAC with duplicate copies furnished to USAFAC and LCA. The MECHTRAM system is used to edit the data to verify charges and sort the data by TAC. Output in the form of monthly cost and performance data reports are submitted to the ODCSLOG Director for Resources and Management (DRM). The MECHTRAM system is discussed in detail in Appendix F.

(b) The SF 1080s and the edited billing tapes which contain the shipment charges for a billing month plus charges for any shipments not previously billed are sent to USAFAC. Charges which do not appear on the monthly SF 1080 or detailed billing tape are nonshipment charges, or premium charges. These charges are directly billed to USAFAC by SF 1080 for payment by check.

(c) Monthly SF 1080 bills are also sent through the cross-disbursement system as shown in Figure 3-4. These cross-disbursed bills take an average of 4 months after the month of movement to be processed through the cross-disbursement system and sent to USAFAC. Advance information copies of the monthly SF 1080 bills are prepared by the TOAs and sent to USAFAC for tracking purposes. These copies are posted to a variance account that displays the amount shown on the advance information copies submitted by the TOAs to USAFAC. As the actual bills are received, the variance account is balanced out. Any funds remaining in the CFSDT annual funding account may be obligated on a miscellaneous obligation document to retain funds over the end of the fiscal year for payment of late billings.

3-7. ANALYSIS OF THE CURRENT PROCESS

a. The current process of managing CFSDT was analyzed with respect to problems which were identified during the review process. These are discussed in the following paragraphs. During development of the alternatives discussed in Chapter 5, these problem areas were taken into consideration.

b. Delayed TOA Billings. Delayed TOA billings were identified as a major problem since expenditures cannot be tracked with the SDT budget within a given fiscal year. Delayed billings occur in two different ways.

(1) Cross-disbursing System Delay. Accounting for SDT expenditures based on billings from the TOAs is difficult since, historically, the fiscal station may not receive the actual cross-disbursed bill until approximately 4 months after the month of service.

Billing for Partial Month's Service. The second delay is encountered when the bill is received and only a portion of a month's services are included on that bill. This delay occurs because the TOAs did not receive all of the cargo documentation from their outlying centers or incorrect data was received and could not be included on that month's bill. These delays make it difficult to adjust the funding program by monitoring performance data. It takes up to 18 months after a given fiscal year before most of the bills are received for that fiscal year. Because SF 1080s arrive late, variance accounts must be maintained by USAFAC, creating additional work. The fact that all the shipments for a given month are not included in that month's bill creates additional problems. The bills must be paid from obligated funds. If the Finance Officer does not know the total value of shipments against a given obligation, there is no precise way in which funds can be deobligated or additional funds can be requested to cover shipment charges which are in excess of those ordered on a MIPR or DA 2544. In addition, if the line item records on the billing tape are in error when they are used to substantiate the Army's bill to sponsored agencies, these agencies refuse to pay the erroneous lines. These bills are eventually resolved, but this can take up to 3 years. This leaves the Army with a shortfall on its current reimbursables.

c. Forecasting the Budget with Composite Rates. Currently, the SDT budget is forecast as discussed in paragraph 3-5c, by applying a composite rate for each TOA to the forecast tonnage to be shipped in the budget year. The composite rate is an average unit cost, in dollars, of shipping one short ton by air or one measurement ton by sea. The composite rates are very sensitive to changes in commodity, routing, or mode within the total forecast tonnage figure. Table 3-2 shows the variation in composite rates by TOA. This has consequently resulted in budget requests that have been over or under actual expenditures. Table 3-3 shows a comparison between budget requests and expenditures. Composite rates are based on historical cost per ton shipped. This can be inaccurate, since costs per cargo shipments are always incomplete when the composite rates are computed due to

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delayed billings. More significantly, variations in forecasted cargo shipped are not directly proportional to changes in cargo costs. For example, in FY 82, a 25 percent shortfall from forecasted cargo carried resulted in only a 4 percent reduction in estimated cargo cost. This is due to the fact that shipping and handling contracts require the shipper to pay fixed costs irrespective of the number of tons shipped, plus pay penalties for not providing the quantity of cargo forecasted and bid upon. These costs are then amortized over forecasted cargo for the following year, resulting in a composite rate that is overstated or understated to account for the previous year's inaccuracy. Table 3-2 illustrates the variations in the composite rate compared to the changes that have occurred historically in tonnage shipped and dollars expended that has occurred historically. When actual cargo shipment tonnage is less than forecast tonnage, billing begins to lag expected expenditures. As a result, the TOAs may not have enough cash reserves to pay all of their bills since the payment lag continues for services until future shipment levels approach planned shipment levels, or the end of the fiscal year is reached. A more detailed discussion on the problems in developing the current SDT budget forecast is provided in Appendix G.

Calendar year preparation date	Budget year submission	Tons (000)	Change in tons (in percent)	Dollars (000)	Change in dollars (in percent)	Composite rate in dollars	Change in composite rate (in percent)
			MTHC Pol	rt Handling)		
Fall 92	1984	3,204	NA	\$ 64,144	NA	\$ 20.00	NA
Fall 83	1985	2,890	-10.0	65,720	+2.4	22.74	+13.7
Fall 34	1986	2,966	+2.6	58,977	-10.0	19.88	-12.6
			MAC	Cargo			
Fall 82	1984	75.2	NA	\$156,257	NA	\$2,077.88	NA
Fall 33	1985	56.5	-24.8	145,891	-6.6	2,582.14	+24.3
Fall 84	1986	69.8	+23.5	156,048	+6.9	2,235.64	-13.4
			MSC	Cargo			
Fall 32	1984	3,725	NA	\$471,657	NA	\$ 126.61	NA
Fall 83	1985	3,105	-16.6	460,069	-2.4	148.17	+17.0
Fa11 34	1986	3,494	+12.5	426,460	-7.3	122.05	-17.6

Table 3-2. Variations in FY 84 Composi
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'4A - not applicable.

d. Nonshipment Charges. Nonshipment charges are charges such as detention, demurrage, storage at port, and loss of shipments that cannot be charged to a specific shipment. These charges are normally directly billed to USAFAC or included in the regular billing process through transfers by other finance and accounting offices for payment by USAFAC. The nonshipment charges are eventually charged to the element of expense and point accounts listed in Table 3-3. These nonshipment charges are not forecasted or contained in the budget even though they are paid out of CFSDT funds. Since nonshipment charges have historically amounted to approximately 2 percent of the CFSDT budget, the absence of budgeting for nonshipment charges contributes to the inaccuracy of budget requests. Table 3-4 shows the variation between actual disbursements and both the annual funding program (AFP) and the SDT overocean budget request. Some of this variation can be attributed to the exclusion of nonshipment charges in the budget.

Description	Element of expense	Point account
MSC Canaa	2200	12100
MSC Cargo MAC Passenger	2200 2199	.13100 .12300
Custom GBL	2200	.12300
MAC Cargo	2200	.12110
MAC SAAMS	2200	.12111
MAC Commercial Air	2200	.12112
MAC Commercial Air	2200	.12120
LOGAIR	2200	.12130
QUICKTRANS	2200	.12140
Customs	2572	.11000
MTMC Cargo	2572	.21000
MTMC Special Mission	2572	.23000

Table 3-3. Other Charges

FY	Disbursements	SDT Overocean budget request	Percent difference
84 83 82 81 80	\$739,275 620,407 567,790 a 429,763	\$703,560 664,049 659,626 496,877 305,346	+5.0 -6.5 -13.9 NAD +40.79
FY	Disbursements	AFP	Percent difference
84 83 82 81 80	\$739,275 620,407 567,790 a 429,763	\$680,481 630,172 601,054 513,872 412,598	+8.6 -1.5 -5.5 NA +4.1
	a not available. - not applicable.		

Table 3-4. Disbursements vs Budget Request and Annual Funding Program (AFP)

e. Management Control Fragmented. Management of SDT is fragmented, and there is only partial central management of SDT funds. A variety of agencies and commands are involved in management, and each requires different accounting information. Each agency has separate offices responsible for transportation movement, budgeting, finance, and accounting with different goals and objectives. The following examples illustrate the impact of fragmented management control.

(1) ODCSL('G prepares the budget estimate, but the TOAs determine routing or mode of shipping of overocean cargo. Since the main concern of the TOAs is the efficient movement of cargo, TOAs frequently consolidate or containerize cargo or change the mode of transport. These actions contribute to the variance between the actual cost of shipping cargo and the ODCSLOG budget estimate.

(2) TCMDs, which, in effect, obligate funds, are prepared at the shipping activity. While ODCSLOG is ultimately responsible for the obligation of SDT funds, ODCSLOG does not have day-to-day control of TCMDs.

f. Transportation Account Codes (TAC). The TACs exist as a device to allow costs to be tracked to a particular command or program. They are published in MILSTAMP, Volume II, and originate from the particular branch of service that is responsible for the command or program being tracked. The TAC can be associated with a given fund citation and is used by USAFAC to ensure that a shipment moving through the Defense Transportation System is charged to the correct appropriation. There are currently over 1,200 TACs. Many TACs are obsolete since they were created for special projects or operations that are no longer in process. There is no evidence of a scheduled review of the TACs to determine if they are still relevant. An overlap among some TACs exists such that the transportation officer may use different TACs for the same type of shipment. This redundancy, combined with the proliferation of TACs, impedes consistency of usage. Currently, approximately 400 TACs are active.

g. Poor Audit Trail. A poor audit trail exists due to missing and incomplete financial accounting records. For example, billing data tapes were missing for MAC covering October 1983 and for MSC covering May 1984. SDT disbursement data are missing for FY 81.

h. SDT Funds Difficult to Track. Overocean SDT funds are not identified specifically in the OMA (P7) appropriation. This makes the tracking of overocean SDT funds difficult, since the specific AMS codes for the TOAs and various nonshipment charges are not identified. For example, unemployment compensation is paid from P7 funds where applicable.

i. MIPR Does Not Effectively Control Obligations. The MIPR is a purchase order for services to the industrial fund which establishes obligation limits but does not provide control on flow of shipments. TOAs can defer bills to the next billing period when approaching the obligation limit set by the MIPR. Obligations can then be increased for the time period covered by the next MIPR to accommodate the additional bills.

3-8. CURRENT PROCESS SUMMARY. ODCSLOG initiates the SDT budget process by providing annual cargo forecasts consolidated and displayed by the MECHTRAM system. This system was examined in detail and a summary of the role of the MECHTRAM system with respect to the current financial management of SDT is discussed in Appendix F. MECHTRAM is useful in providing data in several formats as listed in the appendix for analysis and budget formulation. Composite rates are computed and applied to the cargo forecasts to develop the CFSDT budget which is submitted as part of the OMA budget by DA to OSD. Financial accounting is performed at USAFAC, which provides financial reports to ODCSLOG and OCOA. USAFAC receives allotments from the Director of OMA (COA) and obligates funds to pay for SDT services. The current system of managing SDT activities suffers from a number of problems, as discussed in the previous paragraph. Major problem areas

identified in the current system include delayed TOA billings, inaccurate budget forecasts due to variations in composite rates, absence of forecasting and budgeting of nonshipment charges, fragmented SDT management control, obsolete TACs, poor audit trail, absence of overocean SDT identification in the OMA appropriation, and lack of SDT obligation control. However, the current system contains sufficient flexibility such that budgetary violations are not generated and the cargo is moved expeditiously, which is the main concern of the commander in the field.

CHAPTER 4

OTHER SERVICE SYSTEMS

4-1. INTRODUCTION. This chapter presents the study team review and analysis on other services' financial management systems for SDT funds. These systems were reviewed as a possible alternative to the Army SDT system. The Air Force Logistics Command (AFLC), the Navy Supply Systems Command (NAVSUPSYSCOM), and the Marines' SDT systems are discussed in the following paragraphs.

4-2. AIR FORCE LOGISTICS COMMAND SDT FINANCIAL MANAGEMENT SYSTEM

General. AFLC is responsible for the budgeting and the financial a. management of Air Force second destination transportation funds. AFLC performs the managerial accounting functions for 90 percent of the SDT funds and 80 percent of the first destination transportation funds. AFLC budgets for the overocean transportation provided by the TOAs and for the CONUS line haul from the depots to the ports as well as retrograde from the ports to the depots. Funds for airbase to airbase movements and for local transportation are not managed or budgeted by AFLC. In addition to the financial functions, AFLC has responsibility for preparing the forecasts which are reported to the TOAs. The Air Force, unlike the Army, established a central management account to control transportation funds, as described in DOD Directive 7200-1. Appendix E provides a description of central management accounts. Personnel at the Air Force Logistics Command believe that by forecasting, budgeting, executing, and receiving feedback in one central location, a more efficient management structure has been achieved, and more visibility of transportation requirements, using fewer resources, has been provided.

b. Current System. The Air Force Logistics Command currently is using a system which is functionally similar to that used by the Army. It is an automated system using the TOA monthly billing tapes as input. Tapes are in MILSTAMP, Volume II, format. There are two AFLC systems. The first system is the Surface Transportation Tonnage and Cost System as described in AFLC Manual 171-125. The second is the Military Airlift Command Tonnage and Cost System. Figure 4-1 shows the flow diagram for these two systems and their generated output. Detailed output is shown in Appendix H.



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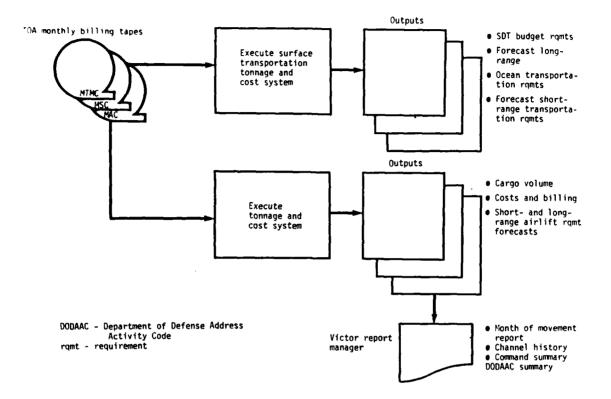


Figure 4-1. Current AFLC System

(1) The Surface Transportation Tonnage and Cost System collects and compiles historical data on all Air Force and Air Force-sponsored shipments. It processes data for shipments which use MSC and MTMC CONUS port handling services and commercial carriers. The system outputs shown in Appendix H are used to develop Air Force second destination transportation budget requirements for the Operation and Maintenance, Army (OMA), Air National Guard, Security Assistance Program, and Military Personnel appropriations. They are also used to forecast the Air Force long and short-range ocean transportation cargo requirements, which are used by MSC and MTMC in developing their industrial fund budgets. The Air Force also uses the output to approve bills for payment to other services' industrial funds and Government bills of lading (GBL) for services received by the Air Force.

(2) The Military Airlift Command Tonnage and Cost System collects and compiles historical data on all airlift shipments. This system is designed to establish and maintain master files containing a 2-year history of all airlift data. The master files, updated monthly, contain statistical data for cargo volume and costs. These cumulative statistics are used to forecast the budget and to project airlift requirements. The system output provides reports on standard billing and the short and long-range forecasts of airlift requirements. A complete listing of outputs from these two systems is also shown in Appendix H. Upon receipt of the output from the Management Information System, the analysts use the Victor Report Manager, a spreadsheet program for their desk-top computers, to further summarize, aggregate, and analyze the data. Some other features of these systems are the Month of Movement Report, the Channel History, Command Summary, and Department of Defense activity address code (DODAAC) Summary described in the following paragraphs.

(a) The Month of Movement Report aggregates tonnages and costs and applies them to the given month of shipment. This report is in a matrix format and illustrates, for a given billing month, the quantity of cargo and the dollar costs which are billed in that month and each subsequent month. A billing lag is created, since the charges incurred in a given month may be billed at any time during the next 18 months. This report provides the analyst with a method for accruing and estimating tonnages and costs for a given month. The analyst can now examine the bill for the current month and estimate from the historical data the estimated total charges that will eventually be billed against that month's shipments. This report organizes the data by geographical area, TAC, and month. Movement data is reported in measurement tons, costs in thousands of dollars, and the average cost per ton in dollars.

(b) The MAC Channel History depicts historical traffic on any given MAC routing. The advantage of route data to the financial manager is the ability to associate tonnages with a specific rate. If a route is used to support a certain mix of units and reorganizations or inactivations change that mix, a change in tonnage or commodities could occur for which the dollar cost can be determined. Since the per-ton rates on the various routes are significantly different, a unit move from one supporting route to a different route could significantly change the cost of transportation, even though the tonnage remains the same. The data base for the MAC channel history is built on an accrual basis (obligation). The data, extracted from the billing tapes and based on the service date, is accrued back to the actual month of movement. The historical data then reflects charges and tonnages when movement occurred, not when billed.

(c) The Command Summary, DODAAC Summary, and Project Code Summary Reports provide the analyst with data from the billing tapes which have been sorted and aggregated by the criteria cited in the title of the report (i.e., Command Summary). The Command Summary provides input for the three forecast areas and provides feedback to validate the forecasts. The DODAAC Summary sorts on a consignor/consignee basis to provide visibility of the specific overseas command. This report summarizes the tonnages and costs

for shipments from CONUS to a specific DODAAC (consignee) in the overseas theater and, conversely, the tonnages and costs from a DODAAC (consignor) in an overseas theater to CONUS. This combination of export or import traffic provides the analyst with a picture of the total traffic generated by each overseas DODAAC. This summary aids in the generation of cost forecasts reflecting changes in programs, units, and requirements at an overseas location. The Project Code Summary allows the analyst to view the transportation costs of projects. The projects are identified by the three-digit project code in the MILSTAMP documentation. Project codes are used by the Air Force to identify weapons systems or exercises which require special reporting for budgetary purposes.

4-3. AIR FORCE ENHANCED TRANSPORTATION AUTOMATED DATA SYSTEM (ETADS)

a. Introduction. The Air Force is currently procuring the Enhanced Transportation Automated Data System (ETADS) to support AFLC activities associated with the Defense Transportation System. A detailed description of ETADS is provided in Appendix H. ETADS is expected to be an improved system and will become an on-line, integrated turnkey replacement for the current set of on-line, manual, and batch application programs at AFLC Headquarters, Wright-Patterson Air Force Base (AFB). It should provide improved support for users in managing and controlling AFLC CONUS transportation systems, in monitoring the movement of Air Force cargo overseas, and in managing Air Force transportation funds. The purpose of this paragraph is to summarize the capabilities of ETADS in the area of transportation financial management.

b. Summary of Improvements. Some of the improvements that ETADS is expected to provide in the area of transportation financial management are discussed in the following paragraphs.

(1) ETADS is expected to enable AFLC to comply with DOD Directive 7200.1, which requires timely accounting and recording of transportation costs to preclude overobligation or overexpenditure (relative to obligations) of Air Force SDT funds. It is expected that ETADS capabilities will allow AFLC to significantly reduce the margin of error in the first destination transportation (FDT) and SDT budget forecast, which currently averages \$7 million/fiscal year. ETADS will create obligations by transaction for MAC, MSC, MTMC, Navy Cargo Airlift System (QUICKTRANS), and GBL services within 30 days after the associated lift from the embarkation point. Currently, funds are obligated by the Air Force Finance Center from historical data before the bills are paid. In certain cases, the implementation of the obligation functions will require the implementation of new interfaces.

(2) ETADS is expected to provide improved capabilities for financial analysis. The general ETADS data base capabilities (including on-line data dictionary, support for interactive, user-defined queries, relational-query processing, and report generator) should provide a user-friendly and flexible tool for analyzing financial data that would be stored in the data base.

(3) ETADS is expected to improve the Logistics Airlift Service (LOGAIR) billing process by reducing errors and eliminating much of the manual data entry that is currently performed. ETADS should aid in validating cargo-following and flight-following data prior to processing. This should reduce the number of errors that currently result in historical data being returned for reprocessing after financial processing has begun. ETADS should also aid in maintaining an integrated data base that may eliminate the need for additional manual data entry steps at the start of new processes.

(4) ETADS is also expected to provide for reconciliation of MAC, MSC, MTMC, and GBL bills against actual movement data, as reflected in the obligations.

4-4. NAVY SUPPLY SYSTEMS COMMAND (NAVSUPSYSCOM) FINANCIAL MANAGEMENT SYSTEM. The Navy SDT fund has been centrally managed by the Transportation Budget Division of NAVSUPSYSCOM since FY 1973. NAVSUPSYSCOM also manages FDT funds. Prior to FY 1973, the approximately 150 Navy commands managed their SDT funds separately. This decentralization caused difficulties in coordinating the Navy SDT budget, and as a result, the Navy adopted a centrally funded, service-wide SDT account. The Navy SDT budget amounts to approximately \$500 million per year. The Navy considers as SDT the first point of use or storage of cargo, whether CONUS or overseas, while DA considers all movements from first storage and outside CONUS to be SDT. Navy SDT is on a smaller scale than the Army, since overocean shipments by the Navy typically are to support the fleet.

a. SDT Fund Management. The Navy Management Fund, maintained at the Navy Finance Center in Norfolk, Virginia, pays all Navy SDT bills and then submits the bills received from the user for reimbursement. MIPRs are not used since the TOAs use direct fund cites.

b. Forecasting SDT Funds

(1) To track SDT expenditures, the Navy utilizes a forecasting model generated by a commercially available spreadsheet package programed for use on an IBM personal computer. The purpose of the model is to forecast SDT expenditures on a monthly basis throughout the fiscal year. Like the Army, the Navy has found that historical tonnage data are not good indicators for dollar projections. Consequently, SDT expenditures are now forecast on the basis of the historical percentages of total accumulated bills received for the month of shipment for each mode of shipment. Thus, the forecast accuracy increases for each month into the fiscal year.

(2) An example of the spreadsheet application is shown in Table 4-1.

Table 4-1. Navy Calculated Percentages for Estimated SDT Bills (cells reflect percentages/100)

Mode	1	2	3	·	5	9	/	8	6	9	=	12	13
MAC cargo	167.0	0,938	0.967	0.984	0.993	0.996	0.999	1.000	1.000	1.000	1.000	1.000	1.000
MAC WIMS	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
MAC mail	0.957	0.991	0.998	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
SAAMS	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
MSC cargo	0.323	0.882	0.923	0.936	0.951	0.963	0.967	0.969	0.973	0.976	0.981	0.985	0.986
MSC WIMS	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
MSC commissary	0.323	0,882	0.923	0.936	0.951	0.963	0.967	0.969	0.973	0.976	0.981	0.985	0.986
MSC WIMS comm	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
MSC exchange	0.349	0.910	0.959	0.963	0.965	0.967	0.973	0.975	0.977	0.981	0.985	0.987	0.991
MSC mail	0.357	0.959	176.0	0.989	0.998	0.999	0.999	0.999	0.999	0.999	0.999	1.000	1.000
MSC per diem	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
Commercial mail	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
Inland GBI	0.382	0.718	0.849	0.918	0.938	0.951	0.963	0.972	0.978	0.982	0.987	0.991	0.994
Inland PVS	0.078	0.295	0.378	0.448	0.497	0.548	0.621	0.724	0.811	0.866	0.914	0.949	0.961
QUICKTRANS	0.954	0.986	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
MIMC caryo	0.711	0.842	0.934	0.949	0.963	0.969	0.974	0.975	0.976	0.977	0.985	0.989	0.994
MTMC WINS	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
MIMC commissary	0.711	0.842	0.934	0.949	0.963	0.969	0.974	0.975	0.976	0.977	0.985	0.989	0.994
MTMC WIMS COMM	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000

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The heading for each row reflects the mode of shipment. This example illustrates the calculation for the percent of bills received for each channel for a prior year. In the first billing month (October), historically 79.1 percent of bills received for October MAC cargo shipments have been received. The current actual dollar amount of bills received in October is divided by .791 to provide an annual estimate for MAC cargo SDT expenditures for the current fiscal year. In November, the cumulative dollar amount of bills received in November is divided by the cumulative prior year fraction of bills received (historically .938) for MAC cargo, and a new estimate is generated. This process is repeated each month throughout the fiscal year which improves the accuracy of the estimate. By September, the expected accuracy of the forecast is within 1 percent. This has been the reported accuracy confirmed by personnel in NAVSUPSYSCOM for past years. Thus, the Navy SDT resource manager can request a precise amount of additional funds from the Comptroller of the Navy or deobligate any surplus SDT funds based on this valuable decision tool. The key to the successful application of this model lies with the continuous adjustments made by the analyst for unforeseen shipments or lack of shipments. Percentages input into the computer are adjusted as new information becomes available. Relying on historical billing percentages alone is not sufficient to produce the high degree of forecasting experienced by NAVSUPSYSCOM.

4-5. SDT FINANCIAL MANAGEMENT IN THE MARINE CORPS. The Marine Corps has not had to confront the problems experienced by the other services in monitoring SDT funds because of their limited scale of SDT activities. The Marines, because of their limited SDT workload, are able to manually monitor each transaction and do not have a need for a mechanized forecasting or monitoring system.

4-6. SUMMARY ANALYSIS OF OTHER SERVICES' SDT ACCOUNTING SYSTEMS

a. Air Force (AF) System

(1) The current Air Force accounting system is functionally similar to that of the Army and is extensively documented. The Air Force system required several years to develop and five people to operate and maintain (in addition to those personnel in SDT management). Enhancements and functional variations have been developed over several years to provide a more efficient system and to provide for more comprehensive analysis of transportation accounts. The current Air Force SDT accounting system is in the process of being modified to permit tracking of SDT funds on a transaction-by-transaction basis. The technique of using central management provides for the receipt, storage, and analysis of transportation financial and shipment data at one central location. This data can then be configured to support the long-range forecasting and budgeting functions as well as the short-range forecasting and obligation functions. Special reporting requirements for project managers, commands, or agencies can be generated from the same data base. AFLC personnel have found that this system helped achieve an accuracy of within 1 percent for budgeting and execution of funding programs. This compares to variations ranging between -5.5 percent to +8.6 percent for the Army from FY 80 to FY 84. Refer to Table 3-3.

(2) The AF system is complex and would not be feasible for short-term application. Based on the experience of the Air Force, it is estimated that 5 additional people would be required for implementation. There is, however, some potential for use as a long-term solution.

b. Navy System

(1) Unlike the AFLC system, the Navy system concept of forecasting current year SDT obligations based on prior year billings is suitable for near-term application. Refinements made from experience with the forecasting process have resulted in an accuracy within 1 percent for SDT budgeting and execution over the last several years. The Navy system requires only one analyst on a part-time basis to operate and maintain.

(2) This system shows promise for the near-term solution because it requires fewer resources and less time than the AF system. This system is not applicable as a long-term solution.

c. Marine Corps System. Due to the low volume of orders transacted, the Marines have a simplified, manual system which is not appropriate for Army application because of the Army's large volume of SDT shipments. No further consideration was given to this system.

4-7. SUMMARY OF OTHER SERVICES' SDT ACCOUNTING SYSTEMS

a. The Air Force system is centrally managed, incorporating management of both first and second destination transportation. The Army manages first destination and second transportation seperately. The Air Force system performs functions similar to that of the Army system but is more detailed and data intensive. Therefore, data used to support budget development and forecasts is readily available and produces results with a reported accuracy of 1 percent compared to the Army's 5 to 9 percent variations. However, this system is currently undergoing modification and is not applicable to the Army's short-term solution but is a candidate for the long-term solution.

b. The Navy system, like the Air Force system, is centrally managed and incorporates techniques which result in a reported accuracy of 1 percent in the forecasting of current year SDT obligations. The Navy system is relatively simple, requiring only one analyst to operate and maintain. This system is applicable to the Army's short-term solution but is not suitable for the long term since it does not track expenditures on a transaction-by-transaction basis.

c. The Navy system, or a variation of this system, is a candidate to support the Army's need for a short-term solution. The Air Force system, or a variation of this system, is a candidate to support a long-term solution for the Army.

CHAPTER 5

ALTERNATIVE SYSTEMS

5-1. INTRODUCTION. This chapter provides a discussion of the four alternatives that were identified to improve the current SDT financial management process. An evaluation of these alternatives, with a detailed discussion of the alternatives selected for the respective near- and long-term solutions, is presented.

5-2. METHODOLOGY

a. Four possible alternatives were developed to provide solutions to the problems encountered in the review of the current system (see Chapter 3). No one alternative could be identified that would solve all of the problems. Therefore the approach taken, as identified in the Chapter 2 methodology, was to strive for a near-term solution which could be implemented with a minimum of additional resources and be operational within 1 year and a more comprehensive long-term solution that may require additional resources and considerably more implementation time, possibly more than 2 years.

b. The current system has two distinct advantages. These are;

(1) There has been no recorded financial violations. This could be attributed in part to the financial flexibility in SDT funding and possibly pure luck.

(2) Cargo has always moved expeditiously. This can be attributed to use of the Industrial Fund to pay for services and to regulations governing the TOAs, which require that no delays be imposed on cargo movement.

c. Minimum requirements for the alternatives compared to the current system may be summarized as follows;

(1) Short Term

- (a) Limited requirement for additional resources.
- (b) A system that can be implemented quickly.
- (c) Does not contribute to financial violations.
- (d) Cargo continues to move expeditiously.
- (2) Long Term
 - (a) May require limited additional resources.

(b) Does not contribute to financial violations and reduce the risk for incurring such violations.

(c) Provides a system that continues to permit cargo to be moved expeditiously.

(d) Provides a transaction-by-transaction basis which would provide stricter accounting control and easier identification of billing errors.

(e) Provides for accrual accounting rather than the current cash accounting system.

5-3. ALTERNATIVES

a. Alternative 1

(1) The first alternative that was developed would maintain the current system with minor modifications to provide a tool which could be used to develop more accurate obligation estimates at the end of the fiscal year. This alternative could be implemented in the near term and would eliminate the risk of financial violations. Cargo would continue to move in an expeditious manner. Minimal, if any, increases in manpower requirements would be required.

(2) Actions that would be required to implement Alternative 1 are listed below. Some actions, such as weekly billings, are optional.

(a) Obtain weekly direct billing reports (transfers by others and nonshipment charges) from USAFAC.

(b) Have TOAs submit weekly rather than monthly billings in the last quarter of the fiscal year. This would reduce the time delay currently being experienced for billings. (MAC would not be able to provide weekly billings until their new system is operational in 2 years.)

(3) Identify and record nonshipment charges in the MECHTRAM system. These charges are not currently included in the budget estimates.

(4) Improve TCMD accuracy and completeness. This has been a continual problem over the years. An emphasis on TCMD training for the various commands in this area is needed.

(5) Implementation of improved long-range overocean surface cargo forecasts. This recommendation refers to the implementation of the Transportation Workload Forecasting Study - Implementation (TWFS-I) completed by CAA in August 1985 and provides guidance for forecasting overocean cargo utilizing the Winters Method and Box-Jenkins Model.

(6) Develop long-range overocean air forecasts. These forecasts are not currently made.

(7) Develop computer routines to extract billing data and assist in forecasting obligations based on Navy and/or Air Force systems.

(8) Retain billing tape files for at least 5 years.

b. Alternative 2

(1) The second alternative would involve modifying the accounting process in the current system through the implementation of an accrual cost accounting system. This could be accomplished by modifying the current MECHTRAM system or incorporating the current Air Force Logistics Command (AFLC) system into MECHTRAM. Implementation of a separate SDT central management system would also be required. This approach would improve SDT accounting and reporting, budget forecasting, and tracking and automate the budget execution process. While Alternative 2 would not resolve the delay in the posting of bills, it would account for the delay. Incorporating the AFLC system routines would provide more accurate accounting and improved report structures by command, area, route, and special program. The AFLC system routines would help decrease the budgeting, obligation, and disbursement errors. In addition, manual reports and calculations currently generated would be automated.

(2) This alternative would require additional resources and could not be implemented in the near timeframe.

c. Alternative 3

(1) The third alternative provides for a long-term improvement of the management of SDT funds by tracking shipments on a transaction-by-transaction basis. A transaction, in this case, is defined as a shipment serviced by the TOAs for a fee. The adoption of Alternative 3 would require three significant actions listed below. This alternative would eliminate the delay in posting bills to the accounting system and improve the budget execution process.

(a) The establishment of data links from the cargo documentation system (receipt and lift files) to the Army accounting system.

(b) The development of a computer system to handle cargo and financial accounting on a transaction-by-transaction basis.

(c) The designation of an agency for the central management of the new system.

(2) This alternative meets the requirements for the long-term solution listed in paragraph 5-2c.

d. Alternative 4

(1) The fourth alternative is to completely decentralize the funding of SDT. Under this option, funds would be suballotted to MACOMs and TOAs would bill the MACOM Supporting Finance and Accounting Office by TAC. Alternative 4 would encourage fiscal responsibility since the shipper would become responsible for obligating funds for each shipment and be required to pay both the line haul and overocean costs. The implementation of this alternative may reduce the workload at USAFAC. However, shippers would have to

become knowledgeable about the various shipping rates under this proposal. There would be less flexibility for unplanned movements of cargo, and there may be a requirement for numerous fund transfers at fiscal year end to meet transportation requirements. Finally, materiel needs may not be met due to lack of shipping funds.

(2) This alternative, while interesting, does not meet all of the requirements set forth in paragraph 5-2c.

5-4. ALTERNATIVE EVALUATIONS. The four alternatives were further analyzed with respect to data availability, resources required, feasibility, and availability of suitable software packages.

a. Alternative 2 could not be implemented in the near term because of the time required to modify MECHTRAM or implement the AFLC system, and was not considered the best long-term solution because of the following deficiencies:

(1) ODCSLOG would still not receive timely management information.

(2) The posting of bills would continue to be delayed.

(3) Management control would still be deficient.

(4) Increased input, data/management, and output requirements would significantly increase manpower and computer time requirements.

(5) Modifying MECHTRAM would require significant one-time costs.

(6) Incorporating the AFLC system may prove difficult since AFLC is currently expending a major effort and additional resources to improve the accuracy of the system.

(7) Funds would not be tracked on a transaction-by-transaction basis.

(8) Based on the experience of the AFLC in implementing their automated accounting system, three additional permanent employees would be required to operate and maintain the system.

b. Alternative 4 could not be implemented in the near-term timeframe because of the impact it would have on the Finance and Accounting Office at MACOMs and TOAs. This alternative was rejected as a long-term solution because of the following deficiencies.

(1) Prior to FY 1973, the Navy operated with a decentralized mode in which 150 commands maintained their own SDT funds. Coordinating the budget proved difficult. Congressional pressure finally forced the Navy to establish a centralized Navy SDT fund in FY 1973. Personnel at NAVSUPSYSCOM indicated that it was impossible to accurately forecast SDT budget requirements at the command level in a decentralized mode.

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(2) Any workload savings at USAFAC realized from the implementation of Alternative 4 would be more than offset by the increase in workload for the MACOMs.

(3) TOA workload would increase with respect to identifying shipping rates, handling billing transactions, and handling the accounts receivable cycle for a number of commands.

(4) A loss of flexibility in handling the fluctuating SDT requirements due to unplanned shipments would occur in the worldwide movements program.

(5) It would be difficult to maintain the current system flexibility since funds would have to be constantly shifted between MACOMS to meet financial requests.

(6) Does not provide a transaction-by-transaction system.

(7) Materiel needs in the field may not be met due to the possibility of a lack of SDT funds.

c. Alternatives 1 and 3 based on input from the other services (Chapter 4) showed promise for potential improvement to the current system and were selected as near- and long-term solutions, respectively, to the problems outlined in Chapter 3. These alternatives are discussed in more detail in paragraphs 5-5 and 5-6.

5-5. SHORT-TERM SOLUTION (ALTERNATIVE 1). A cash management forecasting model was developed as a short-term solution to the current difficulties in monitoring SDT funds experienced by program managers at DALO-RMB. The model was designed on an IBM IPC-AT microcomputer and utilizes the LOTUS 1-2-3 software package to create output in the form of spreadsheets. Appendix I provides user instruction for operating the model. The model can be adapted to work on most other spreadsheet software packages. The spreadsheets produce monthly estimates of billing costs by fiscal year for each TOA, adjusts the fiscal year estimate to account for nonshipment charges, and estimates monthly disbursements to each TOA, the Defense Logistics Agency (DLA), and any other direct billings. Two spreadsheet applications are discussed below. These are the monthly billing estimates spreadsheets and the disbursement estimates spreadsheets. Disbursements were selected as a basis for developing estimates because they are actual recorded expenditures.

a. Monthly Billing Estimates Spreadsheet

(1) Inputs. The Monthly Billing Estimates Model provides the transportation analyst with a method of examining data provided by the three TOAs on the monthly billing tapes obtained from MECHTRAM. A computer program aggregates monthly billing costs by month of service rendered. The program audits this cost matrix by accumulating the total number of records that correspond to the cost sums by billing and service month. Records containing TACs, billing dates, or service dates that are out of the appropriate range are rejected. Billing tapes from October 1983 to March 1985 were used as inputs to the model. Bills received in May 1984 were not available and

were assumed to be the average monthly dollar amount of bills received in 1984. Annex 1 to Appendix I documents the main program and runstreams used to capture the TOA billing data from MECHTRAM used as input to the Monthly Billing Estimates Model.

(2) Outputs. The spreadsheet outputs produced by the model give the program manager estimates of billing costs for each month of the fiscal year, by TOA, based on the historical percentage of total bills received for that month. The following paragraphs describe how the outputs are derived.

(a) The top half of Table 5-1 shows the input extracted from the MECHTRAM billing tapes for MSC. The columns display the month of service and the rows indicate the month bills were received. For example, bills for \$11,260,113 for shipments in October 1983 were received in October 1983 (billing month 1). An additional \$14,443,868 (nonaccumulating) in bills were received in billing month 2 (November 1983) for cargo shipped in October. A total of 18 subsequent billings for each month of service are needed to accumlate 99.99 percent of the total charges for that month.

(b) The lower half of Table 5-1 provides the cumulative (percentage/100) of total bills received. The prior year percentages at the far right column of Table 5-1 are used to compute the billing estimates. The prior year percentages can be compared to the year to date estimates to analyze the billing trend. For example, 32.3 percent of the bills were received in the 1st billing period during the prior year compared to 43.1 percent of the bills received during the current or forecast year. In this example the prior year percentages shown in Table 5-1 are actual Navy prior year percentages since Army data was unavailable.

(c) The billing estimates shown in Table 5-2 were computed by dividing the actual dollar amount of bills received by the prior year percentage of total bills received for that billing month. For example, in October 1983 \$11,260,113 (see Table 5-1) in bills were received for shipments made during that month. In the prior year (October 1982) bills for 32.3 percent of the total cargo shipped in October were received in October. Dividing \$11,260,113 by .323 the estimated total dollar amount of cargo shipped in October 1983 is \$34,861,030 (first entry in Table 5-2). As the fiscal year progresses, additional bills are received and the cumulative prior year percentage increases, improving the accuracy. Thus, the margin for error in the forecast declines as the fiscal year progresses since the amount being forecasted declines. Prior year percentages can be easily adjusted by the transportation analyst throughout the fiscal year if new, unexpected information on SDT transactions becomes available that might affect the accuracy of the forecast.

Table 5-1. MSC FY 84 Monthly Billing Estimates Spreadsheet

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Table 5-2. MSC FY 84 Monthly Billing Estimates Spreadsheet (forecasted dollars)

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(d) The forecast for the entire fiscal year is shown in the far right column of Table 5-2. This is calculated by taking the average of the billing estimates for each billing month and multiplying by 12. For example, in December (see Figure 5-2, third row) it was estimated that the total bills for cargo shipped; in October was \$29,497,981; in November \$27,025,794; and in December \$28,863,065. The average monthly bills (\$28,462,280) multiplied by 12 provides the estimate of \$341,547,365* (right-hand column) for the fiscal year. By entering the charges for each service month and accumulating this information over the course of 29 months, the analyst can determine the lag percentage in a fiscal year's bills and can compare this lag with the prior year lag.

b. Disbursement Estimates Spreadsheet. The monthly disbursement estimates provide the analyst with an estimate of nonshipment charges and estimates of the rate of disbursements for SDT funds based on the historical monthly percentage of SDT disbursements for the three TOAs, DLA, and other direct billings.

(1) Spreadsheet Description. The spreadsheet is divided into four sections which are shown in Table 5-3 through 5-6.

(a) The first section, CFSDT disbursements (Table 5-3), provides the format for the transportation analyst to record data. The columns depict the monthly and the cumulative disbursements for each of the TOAs, DLA, and other miscellaneous disbursements. The total disbursements column is extracted each month from the STANFINS 218 Report.

(b) The second section of the spreadsheet (Table 5-4, CFSDT disbursement rates), shows the calculations and displays the disbursements as a percentage of the cumulative payout and also as a percentage of the final total. This section of the spreadsheet builds upon the data entered in section 1 and will not be completed until 36 months worth of data exists in section 1.

(c) The third section of the spreadsheet, Table 5-5, disbursement rates for FY XX, displays the disbursement rates for the most recent fiscal year that complete data is available, which is FY 83 in the example shown in Table 5-5.

(d) The table of rates computed in section 3 is used to compute the fourth section, Table 5-6, current (FY 85) disbursements.

*Rounding error

5-9

Table 5-3. CFSDT Disbursements, FY 85 (dollars in thousands)

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						CFSD1 0158	CESDT DISBURSEMENTS FY85	F Y 85			05Dec-83	
	NSCA	NSC	MAC	MACS	MINCS	NINC NINC	DULLANS IN INUCANUS (000) MIMC DLAS DLAS	DLAB	OTHERN	01 HE B &	TOTALS	TOTAL .
	CUMUL AT IVE	MON THE T	CUMULATIVE NONTHLY CUMULATIVE NONTHLY		CUMULATIVE MONTHLY		CUMULATIVE NONTHLY	MONTHLY	CUMULATIVE MONTHLY		CUMULATIVE MONTHLY	MONTHLY
1 001	¢	•	•	•	0	•	•	•	13	13	12	12
2 NUV	¢	•	•	0	•	•	•	•	E1	•	12	•
3 OEC	•	•	0	•	•	•	•	•	61	•	7320	1308
NUL 4	•	•	21861	21061	6641	6641	•	•	20000	19981	34619	27295
5 FFB	8600	8600	22594	13 3	6641	•	5459	6945	22000	2000	62619	09E1E
6 MAR	27011	16411	45628	\$5434	65 I E	-3442	13200	6855	12600	-9400	102244	36265
1 APR	66816	20865	16895	11809	16614	13415	17500	0064	113611	-1239	174118	71874
B MAY	21917	11126	12838	16001	24866	8252	20782	3262	14644	3283	219262	42144
NUL 2	54742	21800	87311	E1++1	6062E	8043	26187	3403	14990	346	260841	41579
10 JUL	117071	17329	98824	E1211	5856E	7030	20662	3715	15034	64	306149	45308
11 AUG	131417	14346	102607	5916	45156	5217	34517	4615	17055	2001	86 4 568	29346
12 SEP	¥	•	AN	•	S N	•	42	•	42	•	¥	•
13 OCT	M	•	AN	ð	₹z	•	44	•	4W	•	4 N	•
14 NDV	¥ Z	•	42	0	4N	•	٩	•	4N	•	4H	•
15 DEC	AN	•	đ	•	AN	•	¥	•	44	•	41	0
16 JAN	4 Z	•	4 H	•	¥	•	¥	•	¥	•	ž	•
17 FE8	AN	•	4 N	•	4 N	•	¥¥	•	4 N	•	ž	•
18 MAR	4N	•	M	•	4 N	•	4 N	•	¥¥	•	4 N	•
19 APR	AN	•	4X	•	4N	•	ŧ	•	¢ z	•	đ	•
	MA	•	MA	•	MA	•	M	•	AN	٩	4 N	•
PUL 12	AN	•	4 X	•	۹N	•	4 Z	•	ž	•	Å	•
	AN	•	AN	•	٩Z	•	¥ N	•	ę	•	¥	•
23 AUG	4 N	•	4 X	•	¥.	•	¥	•	¥	•	Å	•
	4 N	•	4 H	•	¥2	۰	4 Z	•	4	•	ç	•
25 OCT	4N N	•	4 ¥	•	4 N	•	ž	•	¥	•	ž	•
	¥ N	•	AM	•	M	•	4 N	•	47	•	¥	•
27 DEC	AM	•	e z	•	AN	•	MA	•	ę	•	ł	•
	MA	•	AM	•	M A	•	AN	9	¥	•	ł	•
	AN	•	đ	•	AN	•	¥	•	ž	•	ž	•
	M	•	A N	•	AN	•	¥	•	AN	•	ŧ	•
31 APR	4N	•	ę	•	4N	•	¥	•	¥	•	ŧ	•
зг мат	4 N	•	A N	•	¥N N	•	¥	•	4N	•	đ	•
	A M	•	Ę	•	۲.	•	4	•	4 N	•	£	•
34 JUL	AM	•	¥	•	A M	•	¥	•	W	•	¥	•
35 AUG	Ă	•	e z	0	M	•	4 N	•	4 N	•	ž	•
36 SEP	٩V	•	AN	•	AN	•	¥N	•	ŧ	•	ž	•
1111 V 2		131417		102607		45156		34517	1	17055		237432
ESTIMATE	197929	(USC)	148362 (MAC)	MACI	66380	66380 (MTNC)	(010) (010)	(DLA)	9066	9306 (DTHER)	486912 (TOTAL	TOTAL
TOA SUM	412671											

FY 85
(percent),
Rates
Disbursement
CFSDT
Table 5-4.

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	X OF	TOTAL	.0000	0000	0.0218	0.1032	0.1967	0.3048	0.5190	0.6535	0.7775	0.9125	1.0000	AM	AN	AN	₹N	AN	AN NA	A N	NA	4 N	AN	42	AN	4 H	AN	MA	AN	A N	AN	A N	MA	4 N	4 N	AN	đ	4 V
05-Dec-85																																						
		OF TOTAL	.0000	0000	.0000	0.0596	0.0656	0.0376	0.0339	0.0436	0.0447	0.0449	0.0508	AN	AN	MA	NA	A N	AN	AN	AN	MA	NA	AN	AN	AN	AN	AN	AN N	4 M	AN NA	4 N	A N	AN	AN	A N	4N N	AN
	OTHER %	CUMULATIVE	1.0833	1.0833	0.0018	0.5777	0.3334	0.1232	0.0652	0.0668	0.0575	0.0492	0.0508	AM	MA	AN	A M	AN	AN	AN	AN NA	Æ	₹Z	4 V	AN NA	AN	AN	AN	4N N	AN	A N	AN	€N.	AN	4N N	N	AN	AN
			0.000	0.0000	0.0000.0	0.000	0.0189	0.0393	0.0522	0.0619	0.0781	0.0891	0.1029	4N	AN	AN	NA	AN	AN	AN	AN NA	NA	AN	AM	NA	AN	NA	NA	AN	NA	AN	NA	€N	AN	AN	NA	€N	NA
	DLA X	CUMULATIVE OF TOTAL	0000.0	0.0000	0,000	0,0000	0.0962	0.1291	0.1005	8460.0	0.1004	7790.0	0.1029	AN	AN N	AN	AN	AN	M	AN	M	AN	AN	AN	AN	AN	NA	AN	AN	AN	AN	AN	AN	NA	AN	NA	NA	A N
(X) FY85			0.000	0000 0	0,0000	0.0198	0.0198	0.0055	0.0495	0.0741	0.0981	0.1190	0.1346	AN	NA	AN	AN	NA	AN	4 N	NA	A	M	AN	MA	AN	RA N	AN	NA	AN	AN	AN	AN	AM	AN N	AN	AN	AA
CFSDT DISBURSEMENT RATES (%) FY85	NIMC #	CUMULATIVE OF TOTAL	0 0000	0 0000	0.0000	0.1918	0.1007	0.0313	0.0954	0.1134	0.1262	0.1305	0.1346	MA	AN	AN	AN	AM	AA	AN	₹¥	AN	MA	Ā	AN	NA	Å	AM	MA	٩v	٩X	AN	AN	AN	AN	AN	AN	AN
DISBURSEN	MAC 1	OF TOTAL	0 0000	0.0000	0 0000	0.0652	0.0673	0.1342	4691 0	0 2171	0 2602	0 2946	0 3058	A N	AN	AN	AN	AN	AN	A N	4N	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN
CFSDT	MAC 1	CUMULATIVE	0,0000	0 0000	0 0000	0 6315	0 3424	0 4404	0 3264	0 3322	74EE 0	0 3228	0.3058	AN	AN	AN	AN	AN	AN	AN	V N	AN	AN	AN	AN	AN	AN	AN	AN	AN	AN	NA	AN	AN	AN	NA	4N	4X
		OF TOTAL	0 0000	0 0000	000	0.0000	0 0256	080	5991.0		795 J	0.3490		AN	AN	AN	AN	4 N	AA	AN	đ z	AN	AN	4 X	AN	AN	NA	AN	AN	AN	NA	NA	NA	AN	NA	NA	NA	AN
	NSC 1	CUMULATIVE	0000 0	0 0000	0 0000	0 0000	0.1303	0.2642	0 3837	0.3555	0 3824	0.3824	L16E 0	AN	AN	4N	NA	AN	NA	٩v	MA	AN	AN	4N	AN	AN	4 N	AN	NA	AN	AN	4Z	AN	AN	NA	AN	AM MA	AN
			1 001	2 NOV	3 DEC	A UAN	5 FEB	6 MAR	7 APR	B MAY	NUL 6	10 JUL	11 AUG		13 OCT		15 DEC					ZO MAY	NUL 15	22 JUL		24 SEP	25 OCT		27 DEC		29 FEB		31 APR	JE MAY	NUL EE		35 AUG	36 SEP

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Table 5-5. Distribution Rates Through Payout Period (Sept 83 to Oct 85)

			DISTRIBUTION	RATES FOR	FYBGA	05-Dec-85	
		PRIOR YEAR MSC %	PRIOR YEAR MAC %	PRIOR YEAR MTHC %	PRIOR YEAR DLA %	PRIOR YEAR OTHER %	PRIOR YEAR % OF
		OF TOTAL 0.0000	OF TOTAL	OF TOTAL 0.0000	OF TOTAL	OF TOTAL 0.0000	TOTAL
	OCT NOV		0.0000	0.0000	0,0000 0.0000	0.0001	0.0000 0.0001
-	DEC	0.0000	0.0000 0.0000	0.0109	0.0000	0.0010	0.0119
4	JAN	0.0238	0.0000	0.0110	0,0000	0.0026	0.0375
-	FEB	0.0302	0.0290	0.0111	0.0087	0.0038	0.0829
	MAR	0.0304	0.0290	0.0256	0.0256	0.0069	0.1227
	APR	0.0941	0.0606	0.0277	0.0383	0.0286	0.2493
	MAY	0.1047	0 0833	0.0401	0.0538	0.0125	0.2943
	JUN	0.1340	0.1156	0.0291	0.0473	0.0016	0.3277
10	JUL	0 1492	0.1297	0.0324	0.0527	0.0018	0.3648
11	AUG	0 2017	0.1741	0.0438	0.0713	0.0024	0.4933
12	SEP	0.2768	0.2388	0.0602	0.0978	0.0034	0.6769
13	OCT	0.2773	0.2393	0.0603	0.0980	0.0034	0.6781
14	NOV	0.3039	0.2685	0.0691	0.0977	0.0121	0.7513
15	DEC	0.3558	0.3084	0.0713	0.1210	0.0184	0.8777
16	JAN	0.4211	0.3038	0.0765	0.1206	0.0190	0.9465
17	FEB	0.4239	0.3156	0.0770	0.1269	0.0191	0.9626
18	MAR	0.4246	0.3146	0.0772	0.1274	0.0192	0.9631
19	APR	0.4428	0.3178	0.0763	0.1315	0.0190	0.9874
20	MAY	0.4447	0.3196	0.0768	0.1318	0.0185	0.9913
21	JUN	0 4440	0.3193	0.0767	0.1316	0.0199	0.9915
	JUL	0 4472	0.3211	0.0770	0.1320	0.0186	0.9957
	AUG	0.4454	0.3288	0.0761	0.1305	0.0184	0 9993
	SEP	0 4454	0 3291	0.0761	0 1305	0.0184	0.9995
	OCT	0.4460	0.3293	0.0761	0.1305	0 0184	1.0004
	NOV	0 4265	0.3404	0.0786	0.1349	0.0203	1.0007
	DEC	0.4117	0.3446	0 0817	0.1416	0 0212	1.0008
	JAN	0.4254	0.3389	0 0829	0.1336	0.0202	1.0010
	FEB	0.4254	0.3389	0.0829	0.1336	0.0207	1.0014
	MAR	0.4245	0 3385	0.0828	0.1335	0 0197	0.9993
	APR	0.4251	0.3387	0.0829	0.1336	0.0194	0.9996
	HAY	0.4249	0.3386	0.0829	0.1336	0.0194	0.9996
	JUN	0.4250	0.3378	0.0839	0.1332	0.0195	0.9995
	JUL	0 4253	0.3380	0.0839	0.1333	0.0195	1.0000
	AUG SEP	0.4253	0.3380	0.0839	0 1333	0.0195	1,0000 1 0000
30	JEP	0 7233		0.0839		0.0191	1 0000

Table 5-6. FY Calculated CFSDT Disbursements

			F185		05-Dec-85			
			CALCULATED CFSDT DISBURSEMEN			IENTS		
		HSC\$	HACS	MTHC\$	DLAS	OTHERS	TOTALS	
		CUMULATIVE	CUNULATIVE	CUMULATIVE	CUMULATIVE	CUMULATIVE	CUMULATIVE	
		CALCULATED	CALCULATED	CALCULATED	CALCULATED	CALCULATED	CALCULATED	
1	OCT	0	0	0	0	0	0	
2	NOV	0	0	0	0	52	52	
3	DEC	0	0	4479	õ	394	4673	
- 4	JAN	9831	0	4539	0	1092	15462	
5	FE8	12478	11961	4563	3570	1556	34212	
6	MAR	12561	11966	10579	10579	2837	50624	
7	APR	38827	25015	11439	15823	11792	102897	
8	MAY	43211	34379	16534	22187	5156	121466	
9	HUL	55292	47715	12017	19535	671	135231	
10	JUL	61550	53115	13378	21746	747	150537	
11	AUG	83239	71832	18091	29409	1011	203582	
12	SEP	114210	98558	24823	40351	1389	279329	
13	OCT	114416	98736	24868	40424	1389	279834	
14	NOV	125431	110798	28517	40305	4981	310032	
15	DEC	146831	127278	29430	49942	7596	362217	
16	JAN	173782	125389	31574	49776	7822	390590	
17	FEB	174935	130253	31787	52365	7893	397234	
18	MAR	175216	129808	31878	52591	7935	397428	
19	APR	182729	131132	31495	54282	7835	407474	
20	MAY	183499	131891	31684	54372	7650	409097	
21	JUN	183213	131778	31668	54310	8208	409178	
22	JUL	184536	132522	31769	54480	7686	410879	
53	AUG	183822	135690	31411	53860	7601	412384	
24	SEP	183800	135816	31409	53852	7600	412477	
25	0CT	184052	135910	31411	53854	7602	412830	
	NOV	176015	140458	32450	55653	8376	412953	
27	DEC	169899	142210	33711	58431	8745	412996	
58	JAN	175535	139836	34218	55149	8355	413094	
29	FEB	175532	139834	34217	55147	8524	413254	
30	MAR	175199	139670	34177	55082	8115	412371	
31	APR	175429	1 39752	34197	55115	8022	412515	
	MAY	175355	139749	34196	55113	8055	412506	
33	JUN	175391	139418	34607	54982	8047	412445	
	JUL	175490	139496	34626	55014	8051	412672	
35	AUG	175490	139496	34626	55013	8051	412671	
36	SEP	175490	139496	34626	55013	7984	412671	

(2) Nonshipment Charges. This paragraph provides an example of how nonshipment charges can be estimated. Table 5-3 displays the sum of the estimates produced by the Monthly Billing Estimate Model for the three TOAs which is \$412,671,000 (bottom left of Table 5-3). Monthly rates of disbursements for FY 85 in thousands of dollars are displayed in Table 5-4. Table 5-5 shows the percent (divided by 100) of the total amount disbursed in prior years to each TOA, DLA, and for other SDT charges. The three TOAs account for 84.7 percent (sum of bottom row (.4253 + .338 + .0839) x 100) of the total amount disbursed. The program divides the summation of the billing estimates for the TOAs (\$412,671,000) by the estimated percent of total charges (84.7). This yields a subtotal of \$487,214,876. The subtotal is multiplied by the percent estimated paid to DLA and other nonshipment charges which are .1333 and .0191 (bottom of columns 4 and 5), respectively, shown in Table 5-5. This results in the \$64,936,000 (bottom of Column 7) for DLA charges and \$9,306,000 (bottom of Column 8) for other nonshipment charges shown in Table 5-3. A cumulative estimate for the three TOAs, DLA, and nonshipment charges can now be made and is shown as \$486,912,000 (bottom right) in Table 5-3.

(3) Rates of Disbursements. It is useful for the analyst to know the rate at which CFSDT funds are actually being disbursed. This information is not currently available to the SDT program manager on a timely basis. After the total amount of SDT expenditures are estimated, historical rates of disbursement can be applied to the total estimate to forecast the distribution of disbursements. Table 5-5 displays disbursement rates for FY 83 through the payout period from September 1983 to October 1985. Applying these rates to the \$486,912,000 (Table 5-3 bottom right) estimated for total FY 85 CFSDT the disbursement estimates from October 1985 to September 1987 can be calculated as shown in Table 5-6.

c. Summary of Short-term Solution. The billing estimates spreadsheet provides the DALO-RMB program managers a method to estimate SDT fund requirements before the end of the fiscal year. The estimate indicates the amount of additional dollars that should be obligated or surplus dollars that may be made available for other uses or declared excess. The model is flexible and can be adjusted by the analyst to account for shipments not budgeted by modifying the predicting percentages. The usefulness and accuracy of this type of model has already been verified by NAVSUPSYSCOM. The disbursement spreadsheet provides the program manager with a forecast of the distribution for SDT disbursements on a monthly basis to pay the estimated billings. The spreadsheet applications provide a valuable tool for the financial manager to compensate for delayed posting of disbursement data.

5-6. LONG-TERM SOLUTION (ALTERNATIVE 3). This alternative is appropriate for implementation in the long term. It provides a methodology to account for transportation costs on a transaction-by-transaction basis. It is an empirical system, accounting for each shipment and each charge placed against that shipment from the time it is received by the TOA until it is released for line haul to its destination. The system is large and complex, with about 100,000 transactions or billing records per month.

System Background. The transaction-by-transaction system of accounting a. will derive its basic data from the TOA cargo documentation system. Each of the TOAs--MAC, MTMC, and MSC--rely on automated systems to account for, control the movement of, and to calculate billings for Army cargo shipments. The data source for these automated systems is in the Transportation Control and Movement Document (TCMD) (see Figure 3-2 in Chapter 3). The Logistic Control Activity (LCA) is the air clearance authority for Army-sponsored cargo. If the cargo is not eligible for shipment by air, MTMC clears the cargo for shipment and directs the shipper to line haul the cargo to a selected ocean terminal. MTMC receives the cargo, manifests it, and loads the cargo on MSC-controlled or contracted ships for movement to the destination point of debarkation (POD). The cargo documentation system provides input for the TOA accounting and billing system. Both MAC and MTMC use systems based on the collection of data at the point of embarkation (POE); transmission of the data to central collection points; and a final transmission to the finance and accounting office of the respective Industrial Fund. MSC relies on manifest data produced by MTMC for CONUS export shipments and extracts the data from manifests transmitted by AUTODIN from OCONUS ports. The OCONUS manifests are handled directly through the Navy's major or area commands.

b. System Concept. The transaction-based system is an accounting system that could be used by DA to establish obligations, track the liquidation of the obligations, provide information to deobligate or request additional funds, and manage the dollars in the CFSDT annual funding program. Given sufficient time, the system has the potential to build up sufficient historical data to provide for budget estimation and feedback to the cargo forecast system. The system would be able to receive inputs from the cargo documentation systems, build an accounts payable file, and match the bills received from the TOAs against this file. As a match is made, the bill for that shipment is paid, or the obligation is liquidated, and that record of payment is stored as historical data.

(1) System Inputs. Each shipment is identified by a Transportation Control Number (TCN) and a transportation account code (TAC). The TCN and TAC appear on the TCMD and follow the shipment from origin to destination. The TAC is the financial account code identifying the organization responsible for payment for the shipment. The following are additional required input.

- (a) Commodity code
- (b) Weight
- (c) Cube
- (d) Point of Embarkation (POE)
- (e) Point of Debarkation (POD)
- (f) Consignor or shipper

(g) Consignee or receiver

(2) Shipment File. The data listed above is contained in the file and cargo documentation would be used to build a shipment file. Figure 5-1 shows how the shipment data base would be constructed. TCMD data from the cargo documents files, submitted by the TOAs, are extracted and edited to create shipment records. This file would be built on a continuous basis. Other sources of input data to the shipment file are the TOA billing tapes which are received after the end of each billing month, direct billings not included in the monthly billing tapes, and transfers by other finance and accounting offices for payment by USAFAC. Also included in the shipment file are estimated costs for each shipment as calculated from the TOA rates file. This process is discussed in the following paragraphs.

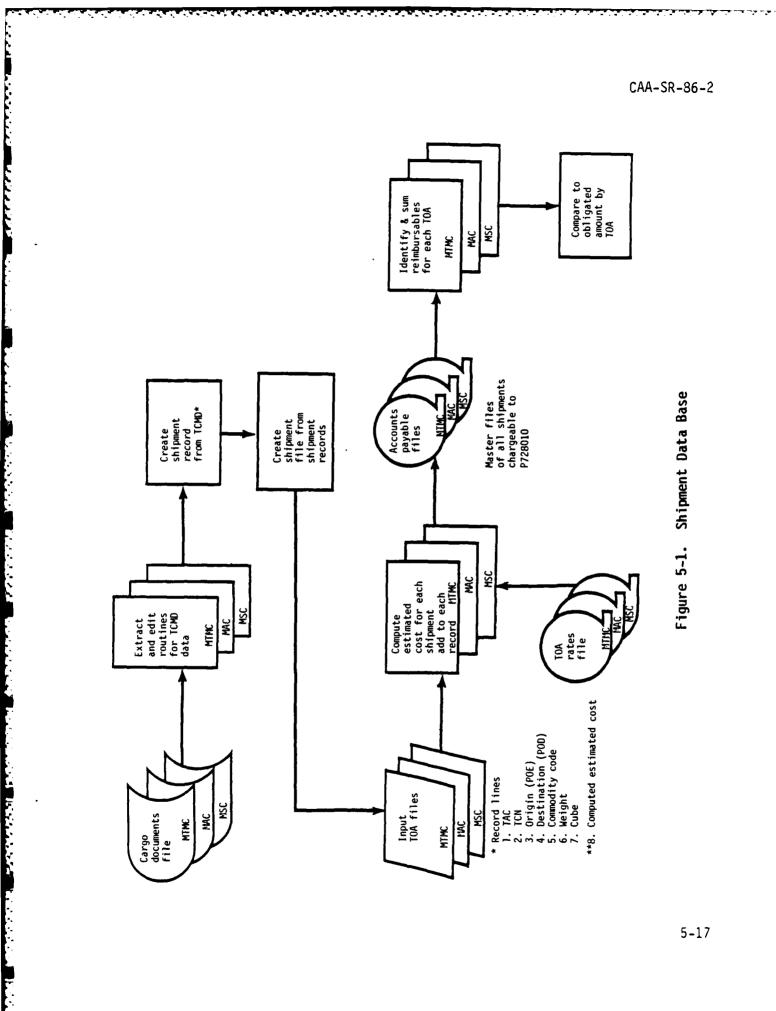
(3) **On-line Files.** The following files would be required within the system for the purpose of editing/auditing the input data. These three files would require maintenance to ensure currency of the information and accuracy of the edit/audit. The source of the data is shown in parenthesis.

- (a) TAC code file (AMC)
- (b) DODAAC file (DLA)
- (c) Transportation rates files (three, one for each TOA)
- (4) System Process

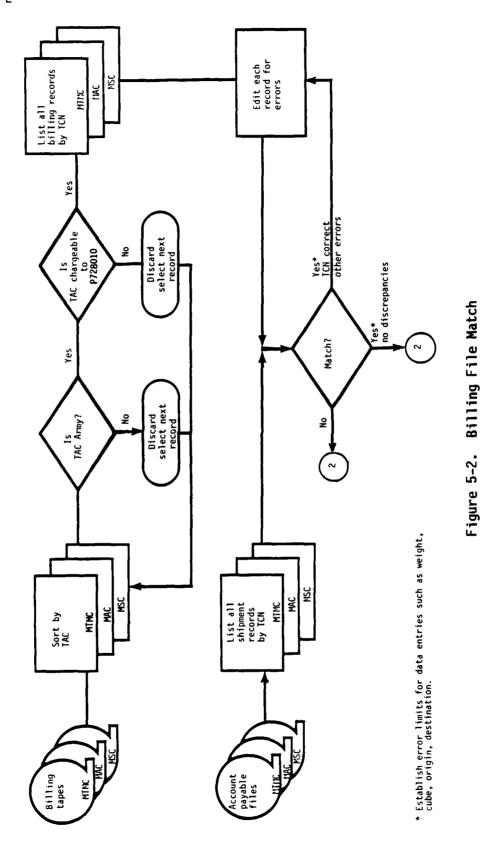
(a) Shipment data is received and recorded in the shipment file for each TOA. Data would be stored by TAC and then TCN within the TAC for each shipment. The commodity code, weight, cube, POE, and POD for each shipment would be used to reference the appropriate TOA rate table and a cost would be calculated for the shipment. This cost would be recorded on that particular shipment record and used as a basis for establishing an obligation. The shipment file now is similar to an accounts payable file.

(b) A master movement file is maintained by LCA. This file contains approximately 6 months of shipping data, but not the estimated cost. This file could be expanded to include cost data and additional historical data. A discussion of this file and LCA activities is found in Appendix J.

(c) The detail billing tapes, which are presorted by TAC, would then be matched by TCN against the shipment or revised master movement file. An overview of the process is provided in Figure 5-2. The process of matching a shipment TCN from the accounts payable file with a record from the billing tape may require multiple editing to account for partial shipments, split shipments, or consolidated shipments and may extend over several billing periods. Other contingencies, such as delayed billings or duplicate billings, would require the following automated logic.



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(a) Compare billing record with shipment record for commodity, cube, etc.

(b) Determine if the service is final (storage would not be a final service at a POD).

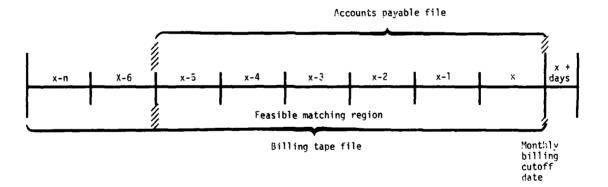
(c) Determine if the following conditions exist:

1. Shipment record exists, no billing record received.

2. Billing record received, no shipment record exists.

3. No billing record received, no shipment record exists.

(d) Determine if the service date on the billing record contained in the billing tape file occurs before the earliest record date for the shipment records in the accounts payable file. Until the accounts payable file contains several years of data, some delayed billing records could precede the shipment records, as illustrated in Figure 5-3 and would not be matched. This condition would essentially be eliminated with the retention of up to 3 years of data.



Probability of match occurs in region denoted by x thru x-5

Figure 5-3. File Duration

Obligations and Liquidations. The purpose of the transaction system C. is to track obligations through to liquidation. Figure 5-4 shows the concept of estimating the obligation and presents the matching process on a transaction-by-transaction basis. The process begins with a shipment which is recorded with an estimated cost and proceeds to the receipt of a bill for that shipment. The accounts payable file contains shipment records for which obligations have been made. Shipment records are placed into the file as they are received, increasing the obligation. The obligations are liquidated as bills are paid. A bills paid file is built as the bills are paid. The purpose of this file is to cross-check bills received for possible duplication and to function as the historical cost data base. Aggregation of this file by time period, commodity, channel, TAC, or other criteria will provide useful budget data. For example, if a unit were to change locations, a sort by consignee (DODAAC) may provide useful cost data, particularly if the new location was supported by different transportation channels. In addition, variance accounts could be maintained from this file indicating whether performance or rates caused shifts from estimated costs.

d. Data Base Considerations. The transaction system would result in a large data base. Entering worldwide cargo documentation for SDT into this data base and using it as a means to edit/audit the bills presented by the TOAs would require personnel knowledgeable in both managerial accounting and transportation management. If a data base similar to the current LCA master movements file is to be established, it would require several years to build sufficient shipping information to have a high probability of a match. This system is an empirical system handling each transaction (shipment) as a unique entity. If the Army is billed for 100,000 transactions per month, even a 1 percent error rate may mean that 1,000 billing records per month would require manual edit/audit. The obligations made using the transaction system would be based on the knowledge of actual shipments rather than an estimate of shipments for some future period.

e. Summary of Long-term Solution. The long-term solution is a transactionby-transaction system of accounting which derives its basic data from the TOA cargo documentation system. Implementation of this alternative would require one-time contracting support for programing and approximately two additional people for operations and maintenance. Although the system appears complex, LCA personnel, with access to an extensive data base and software programs, consider this alternative very feasible.

5-7. SUMMARY OF ALTERNATIVE SYSTEMS. Four alternatives to the current system were developed to improve the financial management of SDT. A cash management forecasting model was developed as a short-term solution to the SDT financial management problems encountered by DALO-RMB program managers. A transaction-by-transaction accounting system, to be operated by LCA, was selected as the long-term solution.

CAA-SR-85-25

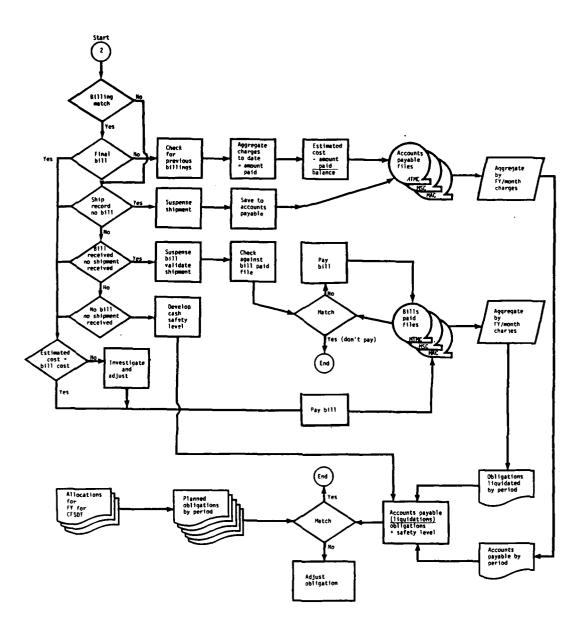


Figure 5-4. Building the Obligation

CHAPTER 6

FINDINGS AND OBSERVATIONS

6-1. INTRODUCTION. The purpose of this chapter is to summarize the study results, address the essential elements of analysis, and state key findings and observations determined during the course of the study.

6-2. ESSENTIAL ELEMENTS OF ANALYSIS (EEA). The EEAs which were developed at the onset of the study and stated in the CFSDT study directive (Appendix B) are addressed below.

a. What was the impact in prior years of over or under obligation of funds for SDT? It has been difficult for ODCSLOG to consistently track budget requests, annual funding, and disbursals. The percent difference between budget requests and disbursals ranged from -13.9 percent (under) to +40.8 percent (over) for the years FY 80 to FY 84. The percent difference between annual funding and disbursals ranged from -5.5 percent (under) to +8.6 percent (over) for this same time period. OCOA has either had to provide additional funding or to deobligate surplus funds for SDT because ODCSLOG program managers cannot provide OCOA with accurate funding requirements at the end of the fiscal year. The uncertainty in determining the SDT budget variance has required the shifting of OMA funds after the end of the fiscal year.

b. How timely and useful are current and historical data on overocean moves for management of resources and budget estimation? Current data are not provided to the program monitor in a timely manner due to the late posting of bills and monthly accumulation of data. Incomplete data are used to forecast workloads, prepare budgets, and track disbursals. Data would be useful for management of resources and budget estimation if received in a timely fashion. Additional historical data would improve forecasting capabilities. Current historical data covers too short a span and is incomplete. More complete data on SDT billings and disbursements over several years would improve SDT financial management during execution of the budget and should provide more accurate shortfall or surplus estimates prior to the end of the fiscal year.

c. Can the MECHTRAM system be modified to provide use of a more extensive data base and to provide timely and accurate cost and performance data for use by forecasters and budget analysts? The current MECHTRAM system could be improved by adding an accrual accounting capability. This could be accomplished either by modifying the current MECHTRAM system or by incorporating the AFLC system into MECHTRAM. Thus, modifying MECHTRAM could improve SDT accounting and reporting, budget forecasting, and tracking as well as provide a means for automating the SDT portion of the budget execution process. However, improvement of MECHTRAM by either of these methods could not be incorporated in the near timeframe and the improved system would still not permit tracking of SDT funds on a transaction-by-transaction basis which is a major goal for the selected long-term solution. Also,

either of these two methods for modifying MECHTRAM would require significant one-time costs. As an alternative for the short-term solution, the MECHTRAM system could incorporate the CAA extract program, which provides input for the Monthly Billing Estimates Model. However, since incorporating the extract program into the MECHTRAM system would not produce any measurable savings in computer time, it is proposed to be run separately.

d. What are the benefits associated with improved reporting and accounting systems? The CAA extract program and the monthly billing estimates model application will permit the program monitor to more accurately forecast obligations and disbursements, thus improving budget execution. Specifically, improved reporting and accounting systems will result in the following benefits:

(1) Ability to manage and forecast SDT expenditures throughout the fiscal year.

(2) Ability to provide OCOA with a more accurate estimate of the shortfall or surplus of SDT funds prior to the end of the fiscal year, resulting in more lead time for any required transfers of OMA funds.

(3) Ability to forecast and budget for nonshipment charges.

(4) Result in a historical data base that can be used to fine tune forecasts over time.

(5) Improve the SDT fund audit trail.

e. What methodologies exist in the other services which might have application to the Army problem?

(1) Air Force. The current Air Force system has improved editing capabilities and permits improved tracking of expenditures during budget execution. A future Air Force system, to be developed under contract, will provide enhanced transportation financial management and documentation and will establish a direct interface with MAC, MSC, and MTMC. The Air Force system shows potential, but a system similar to the Navy system is considered less complex and is more readily available.

(2) Navy. The Navy system incorporates a forecasting methodology which enables the program monitor to obligate funds with a reported error rate of less than 1 percent. This system is directly applicable to the Army problem. CAA has developed a Billing Extract Model with a microcomputer spreadsheet application, which incorporates the principles of the Navy system.

(3) Marines. The Marine system is not applicable to the Army since it is very limited in scope due to the small number of SDT transactions handled by the Marines.

OUALITATIVE ASSESSMENT. The problem of the current SDT financial 6-3. management process, namely the inability to provide actual obligations (lift) data in sufficient time to provide a basis for decisions to control and adjust resources, resulted in 4 alternative courses of action to improve SDT financial management. Table 6-1 provides a subjective rating of key factors that were considered by the study team in the selection of the nearterm and long-term alternative solutions. Based on discussions with personnel responsible for CFSDT financial management, these factors were considered to be key areas of concern in the selection of the alternative solutions. Alternative 1 was found to offer the best solution for the short term and Alternative 3 was found most suitable for the long term. Alternatives 2 and 4 were rejected because their disadvantages outweighed their potential for improving the current process. The current system evaluation and review of other services provided a basis for judging the feasibility and utility of these alternative systems. Alternative 1 provides a nearterm solution to the existing problem by forecasting obligations based on expenditures which compensates for delayed billings. Alternative 3 is a proposed long-term solution that capitalizes on the use of lift data to perform transaction-by-transaction accrual accounting at the Logistic Control Activity. A summary of the advantages and disadvantages of the nearterm and long-term solutions follows.

Frankrug	Rating of alternatives ^a					
Factors	1	2	3	4		
Initial cost Recurring cost Feasibility Data availability Reduction in obligation error Ability to move cargo Avoidance of financial violation Near-term application Long-term application	1 1 1 2 1 1 5	5 5 2 3 2 1 1 5 1	3 2 2 2 1 1 5 1	4 5 3 1 5 5 5 1		

Table 6-1. Rating the Alternatives

6-3

a. Alternative 1 (near-term solution). Maintain the current system with some improvements.

(1) Advantages

(a) The current financial management system has not incurred financial violations (31 USC 1517). This is due to the flexibility in the system which allows adjustments to funding levels. Also, accommodation for low funding levels can be made, to a limited extent, by postponing billings.

(b) The cargo would continue to be moved as expeditiously as in the current system. Adjustments to funding would still be made after the fact.

(c) There would be no increased requirements for development of systems or hardware nor would there be increased recurring costs for resources.

(d) The system would continue to function without major changes. Improvements in financial management would reduce, but not eliminate, the budgeting and obligation errors due to late billing.

(2) Disadvantages

(a) DA would still lack timely management information, but the improved system would help in compensating for this lack of information.

(b) The improvements will not permit the auditing of bills on a transaction-by-transaction basis.

(c) DA would continue to rely on the TOA bills, even though some bills are inaccurate, for financial accounting data.

b. Alternative 3 - Transaction-by-Transaction System (long-term solution). Implement a transaction-by-transaction system which estimates obligations based on shipment information transmitted over AUTODIN. This alternative would use the cargo movement documentation currently in the financial management system, with some modifications.

(1) Advantages

(a) Advance obligations can be determined by costing each shipment as the shipment enters the transportation pipeline and by maintaining that shipment in an accounts payable data file as an obligation that must be paid. This procedure would greatly improve obligation estimates.

(b) Each transaction (shipment) data record could be used to audit/edit the bill received from the TOA for that shipment. This system would provide a built-in audit routine that could validate bills for payment.

(c) This system would reduce the level of error in obligation estimates, as compared to the current system, by estimating costs by shipment before the bills are posted.

(d) The major data source is already in place at LCA. In this respect, the Army has an advantage over the Air Force in the development of a transaction-based system.

(2) Disadvantages

(a) Requires data links to all theaters, OCONUS and within CONUS.

(b) Requires some program development which would result in one-time costs.

(c) Requires some increase in recurring costs resulting from increased manpower, telecommunications, computer time, and systems maintenance.

(d) Requires an estimated 2 additional people to operate and maintain.

(e) System may result in additional workload without the relative payoff of Alternative 1.

6-4. KEY FINDINGS

a. Prior year data shows a shortage or surplus of money obligated at year end in comparison to the CFSDT budget.

b. Due to the lack of historical data and the substantial programing effort required, a transaction-by-transaction system could not be developed in the limited timeframe of this study.

c. SDT obligations and disbursements can be closely estimated from billing data extracted from MECHTRAM.

d. Nonshipment charges can be estimated and included in the budget forecast by utilizing the CAA-developed factor routine.

e. LCA is the logical choice to implement a transaction-by-transaction system because most data required for this system is currently collected there, and LCA has the required computer capabilities. Development of software would be required.

6-5. KEY OBSERVATIONS. The key observations resulting from this study are:

a. Budget estimates are based on fixed rates, but changes in commodity, mode of shipment, or channel cause significant variations in actual costs.

b. Since TOAs determine routing or mode of shipping of overocean cargo, the cost to ship cargo varies from the ODCSLOG budget estimate using fixed rates.

c. The Navy and Air Force generally have been able to forecast SDT budget requirements more accurately than the Army.

d. Official billings (SF 1080s) lag shipments by about 4 months.

e. There is little correlation between total dollars spent and total tons moved.

f. Nonshipment charges are not budgeted. Direct billings are used rather than the regular monthly bills to cover nonshipment charges.

g. A poor audit trail exists due to missing and inconsistent historical financial accounting records.

h. SDT funds are not fenced. Monthly changes to funding level are experienced.

6-6. SUMMARY

a. The current accounting sistem is based on the bills received from the TOAs. Since these bills arrive late, an accurate picture of the execution of the CFSDT budget is not available until after the end of the fiscal year. In prior years this has resulted in a shortage or surplus of money obligated at year end. Discussions with the comptroller and financial personnel throughout the agencies visited revealed a preference to underobligate funds at year end. In the case of estimated surplus funds, the preferred procedure is to deobligate, transfer, and reobligate the excess funds. A deobligation after year end is considered lost funds. Historical data indicated that, after year end, adjustments varied both positively (increases in funds were required) and negatively (deobligations of funds were made).

b. The alternatives developed in this study are methods that will allow ODCSLOG program managers to closely monitor the SDT budget during the execution year by estimating the obligations necessary to cover all fiscal year SDT costs. An evaluation of 4 alternatives to the current system was made. A model forecasting obligations based on expenditures was developed for implementation in the near term. A proposed methodology for implementing a transaction-by-transaction accrual accounting system was presented for consideration as a long-term solution.

c. Suggested ODCSLOG actions are to implement the short-term solution by utilizing the CAA-developed computer routine to extract billing data and the microcomputer spreadsheet applications developed to estimate SDT obligations and disbursements. Use of the CAA-developed factor routine within the disbursements spreadsheet application will allow nonshipment charges to be included in the budget forecast. Other actions that are recommended for consideration by ODCSLOG are to continue the use of MECHTRAM, implement a

6-6

weekly billing system (if desired) in the last 2 months of the fiscal year, eliminate all TACs not utilized in the past 3 years, combine TACs that may be duplicative, and to retain edited billing files for 5 years. Test the short-term solution and if it proves to be inadequate, adoption of the longterm transaction-based system should be considered. The basic data for this alternative is already being collected at LCA. However, the initial programing requirements, and the 2 additional people estimated to be required for operation and maintenance, warrant consideration of the costs versus benefits of implementing this alternative.

APPENDIX A

STUDY CONTRIBUTORS

1. STUDY TEAM

a. Study Director

Mr. Kenneth R. Simmons, Force Systems Directorate

b. Team Members

LTC Robert G. Emerick MAJ James K. Bryant Mr. Joel S. Gordon MS. Rose Brown

c. Other Contributors

Mr. Kirk S. Reed Mr. Richard G. Brown Ms. Linda A. Coblentz

2. PRODUCT REVIEW BOARD

LTC Daniel R. Noonan, Jr., Chairman MAJ George J. Captain Mr. Frank O. Gould

APPENDIX B

STUDY DIRECTIVE



DEPARTMENT OF THE ARMY OFFICE OF THE DEPUTY CHIEF OF STAFF FOR LOGISTICS WASHINGTON, D.C. 20310-05

DALO-RMB

16 APR 1985

SUBJECT: Centrally Funded Second Destination Transportation (SDT) Study

Director U. S. Army Concepts Analysis Agency Bethesda, MD 20815-2797

1. <u>Purpose of Study Directive</u>. This directive provides for the conduct of a study to evaluate current transportation accounting systems and make recommendations for system modifications.

2. <u>Study Title</u>. Centrally Funded Second Destination Transportation (CFSDT) Study.

3. <u>Background</u>. The current transportation accounting system requires that the Office of the Deputy Chief of Staff for Logistics (ODCSLOG) provide movement forecasts of Army sponsored cargo to the Military Sealift Command (MSC), Military Traffic Management Command (MTMC), and the Military Airlift Command (MAC) in accordance with Joint Chiefs of Staff (JCS) Publication 15. Obligation estimates for cargo moves are provided by ODCSLOG for accounting purposes to the U. S. Army Finance and Accounting Center (USAFAC). USAFAC then establishes obligations of funds based on these bulk forecasted moves. As cargo moves are made, MSC, MTMC, and MAC provide billing data on a monthly basis to USAFAC which pays the billing and performs fund accounting and reporting. However, each transaction which is paid can not be tracked to the specific cargo move to which the obligations after the year of execution in which case the funds would be lost to the Army.

4. <u>Study Proponent and Proponent's Study Director</u>. HQDA, ODCSLOG, is the study proponent. LTC Robert H. Ruth, is the Proponent's study representative for the Directorate for Resources and Management, Program 7 and Army Industrial Fund Division (DALO-RMB), ODCSLOG.

5. Study Agency. U. S. Army Concepts Analysis Agency (USACAA).

6. Terms of Reference:

a. <u>Statement of the Problem</u>. Current transportation accounting systems do not provide actual obligation (lift) data in sufficient time to provide a basis for decisions to control and adjust resources.

b. <u>Purpose</u>. To evaluate current transportation accounting systems for SDT and to identify modifications to systems which could be used to obligate and liquidate SDT costs on a transaction-by-transaction basis.

DALO-RMB SUBJECT: Centrally Funded Second Destination Transportation (SDT) Study

c. <u>Scope</u>. The study will review current transportation accounting systems and make recommendations for system modifications that will permit obligation and liquidation of over ocean SDT costs on a transaction-by-transaction basis.

d. <u>Objectives</u>. Determine problems associated with the current procedure of estimating obligations based on historical data, forecasted shipments, and bills received. Examine alternative solutions to the problem, evaluate these solutions and provide recommended changes to the current management information and reporting systems.

e. Timeframe. Current.

f. Assumptions.

(1) Cargo rates derived for current systems will be applicable to alternatives.

(2) Current transportation accounting systems for over ocean SDT will be maintained.

(3) DOD Regulation 4500.32R military standard transportation and movement procedures (MILSTAMP), will remain in effect during timeframe of study.

g. Limitations.

(1) Only over ocean SDT transactions will be reviewed.

(2) Only data which reflects the current procedures in estimating obligations for bulk shipment will be used. Thus, historical data for prior years will be usable.

h. Essential Elements of Analysis (EEA).

(1) What was the impact in prior year(s) of over obligation or under obligations of funds for SDT?

(2) How timely and useful is current and historical data on over ocean moves for management of resources and budget estimation?

(3) Can the MECHTRAM (Mechanization of Selected Transportation Movement Reports) system be modified to provide use of a more extensive data base and to provide timely and accurate cost and performance data for use by forecasters and budget analysts?

(4) What are the benefits associated with improved reporting and accounting systems?

(5) What methodologies exist in the other services which might have application to the solution of the Army problem?

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DALO-RMB SUBJECT: Centrally Funded Second Destination Transportation (SDT) Study

7. Responsibilities.

a. The study proponent, ODCSLOG will:

(1) Provide a study coordinator.

(2) Establish a study advisory group (SAG) and schedule in-process reviews (IPR) as required.

(3) Assist in providing study agency with available financial, manpower and transaction data, and points of contact (POC) as requested.

(4) Prepare an evaluation of study results IAW AR 5-5.

b. The study agency, CAA will:

(1) Designate a study director and establish a full-time study team.

(2) Establish direct communications with ODCSLOG, MAC, MSC, MTMC, and other agencies as required for the conduct of the study.

(3) Provide an IPR if requested and final study documentation to the study proponent.

(4) Provide programming and ADP support as required for the conduct of the study.

8. Literature Search.

a. A Defense Technical Information Center (DTIC) search will be conducted.

- b. Related studies:
 - (1) Evaluation of Second Destination Transportation Funding, U. S. Army Logistics Evaluation Agency, 29 December 1978.
 - (2) Transportation Workload Forecasting (TWF) Study, U. S. Army Concepts Analysis Agency, January 1984.

9. References.

- a. JCS Pub 15, dated 2 June 1975.
- b. AR 55-23, dated 17 March 1978.
- c. AR 55-30, dated 15 August 1982.
- d. AR 55-133, dated 18 February 1977.

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DALO-RMB

SUBJECT: Centrally Funded Second Destination Transportation (SDT) Study

- e. AR 59-8, dated 20 August 1982.
- f. MECHTRAM Users Manual, dated June 1978.
- g. AR 11-18, dated October 1975.
- h. AR 11-28, dated December 1975
- i. AR 5-5, dated October 1975.

10. Administration.

a. Support.

(1) Funding for temporary duty (TDY) and travel associated with the study will be provided by each participating agency.

(2) Headquarters or agencies represented on the Study Advisory Group will provide own TDY, per diem, and travel funds.

b. Milestone Schedule:

Event	Date
Brief Study Plan	April 1985
In-Process Review (if requested)	July 1985
Brief Study Results	October 1985
Final Report Published	November 1985

11. <u>Coordination</u>. This directive has been coordinated with CAA in accordance with AR 10-38.

FOR THE DEPUTY CHIEF OF STAFF FOR LOGISTICS:

M Mttulse JOHN W. HUDACHEK

Major General, GS Director, Resources and Management

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APPENDIX C

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APPENDIX D

ARMY SDT WORKLOAD FORECASTING GUIDELINES

D-1. INTRODUCTION. The purpose of this appendix is to document the three major directives that govern the Army transportation forecasting system and describe the support services provided by LCA.

D-2. FORECASTING. The following paragraphs summarize JCS Publication 15, AR 55-23 and AR 55-30 which provide guidance for Army transportation workload forecasting.

a. Joint Chiefs of Staff Publication 15 (JCS Pub 15). JCS Pub 15, Mobility Systems Policies, Procedures, and Considerations, dated 2 June 1974, contains approved joint transportation procedures applicable to the submission of common-user movement requirements. Specifically, Chapter 4 (Transportation Requirements, Allocations, and Priorities) in JCS Pub 15 addresses shipper service forecasted cargo movement requirements. JCS Pub 15 directs that utilization reports comparing final forecasted requirements with actual cargo for the particular month be provided to the Army monthly. It further requires that each military service and DLA submit four specific forecasts of sealift requirements.

(1) On 1 May of each fiscal year, a preliminary annual forecast (MSC-9) is submitted which provides the worldwide MSC surface movement requirements for the fiscal year beginning 17 months later (e.g., 1 May 84 for fiscal year 1986).

(2) An annual forecast (MSC-10) is submitted on 1 March for the subsequent fiscal year (e.g., 1 March 86 for FY 87). This forecast refines the preliminary forecasts.

(3) A sealift cargo requirement report (short range) is submitted by the 15th day of each month for the succeeding 3 months. Each of the reports states the monthly sealift cargo requirements, in measurement tons, for each traffic route, program, commodity, and type of shipment or mode.

(4) Change reports are required when significant changes to the above forecasts are anticipated.

b. Space Requirements and Performance Reports for Transportation Movements (AR 55-30). AR 55-30 prescribes procedures for the preparation and submission of cargo requirements and performance reports and defines responsibilities for report submission. Responsibilities defined in AR 55-30 are as follows:

(1) The ODCSLOG is responsible for developing long-range cargo movement requirements (preliminary and annual forecast reports) and for programing and budgeting of transportation services.

(2) AMC/LCA has DA responsibility for developing and programing short-range movement requirements.

(3) The commands and agencies reporting under AR 55-30 are required to submit their long-range reports to US Army Management Systems Support Agency (USAMSSA). USAMSSA provides a consolidated report to the Director for Transportation, Energy, and Troop Support, ODCSLOG, who analyzes and adjusts the stated requirements. The adjusted data is then provided to USAMSSA for preparation and submission to MSC and MTMC.

(4) Short-range requirements for surface cargo movement are to be submitted monthly to AMC/LCA. LCA is required to consolidate the reports and forward the Army's statement of requirements to MSC and MTMC.

(5) Change reports are to be submitted when there is a 600-measurementton-change over a traffic area (e.g., Gulf Coast to Europe).

c. AR 55-23, Military Sealift, Implements JCS Pub 15 Within the Army. AR 55-23 identifies 57 numbered traffic areas and their associated geographic areas. These areas are the terminals of the traffic channels for which forecasts are submitted. Additionally, AR 55-23 identifies sponsor codes, budgets, programs, cargo classes/commodities, types of shipment, and formats for reports submitted to MSC.

APPENDIX E

CENTRALLY FUNDED ALLOTMENTS

E-1. INTRODUCTION. The purpose of this appendix is to highlight the relationship of centrally funded allotments to the funding of second destination transportation movements. This appendix includes the hierarchy of DOD fund control, related definitions, fund management, and SDT forecasting versus billing activities at Department of the Army level. For a detailed description of centrally funded allotments, refer to DOD Regulation Number 7200.1, subject: Administrative Control of Appropriations.

E-2. HIERARCHY OF DOD FUND CONTROL. The hierarchy of DOD fund control is depicted in Figure E-1. A general discussion of hierarchy elements is included in this paragraph. Paragraph E-3 gives the formal definitions.

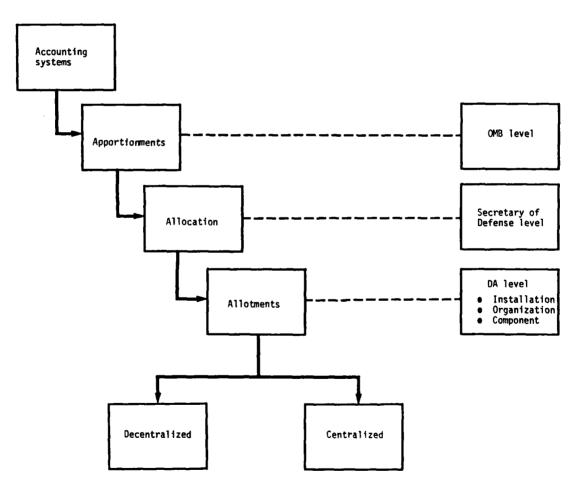


Figure E-1. DOD Fund Controi

E-1

a. Accounting systems characteristics are designed:

(1) To restrict obligations to the amount of obligational authority available.

(2) To provide timely disclosure of authorizations, obligations, and disbursements in excess of amounts available.

(3) To provide fund management at the highest organizational level possible.

b. Apportionments at OMB level:

(1) Requests for funds to be apportioned are submitted through the Assistant Secretary of Defense (Comptroller) (ASD(C)) to the director of OMB.

(2) Apportionment obligations may not exceed the amount of the approved apportionment over a given time period.

c. Allocation at SECDEF (ASD(C)) level:

(1) ASD(C) allocates apportioned funds.

(2) Secretary of the Army can further suballocate apportioned funds.

(3) Allocations may not exceed the amount of the approved allocation over a given period of time.

d. Allotments are managed at DOD component, installation, and organizational unit level. These allotments include:

(1) Name or title of the allottee.

(2) Amount of allotment.

(3) Period of availability of allotment.

(4) Legal restrictions of obligations and disbursements.

(5) Decentralized allotments.

(6) Centralized allotments.

e. Decentralized allotments are those that require the allotment user to certify the availability of funds prior to obligations of the fund.

f. Centralized allotments permit users to obligate funds without certifying their availability.

E-2

E-3. RELATED DEFINITIONS AND CONSTRAINTS. Several definitions and constraints govern the process by which the DOD accounting and fund control system is administered. These were extracted from DOD Regulation 7200.1.

a. Definitions

(1) Administrative Subdivision of Funds. Any subdivision of an appropriation or other fund that makes funds available in a specified amount for incurring obligations for a specific purpose and that generally can be further subdivided. The obligation limitation contained in an operating budget is an administrative subdivision of funds and constitutes an allocation, suballocation, or allotment, as appropriate.

(2) Allocation and Suballocation. An authorization by a designated official of a DOD component making funds available within a prescribed amount to an operating agency for the purpose of making allotments and incurring obligations.

(3) Allotment and Suballotment. An authorization by the head of an operating agency (as defined in paragraph E-3a(8), below) or designee, to the head of any organizational unit to incur obligations within a specified amount.

(4) Apportionment and Reapportionment. A distribution made by OMB of amounts available for obligation in an appropriation or fund account into amounts available for specified time periods, activities, projects, objects, or combinations thereof. The amounts so apportioned limit the obligations that may be incurred.

(5) Appropriations. Statutory authority to incur obligations and to make payments out of the Treasury for specified purposes. As used herein, it also includes authorizations to create obligations in advance of funding action.

(6) Centrally Managed Allotment. Authority issued by the holder of an allocation for incurring obligations for a specific purpose and in a specific amount. It is administered by publishing a centrally managed allotment account number that permits authorized officials to charge the account for authorized purposes without further determination or certification of fund availability for individual transactions.

(7) Decentrally Managed Allotment. A decentrally managed allotment is one in which the availability of funds must be determined or certified each time the allotment is charged.

(8) Operating Agency. A major organizational unit within a military department or defense agency that is responsible for (a) the active planning, direction, and control of a program or segment thereof; and (b) the control of the funds allocated to it.

b. Constraints

(1) Expenditure of funds cannot exceed the amount that has been allocated for a project. Over expenditure results in the violation of DOD, OMB, and Congressional statutes which place the user directly accountable for fiscal mismanagement.

(2) Projects cannot be contracted prior to the allotment of project funds.

(3) The control and administration of funds should be conducted at the highest level possible. That is, funds should not be suballotted to lower levels of management without justification that the funds cannot be administered at a higher level.

E-4. MANAGEMENT OF CENTRALLY FUNDED ALLOTMENTS. This paragraph outlines the activities associated with a centrally funded allotment. It includes the conditions under which a central fund is established, the request for establishment, the role of officials establishing central funds, the control mechanism, and postfund management activities conducted on an annual basis.

a. Preconditions to establishing a centrally funded allotment:

(1) It must be established that it is impractical to administer a decentralized allotment.

(2) It must be demonstrated that adequate controls are in place to prohibit overobligation of the allotment.

b. Request to establish a centrally funded allotment:

(1) A request for the establishment of a centrally funded allotment must justify the need for such an account.

(2) A request for the establishment of a centrally funded allotment must delineate and outline alternatives to a centralized allotment.

(3) A request for the establishment of a centrally funded allotment must demonstrate why a centralized fund is practical.

c. Establishing Centrally Funded Allotments

(1) Suballocation. At the Secretary of Defense level (ASD(C)) funds will be suballocated into allotments at DOD component, installation, and organizational level.

(2) Controls. A centrally funded allotment must contain controls to ensure that obligations incurred are not over the amount established by the allotment.

(3) Authorizations. The individual authorized to incur obligations under the allotment must be clearly delineated.

(4) Limitations. Limitations for which obligations are made must be established.

(5) Accounting. A system for accounting and reporting of fund activities on a monthly basis must be established.

Sector Sector Sector

d. Control of Centrally Funded Allotments. There are three methods to control a centrally funded allotment which prevents the overobligation of the allotment on a timely basis. These are:

(1) The amount of the centrally funded allotment may be increased over time. For example, funds may be allocated at the beginning of the funding period, and this amount increased on a monthly or quarterly basis as the need arises.

(2) The centrally funded allotment may be terminated.

(3) Other steps may be taken as necessary to prevent the overobligation of the centrally funded allotment.

e. Postfund Management. On an annual basis, a centrally funded allotment must undergo an internal audit, and a determination must be made as to whether or not the continuation of the fund is justified.

E-5. SDT FORECASTING AND BILLING ACTIVITIES. This paragraph provides insights into how the SDT forecast and the SDT centrally funded allotment are used in the forecasting and billing of ODCSLOG cargo movements. Typical program and billing activities are contrasted and compared in the following paragraphs.

a. Contrast of Program versus Billing. Transportation forecasts, shipments, and billings do not occur instantaneously, but rather they occur over time. Figure E-2 is a notional graphic depicting the time lag in forecast and billing between the ODCSLOG, Directorate for Resource Management (DRM), and the DOD component managing the centrally funded allotment. The ODCSLOG SDT program is based on transportation forecasts, or cargo to be moved in the future, whereas expenditures are based on completed movements and processed billings. An example of the time lag is as follows (refer to Figure E-2): the ODCSLOG (DRM) is at the end of the second quarter and has already forecasted X_2 cumulative dollars for the centrally funded SDT allotment. It is now desired to raise the amount to X_3 dollars in order to meet the third guarter transportation requirement. The DOD component is also at the end of the second quarter. However, this data base contains expenditures for bills processed through the first quarter, or X1 bills, and the DOD component, as controller of the centralized allotment, sees no requirement to increase the allotment to X3 level until X₂ level has been billed. Time period 5 in this example represents the bills processed during the following year's first quarter.

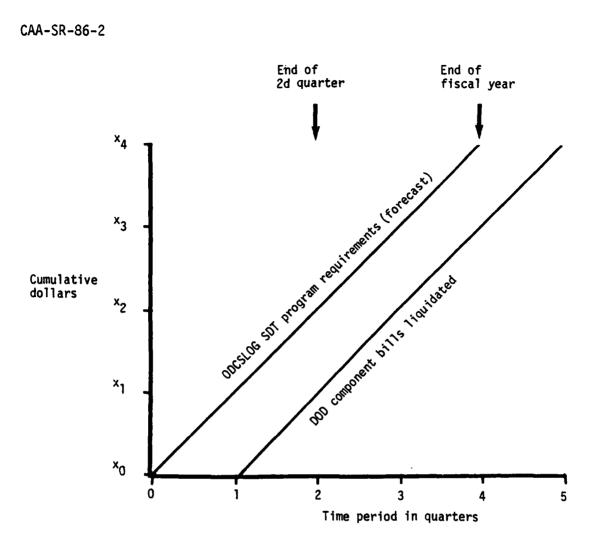


Figure E-2. Time Lag Between Forecast and Bills (notional)

b. Comparison of Shipping versus Billing Months. Table E-1 shows a comparison of obligations and expenditures incurred by month. In this example, prior year billings are omitted, but the funds have been obligated since cargo was moved in the prior months and bills for these ship movements were not received before the end of the last fiscal year. Referring to Table E-1, cargo movements made in October are not billed until November. Thus, in the billing month of November, bills for October movements are paid. Similarly, in December, November bills will be paid in addition to bills for October which were not submitted until November. Thus, a matrix is formed as shown in Table E-1, and this technique was used in developing one of the alternatives in this study.

E-6

04114	Shipping month								
Billing month	0ct	Nov	Dec	Jan	Feb	Mar	Apr		
Oct									
Nov	Oct\$								
Dec	Oct\$	Nov\$							
Jan	Oct\$	Nov\$	Dec\$						
Feb	Oct\$	Nov\$	Dec\$	Jan\$					
Mar	Oct\$	Nov\$	Dec\$	Jan\$	Feb\$				
Apr	Oct\$	Nov\$	Dec\$	Jan\$	Feb\$	Mar\$			
May	Oct\$	Nov\$	Dec\$	Jan\$	Feb\$	Mar\$	Apr		

Table E-1. Relationship of Program and Bills^a

E-6. SUMMARY

a. Centrally funded allotments do not require a certificate of fund availability each time the fund is obligated.

b. Centrally funded allotments are established only when it is impractical to administer decentralized allotments.

c. Generally, a centrally funded allotment is controlled by increasing the amount of the allotment or terminating the allotment altogether.

APPENDIX F

MECHANIZATION OF SELECTED TRANSPORTATION MOVEMENT REPORTS (MECHTRAM)

F-1. INTRODUCTION. The purpose of this appendix is to provide a general summary of the MECHTRAM integrated transportation management information system. This appendix addresses the major organizations and their responsibilities in relation to the MECHTRAM information system, the inputs required to generate the various management reports, and the outputs. A detailed description of the system, extracted from the ODCSLOG Program Maintenance Manual published in August 1985, is provided in Annex I to this appendix. The User's Manual from MECHTRAM, dated August 1985, and maintained by the Directorate of Transportation, Energy and Troop Support (DALO-TSP), ODCSLOG, contains a complete discussion on the MECHTRAM system. Annex II to this apendix lists the MECHTRAM components and Annex III displays sample MECHTRAM reports.

F-2. SYSTEM OPERATION. The MECHTRAM system was developed in 1978 as the Integrated Transportation Management Information System (ITMIS) by the US Army Logistics Evaluation Agency, New Cumberland, Pennsylvania. It was developed as a management tool to capture cost and performance data for budget planning and forecast cargo and passenger movements at the DA level. MECHTRAM automates data received from the TOAs pertaining to cargo and passenger movements; i.e., tonnage, number of passengers, and dollar costs. There have been 16 changes to the system since 1978. The magnetic tapes submitted by the TOAs are in the format prescribed by Chapter 10 of the Military Standard Transportation and Movement Procedures (MILSTAMP), Volume II. The tapes are delivered to the US Army Management System Support Agency (USAMSSA) and become part of the MECHTRAM data base. Tapes arrive at DA by the 15th of the month following the movement month and contain all shipment and cost data collected by the TOA up to the 5th working day before the end of the movement month. In September 1984 an Army contract was initiated for services to design, develop, test and implement the MECHTRAM system. Work under this contract resulted in the system as it currently exists. The MECHTRAM system is run using USAMSSA computers and the related telecommunications facilities. USAMSSA provides the ADP support for MECHTRAM through its computer operation and telecommunication facilities. Maintenance of the MECHTRAM software is a responsibility of USAMSSA. However, DALO-TSP is responsible for the maintenance of the data files.

F-3. ORGANIZATIONS. MECHTRAM provides information to a wide array of consumers, all of which have important roles in the input, output, or analysis of the MECHTRAM forecast, budget, performance, or cost data. While ODCSLOG is the primary user of the system, the functional reports produced by MECHTRAM are the basis for reports used by OSD, JCS, the TOAs, the DA Staff, and the forecasting commands. The responsibilities and activities of these organizations are addressed in the following subparagraphs.

a. Directorate of Transportation, Energy and Troop Support, (DALO-TSP), ODCSLOG. DALO-TSP is responsible for the implementation and operation of the MECHTRAM system. DALO-TSP has overall Army staff responsibility for the development of movement requirements and programing for all Armysponsored movements forecast for transport by sea or air and for CONUS port transshipment.

b. Director for Resources and Management (DRM), ODCSLOG. The DRM is responsible for the formulation of the budget request and for the management of funds apportioned for SDT. The DALO-TSP provides cost and performance data and appropriation summary data from the prior year out of the MECHTRAM system. The long-range forecast for the budget year is also provided. These are the basic tools used to formulate the budget request. During the execution year the short-range forecasts are used as a guide in estimating the obligations. DALO-TSP analyzes the billing tapes submitted by the TOAs and submits appropriation summary reports in hard copy to the DRM. The appropriation summary reports tons moved and dollar costs by program and point account for each of the TOAs. This provides the budget analyst a means of tracking bills against a given obligation. The DRM is responsible for coordinating the Annual Funding Program (AFP), obligations, and disbursements with USAFAC.

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c. Assistant Secretary of Defense (Comptroller) (ASD(C)). The Director for Operations, Assistant Secretary of Defense (Comptroller), analyzes the SDT portion of the Army budget submission in terms of the current year movement program, prior year program performance, and use of inflation factors. The SDT portion of the budget is compared to the industrial fund budgets submitted by the TOAs to ensure consistency. The SDT budget is partially derived from the appropriation summary reports produced by MECHTRAM for MSC, MAC, and MTMC.

d. Joint Chiefs of Staff (JCS). The Army is provided guidance in JCS Publication 15 for the submission of transportation requirements to MSC, MAC, and MTMC. These requirements are generated out of MECHTRAM and become the long-range forecast which is submitted to the TOAs in May of each year for the fiscal year which begins 17 months later. A short-range forecast is also produced each month for the succeeding 3 months.

e. Transportation Operatiny Agencies (TOA)

(1) Military Sealift Command (MSC). MSC plans the total sealift movement requirement after the receipt of the long-range forecast. MSC adjusts these plans based on the short-range forecast. The cargo is moved by the MSC fleet, chartered vessels, American flag commercial vessels, or in special cases, foreign flag vessels. MSC then provides ODCSLOG monthly billing tapes to DALO-TSP in MILSTAMP format containing the movement data and charges for each shipment.

(2) Military Airlift Command (MAC). MAC prepares the air channel traffic plan, scheduling aircraft, and cost estimates after receiving the long-range forecast. The plans are adjusted based on the services' short-range forecast. MAC aerial ports receive, load, and document cargo moves.

F-2

The aerial ports submit this movement data to revenue data collection points where they are consolidated and submitted to the Industrial Fund Accounting Division at MAC headquarters. This movement data and the related charges are submitted monthly on magnetic tape in MILSTAMP format to DALO-TSP, ODCSLOG.

Ϊ.

(3) Military Traffic Management Command (MTMC). In 1985 MTMC assumed responsibility for the preparation of the sealift long-range forecast. Implementation of the forecasting system is detailed in the Transportation Workload Forecasting Study Implementation (TWFS-I). This forecast is used by both MSC and MTMC in developing workload requirements, by channel, for sealift and port handling. MTMC provides transshipment services at CONUS terminals and cargo documentation (ship manifests). The cargo documentation prepared by the various MTMC ocean terminals is submitted to Headquarters, MTMC for compilation. MTMC then provides DALO-TSP, ODCSLOG, with the monthly billing tape, in MILSTAMP format, which contains shipment data and related charges.

US Army Finance and Accounting Center (USAFAC) Operating Agency 32: f. USAFAC is responsible for establishing obligations and submitting purchase orders for transportation services to the TOAs. USAFAC is primarily responsible for fund control, i.e., paying the bills (disbursing) and accounting for SDT funds. USAFAC receives copies of the billing tapes after they have been edited by the DALO-TSP using MECHTRAM. The edited tapes are used by USAFAC to establish the amount of payment out of direct funds and the type reimbursement, namely those that are paid by funded reimbursement and those that must be billed as automatic reimbursements. In order to accomplish this, the charges are sorted by TAC to establish the account responsible for payment. Not all bills submitted to USAFAC are processed through the MECHTRAM system, and this constitutes a shortcoming of the current system. Direct billings are paid by USAFAC out of a miscellaneous obligation document (MOD) as opposed to bills processed by the MECHTRAM system which are paid by the obligations established by the short-range forecast and the purchase order.

g. Logistic Control Activity (LCA). LCA is responsible for analyzing the short-range forecasts submitted by the forecasting agencies. They consolidate the forecasted movement requirements and forward the final programed requirements to ODCSLOG and the TOAs. LCA also receives the MECHTRAM billing tapes and compares the shipments forecasted with the shipments billed. This comparison of tons forecasted with tons moved and dollar cost forecasted with dollar costs billed is published as a feedback report to the forecasting agencies.

h. Forecasting Commands and Agencies. The commands and agencies shown in Table F-1 are required to submit both long- and short-range forecasts for both airlift and sealift.

Table F-1. Forecasting Commands and Agencies

Military Postal Service Agency Army and Air Force Exchange Service Armed Forces Courier Service US Army Intelligence and Security Command Chief of Engineers National Security Agency Ballistic Missile Defense Systems Command US Army Communications Command US Army, AMC, Logistics Control Activity US Army Europe US Army Japan Eighth US Army Western Command US Army Forces Command US Army 193d Infantry Brigade (Panama) US Army 172nd Infantry Brigade (Alaska) Deputy Chief of Staff for Logistics (HQDA)

F-4. GENERAL DESCRIPTION. The MECHTRAM system is an interactive, automated data processing (ADP) system, designed for use as a management tool to collect, organize, and report movement and cost data on Army sponsored cargo and passengers. There are two types of inputs to the MECHTRAM system. The first type of input is the billing data tapes in MILSTAMP, Volume II, format from the TOAs. Annex I to this appendix displays the record formats and describes the data fields. The second type of input is the forecasts of transportation requirements. The TOAs submit their requirements on ADP cards or on a DA Form 3865-R if there is no ADP capability. Appendix B of Army Regulation 55-30, Space Requirements and Performance Reports for Transportation Movements, specifies the input formats to be used by the TOAs. Annex I to this appendix describes the card input format and displays a copy of the form used for manual input. The MECHTRAM system takes the various inputs, selects and compiles data from predetermined record fields, and provides output reports for planning, budgeting, and analysis of performance. A detailed description of the technical components of MECHTRAM is given in Annex II to this appendix.

F-5. OUTPUT REPORTS. The MECHTRAM system provides a variety of reports for management purposes. There are four categories of reports: MSC, MAC, MTMC, and ERROR. Similar reports are generated for each of the TOAs. In the ERROR report, error listings are produced for each of the TOAs with a passenger error list. The most common reports produced for the TOAs are appropriation summaries, budget summaries, and obligation versus disbursement comparisons. MAC and MSC also receive a TAC summary by channel or port.

F-4

F-6. MECHTRAM SUMMARY. MECHTRAM, in summary, automates the costing, performance, budgeting, and forecasting associated with SDT. It provides output reports and tapes necessary for all users to perform their roles in meeting Army transportation needs.

a. Forecasting. The process of moving cargo begins at least 18 months in advance of actual shipment. The process begins when the forecasting commands listed in Table F-1 submit their long-range cargo forecasts to USAMSSA. DALO-TSP, ODCSLOG, consolidates the long-range cargo forecasts, makes adjustments based on known program changes, and returns the consolidated forecast to USAMSSA, where it is properly formatted and transmitted to the TOAs for budget development.

b. Budget. The TOAs use the long-range cargo forecast to develop a fleet plan which outlines the number of ships, airplanes, and cargo handlers required to meet the users demand. From the fleet plan the TOA is able to quote a transportation rate or the cost per measurement ton to move a given quantity of cargo. Shipping rates and budget data are then developed by the TOAs and provided to the services and to the ASD(C) for budget approval. The ASD(C) generally approves the submitted shipping rates with minor variations, thus allowing the TOAs to perform appropriate cargo handling and movement functions.

c. Performance. SDT performance begins with the submission of the shortrange forecast by the forecasting commands. This forecast is consolidated by the LCA and submitted to the TOAs to alert them to develop air and ship carrier schedules as well as the scheduling of cargo handlers. Once movement performance has been completed, the TOAs pay the carriers and handlers out of their Industrial Fund budgets and then bill the services for reimbursement for services rendered.

d. Cost. Once the performance of a movement is complete and appropriate bills submitted, managers need to know the cost. Detailed reports produced by MECHTRAM allow users to determine the cost of transportation over time. This cost can then be used to compare actual costs with budget costs for ships, airplanes, and cargo handlers. From this comparison it can be determined if costs were over or under the budgeted program cost. In some cases, MECHTRAM data can be used to make adjustments to the Annual Funding Program that will better align the budgeted costs with actual costs.

F-5

ANNEX I TO APPENDIX F

MECHTRAM INPUTS

F-I-1. MECHTRAM INPUTS. The following figures, taken from Section B, Volume II, DOD 4500.23-R, document the record layouts for the MECHTRAM inputs discussed in Appendix F.

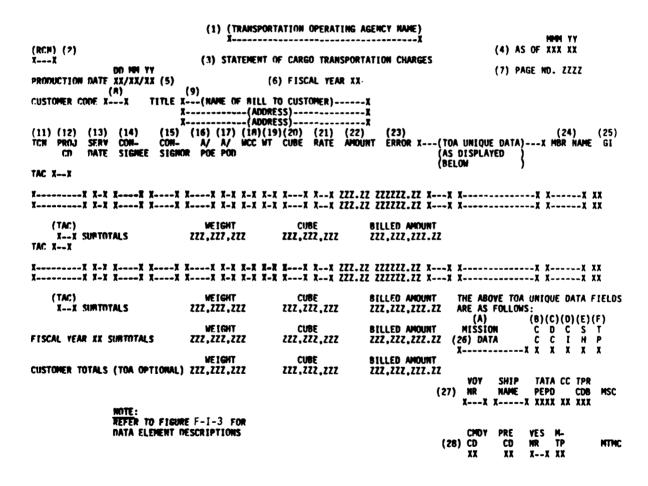


Figure F-I-1. Standard Transportation Billing Print Format

F-I-1

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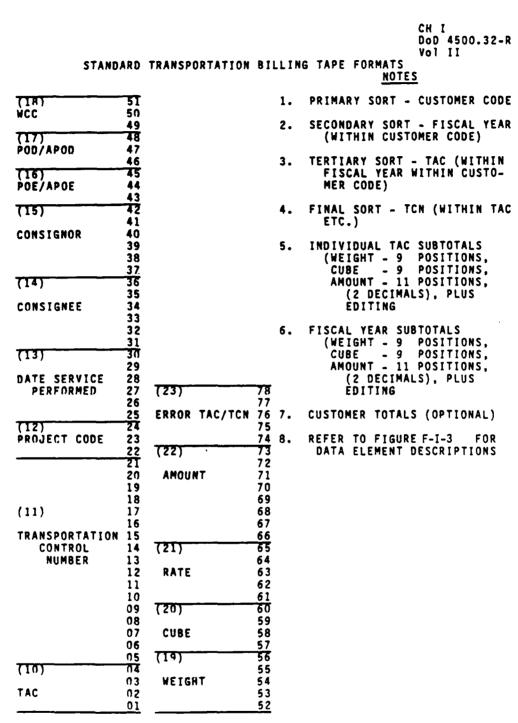


Figure F-I-2. Standard Transportation Billing Tape Format (page 1 of 2 pages)

F-1-2

CH 1 Dod 4500.32-R Vol II

STANDARD TRANSPORTATION BILLING TAPE FORMATS

MAC UNIQUE	DATA	MSC UNIQUE DATA	MTMC UNIQUE	DATA
	120	120		120
	. 119	FILLER 119		119
FILLER	118	<u>(G) RB 118</u>		118
	117	(27F) TP 117		117
	115	CD116		116
	115	(27E) MSC 115		115
	114	<u> </u>		114
	113	(27D) TA- 113	FILLER	113
	112	PD112		112
(F) TP		(27C) TA- 111		111
(E) SH	110	PE110		110
(D) CI	109	(278) 109		109
(C) DC	108	108		108
(8) CC	107	SHIP 107		107
(25A) — — — — — — — — — — — — — — — — — — —	106	106		106
	105	NAME 105		105
MISSION	104	104	(28D) M-	104
	103	103	TP	103
DATA	102	102	(28C)	102
	101	101	VESSEL	101
	100	100	NUMBER	100
	99	(27A) 99		99
	98	VOYAGE 98	(28B) PC	98
	97	DOCUMENT 97		97
	96	NUMBER 96	(28A) CC	96
	95	95		95
25) GRADE	94	(25) GRADE 94	(25) GRADE	94
INDICAT	<u>OR 93</u>	INDICATOR 93	INDICAT	OR 93
BLANK	92	BLANK 92	BLANK	92
(24)		(24) 91	(24)	91
	90	90		90
MEMBER	89	MEMBER 89.	MEMBER	89
	88	88		88
NAME	87	NAME 87	NAME	87
	86	86		86
	85	85		85
	84	84		84
	83	83		83
	82	82		82
	81	81		81
	80	80		80
	79	79		79

Figure F-I-2. Standard Transportation Billing Tape Format (page 2 of 2 pages)

F-I-3

		TIELD LENGTH	PRINT POSITIONS	JUSTIFIE	<u>. w</u>	REMARKS
C	1) Transportation Operating Agency	35	45 -82	Centered	A/N	"Military Airlift Command" or "Military Sealift Command" or "Military Traffic Management Command
C	2) Report Control, Number (RCN)	7	1-7	L	- M N	Used for ADP registration/identification
C	3) Report Title	41	46-86	Centered	A∕N	"Statement of Cargo Transportation Charges
(4	I) "As of" Date	12	121-132	-	. M N	Date - HOH YY HOH - First three letters of the month- YY - Last two digits of calendar year
(!	i) "Production Date"	24	1-24	-	N/N	Date - "DD/HW/YY" DD - Day of Month, two digit MM - Numeric Designator of Month (01-12) YY - Last two digits of calendar year The date the bill is produced.
()	5) "Fiscal Year"	14	60-73	-	∧∕N	XX - Last two digits of fiscal year in which the movement commenced.
(7	/) "Page No."	13	120-132		A/N	
(1	8) "Customer Code"	[19	1-19	-	A∕N	Code is A/N, 5 Positions (15-19) Code unique within each TOA.
(9) "Name of Billed to Customer"	70	2)-98	L	A∕N	Three Lines, Name and Address of "Bill To"
(10)) Transportation Account Code	8	3-10	-	A/N	MILSING Volume II
11	"TON" (Transportation Control Number)	17	1-17	-	a∕n	HELSOWP, App R
12	"Proj Cd" (Project Code)	3	1 9- 21	-	A/N	Assigned by Shipper
13	"Serv Date" (Date Service Performed)	6	23-28	-	N	CONTRY
14	"Consignee"	6	30-35	-	A/N	DoDAAC
15	"Consignor"	ę	37-42	-	N/H	RODAC
16	"FOE/AFOE" (Port of Embackation)	3	44-46	-	A∕N	MILSTAMP Vol I, Section IV, App B (Nater) MILSTAMP Vol I, Section XIV, App B (Air)
17	"FOD/APOD" (Port of Debugkation)	3	48-50	-	∧∕N	MILSTAMP Vol I, Section IV, App B (Water) MILSTAMP Vol I, Section XIV, App B (Air)
18	"NCC" (Nater Commodity Code)	3	52-54	-	N∕N	MILSTNE Vol 1, Para Bl3
19	"WI" (Weight)	5	56-60	R	N	Pounds
20	"Cutor"	4	62-65	R	N	Cubic Feet
21	"Rate"	6	67-72	R	N	Pounds or Cubic Feet Rate to Two Decimal places.
22	"Macunt"	9	74-82	R	N	Two Decimal Places
23	"Error THC/TCN" (Erroneous Transportation Account Code/ Transportation Control Humber)	5	84-88	-	∧∕N	See Figure F-I-2 for codes and definitions.

Figure F-I-3. Standard Transportation Billing Format Data Element Descriptions (page 1 of 2 pages)

F-I-4

	DAGA ZLEMENT				a∕N	REMARKS
24	"MER Heme" (Hember Heme)	13	117-129	L		For Personal Property Shipment Only*
				-		
25	"GI" (Grade Indicator)	2	131-132	L	A∕N	For Personal Property Shipments Only [®] MILSTAMP Vol I, App B, Para 96-103
	eporeneton openating agency (toa) Ique data					Absence of name and grade does not invalidate billing.
MIL	TARY ADELIFT COMMEND (HAC)					
26A	"Nission Data"	12	90-101	-	A∕N	MAC Manual 55-3 MAC Rag. 60-2, Vol I
268	"CC" (Commodity Code)	1	103	-	A/N	MILSTNAP Vol I, Para B74
26 C	"DC" (Direction Code)	1	105	-	A∕N	APN 300-4
260	"CI" (Cube Nate Indicator)	1	107	-	a∕n	Asterisk, When Set
268	"SH" (Special Handling Code)	1	109	-	∧∕ N	NILSTANP Vol I, App B 75-76
267	"TF" (Transportation Priority)	1	111	-	N	MILSTANP Vol I, App L
<u>MILI</u>	THE SEALIFT COMMEND (MSC)					
27 x	"Voy Hr" (Voyage Document Number)	5	90-94	-	A∕N	MILSING Vol I, Section VII
27R	"Ship Name" (Ship Name Abbreviation)	סנ	95-104	-	A/N	
27C	"Tafe" (Traffic Area of POE)	2	106-107	-	λ∕N	CONSCINST 7600.3
270	"Tufd" (Traffic Area of PCD)	2	108-109	-	A/H	COMSCINST 7600.3
272	"CC" (HEC Commodity Code)	2	111-112	-	A∕N	CONSCINST 7720.1
277	"IP-CD" (Type Pack Code)	2	114-115	-	A/N	(114-115) - Type Pack Code. MILSTAMP Vol I. App B, Para 88, 89 and 90
270	"R-8" (Rate Basis Code)	1	116	-	λ∕ Ν	(116) - Rate Basis code. See figure 10-0-5 for codes and definitions.
HELLIDAR TRAFFIC HARGENERT CORNED						
283	"CHERE Cd" (Cargo Commodity Code)	2	91-92	-	N	DA PAH 55-3/MINCR 37-2, Title in Positions 90-93
286	"FREM Cd" (Premium Commodity Code)	2	9 6-9 7	-	N	DA PAM 55-3/MINCR 37-2, Title in Positions 95-98
28C	"Ves Nr" (Vessel Number)	4	100-103	-	∧/N	
280	"TP Cd" (Type Pack Code)	2	105-106	-	λ∕N	MILSTINMP Vol I, App B, Para. 88, 89 and 90

Figure F-I-3. Standard Transportation Billing Format Data Element Descriptions (page 2 of 2 pages)

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F-I-5

ANNEX II TO APPENDIX F

MECHTRAM COMPONENTS

F-II-1. INTRODUCTION. Figure F-II-1 depicts the data flow of activities occurring in the MECHTRAM process, from input by the forecasting commands to a representation of the management information MECHTRAM is capable of providing. MECHTRAM consists of two major subsystems and seven interrelated components listed as follows. A detailed description of each component is presented in the following paragraphs.

- a. Forecast and budget subsystem.
 - (1) MAC cargo forecast and budget.
 - (2) MAC passenger forecast and budget.
 - (3) MSC forecast and budget.

b. Cost and performance subsystem.

- (1) MSC cost and performance.
- (2) MAC cargo cost and performance.
- (3) MTMC cost and performance.
- (4) MAC passenger cost and performance.

F-II-2. FORECAST AND BUDGET SUBSYSTEM. Outputs of the forecast and budget subsystem are provided to the activities listed in Table F-1.

a. The forecast and budget subsystem generates the following performance data:

(1) Tons of cargo to be shipped.

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- (2) Numbers of passengers to be moved.
- (3) Dollars to be expended by each TOA.

b. The forecast and budget subsystem performs the following functions:

(1) Updates the sealift and airlift programs.

(2) Provides MSC and MAC with monthly projected cargo movement requirements for near-term operational planning.

F-II-1

(3) Provides MAC with monthly projected airlift passenger movements for near-term operational planning and fiscal year Army-sponsored passenger airlift requirements.

(4) Generates fiscal year Army-sponsored cargo requirements for all three TOAs for long-term forecasting.

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F-II-3. COST AND PERFORMANCE SUBSYSTEM. The cost and performance subsystem generates the following data:

- a. Monthly tons of cargo shipped.
- b. Monthly numbers of passengers moved.
- c. Monthly dollars expended by each TOA.
- d. Current year logistics.
- e. Airlift of Army-sponsored cargo by MAC.
- f. Sealift of Army-sponsored cargo by MSC.

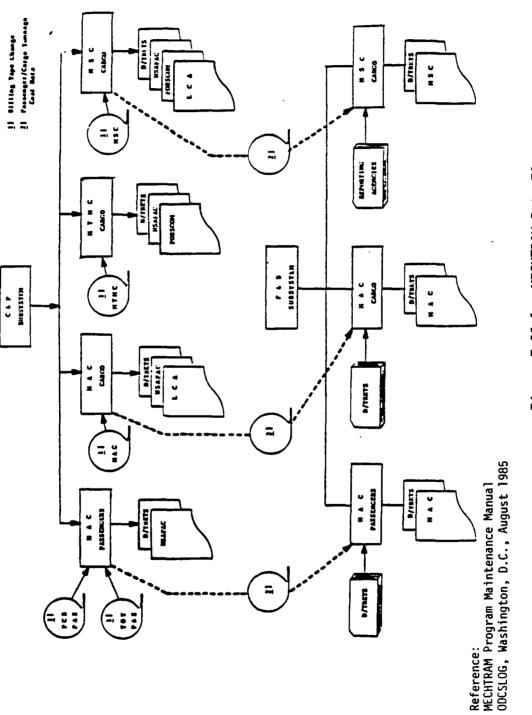


Figure F-II-1. MECHTRAM Data Flow

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F-II-3

ANNEX III TO APPENDIX F

SAMPLE MECHTRAM REPORTS

F-III-I. This annex contains sample pages of commonly used MECHTRAM output reports taken from the MECHTRAM System Program Maintenance Manual. The sample reports are Military Airlift Command reports. Similar reports are produced for MSC and MTMC. In order to facilitate a review of the report pages, definitions of the most pertinent abbreviations which appear as row or column headings in the subsequent tables are provided below.

ST UC	-	short tons unit cost, or cost per short ton
тот	-	total
CGO	-	cargo
PE7G	-	program element 7 gross or total
PE7D	-	program element 7 direct funded
PE7R	-	program element 7 reimbursable
TSP	-	troop support
FY	-	fiscal year
ТАС	-	transportation account code
YTD	-	year to date
CHAN	-	channel
ORIG	-	origin
DEST	-	destination
MTONS	-	measurement tons

F-III-1

	1		XdV	:	!	ļ.		3KD 4IK-				
		51	3	51	5	ST	3	51	5	15	3	TOT COST
TOT MAC CGO	-	9.617.9	1628.14					9.617.9	1628.14	62.973.4	1.694.17	106.688.063
TOT PE 76.	-	6.911.0						6.911.6		45.929.5	1.768.74	81.237.528
	-	6.003.2						6,803.2		45,096.9	1.747.03	78.821.921
4 PE7R		100.6	2041.63					106.6	2041.63	032.5	2,901.46	2,415,607
TOT MPA		2,154.6	1323.23					2,154.0	1323.23	12,004.1	1,379.36	17,661,723
TOT MAP		28.2	1469.35					20.2	1469.35	44.1		78,115
TOT SPA-DB	18	523.6	1603.05					523.6	1683.05	4,195.6		7,710,695
TOT DB AF M	5.4	37.3	882.01					37.3	862.01	260.5	799.18	208,245
-	** HOUSEHOLD GCODS **	econs 4	ŧ									
		1.224.9	527.50					1.224.9	527.50	6.562.0	564.20	3.702.329
CIV		40.9						48.9	-	200.3	-	336.398
11 MIL NHG	-	1,176.0	502.43					1.176.0	502.43	6.353.7		3, 365, 930
-	NN 936366 NN											
		-										
	-	1.000 t	1,000.7 2300.32					1.000.1	1,000.7 2300.52	0.000.0		19,058,037
		0.0X	20.0122 0.02					9.97	14.9522 9.82	202.0		562,244
0V0 11U		A.0/4	CT.AIC3 A.D/L								07.01212	CY1CY21+1
	NH GENERAL NH	_										
15 TOT GEN		7.423.5	1713.74					7.423.5	1713.74	50.015.9	1.766.15	66.335.941
13P	50	5.964.9						5.984.9	5.984.9 1768.72	40.607.7		73.309.364
		5,942.4	1761.50					5.942.4	5.942.4 1761.58	40,473.6		72,467,049
		42.4						4.54	2767.33	334.0		842,315
		9.6						9.5	1599.00	127.5		161.204
20 CAP		•	2611.55					.	2611.55		2,592.11	2,063
_		:										
22 AFE PE76		705.1	705.1 1299.09					705.1	705.1 1299.09	3,629.6	1,354.70	4,917,063
						•						
25 AFM PE7		9.2	9.2 1148.62					9.2	9.2 1148.62	88.6	1.579.76	140.123
								2				
SAS PE7		68.1	696.94					66.1	896.94	490.2	809.61	396.978
		17.3						17.3		260.5		200.245
29 MAP		20.2	-					28.2	-	44.1	-	20115
		56.6						56.6		170.9		1.412.097
		523.6						523.6		4.195.6		7.710.695
COURIER PE7	PE7											
	COURIER DB AF MAVY											
34 TOT MAIL		551.7	551.7 2069.40					551.7	551.7 2069.40	2,669.4	1,416.73	3,701,925
DAT MAIL		308.1	308.1 2038.21					308.1	308.1 2039.21	1,468.6	1,416.01	2,079,568
	REPORT CHAMMEL SUB_ADEA	REPORT TITLE WHEL L-APEA	NAC C Recap		IT & PERF	MAC CARGO COST & PERFORMANCE REPORT FOR FISCAL YEAR 1965 Recap Define Cost & PERFORMANCE REPORT FOR FISCAL VEAR			L YEAR 196 CHANNEL SIR-ADFA	-	RSC-CSGLD 1456 RECAP BECAP	•
	AREA		RECAP) 2	AREA	Ē	RECAP	
11	* = LESS THAN .1											

Table F-III-1. MAC Cargo Cost and Performance

F-III-2

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Table F-III-2. MAC Cargo Monthly TAC Summary

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UAIE: 06/08/85									STREETING THUR & FT. JUN 1903		
	FY	TAC	ORIG	DEST	RSC	S/TONS	ANT BILLED	YTD TOHS	VTD BILLED	TAC	TAC FY PAGE
	м	AH31	700	FRF	-	0.000	0.00	0.116	447.84	1EHA	~
TAC TOTAL	m	AH31				0.000	0.00	0.116	447.84	1644	m
	- 14	AH32	BOG	CHS	~	0.000	0.00	3.053	5,501.72	AH32	34
	м	AH32	BSB	CHS	N	0.000	0.00	7.475	29,492.51	AH 32	
	м	AH32	BSB	HOI	4	0.000	0.00	0.178	1,177.14	AH32	M
	M	AH32	CHS	ASU	-	C.000	0.00	0.997	3,066.22	AI132	rA
	м	AH32	CHS	5UA	-	0.000	0.00	1.465	2,564.83	AH32	••
	P1	AH32	CHS	8	-	0.000	0,00	1.035	4,618.76	AH32	~
	M 1	AH32	<u>S</u>			0.000	0.00	0.227	654.29	AH32	-
	n P		5	Ĩ		0.001	0.00	0.187	559.80	AH32	m ,
	n P		23		•	a.a.a		612.9	531.91	AH 52	•
	9 M				r 0			1.701 0.827	00.03546	2411	n p
	M	AH 32	H	EH3	•	0.000	00.0	0.416	579.60	AH 70	• •
		AH 32	HI	NOI	l dr	0.000	0.00	4.720	3,965.00	AH 32	
	м	AH32	MGA	CHS	~	0.000	0.00	0.720	802.07	AH32	m
	M	AH32	3	CHS	~	0.000	0.00	0.522	1,400.84	AI132	₩.
	in i	AH32	Ð	20	~	0.000	0.0	0.302	77.056	AH32	M
	M 1	AH32	SAL	CHS	~	0.000	0.00	0.607	3,243.75	AH32	m
	HA I	AH32		HIK		0.000	0.00	0.603	1,038.46	AH32	м
	•	AH52		HIV		0.000	0.00	0.206	1,061.50	AH 32	.
	n r				-	000 0		407 A	10.244	AH52	•
	1 M	4472	118	280	• •	0.000		0.000	777 60	2614	۹ P
		AH32	TIK	Rris		0.000	00.00	5.820	19.170.36	CLHA CHA	n 10
	м	AH 32	TIK	THF	-	0.000	0.00	0.494	1.573.60	AH32	
TAC TOTAL	m	AH32				0.000	0.00	41.106	112,508.47	AH32	m
	м	AH34	SUU	RHS	-	0.000	0.00	0.065	230.62	451N	м
TAC TOTAL	P	AL LA				000 0	5				· 1
-	•					0.00	00	0.005	230.82	AH 34	m
	m :	AH35	20	SHU	-	0.000	0.00	0.833	2,730.06	AH35	ħ
	m	AH35	33	FRF	-	0.000	0.00	. 0.312	1,405.00	AH35	m
	m	AH35	ដ្	EDF	-	0.000	0.00	194.0	513.02	AH35	m
TAC TOTAL	м	AH35				0.00	0.00	1.586	4,651.08	AH35	
	м	AH36	CHS	908	-	0.000	0.00	0.330	1,036.69	AI 36	m
	m	AH36	CHS	Į	-	0.000	0.00	0.212	233.07	AH36	rA
	M	AH36	CHS	LFB	1	0.000	0.00	4.167	12,031.59	AH 26	m
	M 1	9EHV	SES	DIH		0.000	0.00	0.067	1,798.30	Ali 36	m
	m	M 38	CHS	B	-	0.000	0.00	1.462	2,105.46	AHTA	-

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MAC TAC Summary by Channel Report

Table F-III-3.

DATE: 04/09/85				HAC TAC	MAC TAC SUMMARY BY CHANNEL REPORT	NEL REPORT	BILLIM	BILLING MONTH & FY: FEB 1985	
	ORIG	DEST	۶Y	TAC	N/TONS	ANT BILLED	YTD TOUS	YTD REVN PAGE	
	VQV	AKT	* 0	1000	0.000	0.00	100.0	0.75	
CHAN TOTAL					0.000	0.00	0.001	0.75	
	Ą	H	š	1000	0.000	0.00	0.050	9.40	
CHAN TOTAL					0.000	0.00	0.050	9.40	
	YQY	ATH	40	1000	0.000	0.00	0.057	18.06	
			5	A209	0.000	0.00	0.047	14.92	
			3	AH46	0.000	0.00	0.326	60.66	
				A209	0.12/	50.94 0.00	0.525	1 80	
			38	1000	0.201	62.62	0.049	347.74	
CHAN TOTAL					0.328	133.56	1.602	572.52	
	Ą	AVB	4 0	AH46	0,000	0,00	0.204	132.44	
			4	1000	0.000	0.00	0.062	40.42	
			92	A205	0.026	18.68	0.075	51.86	
			9 2	1000	0.293	246.18	0.492	419.63	
CHAN TOTAL					0.319	265.06	0.913	644.35	
	VQV	PAH	92	1000	0.002	2.99	0 .002	2.99	
CHAN TOTAL					0.002	2.99	9.602	2.99	
	ADA	BOS	92	1000	0.006	3.74	0.033	20.90	
CHAN TOTAL					0.006	3.74	0.033	20.90	
	V DV	112Q	40	1000	0.00.0	0.00	0.000	0.11	
			9 2	1000	0.016	4.01	0.325	92.42	
			82	A205	0.000	0.00	0.083	22.74	
CHAH TOTAL					0.016	4.81	0.408	115.27	
	ADA	DHA	92	1000	0.000	0.08	0.128	59.19	
CHAN TOTAL					0.000	0.00	0.128	59.19	

F-III-4

MAC Cargo Monthly Appropriation Summary Listing

Table F-III-4.

PAGE MAC CARGO APPROPRIATION SUMMARY LISTIME FOR MONTH & FY JUN 85 RUN-DATE:08/08/05

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APPROPRIATION	Z		TAC	SHORT-TONS	ANDURT	710-70NS	Y TD-AMOUNIT
			TOTAL				
DIRECT BILLING TO NPSA WASH DC BY HAC	ASH DC BY NAC		1000	360.651	681,543.28	3,571,454	5,658,174.79
DIRECT BILLING TO SOLO21 BY MAC	BY HAC		101AL A906	380.651 1.475	681,543.28 911.15	23.799	5,658,174.79 62,151.20
			TOTAL	1.475	911.15	23.759	62,151.20
21-1131060.ES1 332-1624	0L1C-2200	512121	BESC			301	648.75
21-1131080.E\$1 332-1624	011C-2200	512121	BESA			600	12.45
21-1141030 BII 412-1824	0115-2200	512121	IUIAL BRIS			. 310	001.21 4.810 00
			TOTAL			1.705	4,839.90
21-1141060.CD1 432-1624	OL1C-2200	512121	BCDC			600	67.33
21-1141080.EG1 432-1824	0116-2200	S12121	TUTAL BEG4			. 009 1.844	67.35
			TOTAL			1.864	7,176.40
	OLIC-2200	S12121	BESZ			5.209	2,227.55
21-1141030.ES1 432-1624	011C-2200	512121	8538			006.	1,311.34
21-1141000.ES1 432-1824	0010-2200	121215	BES6 TATAI			.075	211.35 7.750 75
21-1141080.GR1 432-1824	0LLC-2200	512121	BGRS			247	157.77
			TOTAL			247	157.77
21-1141660.J01 432-1524	0110-2200	121218	BJOLE	1.600	4,710.64	1.600	4,710.64
21-1141060.JOL 432-1624	0L1C-2200	212121	101.8			. 445	1,294.95
11 111 140 140 150 1504	0000 010		TOTAL BUDT	1.600	4,710.64	2.045	6,005.59
1701-761 IN. ACAINT-17	0022-2120					910 1	21.046.3 2.148.12
21-1141080.PTI 432-1824	0110-2200	512121	BPTI			679.	3.516.05
			TOTAL			.679	3,516.05
21-1141080.5R1 432-1624	011C-2200	121212	BSRC	.100	140.60	.100	140.60
21-1141080.5R1 432-1624	0110-2200	\$12121	BSRM			293.	427.08
21-1141080.5R1 432-1624	0110-2200	121215	BSRI			1.462	5,114.03
31-1141080 TKI 412-1824	0110-010	*19191	TOTAL	. 100	140.60	1.660	5,682.36
		131316	TOTAL				
21-1151060.CD1 532-1824	0LIC-2200	512121	BCDC			1.001	4,934.47
			TGTAL			1.001	4.9347
21-1151030.ES1 532-1824	0010-2200	121215	BESZ	3.493 7 AON	7,416.22	16.426	13,772.68
21-1151080.FII 532-1624	011C-2200	SI2121	BFIC		33.0164	200.	22.46
			TOTAL			.003	22.46
	OLIC-2200	512121	BGRI	1.650	3,554.10	17.377	37,432.22
21-1151060.6R1 532-1824	0LIC-2200	512121	BGR5			.157	120.14
			TOTAL	1.650	3,554.10	17.534	37,552.36
21-1151468.HDI 532-1624	0612-2100	121215	TOTAL BHO9			1.005	663.30
21-11510A0.701 512-1824	01 1C-2200	512121	ATDA			500 T	1 - 1 99 00
			TOTAL			191.	1,199.00
21-1151060.171 \$32-1624	011C-2200	512121	8119			.025	2,63
21-1161000 kei 612-1036	0115-3300		TUTAL			520.	29.2
1301_376 164.A0A1617.13	0010-000	131316	TOTAL			1 744	61070.UC

F-III-5

Table F-III-5. MAC PE7 Cargo Monthly Appropriation Summary

		Y LD-AHOUNT		20,749.41	4.645.8.	15,260.30	10.700.21 2.150 54	32.7	332.51	94,959.90	1,441.45 528.57	476.58	70.05	7,151.49	10,219.00	192.94	192.53	523.10	1,791,279.37 51,545 12	606,290.30	4.608.25	72,438.63	14.036.75	300,001.00 24 50	2.968.71	2,508.40	15,905.06	23.26 At6 60	1,997.16	439,166.56	300.26	1.332.74	166.27	30,141.05	62,021.04	10.00	26.631.23	4,504.43	779.62	133.75	60.63	2,031.55	1,096.19 589.64
I		YT0-TONS		18.392	3.325	5.862	16.230	100.	.067	17.104	0.9. 671	060.			75 101	.056	.026	.212	827.646 18 164	393.596	6.983	82.448	6.663	104.443 012	12.371	2.302	5.273	.050	5.340	176.229	.084	.501	.361	4.726	35.602	101.	10.437	8.240	5.547	.042	010	477.	.653
	PAGE 1	ANDURE		320.07											320.07				62.100121	871.00																							
	1 & FY JUN 65	SHORT - TOHS		.070											070.				961.9	510.																							
	FOR MONTH	TAC		A205	A206	A204	A288	4547	ASGL	A581	A524	A592	A620	A821	1644	AB13		A204	A206	A269	A210	A213	A215	A221	A223	A232	A236	A2 3/	A240	A242	A293 A267	A250	A263	A265	A269	A2 A0	A209	A 301	A316	A504	A509	1644	4548 -
)	BUMMARY RPT		TOTAL												TOTAL		TOTAL																										
	APPROPRIATION :			121215	512121	121215	512121	121212	512121	512121	5:2121	512121	512121	512121	131316	512121		121215	512121	512121	512121	312121	512121	512121	512121	512121	512121	121215	512121	512121	512121	512121	512121	512121	512121	512121	512121	512121	512121	512121	512121	121215	51215 812121
	NAC PET CARGO APPROPRIATION SUMMARY RPT FOR MONTH & FY JUN 65	APPROPRIATION				P/25010.12110-2200 P726010 19110-2200		_	_	P728010.12110-2200				P726010.12110-2200		32-1820 P728010.12110-2208		P/28010.12110-2200					P726010.12110-2200					P726010.12110-2200	_		P725010.12110-2200				P/26019.12110-2200 P79A010 19110-9900						P726010.12110-2200		
	06/06/92	APPR				1201-35			•••	4291-25				32-1829	1307 - 30			9297-26 1824	32-1624	32-1824	32-1624		9291-25	32-1824			32-1624			32-1624	32-1624	32-1624		52-1624			32-1624	32-1624	32-1924	32-1624	9291-2C	1001-36 10-105	32-1624
	RUN-DATE:06/06/85			2132020	2132020	0202012	2132020	2132023	2132020	2132520	2132020	2132020	2132020	0202612		2142020		2142020	2142020	2142020	2142020	2142020	0202512	2142020	2142020	2142020	2142020	£142020	2142020	2142020	2142020	2142020	2142020	0202512	0202412	2142020	2142020	2142020	2142020	2142020	0202512	0202016	2142020

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	(10)	131	•	20	235	\$	•	1	0	0	16	76	~	487	(10)	0	•	•	0	0	0	•	•	0	•	0	•	487	92200 0
	(6)	79	18	0	23	116	17	•	0	0	6	108	52	1295	(6)	ŝ	•	•	•	•	0	0	o	•	0	0	0	1300	0 005/ F
NT REPORT		62	21	m	14	35	271	6	•	27	•	2	6 5	493	(8)	52	0	•	0	•	0	•	•	o	0	0	•	545	VEUDO U
DISEURSEMENT	(2)					18		193		0	•	0	'n	429	(2)	8	CJ	•	0	0	0	•	•	•	0	•	•	439	O GARIO
HINON	(9)									25		6		571	(9)	4	39	27	13	o	0	•	0	0	•	0	0	654	0 00464
MAC 2	(2)	55	156	24	56	127	217	54	0.9	120	123	41	13	1063	(2)	59	28	87	63	64	9	•	0	0	0	0	•	1389	A GATPR
	(4)	13	¢	167	48	40	15	12	7	ß	20	32	a	365	(4)	31	31	421	38	•	~	0	0	0	0	•	•	888	A 97841
DS	(3)									20				1737	(2)	28	101	145	480	107	12	19	0	•	•	•	•	2671	10470 A
Ē													866	•	(2)	532	144	391	595	643	633	722	1124	0	•	•	•	12828	A DAATA
	-												12625		(1)											•	0	231627	A1110 0
	FYB	50	Nor	DEC	JAR	FEB	MAR	APR	НΑΥ	N	JUL	AUG	SEP	TOT	F / 85	ů S	Nov	DEC	NAL	FEB	MAR	APR	НАҮ	S	JUL	AUG	SEP	101	2012

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Table F-III-7. PE7 Tons/Dollars by Month and Fiscal Year

RUN DATE 08/06/85 PE7 TONS/DOLLARS BY MONTH & FISCAL YEAR (JUN 85)

OCT ANN CCT ANN ANN ANN ANN ANN ANN ANN ANN ANN ANN ANN ANN	DIR 0.01 5501 726 327 327 13739 64617 61364 1124561 1124561 10395751 00395751	C() 10N 12 12 12 57 57 57 57 57 57 57 57 57 57 57 57 57	DOL F/R			(CV-1)		
i	012 5501 726 726 726 13739 61575 61564 61264 61264 61264 1395751 1395751	i în 1						
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APPENDIX G

THE IMPACT OF PROGRAM VARIANCES FROM THE SECOND DESTINATION TRANSPORTATION (SDT) CARGO FORECAST

G-1. INTRODUCTION. The purpose of this appendix is to highlight the significance of the SDT forecast and its impact on budget activities in DOD. The SDT cargo forecast is the Army's cargo program for a given year. The cargo program and the approved DOD SDT rates make up the Army's budget for SDT, such that:

ARMY CARGO PROGRAM X DOD RATES = SDT TRANSPORTATION BUDGET

The Army SDT forecast (Army Program) is important because it is the only variable that can change in the above formula since DOD uses fixed rates for preparing the budget. Because of the DOD fixed rates, any change in the budgeted cost of SDT must normally be attributed to a change in The Army Program or a deviation from the Army forecast. In FY 82, MTMC experienced a 2.5 million measurement ton cargo shortfall from its original forecast. This shortfall had an impact on the Industrial Fund cash balance and affected DOD billing rates for the following year. This appendix presents, from different perspectives, a notional example and some actual shipping data from FY 82 to illustrate the significance of the cargo forecast variances on Industrial Fund cash balances.

G-2. NOTIONAL EXAMPLE

a. The Cargo Forecast. The Army SDT Program development begins with the Army SDT cargo forecast. As indicated in Chapter 3, shippers submit two types of cargo forecasts. The first is a long-range cargo forecast which ODCSLOG uses to size the SDT budget. The second is a short-range forecast used by the TOAs to allocate resources to specific movements. Table G-1 shows a notional, long-range SDT forecast depicting some 39,000 measurement tons of forecast cargo consisting of various mixes of each item. The TOAs receive this data as the consolidated Army SDT requirement. Based on their negotiations with cargo contractors, the TOAs develop shipping rates and budget data, which is provided to the services for planning purposes. For example, in Table G-1, the 39,000 forecasted measurement tons would be shipped at a rate of \$5.03 per ton. Considering this rate, the ODCSLOG would submit, through channels to the ASD(C), a budget request for \$197,000 for CFSDT in FY XX.

b. The Cargo Execution. Table G-2 complements Table G-1. Table G-2 shows a total of 27,500 measurement tons of cargo shipped against the 39,000 measurement tons forecasted in Table G-1. Note in this example the shortfall of some 30 percent cargo forecasted but not shipped. Also note the change in commodity mix; for example, in Table G-1, a 12 percent forecast of weapons and fire control equipment becomes a 19 percent requirement for actual SDT execution. Also, the rates established in the long-range forecast, and applied to a different actual shipment, results in a change

to the total transportation cost. The impact of this change is an increase in the rate per ton from \$5.03 per measurement ton (MTON) to \$5.51 per measurement ton, or a 10 percent increase in transportation rates for the overall transportation program.

Items forecast	MTOND	Item mix (percent)	Rate/MTON (dollars)	Cost (dollars)
Chaund foreas	1,522	Δ	\$4.79	\$ 7,292
Ground forces Electronics	2,433	6	7.19	17,487
Air	1,006	3	23.83	23,976
Tank/automotive	29,352	74	3.19	93,750
Missiles	343	1	23.84	8,180
Weapons/fire control	4,533	12	10.24	46,462
Total	39,189	100	\$5.03	\$197,148

Table G-1. Long-range SDT Cargo Forecast, FY XX (notional)^a

^aThis is a notional table and has no specific relationship to a specific commodity such as the weight of a tank.

bMTON = measurement tons.

Table G-2. SDT	Cargo	Execution,	FY	XX	(notional)
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Items forecast	MTON	Item mix (percent)	Rate/MTON (dollars)	Cost (dollars)
Ground forces	932	3	\$4.79	\$ 4,464
Electronics	1,276	5	7.19	9,174
Air	622	2	23.83	14,822
Tank/automotive	19,078	70	3.19	60,858
Missiles	335	1	23.84	7,986
Weapons/fire control	5,312	19	10.24	54,394
Total	27,555	100	\$5.51	\$151,698

c. The Program Variance. The net result of this example is that \$197,148 was budgeted for SDT, while \$151,698 was actually expended, thus an opportunity to ship \$45,450 of cargo was lost. Also, the Army rate to ship would increase from a forecast rate of \$5.03 to an actual execution rate of \$5.51 per ton. This higher rate is not readily apparent to the Army during the year of execution since the Industrial Fund uses stabilized or fixed rates. However, rates during subsequent years reflect the current year's rates plus the shortfall or overshipment during the previous year such that:

Current year rate	+ or - Previous year	=	Current year
based on forecast	deviation		total rate

G-3. IMPACT OF FY 82 SDT SHIPMENT SHORTFALL ON BUDGET PLANNING AND RATES

a. Transportation Workload Forecasting (1982 data)

(1) FY 82 Shipping Data. The FY 82 cargo forecast and actual lift are depicted in Figure G-1. Some 2,000,000 tons of cargo were forecasted, while only 1,400,000 tons were actually executed for the Army. This data was taken from the Transportation Workload Forecasting Study, performed by CAA in 1984, and represents a 25 percent shortfall between the forecast and actual program execution.

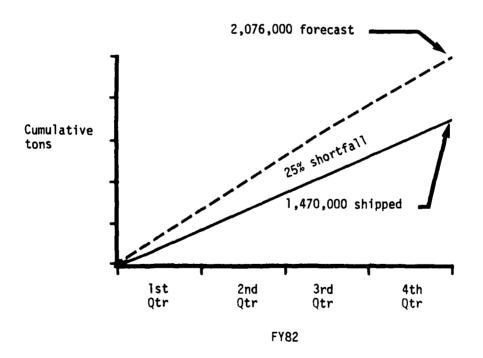


Figure G-1. FY 82 Army SDT Program/Execution (tons)

(2) FY 82 Budget Data. The 1982 budget data for the above SDT tonnages was \$601,300,000, or a shipping rate of \$290 per ton. Since the Army shipped less than it forecasted, the transportation bill totaled \$576,600,000, or a rate of \$392 per ton. The difference between \$601,300,000 and \$576,600,000 is 4 percent, not 25 percent as one would normally expect. The relationship between the budget forecast and budget execution is depicted in Figure G-2.

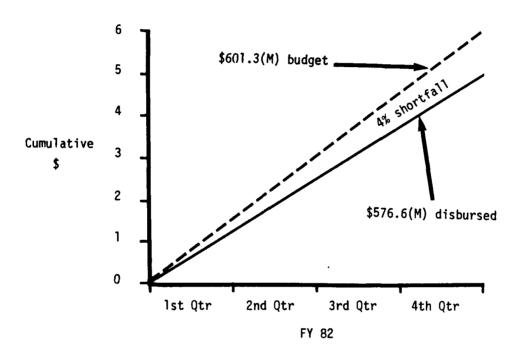
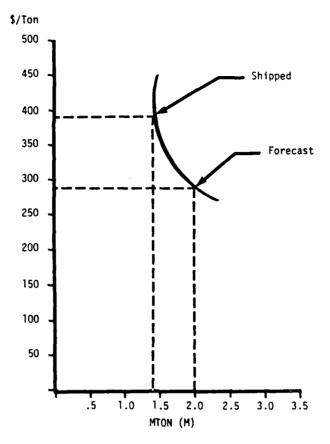
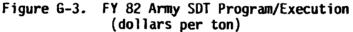


Figure G-2. FY 82 Army SDT Program/Execution (dollars total)

(3) FY 82 Rate Data. Figure G-3 is a comparison of the forecast rates with the actual shipping rates. Note that the forecast rate was \$290 per ton while the actual execution rate was \$392 per ton. Generally, shipping and handling contracts contain fixed costs which the shipper must pay, irrespective of the quantity of tons shipped. Additionally, most shipping and handling contracts contain penalties to fixed costs for not providing the quantity of cargo forecasted and bid upon. Also, transportation rates in the Industrial Fund are fixed for a period of 12 months from a budgetary standpoint, resulting in budget costs that are adjustable only on an annual basis. These three factors are instrumental in pushing the rate up when the cargo shipment is less than forecast. The services bill using their current published rates which differ from the composite rate. Thus, the increase from \$290 to \$392 per ton on the composite rate would not be adjustable until the next fiscal year.





b. Regulatory Perspective

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(1) Air Force Regulation 76-11. Air Force Regulation 76-11 (subject: Military Airlift (US Government Rate Tariffs)) and Commander, Military Sealift Command (COMSC) Instruction 7600.3G (subject: Military Sealift Command (Billing Rates)) both refer to charges for abnormal expenses. The Army also experiences charges for abnormal expenses. In the foregoing operating agencies, an abnormal expense includes an expense for failure of the user to generate cargo according to forecast. Air Force Regulation 76-11, paragraph 4g, is quoted as follows:

"Charge for Abnormal Expenses. An abnormal expense is that cost incurred as a result of (a) satisfying a customer's special requirement, or (b) failure of the user to generate cargo according to forecast, or (c) for a change in user's requirements resulting in a suspended mission. To be abnormal, the cost must be an additional expense to the Airlift Service Industrial Fund (ASIF) not recoverable through the published rate tariffs. All costs of this nature will be paid by the customer.

"(1) Channel Cargo. The agency is authorized to make an abnormal charge when necessary to recoup a financial loss due to failure of the using agency to generate cargo/mail according to space assignment. Acceptable limits of variance between actual generation and customer's beginning of the month space assignment are established at ±15%, based on a world-wide total average of each Service Department. Additional charges may be incurred when a peculiar requirement of the customer necessitates the prepositioning or depositioning of special equipment, aircraft or manpower to satisfy the customer's unusual requirements . .

"NOTE: Computation of expenses for passengers, the Agency will only bill those costs which exceed anticipated revenue for the individual mission cited. For cargo, the charge will be any additional costs incurred due to failure of the user to generate world-wide cargo within the $\pm 15\%$ parameter of beginning of the month forecasts. For specialized equipment, aircraft or manpower incident to any type mission, the charge will be the actual cost incurred to satisfy the unique requirement . . ."

(2) Computation of Army FY 82 Abnormal Expenses. This paragraph addresses the abnormal expenses paid by the Army for transportation during FY 82. Table G-3 depicts forecasting and execution data for FY 82, to include the computation of abnormal expenses.

SDT progr	ama	SDT execut	tion ^a
Tons forecast Fixed rate (\$/ton)	2,076,000 \$290	Tons shipped Fixed rate (\$/ton)	1,470,000 X\$290
SDT program cost b	\$601,300,000	SDT shipping cost b	\$ 426,300,000
		Deobligated funds ^c Abnormal expenses SDT execution cost	\$ 24,700,000 \$ 150,300,000 \$ 601,300,000

Table G-3. FY 82 SDT Program/Execution

aComputations include a small rounding error.

bCost = tons x rate.

CFunds deobligated to balance books.

In the above computations, the 2,076,000 tons of cargo forecasted times the fixed rate of \$290 per ton yields an FY 82 SDT program cost of \$601,300,000. In the SDT execution, only 1,470,000 tons of cargo was shipped at a fixed rate at \$290 per ton and yielded an FY 82 SDT shipping cost of \$426,300,000. Additionally, in FY 82, \$24,700,000 was deobligated or transferred from the SDT program for a combined total of \$451,000,000. Subtraction of the \$451,000,000 from the \$601,300,000 execution/program cost yields a result of \$150,300,000 attributed to abnormal expenses. Abnormal expense is compared with SDT shipping cost as follows:

Category	Dollars	Ratio
SDT shipping cost	\$ 426,300,000	1.00
Abnormal expense	150,300,000	0.35

The dollars the SDT fund lost to abnormal expenses are 35 percent of the shipping cost. While minimizing obligations and deobligations of funds are certainly important, equal attention should be given to developing accurate programs which reduce abnormal expenses and thereby accounting for them in the budget process.

c. TOA Perspective. In an analysis titled "Financial Impact of Budget Cargo Lift Versus Cargo Lift," MTMC revealed that the difference between budget versus actual breakbulk cargo income in FY 82 was caused by the following factors:

(1) Changes to total tonnage lifted.

(2) Changes in commodity mix.

(3) Changes in the pattern of operations, i.e., average miles a ton of breakbulk cargo is carried.

d. Table G-4 depicts the FY 82 TOA breakbulk data presented by MTMC. Summarizing FY 82 results, there was a 30 percent shortfall in breakbulk cargo carried. Of this amount, 77 percent is due to a change in total breakbulk tonnage, 20 percent is due to a change in the commodity mix, and 3 percent is due to a change in the cargo channel.

Table G-4. FY 82 Income (breakbulk only)

	Tons (000)	Miles (000,000)	Income (\$000)	Income (percent)	Differential (percent)
FY 82 rates developed in preliminary requirement	3,142	12,327	\$378,770	100	
Actual FY 82 cargo results	2,445	8,811	266,960	70	
Difference	697	3,516	-111,810	30	
Difference due to less tons carried			86,003		77
Difference due to item mix			22,286		20
Due to miles/tons cargo carried			3,521		3

G-4. IMPACT OF PROGRAM DIFFERENCES ON INDUSTRIAL FUND CASH FLOW. When actual cargo shipment tonnage is less than forecast tonnage, billing begins to lag expected expenditures. As a result, the TOAs may not have enough cash reserves to pay all of their bills since funding will be reduced. This payment lag continues for services until future shipments approache planned shipments or the end of the fiscal year is reached. A study performed by Ralph P. Auriliz, Budget Office, MTMC Comptroller Directorate, 1983, subject; "The Impact of Workload Shortfall and Stabilized Billing Rates on the Army Industrial Fund Cash Posture," adds emphasis to the manner in which shipping rates are developed. The example is based on MTMC but is characteristic of the manner in which the other TOAs operate. In general, a significant amount of late billing can be attributed to inaccurate forecasts.

G-5. DEFINITION OF COSTS, FACTORS, WORKLOAD, AND CONTRACTS

a. Cost Factors. From the fleet plan and long-range cargo forecast, the TOA computes the shipping and handling rates. Shipping rates, when applied to total tons forecast by each service, yield budget data used by the services to make their forecasts. For example, the cost factors used by MTMC in developing their costs for the Industrial Fund are as follows: stevedoring, lumber, lashing, supply, equipment, and labor costs.

b. Shipping Rate. The above costs are provided by the major coastal ports and activities and consolidated by MTMC. This consolidation results in a shipping or handling rate, per measurement ton by commodity item. Shipping rates include: direct, indirect, fixed, variable, and overhead costs as well as the gains or losses from the prior year.

c. OSD Rate Approval. Shipping rates and budget data are provided to the forecasting commands and agencies, the services, and then to OSD for budget approval. OSD generally approves the submitted shipping rates with minor changes.

d. MTMC Contract. Based on the workload forecast and the OSD approved shipping rates, the TOAs can begin entering into contractual agreements to ship, receive, rehandle, transfer, consolidate, containerize, load, and unload cargo. A MTMC contract usually consists of the following categories:

(1) Civil Service labor - 36 percent of budget.

(2) Stevedore company - 35 percent of budget.

(3) Other categories - 29 percent of budget.

e. Civil Service Contracts. These cost contracts are fixed and will not decrease unless the shipping facility is closed down or deactivated. Stevedoring contracts are generally based on budgeted or forecasted workload (not actual workload).

f. Cost Categories. Cost categories contain fixed costs (which the shipper must pay irrespective of the tons shipped) and variable costs.

g. Penalty Costs. The shipper pays a penalty when he fails to provide the quantity cargo upon which the bid was based.

G-6. SUMMARY. The computation of the SDT Fund is dependent on the following components:

• Forecast. The forecast is based on the composite rate which is the primary driver for any computation relevant to the SDT Fund.

• **Rate.** A composite rate is computed during the budget process which is fixed for year execution by DOD.

• Cost. The cost, which is dependent on the forecast and the rate. Since the rate is fixed, the cost is dependent only on the forecast.

a. Budget. The SDT forecast is used to develop the SDT budget depending on conditions just stated.

b. Rate Changes. Rate changes are not reflected in current year budgets, but instead are reflected in future year budgets.

c. Cargo Costs. Changes in cargo forecasts are not directly proportional to changes in cargo costs. For example, in FY 82, a 25 percent shortfall in the amount of cargo carried resulted in a 4 percent shortfall in costs paid.

d. Abnormal Expenses. Abnormal expenses associated with differences in forecast equate to 35 percent of the SDT shipping cost in the FY 82 example.

e. TOA Analyses. TOA analyses of cargo forecast for FY 82 breakbulk cargo reveal the following contributed to changes from the forecasted values:

- (1) Change in tonnage 77 percent.
- (2) Change in item mix 20 percent.
- (3) Change in patterns of operation 3 percent.

f. Transportation Program Changes. Transportation program changes may reduce TOA's rate of billing and thus may reduce cash reserves for future shipments.

APPENDIX H

AIR FORCE ENHANCED TRANSPORTATION AUTOMATED DATA SYSTEM (ETADS)

H-1. INTRODUCTION. The ETADS is an Air Force project to redesign, integrate, and upgrade the transportation management portions of the current HQ AFLC Logistics Force Structure Management Systems. ETADS will provide a comprehensive transportation data base that will enable detailed financial accounting of transportation funds and management of the movement of Air Force cargo worldwide.

H-2. BACKGROUND. The current system employed by AFLC to manage SDT and FDT funds consists of two separate systems, the Surface Transportation Tonnage and Cost System and the MAC Tonnage and Cost System. The Surface Transportation Tonnage and Cost System processes data for shipments which use MSC and MTMC CONUS port handling services and commercial carriers. The MAC Tonnage and Cost System collects and compiles historical data on all airlift shipments. Neither of these systems provide the Air Force with real-time capability to record obligations by individual shipment at the time the shipment is initiated. Outputs from the Surface Transportation and MAC Tonnage and Cost Systems taken from the ETADS Functional Description, Volume 2, are shown respectively in Tables H-1 and H-2.

H-3. ETADS TRANSPORTATION DATA BASE. The current batch processing of data does not permit obligation of transportation funds by individual shipment/ document prior to the beginning of shipment; or provide for liquidation by individual shipment/document; or permit follow-up on delinquent unbilled transactions. ETADS is expected to provide a comprehensive data base that will provide transportation funds reimbursement computation. capability to track and control reimbursement earnings, and improved capability to manage funds in accordance with the DOD Directive 7200.1, Centrally Managed Allotment (CMA), concept. Figure H-1 illustrates the overall functions of ETADS. ETADS transportation financial management functions support the budgeting and operational management of Air Force transportation funds. As a product of daily operations, the Logistics Airlift Service (LOGAIR), Scheduled Truck Service (STS), and overseas cargo movement functions will provide actual movement information that will be used to obligate (unds, as well as to verify billing for Air Force cargo movement operations. ETADS will also account for Air Force costs incurred through the use of non-Air Force modes of transportation such as GBL, carrier, and Navy Cargo Airlift System (QUICKTRANS). Historical information on the actual movements will be used to prepare forecast and budget information.

Table H-1. The Surface Transportation Tonnage and Cost System (page 1 of 2 pages)

Full Title	Media	<u>Class.</u>	Frequency	As of Date	Due Date	Copies	Ch/Off Base Recipients
File Maintenance and Error List	List	U	м	23CD	24CD	L	AFLC/DSXR
Table Item List	List	U	м	23CD	24CD	I	AFLC/DSXR
ECAF File	Таре	U	м	17CD	18CD	I	JPPSO/ECAF
System Message List	List	U	м	17CD	ISCD	ı	AFLC/DSXR
Conversion TAC Code List	List	U	м	17CD	ISCD	2	AFLC/DSXR
Incompatible FMS Transaction List	List	U	м	17CD	18CD	2	AFLC/DSXR
MAC Personai Property Shipments - Detail	List	U	м	17CD	18CD	1	AFLC/DSXR
MAC Personal Property Shipments - Summary by Country	List	U	ч	17CD	ISCD	L	AFLC/DSXR
MAC Personal Property Shipments - Summary	List	U	м	17CD	ISCD	1	AFLC/DSXR
Recycle Exceptions Fund Citation List	Fiche	U	м	17CD	18CD	I	AFLC/DSXR
SAP/Grant Aid Shipment List	Fiche	U	м	17CD	18CD	ı	AFLC/DSXR
Fust Citation List	Fiche	U	M	17CD	1800	ı	AFLC/DSXR
DODAAC Summary List	Fiche	υ	м	17CD	18CD	1	AFLC/DSXR
Project Code Summary List	Fiche	U	м	17CD	18CD	1	AFLC/D5XR
Month of Movement Summary List	Fiche	U	M	17CD	18CD	i	AFLC/DSXR
Continuous Channel History List	Fiche	U	м	I7CD	18CD	5	(1) AFLC/DSXR (1) HO MAC/RRC (1) HQ MAC/LGT (1) HQ PACAF/LGT (1) HQ PACAF/LGT (1) 21 COMPW/LGV
Command Summary List	Fiche	U	Μ	17CD	18CD	5	(1) AFLC/DSXR (1) HQ MAC/RRC (1) HQ MAC/LGT (1) HQ PACAF/LGT (1) 21 COMPW/LBT
MAC Personai Property Shipments - Detaii	Fiche	U	м	17CD	18CD	2	(1) AFLC/DSXR (1) HQ USAF/MPPD
MAC Personal Property Shipments - Summary by Country	Fiche	U	м	17CD	18CD	2	(1) AFLC/DSXR (1) HQ USAF/MPPD
MAC Personal Property Shipments - Summary	Fiche	U	м	17CD	18CD	2	(I) AFLC/DSXR (I) HQ USAF/MPPD
Channel Forecast Report	List	U	м	25CD	26CD	2	AFLC/DSXR HQ USAF MTMC
Command Summary Report	List	U	м	25CD	26CD	2	AFLC/DSXR HQ USAF MTMC
POE Summary Report	Lise	υ	м	25CD	26CD	2	AFLC/DSXR HQ USAF MTMC

Fun Title	Media	Ciass.	Frequency	As ut Date	Due Date	Copies	On/Off Base Recipients
Project Code Summary List	Fiche	U	м	17CD	18CD	i.	AFLC/D5XR
Month of Movement Summary List	Fiche	U	м	1701)	18CD	Ţ	AFLC/DSXR
Continuous Channel History List	Fiche	U	м	17CD	1800	3	(I) AFLC/DSXR (I) HQ MAC/RRC {I) HQ MAC/LGT (I) HQ PACAF/LGT (I) ZI COMPW/LGV
Command Summary List	Fiche	U	Μ	17CD	1800	\$	(1) AFLC/DSXR (1) HQ MAC/RRC (1) HQ MAC/LGT (1) HQ PACAF/LGT (1) 21 COMPW/LBT
MAC Personai Property Shipments - Detail	Fiche	U	м	17CD	ISCD	2	(1) AFLC/DSXR (1) HQ USAF/MPPD
MAC Personal Property Shipments - Summary by Country	Fiche	U	M	17CD	ISCD	2	(I) AFLC/DSXR (I) HQ USAF/MPPD
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Channel Forecast Report	List	U	м	25CD	26CD	2	AFLC/DSXR HQ USAF MTMC
Command Summary Report	List	U	ч	25CD	26CD	2	AFLC/DSXR HQ USAF MTMC
POE Summary Report	List	U	м	25CD	26CD	2	AFLC/DSXR HQ USAF MTMC
Flying Hour Percent Error List	List	U	•	•	•	2	AFLC/DSXR
Annuai Lorig Range Airiift Requirements	List	U	•	•	٠	2	AFLC/D5XR
Average Month within Quarter	Card	U	•	•	•	i	AFLC/DSXR
Annuai LR Airiift Requirement Errors	Card	U	٠	•	•	I	AFLC/DSXR
LR Airlift Requirement Forecast List	Fiche	U	•	٠	•	2	AFLC/DSXR HQ USAF/LET
LR Airiift Requirement Forecast by Average Month within Quarter	Fiche	U	•	•	•	2	AFLC/DYXR HQ USAF/LET

Table H-1. The Surface Transportation Tonnage and Cost System (page 2 of 2 pages)

Table H-2. The Military Airlift Command Tonnage and Cost System (page 1 of 3 pages)

						_	
Full Title	Media	Class	Freg	As of Date	Due Date	Copie	On/Off Base Recipients
Annual FY Report of MSC Ocean Transportation Requirements - Cargo	Tap e	U	As Req	As Req	ICD	1	COMSC (M51) via Mail
Preliminary Annual FY Report of MSC Ocean Trans- portation Requirements - Car		U	As Req	As Req	ICD	i	COMSC (M51) Via Mit!
Report of Sealift Cargo Requirements	Microfiche	U	м	9CD	10CD	I	AFLC/LOZXR
Previous 12-Months History	Microfiche	υ	м	9CD	10CD	i	AFLC/LOZ XR
Annual FY Report of MSC Ocean Transportation Requirements - Cargo	Microfiche	U	As Req	As Req	ICD	I	AFLC/LOZXR
Preliminary Annual FY Report of MSC Ocean Transportation Requirements Cargo	Microfich e -	U	As Req	As Req	ICD	3	AFLC/LOZXR
0027A/0027B MAC/MSC Tonnage & Cost System Update and Report	Tap e	U	м	As Req	ICD	1	JPPSO/ECAF
MTMC Statement of Charges	List	υ	м	As Req	ICD	3	(1) AFLC/LOZ XR (2) 2750th/ACFSS
MTMC Invalid TAC Codes	List	U	м	As Req	ICD	3	(3) AFLC/LOZ XR
MTMC Converted TAC Codes	List	U	м	As Req	ICD	3	(3) AFLC/LOZ XR
MTMC Month of Movement	List	υ	м	As Req	ICD	I	AFLC/LOZXR
MTMC Billing Errors	Microfiche	U	м	As Req	ICD	1	AFLC/LOZ XR
MTMC Statement of Charges	Microfiche	υ	м	As Req	ICD		(1) AFLC/LOZXR (1) HQ USAF/MPPB
MTMC Reimbursement Report	Microfiche	U	м	As Req	ICD		(1) AFLC/LOZXR (1) HQ USAF/MPPB
MTMC Invalid TAC Report	Microfiche	υ	м	As Req	ICD	1	AFLC/LOZXR
MTMC Converted TAC Report	Microfiche	U	м	As Req	ICD	ł	AFLC/LOZXR
MTMC Original Input Reconciliation Summary	Microfiche	U	м	As Req	ICD	i	AFLC/LOZXR
MTMC Port Handling History	Microfiche	U	м	As Req	ICD		(1) AFLC/LOZXR (1) HQ USAF/MPPB
MTMC DODAAC Summary	Microfiche	U	м	As Req	ICD	I	AFLC/LOZXR
MTMC Project Code Summary	Microfich e	U	M	As Req	ICD	1	AFLC/LOZXR
MTMC Month of Movement	Microfiche	U	м	As Req	ICD	I	AFLC/LOZXR
MTMC SAP Grant Aid	Microfiche	U	м	As Req	ICD	1	AFLC/LO2XR
Updated Tables List	List	U	As Req	As Req	ICD	t	AFLC/LOZXR
Table Changes Error List	List	U	As Req	As Req	ICD	1	AFLC/LOCXR
GBL Transaction Error List	List	U	As Req	As Req	ICD	1	AFUC/LOZXR
USAF GBL Transportation Summary	List	U	As Req	As Req	ICD	1	AFUC/LOZXR
AFLC GBL Trans. SAP Grant Aid Summary	List	U	As Req	As Req	ICD	1	AFLC/LOZXR

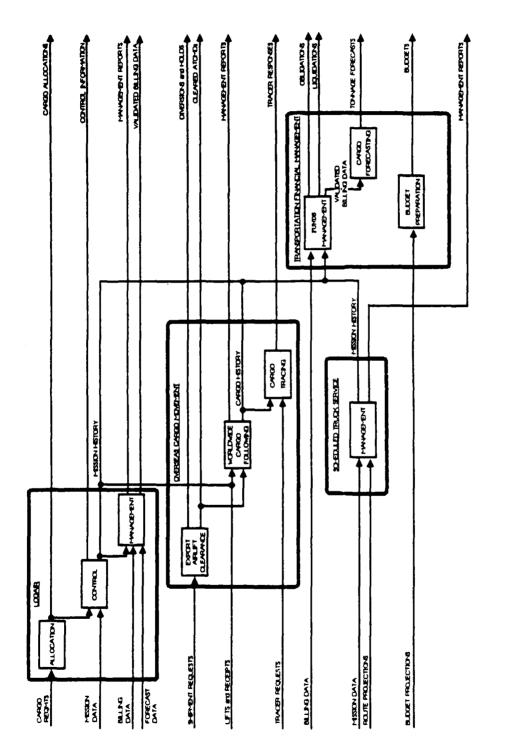
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Table H-2. The Military Airlift Command Tonnage and Cost System (page 2 of 3 pages)

Full Title	Media	Class	Freg	As of Date	Due Date	Copies	On/Off Base Recipients
USAF GBL Transportation Summary	Microfiche	U	As Req	As Req	וכם	3	(1) AFLC/LOZ XR (1) AFSC/LGTT (1) HQ USAF/LETTB
AFLC GBL Trans. SAP Grant Aid Summary	Microfiche	U	As Req	As Req	ICD	1	AFLC/LOZXR
Tables Listing	List	U	As Req	As Req	I₩D	2	(I) AFLC/LOZXR (I) AFLC/LMVTF
Table Statistics	List	U	As Req	As Req	I₩D	2	(1) AFLC/LOZXR (1) AFLC/LMVTF
Exception List	List	U	As Req	As Req	I₩D	2	(1) AFLC/LOZXR (1) AFLC/LMVTF
0027A/0027B MAC/MSC Tonnage and Cost System Update and Report	Tape	U	м	As Req	ICD	1	JPPSO/ECAF
MSC Statement of Charges	List	υ	м	As Req	ICD	3	(1) AFLC/LOZXR (2) 2750th/ACFSS
MSC Reimbursement Report	List	U	м	As Req	ICD	3	(3) 2750th/ACFSS
MSC Invalid TAC Codes	List	U	м	As Req	ICD	3	(3) AFLC/LOZXR
MSC Converted TAC Codes	List	U	м	As Req	ICD	3	(3) AFLC/LOZXR
MSC Month of Movement Report	List	υ	м	As Req	ICD	l	AFLC/LOZXR
MSC Transaction Errors	Microfiche	บ	м	As Req	ICD	1	AFLC/LOZXR
MSC Statement of Charges	Microfiche	U	м	As Req	ICD	2	(1) AFLC/LOZXR (1) HQ USAF/MPPB
MSC Reimbursement Report	Microfiche	U	м	As Req	ICD	2	(I) AFLC/LOZXR (I) HQ USAF/MPPB
MSC Invalid TAC Report	Microfi <i>c</i> he	U	м	As Req	ICD	ì	AFLC/LOZXR
MSC Converted TAC Report	Microfiche	IJ	м	As Req	ICD	i	AFLC/LOZXR
MSC Original Input Reconciliation Summary	Microfiche	U	м	As Req	ICD	L	AFLC/LO2XR
MSC History Report-Mil Pers Prop, Grant Aid, Stock Fund/ANG-Previous Fiscal Year	Microfiche	U	м	As Req	ICD	2	(1) AFLC/LO2XR (1) HQ USAF/MPPB
MSC History Report-Mil Pers Prop, Grant Aid, Stock Fund/ANG-Current Fiscaj Year	Microfiche	U	м	As Req	ICD	2	(1) AFLC/LOZXR (1) HQ USAF/MPPB
MSC History Report- Troop Support-Previous Fiscal Year	Microfiche	U	м	As Req	ICD	I	AFLC/LOZXR
MSC History Report- Troop Support-Current Fiscal Year	Nicrofiche	U	м	As Req	ICD	I	AFLC/LOZXR
MSC Military Personal Property-Current Fiscal Year	Microfiche	U	м	As Req	ICD	2	(1) AFLC/LOZXR (1) HQ USAF/MPPB

Table H-2. The Military Airlift Command Tonnage and Cost System (page 3 of 3 pages)

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Full Title	Media	Class	Freg	As of Date	Due Date	Copies	On/Off Base Recipients
MSC Grant Aid-Previous Fiscal Year	Microfiche	U	м	As Req	ICD	ł	AFLC/LOZXR
MSC Grant Aid-Current Fiscal Year	Microfiche	U	м	As Req	ICD	I	AFLC/LOZXR
MSC DODAAC Summary	Microfiche	U	м	As Req	ICD	ł	AFLC/LOZXR
MSC Project Code Summary	Microfiche	υ	м	As Req	ICD	1	AFLC/LOZXR
MSC Month of Movement	Microfiche	U	м	As Req	ICD	1	AFLC/LOZXR
MSC Forecast Error List	List	υ	м	9CD	10CD	L	AFLC/LOZXR
Report of Sealift Cargo Requirements	List	U	м	9CD	10CD	2	(1) AFLC/LOZXR (1) MSC/M8
Previous 12-Months History	List	U	м	9CD	10CD	I	AFLC/LOZXR
Long Range Forecast Work List	List	U	As Req	As Req	ICD	1	AFLC/LOZXR
Preliminary Annual FY Report of MSC Ocean Transportation Require- ments - Cargo	List	U	As Req	As Req	ICD	4	(1) AFLC/LOZXR (1) MTMC/PLCR (1) HQ USAF/LETTB (1) MSC/M-51
Annual FY Report of MSC Ocean Transportation Requirements - Cargo	List	U	As Req	As Req	ICD	4	(1) AFLC/LOZXR (1) MTMC/PLCR (1) HQ USAF/LETTB (1) MSC/M-31
Report of Sealift Cargo Requirements	Tape	υ	м	9CD	10CD	i	MSC/M8
Report of Sealift Cargo Requirements	Tape	U	м	9CD	10CD	I	MTMC/MT-IT



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Figure H-1. ETADS Major Functions

Reference: ETADS functional description Vol. 2, MITRE Corp., May 1984

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H-4. SDT FUNDS MANAGEMENT. Management activities for SDT funds under ETADS will include establishing obligations, processing vouchers, auditing vouchers, processing reimbursements, maintaining internal accounting spread-sheets, allocating funds to the various modes of transportation, and reallocating funds as required. The primary objectives of funds management will be to obligate funds within 30 days after a shipment takes place, to liquidate the obligations as bills are paid, and to provide data necessary for fiscal control.

a. ETADS will receive information on receipt, lift, and data manifest from HQ MAC, HQ MSC, and HQ MTMC. Upon receipt of cargo at the points of embarkation, a receipt transaction will be created. Subsequently, a manifest and lift message will be prepared and transmitted upon movement of the shipment out of the aerial or water point of embarkation. ETADS will create an obligation for each manifest and lift transaction it receives. Upon receipt of monthly billing transactions from the Army, Air Force, and Navy Industrial Funds, ETADS will liquidate the existing obligations by transactions. If ETADS receives a transaction for which there is no obligation, it will include this transaction in an exception report. AFLC personnel will use the exception report to determine why that obligation information is missing and take corrective action.

b. Shippers for commercial air and surface movements will provide GBL information to ETADS. ETADS will utilize cost and appropriation information associated with GBL number to establish obligations. USAFAC will provide billing information for commercial air and surface movements that ETADS will use to liquidate the obligations on a transaction-by-transaction basis.

c. ETADS will permit the preparation of short- and long-range forecasts for Industrial Funds administered by MAC, MSC, and MTMC. Monthly short-range tonnage forecasts for MAC will project cargo movements for a 1-month period beginning $3\frac{1}{2}$ months in the future. This forecast will be based on any known adjustment factors and on triple-exponential smoothing techniques applied to historical shipment data.

(1) Long-range tonnage forecasts for MSC will annually project cargo movements in February for the fiscal year beginning 7 months later, and in April for the fiscal year beginning 18 months later. These forecasts will be based on known adjustment factors and on linear regression techniques applied to historical tons, historical flying hours, and programed flying hours. These forecasts will also be based on historical and programed PCS moves. The MSC long-range tonnage projection will be broken out by type of cargo, commodity, and traffic area.

(2) Monthly short-range tonnage forecasts for MSC will project cargo movements for 3-month periods beginning $\frac{1}{2}$ month in the future. This forecast will be based on the MSC long-range forecast and any known adjustment factors.

d. The obligation, liquidation, and billing process under ETADS for cargo shipments moved by MAC are discussed in the following paragraphs with respect to four separate shipment categories of general cargo, subsistence, special airlift assignment missions (SAAM), and Program Action Directives (PAD). AFLC analysts will occasionally need to obligate additional amounts, liquidate individual obligations, and add billing information. This need will be met through the use of MAC manual obligation entries, MAC manual liquidation entries, and MAC manual billing entries.

H-5. GENERAL CARGO. Obligations by transaction will be created by combining the MAC Billing Rate Table with information from the airlifts forwarded by HQ MAC to ETADS. The TAC Table will contain the information on the TACs that are AFLC responsibility. Liquidation by transaction will be based on the information contained in the detailed billing information received from HQ MAC. The actual bill will be the hard copy SF 1080 received twice per month (a progress version and a final version) from HQ MAC. ETADS will access the two most recent MAC Billing Rate Tables.

H-6. SUBSISTENCE. Obligations by transaction will be created by combining the MAC Billing Rate Table with airlift data forwarded by HQ MAC to ETADS. Subsistence shipments will be identified by three TACs: SIJP, SILP, and SIUP. For SIJP and SILP, the full amount calculated as the cost of the shipment will be obligated. For SIUP (shipments to warehouses that serve a given geographic area), the amount obligated will be the amount calculated multiplied by a percentage taken from an AF Personnel by Area Table. Liquidation will be based on the information contained in the detailed billing information received from DLA. The actual bill will be the SF 1080 received once per month from DLA. Both the billing information and the SF 1080 will contain combined information for MAC, MSC, and MTMC. ETADS shall use the customer code to distinguish the billing information for MAC, MSC, and MTMC.

H-7. Special Airlift Assignment Mission (SAAM). SAAM shipments will be obligated by transaction based on the estimated cost of a proposed SAAM as entered in the SAAM Document Register maintained by AFLC. Analysts from AFLC will manually liquidate SAAMs based on the SF 1080 received from HQ MAC. This SF 1080 will show a total of all SAAMs and have an attachment that lists the actual cost of each SAAM.

H-8. Program Action Directive (PAD). Since PAD shipments are a form of general cargo, they will be handled as part of the general cargo shipments for the purpose of obligating, liquidating, and billing each shipment.

H-9. SUMMARY. The current batch processing of SDT data does not provide the Air Force with real-time capability to record obligations by individual shipment at the time the shipment is initiated. ETADS will provide on-line capabilities and establish direct interfaces with MAC, MTMC, and MSC, along with other agencies for receipt and lift data to be used for financial management on a transaction-by-transaction basis.

APPENDIX I

CFSDT MONTHLY BILLING ESTIMATES MODEL OPERATIONS

I-1. PURPOSE. The purpose of this appendix is to document the CFSDT Monthly Billing Estimates Model. The model was created in the form of microcomputer spreadsheets.

I-2. OVERVIEW. Two types of spreadsheets were created--the monthly billing estimates spreadsheet and the disbursements spreadsheet. The two microcomputer spreadsheets respectively produce monthly estimates of billing costs by fiscal year for each TOA and the total disbursements (including DLA and other direct billings). The model provides the transportation analyst with a method of examining the data presented on the TOA monthly billing tapes for the three TOAs--MSC, MAC, and MTMC. Each TOA is processed for a billing period of 29 months. By entering the charges for each service month and accumulating this information over the course of 29 months, the analyst can determine the lag in percentage in a fiscal year's bills and compare this lag with the prior year lag. Once the lag has been determined, the analyst can make an estimate of the total bill by month or for the fiscal year.

I-3. HARDWARE. The model operates on an IBM IPC-AT microcomputer under DOS 3.1 with 512K memory, two disk drives, and one hard disk.

I-4. SOFTWARE. The LOTUS 1-2-3 software package was used to create the spreadsheets. The model can be adapted to work on most other spreadsheet software packages.

I-5. MONTHLY BILLING ESTIMATES SPREADSHEET

a. Input. Input data for the model are the aggregated billing costs (\$) by month and fiscal year for each TOA (MSC, MAC, and MTMC). The input data set for each command is obtained from the CAA CFSDT billing program (see Annex I to this appendix). These data are keyed into the LOTUS spread-sheet in the appropriate month columns.

b. Spreadsheet Procedure

(1) The LOTUS 1-2-3 system diskette should be in disk drive A and the data diskette containing the shell spreadsheet files (MACSHELL, MSCSHELL, MTMSHELL), and previous billing estimates files should be in disk drive B.

(2) Enter these commands:

(a) /Worksheet File Retrieve MACSHELL (or one of the other shell spreadsheet files) < ENTER >.

(b) Press HOME Key to position spreadsheet at initial cell, A1.

I-1

(3) Enter the fiscal year in the title line of the spreadsheet, if it is different from that shown.

(4) The current date will be updated automatically by the LOTUS function @TODAY.

(5) Key in the aggregated monthly billing costs by reading across the rows of the CFSDT billing program report and entering the data on the spread-sheet down each column by month. Begin at cell B6.

(6) Enter prior year percentages for the past 18 months in column 0. Begin at cell 028. Prior year percentages are found in the YR-T-DATE column of the Monthly Billing Estimates Report for the previous fiscal year for each TOA. Percentages and cost estimates for each month will be automatically recalculated by LOTUS. A display of formulas used to compute the estimates is given in Table I-1.

(7) To SAVE the spreadsheet, enter the command: /File Save (FILENAME). Name the file using the following convention: three-character command, two-character fiscal year, two-character billing month (example: MSC8506).

(8) Repeat steps 1 through 7 for each of the three TOAs.

c. Output. To print each billing spreadsheet, enter the following commands:

- /Print Printer Options Margins Left 0 ENTER
- Margins Right 134 ENTER Quit
- Range A1 .. 046 ENTER Align Go Page
- Range A46 .. 079 ENTER Align Go Page Quit

Table I-1. Billing Estimates Cell Fornwlas (page 1 of 4 pages)

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		K24 :	PSUMITBJUL)	OEH	9HI HOSO	HB)/H24
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*	↑.JUL	026	PRIOR	064		+24/184
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4 N	• TOTALS	120		163	BSUNICS.	C91/C24
82 ·	BILL	527		160	BUNKD6	420/160
9 . 8		F27		E3	BSUNCE 6	E91/E24
ź		C27	THAR	F31	B SUM (F6	.F91/F24
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	esi)H (DM45)	J27.	VUL*	131	BSUH(16.	191/124
54	•	K27.	^.JUL	191	9CINUS	43L/16L.
6N	ESUM (ROW6)	1.27	* AUG	IEN	BCUNKK6.	K91/K24
A10		H27	^ SEP	191	BUNIL6.	191/124
N10	LEWORT PURCHARA	N27:	^YR-T-DATE	TEN		42H/16H
A11		027	^YEAR	IEN	SUNIN6	+2N/16N
IIN	BUH (ROWB)	A28.			BSIMIRE -	R101/824
A12				2027		C1017C24
N12		1920	+C6/+C24	192		0101/024
EI4			100/14C4 166/1624	632		E10)/E24
EIN		£ 28	+F6/+F24	132		F10)/F24
		C28	+66/+624	C32	6SUM (C6	. 610) / 624
		H28 :	+16/+1124	SEH	÷.	H10)/H24
		128	+16/+124	132	BSUN 16	.1101/124
A16		.92C	476/4754	J B2	-	43C/101C
N16		K20 :	+K6/+K24	K32		K101/K24
A17		L28:	+16/+124	L32		101/124
N17	Ξ.	M28:	+N6/+M24	132		42U/10TH
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NZN		G23	@SUM(G6. G7)/G24	683		611)/624
A22		H29	BSUM(H6. H7)/H24	EEH		+2H/(IIH.
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824		624	-			VCN/111N
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Table I-1. Billing Estimates Cell Formulas (page 2 of 4 pages)

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11 esum(86 816)/824		1		PSUNIES FISIES						PSUM(H6M16)/M24	PSUMIN6 N16) /N24			1		1		1		PSUMIT61171/124		BSUMILE L17)/L24	1	42N/12 N3 N1 N24		1	1	BSUR(D6VIU)/D24 BellMrc4 E10/JC34	•	:		PSUM(16 118)/124	15UM(J6. J18)/J24		÷ .			PSUM(86 819)/824	1				PSUALGO, (619) /624 ASUMUKE M19) /434					
A38 11 838 851										-	-	A39 12			_					1589 6E1			. –														-	B41. #SI	-	٠.					 			-
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Billing Estimates Cell Formulas (page 3 of 4 pages) Table I-1.

A56: *MAY	B56, @SUM(\$8\$6, B13)/035	C56: @SUM(\$C16, C12)/034	D56: @SUM(\$D\$6 D11)/D33	E56. @SUM(\$E\$6. E10)/032	F56: @SUM(#F46 F9)/031	esum (\$656	Ξ.	820/914	136. \$2071636. 1361/6415 A53. A 1114		PSUM (10.06	PSUH (1046	BSUM (SES6	PSUM (SF 46	637 @SUMINGN6. 691/031		157. @SUM(\$1\$6 .17)/029		Ξ.	- JUL	JEN/ICIA JESALINSA 3808		SUNCE &	PSUN (\$F\$6.	BSUN (SC 66	6SUM COHE	98141WNS8	-	+K6/028	058; PANGA, NANJATI SATA	and run Des Briwisper Risi/D3B	ESUM (1006	9\$0\$1H038	BSUM (\$E \$6	F59. @SUM(\$F\$6 .F12)/U34 rec. acum(\$rec. C11)/U33		65UH(1166	129 BSUM (6166. JB) / 030		+L6/028	039: ESUNISSY: LSY//II+IC A60 ≜SEP		BSUM I SC 86	D60 @SUMI\$D\$6 D151/037	E60 PSUMIAE\$6 E14)/036		esum (scee	9811814058	65UH 1116	1F0/160 940414058 090
	1001	N0N-	- UEC		7 F E B	- AAR 0 0 0	YAM.	NUL *	JUL *	^ AUG	•SEP	¢ESTIMATE	- ANNUAL	20CT	186/Uc8	- HOL:		+C6/D28			620W(\$8\$6 88)/030		4D6/02B	BSUM(BS1 051)/3#12	NAL .	65UM15846	PSUN \$206 . CB) / U30		-	·FEB	85UM (8866	ESUM (\$C \$6	PSUM(\$0\$6 DB)/030	4F6/028		- MAR	PSUM1 \$896		PSUM LEES	@SUM(\$F \$6	+C6/028		APR	CCULIER 0121/032	BOUNI PLAD	Sent Lines	Delini aras	BSUN ISCAS	820/9Ht	PSIM(855 H55)/7#12
	847					3		3	K47	5	H4 7	A4B	840	A49	548				020	A51	851	C51	051	051	A52	852	522	200	052	65A	659	C\$3	053	553	E\$0	A54	828 1	5		F54	654	054	A55	201				553	1155	¢\$0

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8181/040 C171/039 D161/038 E151/037 F141/036 G131/035 G131/035 L111/033 L111/033 L111/033 L111/033 L111/033 H11/028 M11/028 M1

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8 05UM(\$K\$6,K16)/038		18 @SUMI\$H\$6 M14)/036						_	,		esum she	19: @SUM(9166 .119//04/			BSUN I SHSE				C/0. +L6/ 220. 4068					170. @SUM(\$1\$6. 120)/042 170. @SUM(\$1\$6. 120)/042	esun exte		H70 _ ESUM(\$466M16)/038	AUG	871. +866		UTI TUGU 571 ASEA69				State Husa	240/1020 04041012 1/0			E LTBINUSS	A72 ^5EP					1/2 1919/U		472 051141TRAFD1/045
K 68	1 (B	M6B	068	A69	698	690	069	E69	F693	669	69H	169	69D	169 1	69W	00	A70	870		D/U E70		G7	H7	[]	ŝ	L1	2 H	e e	87	53	àŭ		C7	Ĥ		5		Ē	0	A7	67	5	0	[]	2 0	5	1
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I-6. CFSDT MONTHLY DISBURSEMENTS SPREADSHEET

a. Input

(1) The input data for columns MSC\$, MAC\$, MTMC\$, DLA\$, and OTHER\$ cumulative are taken from the Interim SDT Execution Data Report RCS-CSGLD-1918, prepared by USAFAC.

(2) The TOTAL\$ CUMULATIVE column is taken from the Status of Approved Operating Budget Report, RCS-CSCFA-218, prepared by USAFAC.

(3) The disbursement rates table of prior year percentages is derived from the latest fiscal year for which 36 months of data is available. The actual rates can be modified. Indicate actual or modified in the table heading (example: FY85A for actual or FY85M for modified).

b. Processing

(1) The LOTUS 1-2-3 system diskette should be in disk drive A and the data diskette containing the shell spreadsheet for the CFSDT disbursement data and formulas should be in disk drive B.

(2) Enter these commands:

Worksheet File Retrieve DISBSHELLB < ENTER> Press HOME key to position spreadsheet to its initial cell, A1.

(3) Enter the fiscal year in the title lines for each of the four spreadsheet sections.

(4) The current date will be updated automatically by the LOTUS function @TODAY.

(5) Key in input data columns: MSC\$ Cumulative, MAC\$ Cumulative, MTMC\$ Cumulative, DLA\$ Cumulative, OTHER\$ Cumulative and TOTAL\$ Cumulative. The formulas as displayed in Table I-2 are used to compute the monthly dollars for the TOAs and others.

(6) The ESTIMATE row (row 43) data is taken from the TOA monthly billing estimates spreadsheet. DLA, OTHER, and TOTAL estimates are calculated as indicated on the display of formulas.

(7) Prior year disbursement rates should be keyed into the disbursement rates spreadsheet section.

(8) The calculated CFSDT disbursement dollars and current CFSDT disbursement rates (percent) are calculated as specified by the formulas for each cell as shown in Table I-2.

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(9) To save the spreadsheet, enter the command:

(a) /FILE SAVE (FILE NAME)

(b) Name the file DISBXXYY where XX is the fiscal year and YY is the update month.

c. Output. To print the disbursements spreadsheet, enter the following commands:

- /Print Printer Options Margins Left 0 < ENTER>
- Margins Right 134 < ENTER > Quit
- Range A1 .. N44 < ENTER > Align Go Page
- Range P1 .. W44 < ENTER > Align Go Page
- Range A47 .. N88 < ENTER > Align Go Page
- Range A47 .. W88 < ENTER > Align Go Page Quit

NOTE: ENTER

CFSOT Disbursements Cell Formulas (page 1 of 8 pages) Table I-2.

	T S01 01SB00:SEMENTS		18		+S1+8+8+		13200
	·Fγ85	H6 +C6	80		+03+0+01+1	117	ELF (BISNA(111),0,+111-110)
	101) P100AT	-	80	(F0) +1	+ 574545454	KI I	12600
	· F r85	J6 +I6	87	(F0) +(+0340+020+		@IF(@ISNA(K11),0,+K11-K10)
	([]) @TODAY	K6 13	A5	•		11	102244
	DOLLARS IN THOUSANDS (000)	L6 +K6	89	NAL.		111	BIF (BISNA(M11),0,+M11-M10)
	CALCULATED CFSOT DISBURGEMENTS	H6 12	5	•		11 d	6
	\$.3SH-	N6: 4M6	60 6	81F(01)	@IF(@ISNA(C9),0,+C9-C8)	110	, MAR
		P6.1	63	21861		R11	(F0) +0H6434057
	- HAE &	06 '001	£3	@IF(@19	@IF(@ISNA(E9),0,+E9~E8)	511	(F0) +8M\$43#557
	· MAE \$	R5 [F0] +\$M\$+3#R52	63	6641		111	(FO) +4M4434T57
	-NTMC.	(F0)	6H	eif (ei	EIF(BISNA(69),0,469-68)	U11	(F0) +\$M\$438U57
	JHIH.	1 E O I	-6I	•		117	[F0] +846434U57
	*Di A8	(ED)	5	BIF (BI	@IF(@ISNA(15).0.+19-18)	W11	(FO) 48M843#W57
	-DLAS	(FD)	K9	20000		A12	7
	\$U JH10.	(F0)	L9	01F101	@IF1@ISNA(K9),0,+K9-K8)	812	APR
	*DTHE #9	A7 2	61	34619		C12	66816
	* 101 ML 9	B7 'NOU	6N	81F181	BILLEISNALNO, 0, 4N9-MB)	012	BIF (BISNA(C12),0,+C12-C11)
	- 101AL S		6d	•		E12	56837
	- HSC 0	D7 BIF(BISNA(C7) 0 +C7-C6)	6	NAL .		F12.	@IF(@ISNA(E12),0,+E12-E11)
	. MAC 6		64	(F0) +	[F0] +\$M\$+3#R55	G12	16614
	^HTHC8	F7 BIF(01SNA(E7).0.4E7-E6)	:68		(FO) +8M6+3#555	HIZ	PIF (PISNA(G12),0,+612-611)
	101 VE		:61	(F0)	16M9436735	112	17500
	*DIHF R5	H7 BIF (BISNA(C7) 0 4C7-C61	5		(FO) temetaruss	316	CIF (CISNA(112), 0, +112-111)
5	- 101 AL	-	. 55	_	+ 5N543#U55	K12	11361
	- CUMULATIVE		5		(FD) +8M6436W55	L12 ·	PIF (PISNA(KI2),0,+KI2-K11)
	YINDH'		A10			H12:	174118
	CUMULATIVE	_	810	. FE8		NIZ	BIF (BISNAIMI2), 0, HMI2 MII)
	~ и <i>с</i> итн и с		C10			P12	7
	. CUMULATIVE		010	÷.,	@IF(@ISNA(C10),0,+C10-C9)	012	'APR
	~ HU111HLY		E10			912	(FO) +\$M\$+3#P.58
	CUMULAT LVE	NON, 20	F10		@IF(@ISNA(E101,0,4E10-E9)	512	(F0) +4M4434558
	, 10011 HL Y	R7 (F0) +\$M\$+3#R53	G10	6641		112	
	3. CUMINE AT 1 VE		H10		@IF (@ISNA(610),0,+610-69;	U12	
	۶ AUNTHLY Y THING Y T	T7 (F0) +\$M\$43#153	110	54E9 - 0		V12	
	CUMULATIVE	U7 (FO) 49M5434U53	010		@IF(@ISNA([10),0,+110-19)	M12	(EO) +8H8+34M28
	Y MINUM.	V7 (FO) 46M643#V53	K10	0. 22000		A13	¢
	CUMULATIVE	W7 (F0) 14M1434W53	L10		@IF{@ISNA(K10),0,4K10-K9)	813	'HAY
	· LUMULATIVE	A8 3	M10	0: 65979		C13.	37942
	- CHINDEAT IVE	BB 'OEC	010		@IF (@ISNA(M10),0,4M10-M9)	013	BIFIBISNAICIS),0,4CIS-CIP)
	CIMULATURE	C8 0	P10			E13	72838
	- COMULATIVE	08 BIF (BISNALCB) 0, 4C8-C7)	010	0. 'FEB		F13	PIFIPISHATEL31,0, FEI3 E121
	CUMUK ATTVE	E8 0	R10	(FD)	4 \$M\$43#R26	C13	24866
		FB BIF(BISNA(EB),0,4EB-E7)	510	0. (F0)	44W443#256	EIH	BIF(BISNA(CI3),0,4613 C12)
	CALCULATED	C8 0	110	150)	95 L # E # # # # # # # # # # # # # # # # #	EII	20782
	CAL CULATED	HB - EIF (EISNA(C8), 0, +69-67)	010	(F0)	+\$M\$434U56	617	@IF(@ISNA(113),0,4113-[12)
	C AL CULATED	16:0	010	(F0)	4 \$ W \$ 4 3 * U 2 6	E T X	
	CAI CULATED	JB BIF (PISNAILB), 0, 418-171	U10	(FO)	++##+3#M26	[1]	@1F(@ISNA(K13),0,+K13 K12)
	CALCULATED	K8 13	A11	۱. 6		EIN	21.1262
	CALCULATED	18 #1[(@15NA(K8),0,4K8-K7)	811	I 'MAR		EIN	EIF (BISNA(MI3), 0, MI'' MIP)
	-		CH1	1 27011		613	9
	.00	NB - BIF (MISHA(NB), 0, 4MB-M7)	011		@IF(@ISNA(C11),0,+(.11-C10)	013	' MAY
	0	E 8-1	E11			R13	(FO) 18M4434879
	106	08 'DEC	511		alfipismifili 0 (F11 F10)	513	1011 + SMS40205
						110	

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Table I-2. CFSDT Disbursements Cell Formulas (page 2 of 8 pages)

εth	6511464 8464 (0.1)	91F	@IFI@ISNA([]6],0,4[]6-[]5)	a in	660) 464444444	141	BIE(8504(821) 0 +821-820)
013	(F0) ++M4+3#V59	K15	1 / 055	A15	14	1 d M	(ANA
0.00	(10)	L16	@IF!@ISNA(K16).0.4K16-K15)	919			I UCH I CHI U I CHIVINI MAU
414		M16	335495	Ē	BNO.		
T	NIN .	N16	@IF(@ISNA(M16) 0 +M16-M15)		averated at the state	1	1441
		P16	11		411 (61304)(0131,0,1019-018) 044		
	817.024010141 0 4014 013)	016	, AUG		ATT ATCHAIG (C) A ITLA FLAT		
		B16	(FO) 48434862		417 161300015151,0,76191 E161 Aux	100	
	alfialsNaifial 0 +fi4-fi3)	516		1 1	DIFIDIENCIFIEL & ICLE CLOS		FOL TARAGATON
	2022	T16	(FQ) 48M443#T62		6101-6101'0'1610101111		
Ŧ	EIF (EISNA(G14) 0, 4614-613)	U16	(FO) +\$M\$43#U62	61F	81F(81SNA(119) 0 +114-118)		
•==	26187	V16.		619	PNA		
•		91M	(FQ) : \$M\$43\$W62		DIFIDISNAIKISI DIFISIKISI		
¥14		A17		. 61H	CNA		
5	@IF(@ISNA(K14),0,4K14-K13)	B17	'SEP	N19	PIF(PISNA(M19) 0 +M14-M1R)	620	BIF(BISNA(C22) 0 +C22-C21)
Ĩ	260841	C17	ena	P19	14	523	
* I N	@IF @ISNA(M14),0,+M14~M13)	017	@IFIEISNA(C17),0,4C17-C16)	019	NBN	F22	BIF (BISNA(E22), 0, 4622 E21)
• I d	5	E17	RNA	R19	(FQ) 48M8434R65	G22	
919	NUL.	F17	@IF(@ISNA(E17),0,4E17-E16)	819	1F0) 49M\$434565	H22	BIF (BISNA(C22), 0, 4622 621)
814	(F0) 45M\$434R60	617	PNA	119	(FO) 48H\$43#165	I22	EN9
\$1 4	(F0)	H17	EIF (EISNA(G17),0,+G17-G16)	. 61N	[F0] +8M\$43tU65	J22	BIF (BISNALIZZ) 0 +125 121)
11.4	(f()) + SH\$434160	117.	PNA	U19:	(FO) 48M\$43#U65	K22	P NA
•10	(FO) +\$M\$43¢U60	717	@IF(@ISNA(117),0,4117-116)	- 61M	(F0) ++Ms43xW65	L22	BIF (BISNA(K22),0,4K22-K21)
410	(F0) +5M\$43#V60	K17	ena	A20	15	M22	GNA
5	1F01 F4M5438W60	117	EIF (EISNA(K17),0,4K17-K16)	820	OEC	NZZ	BIF (BISNA(H22), 0, HH22 H21)
A15	10	417	PNA	C20	<u>ena</u>	P22	17
815	, JUL,	11 J	@IF(@ISNA(M17),0,+M17-M16)	D20	@IF(@ISNA{C20},0,+C20-C19)	022	'FEB
C15		617	12	E20	ena.	928	(FD) 4\$M\$430R68
015		017	SEP	F20.	ØIF (ØISNA(E20),0,4E20-E19)	522	(F0) +\$M\$43#568
C15		R17	(F0) 45M4434R63	C20	END.	122	
513				H20	EIF (EISNA(G20),0,4G20-G19)	U22	
613	37939 Distanticist & fristant		CTHEFTHEFT (CJ)	120	ena	V22	
					WIF (WISNAILED), 9, 4120-119) 840	22M	(FO) 49M64 34W68
517		~ I M		1 20	BIFIBISNALKAN) A TKAN-KISI	508 608	
613		A18		Neo			
115		818	.001	N20	GIF (GISNA(M20) . 0 . + M20 - M19)	023	0164015NA(C23) 0 +(23 (22)
814		C18	BNA	P20	15	623	
N15	@IF (@ISNA(M15),0,+M15~M14)	01B	EIF(EISNA(C18),0,+C18-C17)	020	, DEC	F 23	CELECESO, 0 HER ERE
614	10	£18	B NA	R20		623	ena Bua
510	100.	F18	@IF(@ISNA(E18),0,4E18-E17)	S20		E2H	EIF (#ISNA(G23),0,10,43 622)
ŝ				120		123	BHA
515	[FO] +97453551	A I I	UTF (ULSNA(G18),0,+G18-G17)	U20		123	BIF (BISNA(123), 0, +123 123)
2				020		K23	DNA
	1011 111111111111111111111111111111111		(/IJ-AII+'A' (RITIENSTALLIA	02M	(FQ) +4M\$+34W66	1.23	BIFIRISNALK231,0 4K23 K22)
	LEDI JAMAARAKUSI		BIFIGIUNITION AFTO-FIT	120	16	H23	ena A
010			010-0111/0/101110-01110			62N	(504 6244 0 (624) 0 (824) 405
		1	PIF (PISNA(MIR) A 1410 MIZ)		WINA Bifiatenairii a irai raai	624	18
C16	19161	81.1	EI	123	PNA PARAMANANANANANANANANANANANANANANANANANAN		CONCEPTER NOT
914	@IF(@ISNA(C161,0,4C16 C15)	810	.001	121	016 (01SHA([21) 0 4621 620)		
F15	102607	F18	(FO) ISMS134R64	53	(-MA		
F16	@IF(#ISMA(E16),0,+E16-E15)	918	(FO) +\$M\$43#564	H21	01F (PISNA(G21)_0_4621-620)	620	
919		110	(FO) 18M8424164	121	ena	520	
H15	@[F [@]%NA4(G1+) ,0 , 1616-615)	018	1FO) 44H5474U54	131	CILLER CONTRACTOR CONTRACTOR CONTRACTOR	esw.	
911	34547	VIB	(Fe) F8M143#V64	K21	UNA	424	
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CFSDT Disbursements Cell Formulas (page 3 of 8 pages) Table I-2.

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CFSDT Disbursements Cell Formulas (page 4 of 8 pages) Table I-2.

21F (@ISNA(C401,0,+C40-C39) PIF (BISNA(E40),0, +E40-E39) IF (BISNA(G40),0,+640-639) PIF (@ISNA(140),0,+140-139) 11F (PISNA(K40),0,+K40-K39) IF (BISNA (M40) , 0 , 4M40 - M39) BIFICISNA(C41), 0, 4C41 C40) PIF (BISNA(F41),0, +E41-E40) EIF (EISNA(641) 0 +641 640) @IF (@ISNA(141),0,+141-140) @IF(@ISNA(K41),0,4K41-K40) PIF (HISNAIMAI), 0, HAAI MAOI (860-560+16115E01VNST013T0 HEL PISHAURS (CHIRAL PILLE) 11F (@ISNA(K39),0,4K39-K38) 18EM-6EM+ 0 , 16EM1ANS181 IFO) +8M4430UB5 (FO) +8M4434UB5 (FO) +8M4434UB5 (F0) +\$M\$43\$U86 (F0) +\$M\$43\$U86 (F0) +\$M\$43#U86 \$85#E1\$H\$+ SBR4E+sH44 381\$E18H\$+ 15M64342866 48H\$43\$586 18H843#186 (FD) 1164301000 1904014H84 (F 0) AUG AUG (F0) (F0) j F01 (F0) SEP ÷35 (F0) F0. **VN** ANS 2110 Š Ϋ́́́́́́ NN WN Ā ANG **C**N2 Aus) E N R ANS ŝ 33 ;; ₹₹ 3 Ŧ **E E E** ₹₹ 222 11F (@ISNA(C37),0,4C37-C36) #IF (@ISNA(E37),0,+E37-E36) 91F (@ISNA(C37),0,+C37-C36) IF (@ISNA(137),0,+137-136) IF (EISNA(E38),0, +E38 (E37) IFIEISNA(C38),0,+C38-C37) ?!F (@ISNA([38),0,+[38-137] 21F (@ISNA(H38),0,+M38-M37) PIF (PISNA(C39), 0, 4C39, C38) PIF (@15NA(K371,0,+K37-K36) PIF (@ISNA(C38),0,+C38-C37) EF (BISNA (K38) , 0 , + K38 - K37) BEF (BESNA(E35),0,4E33-E38) PNA (F0) +\$M\$43#182 (F0) +\$M\$43#U82 (F0) +\$M\$43#U82 (F0) +\$M\$43#U82 (F0) +\$M\$43#T83 (F0) +\$M\$43#U83 (F0) +\$M\$43#U83 (F0) +\$M\$43#U83 +8/146+545+ +8/146+545+ +8/146+545+ 585*6*\$W\$+ + #M\$43#883 EBS#Et#W#t 4844E44W\$+ \$85484\$N\$+ (F0) (F0) (F0) (F0) MAY ΥAH NOC (F0) (F0) (F0) NIC (F0) (F0) Ę **VN** Ā ANS ¥. ¥ Z CN2 e vo U I I 2 E ŝ (.EP 8538 538 138 867 683 030 663 663 PIF (UTCHALE341,0, HE34 E33) IEEI- +EI+ "0" I+EI+VHSIB+ Je BIF(@ISNA(C35),0,4C35-C34) PIF (@ISNA(E35),0,4E35-E34) PIF (PISNA(C35), 0, 4G35-C34) (\$E1-5E1+`0`(SE1)VNSTe1)38) PIF (PISNA (K35),0,+K35-K34) (160-560+0) (1600) (160-00) @JF+@ISNALC36)_0,+C36-C351 ØIF I ØI SHA (E 36), 0, 4E36-E35) EIF (EISNA(C36),0,4036-035) @IF (@ICHA(I36) 0, +136-135) @JF (@ISNA(K36) ,0,4K36-K35) @IF(@ISNA(M36),0,4M36 M351 0, FEISPACE34), 0, FE34-E33) ELF (RISNA(K34),0,1K34-K33) (EEM-YEMY"O" (YEMYENSIN) JIB 087464444 087464444 087464444 186464545454 186464545454 1834649484 1834649464 0854644444 081#E44H#1 (F0) \$\$M\$43*E80 (F0) +\$M\$43#[/81 19015134081 (0) (F0) (F0) ACR. APR (F 0) AAR (F 0) (F0) FEB (1.0) RAR (F0) (F 0) (10) 420 ANG CN. 41.0 Q ile **VN**e ANG NNO **NN** ONA **NN** C Z **DHO**

CESDT DISBUGSFMENT RATES (1) [F0] +C43+E43+G43+1+3+K43 *(TDTAL) DISTRIBUTION RALES COR (F0) (+C++/T88)+087 [+C44/T88!#V87 101146454444 (03) 18040454444 (03) 1804044444 (03) 1110 1111 1110 F41) 111 91)H(16 141) ITHN 9NIHOS *PRIUR YEAR *PRIOR YEAR *PRIOR YEAR *PRIOR YEAR FC43+E43+C43 TOLD PTODAY FP10R YCAR (D1) PLODAY ' (TUIAL) 'ESTIMATE 197929 *OTHER 1 •OTHER 1 85UM (06 TUA S'IN .HIMC 1 -DLA 1 -PLA 1 9L1HU29 **BSUNIF6** 9HIMNS8 *NTMC % (HAC I (MTHC) **14** NAC 1 · F Y83A TUTALS (010) NAC 8 (MSC) 148362 10 L. 56380 ŝ 5 6 6 6 7 X 645 645 645 643 5 5. * ÷. 2 <u>2</u> \$

([() | 14H11 14 | 87

(FO) 4\$M\$434R82

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Table I-2. CFSDT Disbursements Cell Formulas (page 5 of 8 pages)

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100110 VEAD	1 53 (F4) +KS341483	E56 (F4) +E10/4M10	U58 (F4) 0 038344
		(14)	U58 1[4] 0 028574
LITTINE Sof foto:		. IF41	W58 (F4) 0 240344
	NON. ESD	(F4)	-
	R53 (F4) 0	156 (F4) +110/\$M10	
	(F4)	J36 (F4) +I36#\$N56	(F4)
OF TURN		K56 (F4) +K10/0M10	(F4)
CUMULATIVE	U53 (F4) 0	(F4)	1F4)
OF TOTAL	V53 (F4) 0 000126	N56 (F4) +M10/8H842	(F4)
CUMULATIVE	W53: (F4) 0 000126		(F4)
-01. 1DTAL	A54 3		
• TUTAL	١.		
HSC 1	-		
1 JUH-	(F4)		
HINC I	(F4)		
1 U U	(F4)	V365 1141 0 003/71 1442 1443 0 003605	εa
OTHER X			
• # OF			
0F 10TAL			164)
OF TOTAL	_		E + 1
"OF 10TAL			(• • • •
UF TOTAL	1.54. (14) 4K548104	E 4 1	154)
OF FOTAL	N04. 1141 100/84845		(F4)
101AL	P34 - 767	Ē	6
		111	B60 JUN
		(F4)	C60 (F4) +C14/9M14
1141 405/885 1141 405344403		(F4)	(F4)
ISAN ACCEPTIC		L57: (F4) 4K57#4N57	(F4)
F4) 4F524AN52		NS7 (F4) +M11/\$N\$42	()
[F4] +G6/9M6	W54: [F4] 0 011809		(F4)
1F4) +GS24\$N52	A55: 4	' MAR	H60 (F4) #UcutaNSU
F4) +16/\$M5	٠.	(F4)	
[[4! +]52#\$N52		E .	
[F4] +K6/\$M6		1F41	
(F4) +K52#\$N52	: EF		141
(F4) 446/8N\$42		2/2010 A (44) 1/2A	5
		-	NOC. 090
	TODI ITAL TGODERNOOD	1000 - 2000 1000 - 2000	R60 (F4) 0 133985
			560 (F4) 0 115625
	(FA)	1540	•
		(F4)	1E41
		F58. (F4) 4E58#4N58	(F 4)
		G58 (F4) +G12/\$M12	
,	D55 JAN	H58 (F4) +658#\$N58	
CUN.	R55 (F4) 0 023823	158 (F4) +[12/4H12	
154) +C//SM/	S55 (F4) 0	(F4)	
(F4) +C5344N53	155 (F4) 0 010998	(F4)	
(4) +E 7/8M7	(F4)		
(F4) +E5349N53	(F4)	NDB. [F4] THIE/ W842	
(F4) +C7/\$M7	W55 (F4) 0 037469		141
[F4] +G5/346N5/3		-	(1-1)
	0.74 J L L L L L L L L L L L L L L L L L L	(F4)	J61 (F41 +161#8N61
THE PERSONNEL FOR THE PERSON P	D14/111/41/ 501 D56 1541 155648N56	(F4)	K51 (F4) 4K15/4H12
11 4 1 4 K // SH /			

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CFSDT Disbursements Cell Formulas (page 6 of 8 pages) Table I-2.

191 192 193 193 193 193 193 193 193 193 193 193	FORMETCHIC LELI	5N61	+ 0 J		+E18/8M18	056	•	0 121022	1 69	1 E 4 1	1F4.5 4KG546N455
194 194 195	1641 1M15/8N842	5×\$*\$	F 64	(† †)	+E64#8N54	V66	(1.4)	0 01:1:08	N69	1 F 4 J	1141 1423/541545
1981 1981	10		664	(F4)	4618/\$M18	W66	(F4)	(F4) 0 8/7739	69d	18	
841	111.		H54	(F4)	1064#\$N64	A67	16		062	HON.	
	1541 0 144151	151	164	(F4)	+[18/\$M18	867	NOP		869	(L 4.)	0 42455
<i>,</i>		112	164	(F4)	+ 164#\$N64	C 67	(F4)	E4) 4C21/5H21	569		
191		417	K 64	(F4)	4K18/\$M18	D67	[F4)	+C67#\$N67	169	(F4)	
191	•	636	1 64	(F4)	+ K 64 # \$ N64	E 67	(F4)		069	(14)	0
	•	811	N64	(F4)	+M18/8N842	F 67	(F4)		069	(F4)	
		788	P64	EI		C67.	(F4)		69M	(† 1)	9
4÷2			964	,0CT		H67	(F4)	4G67#\$N67	A70	19	
5913	AUG		R64	(F4)	(F4) 0 277257	167	(F4)		870	APR	
542	(F4) 4C16/8M16	9H16	S64	(F4)	0 239262	J67	(F4)	+167#\$N67	C 70	(F4)	(F4) +C24/\$H24
D 62	(F4) +C62#\$N62	5N62	T64	ŧ	0 06026	K67	(F4)	+K21/\$H21	D70	(F4)	+C70#\$N70
£ 62	(F4) +E16/9M16	en16	N64		0 097956	L67	(F4)	4K67#8N67	E 70	(F4)	+E24/4M24
F 62	IF4) HE62#\$N62	\$N62	164	1F4)	0 003367	N67	(F4)	4421/\$N\$45	F 70	(F4)	4E 704 \$1470
562	(F4) +C16/8M16	8 M16	. 1 9M	(F4)	0 678104	- 19d	16		G 7 0	(F4)	+C24/\$H24
2914	(F4) 4C62##N62	\$N62	A65	:		067	NUT.		0/H	(14)	+570+4170
162	(F41 +116/#M16	#M16	865	NON,		R67	(F4)	0 421115	170	(F4)	4124/ 8 H24
260	(F4) +162#\$N62	\$N62	C65	(F4)	(F4) +C19/8M19	- 195	(F4)	0 303847	010	(F4)	+170*\$N70
¥ 62	(F4) #K16/4M16	#M16	065	(F4)	+C65#\$N63	167	(F4)	0 076512	K70	(F4)	+K24/4H24
1 62	IF41 +K6245N62	8N62	E 6 3	5	+E19/ #H19	· 190	(F4)	(F4) 0 120618	1 70	(F4)	(F4) +K70#\$N70
	(F4) HM16/SN842	5N\$ 42	F 65	1F 4 J	+E55#\$N65	U67:	{F4)	0 018934	02 N	(F4)	54 1 8 N 8 4 5 4 5 4 5 4 5 4 5 4 5 4 5 4 5 4 5 4
594	11		C65		4619/8M19	. 19M	(F4) 0	0 946492	P70	15	
062	, AUG		H65	(F4)	+665#\$N63	A68	17		010	APR'	
5,2	1F41 0 201707	707	165	(F4)	[F4] +119/4M19	B 6 B :	'FEB		R70	(F4)	(F4) 0 442797
295	IF41 0 174065	065	J65		+165#\$N65	C68	(F4)	4C22/4H22	570	(F4)	0 317755
	(F4) (043839	839	K 65		4K19/8M19	0.68	(F4)		170	(F4)	0 01432
	•	254	1.65		+K65#\$N65	E 68	-		U70	(F4)	
	1141 0 002445	446	N65	-	4115/8N\$15	F 68	(F4)		U70	(F4)	
	(F4) 0 493328	328	59d	•		668	(F+)		n70	(F4)	0 \$87406
	15					H68	(H 4)		110	20	
БүЗ	·130,				(F4) 0.303949	168	E.		871	YAM'	
		\$H17	292		0 268489	J68	(F4)		C71	ŝ	(F11 4C25/\$H25
		501	165		0 069103	K68.	(F4)		071	(F4)	+C71#\$N71
		5 H1 2	597		0 097668	1.68 L 68	(F 1)	+ X 60 # \$ M 68	E 71	÷:	1E25/4M25
		E9N\$			0 012055	199N	(F4)	+H22/\$1845			+E 71 # 5//71
		5H17		Ē	1971C/ N // 1	89.1	17		2.9		102141021
F 91	Finalcult (*)		Bee	DEC			1 1 1	005667 0	121		T/NG#T/94
		5714 5714			1C20/\$H20			505535 D	141		171464714
					+CS64BN66	891			K 71	1541	5611 156 11
					1E20/6M20	1941	1		171	(†)	
		2+8N\$			1E 664\$N66	0.5B	• • • •		N71	(F4)	1425/1411
6.9 d	2		C 46	(F4)	+G20/\$M20	M68	(F4)		P 71	20	
E.d	-135.		1166	Ē	[[4] + C66#\$N66	A59	18		071	YAN'	
658	(F4) 0 276/57	151		F4)	(F4) +120/\$H20	898	AAN'		R 7 1	(14)	0 444661
Eyis	(F4) 0 23033	66			ł 166 4 s n66	C 69	(F4)	+C23/+H23	571	(F 4)	CO31,1E O
691	IE41 0 050151	151			+K20/\$H20	690	(F4)		171	(F4)	0 076771
	622760 0 111	511	-		+K6C#\$N66	E 4 9	1F4)	+E23/ +H23	170	(++)	51.1 IEI 0
E 3	(F4) 0 903367	367		E F I	(F4) +M20/8N\$42	F 59	(F4)	+E+:S#4N69	111	(F4)	0 0181.78
	1141 0 67/HB	69		5		699	(+ 3)		1.2 M	(11)	FCEI 0
4-14	6			.DEC		н69	(F4)		219	5	
	601			141 141	(F4) 0 355807	691	(F3)		E 72	mn ^r .	
	(F4) HC18/4M18	81H8		1141	0 308424	6.10	(F4)		£12	154)	1F43 +62~/*M26
1.61	(F4) + <u>(</u> ,495N/4	\$11.54	165 1	· · · ·	[{ 4 } 0 6 7] 3] 5	K 59	(F4)	62W\$/823	D 72	Ð	C(4) 4C/5489/5

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CFSDT Disbursements Cell Formulas (page 7 of 8 pages) Table I-2.

THEAT PROCESSION

		[77 (F4) 4K77#\$H77	EPO (F4) +E34/\$M34
4	E E	N77 (F4) 4H31/5N542	
14 1			(F4)
		UUN' 110	(+ +)
			(F4)
:		÷.	(F4)
(† 1	F		(F4)
	E 73 (14) +ECV/6A29 E 75 (E 4) (15) E 4002E	(F4) 0	Ē
			(F4)
		(F4)	E A
-		(F4)	(F4)
	545 1547 495876 4545 475 455		(F4) 0
CECI66 0 (+4) 2/8		(F4)	
		(F4)	
			NAN'
Ē		(F4)	(F4)
•	F		(F4)
E.3 (F4) 4E27/4M27	U/3 (F4) 0 190495		Ē
			(F4)
	TECKAA DITATI CIM		(14)
			(• •
1304/1214 (**) 5/1 621446217 (**) 6/1			181. (F4) +135/4M35
	(F4)	1/6 (F4) 0 081689 1170 /54) A 111500	
143	()		
22	(F4)	VIE (F4) 0 021191 1478- (E4) 1 000707	
R/3 (F4) 0 447174	I76 (F4) +130/\$M30		
	(F4)	C79 (F4) +C33/\$M33	581 (F4) 0 338453
(† †)	(F4)	079: (F4) +C79+8H79	TB1 (F4) 0 082819
		(F4)	(F4) 0
		E	(F4) 0
W/3 (14) (1495654		E E	
		EEW\$/EEI\$ (\$4) 6/1	SEASY SCALE AND SEASY SE
	1.1		
	(F4)		
(F+)	(F4)		
(F4)	W76 [F4] 1 000386		14 3
(F4)			
174 IF43 4123/4M29	VDN' 77A	R79 (F4) 0 425364	(F4)
11	(F.4)	S79 (F4) (33(857	(1.1)
(F4)	(F4)	T79 (F4) 0 082918	KR2 (F4) 4K34/5H36
	(F4)	(F 4)	L 82 (f 4) + K 82+ 5 N 82
	(F4)	U79 (F4) 0 0:0217	185 (F4) HH36/18N443
	11	(F4)	
	1		
-	;		
114/0 0 14/1 0	K// (14) +F31/\$H01	PB0 (F4) +C80+\$N80	182 (F4) 3 007848

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Table I-2. CFSDT Disbursements Cell Formulas (page 8 of 8 pages)

• •	58N	2	2+SNS/SEN+
(14) 0 01:44 IFA) 0 444629	20d	:	
•	085		
AUM.	584 1		÷25
(F4) +C27/\$M37	583 195		866
IF4) +C83##N83	180	E F	116680 0
	V85		610
÷	M85	2	8
	986	ŝ	
(F4) +137/5M37	989 187	PUC.	45 40 / 4M40
(F4) 4[P346NB3	D86		
	E86 :		+E40/4M40
; ;	F86		+E86#\$N86
	. 980		+G40/\$H40
' MAY	98H	-	+C86#\$N86
26+2+ 0	186	Ē	+140/9440
+9866 0 11			1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
•••	80 Y		+K4U/944U
	98N		+H40/8N845
• a	986		
	- 980	AUG	
JUN	886		42525
4) +C38/	586°	Ŧ	
÷	T86		06690
+	980		IEEEI O
(F4) +E04#\$N84	981		r 1 1
	A87		
BEMS/BEI+ (*	1981	SEP.	
154} +184\$\$N84	C87		+C41/\$N41
•	D87		+C87#\$N87
+ K 8 4 #	E87		+E 41/\$H41
{F4} +M38/5N542	F87	-	+E87#\$N87
	683		1041/8441
	(BH		18444/854
; ;	181		187858787
	K87	-	+K41/\$M41
	L87		+K87#\$NB7
	181	ç	4 H 4 T / 8 N 8 4 5
4105	697	3 6	
*E	087	SEP	
ร 1	101		
(F4) +C39/\$M39	181	Ð	106680 0
	U87	Ŧ	19991
	187	(14)	
F4) +639/\$M39	18M	÷	
H\$/6EIF 11			
F4) +185#4NE5			

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ANNEX I TO APPENDIX I

INPUT DATA

I-I-1. PURPOSE. The purpose of this annex is to document the main program and runstreams used to capture the TOA billing data from the TOA billing tapes for input into the Monthly Billing Estimates Model. Detailed program coding of the program used to capture TOA billing data appears in Annex II to Appendix I.

I-I-2. MAIN PROGRAM

a. Overview

- (1) Name of Program. 99BILLING.PROCESS
- (2) Type of Program. MAIN PROGRAM

(3) Purpose. The program aggregates monthly billing costs (in dollars) by month of service rendered. The program audits this cost matrix by accumulating the total number of records that correspond to the cost sums by billing and service month. Each TOA was processed separately over the 18-month billing period from October 1983 to March 1985.

- b. Calls, Input, and Output Files
 - (1) Calls. NTRAN\$, LSTAT, PARAM
 - (2) Input Files. Unclassified * 99INPUT10 Magnetic tape
 - (3) Output Files. Printer
 - (4) Temporary Files. UNITS 5, 6, 10

I-I-3. PROGRAM LOGIC. The 99BILLING.PROCESS program consists of a main routine plus two internal subroutines. The internal subroutine PARAM stores data from the input file 99INPUT10. for use by the main routine. The other internal subroutine, LSTAT, checks the status of the external subroutine, NTRAN\$, after one block of data (30 records) has been read from the billing tape.

a. PARAM stores data from 99INPUT10. for later use by the main routine. The first record of 99INPUT10. consists of a list of TACs that will be loaded into the array ACCEPT, sorted by TOA. Those TACs that are accepted are subsequently used in the main routine to test the TAC of the current record before processing. TACs that match those in ACCEPT or that match the form: 'AP**' or 'AH**', with * indicating any character, are accepted.

b. The second record of 99INPUT10. consists of the list of 18 billing dates to be used in the main routine to match against the billing files

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used for the study. The third data segment of 99INPUT10. consists of the year and month of the 42 service dates considered in the study. Any date earlier than 81/10 is entered as "(m)".

c. The number of files to be read from a given billing tape is loaded into the variable NFILES from INPUT UNIT 5; also, the variable NOLAB is set to 1 if the billing tape has no labels, in which case the appropriate billing dates for that tape follow in the runstream and are read from UNIT 5. If NOLAB is set to 0, the billing dates are read from the header before each billing file. In order to address a format error found on some billing tapes, the program converts the three month characters to the correct date.

d. Blocks of 30 records are then read from the billing tape and decoded from EBCDIC to ASCII with a conversion of the character variable AMOUNT to the signed real variable FAMT.

e. The processing of each record entails the following:

- (1) Test the TAC of the record and accept if appropriate.
- (2) Build the "COST" and "AUDIT" matrices.

(3) Sum all costs accepted into the variable SUM.

(4) Count all accepted records into the variable ACPTNO.

(5) Total the number of all accepted records, by billing date, into the variable TOTAL.

I-I-4. INPUT FILE

a. General

- (1) File Name. 99INPUT10.
- (2) Type. Formatted SDF ASCII disk file.

(3) Description. The file is used to input the following different types of data used by 99BILLING.PROCESS:

- (a) Accept TACs.
- (b) Billing dates.
- (c) Service dates.
- (4) Edit. Data is edited into the file by the analyst.
- (5) Usage. File used by 99BILLING.PROCESS.

I-I-2

b. File Description

(1) Accepted TACs

Character	TACs to be loaded into the array ACCEPT
Character	If any character in the appropriate field for the agency is being pro- cessed, then do not store the TAC in ACCEPT array
Character	18 Billing dates that range from Oct 83 to Mar 85 (Oct 85 to Mar 85)
	Character

(3) Service Dates

SDATA Col. 1-4	Character	42 Service dates	that range from
		Oct 81 to Mar 85	(8110 to 8503)

I-I-5. RUNSTREAMS FOR 99BILLING.PROCESS. The main program 99BILLING.PROCESS is set to read up to three standard transportation billing tapes consecutively in one execution. However, the current runstreams only read one billing tape per execution. Therefore, the variable NREELS is set to 1 to disable the loop to handle a multireeled execution. In order to execute this loop, first assign extra reels to the run using UNITS 7, 8, and 9, then change the 1 to a 3 on the line just below the @XQT statement. Finally, add two more lines to the runstream listing the number of data files per reel followed by a zero for labeled reels or a one for unlabeled reels. The parameter file 99INPUT10. may need to be edited to update the service and billing dates. A row of 9s marks the end of each record in 99INPUT10.

ANNEX II TO APPENDIX I

F

COMPUTER PROGRAM TO EXTRACT TOA BILLING DATA

Table I-II-1. Computer Program to Extract TOA Billing Data (page 1 of 4 pages)

LNCLASSIFIED*LEDILLINE(1), PROCESS(5) 1 C PROGRAM TO REAU THE STANDARE TRINSFORTATION BILLING TAPES 2 C RECEIVED FROM USAMSSA FOR MAC,MIME & MSC SERVICES 3 C WRITTEN BY ROSE A. BROWN AND KIFK REED, FSL AUG 15, 1985 CCCCC 5 CESDT STUDY ANALYSIS 6 7 DIPENSION • DATAIN(900), HDR(30) CHAFACTER • ACCEPT(170)+4, AGENCY44, • ALPHA3(11)+1, AMOUNT (30)+8, • CUBE(30)+4, ERROR(10)+8, • RATE(30)+5, SDATA(43)+4, • TCN(30)+17, WI(30)+5 EFAI 8 ALPHA2(11)#1, BDATE#5, POE(30)#3, TAC(30)#4, ALPFA1(11)*1, B[ATA(18)*5, PCD(30)*3, S[ATE(30)*6, 10 121314 FEAL FEAL IN TEGER ACPTNO, COUNT, FANT(3C). StH B. IUNIT. NREELS, \$ С LCAD ALL PARAMETER ARRAYS C CALL PARAM 0000 HUTLI-REEL LOOP IDISREGARD IF CNLY PROCESSING ONE REEL: NREELS=11 DO 2300 LOOP=1,NREELS С FCRMAT (12,2X,11) 15.0 C C C REWIND REEL AND WRITE HEADINGS CALL NTRAN; (IUNIT,10+22) HRITE (6,200) AGENCY FCRMAT (11,140, CFSDT - STANEARD TRANSPORTATION BILLING PROGRAM FCR 7,44,7/1 206 С M/IN PPOCESSING LOOP +++++++ ç LC 2200 COUNT=1.NFILES C C C READ HEADER FOR BILLING DATE (NOLAB.E0.1) THEN READ (5.300) BDATE Format (A5) IF 306 ELSE IF (COUNT.EQ.1) CALL NTRANS (IUNIT,2,30,HDR,L,22) CALL NTRANS (IUNIT,2,30,HCR,L,22) DECODE (21,400,HOR) BDATE FORMAT (16X,45) ENDIF 406 (BDATE . E Q. 'UNE R4') BDAIE - 'JUN84' (BUATE . E Q. 'ULY84') BDATE - JUL84' (BUATE . E Q. 'E PT84') BDATE - SE I84' IF IF IF С WRITE (6,500) BRATE,CCUNT FORMAT (7," BILLING DATE = ',A5," FOR DATA FILE #',12,/) 566 С С THINSLATE BILLING DATE INTO INTEGER SUBSCRIPT DO 600 N=1,18 IF (BDATE .EQ. BUATAIN) B=N CONTINUE 6 L L 00000000 PRINT HEADING FOR PECURDS (DELETE IF PROCESSING WHOLE REEL) NEJTE16,650) FCEMATI TAC * T7,*TRANS CONTROL #* 1126, *SDATE*,T36, 'FOE*, 144,*POD*,TSU,*VE10H1*,158, *CLBE*,T66,*RATE*, 175,*AMOUNI*,T82,*CRKR*,23 65 L . 8C 81 PUSITION TAPE PAST HEADER EOF MARK Ľ

I-11-2

Table I-II-1. Computer Program to Extract TOA Billing Data (page 2 of 4 pages) IF (NOLAB .NE .1) CALL NIRANS (IUNI1,8,1,22) C C C LICP TO REAU AND PROCESS EACH BLOCK OF DATA ************ CALL NTRANS (IUNIT,2,900,04)AIN,1,22) IF (L.LT.0) THEN 70L С CALL LSTAT (L.IUNIT) GO TO 2100 ELSE IN=IN+1 00000 PRINT ALL BLOCKS OF DATA IDELETE IF PROCESSING WHOLE REEL) WRITE(6,750) ALL, DATAIN FORMAT(1X,110,7,1X, 3CA4) 75 C č DECODE (3600,800,DATAIN,LCHAR (ERR=1900) (TAC(J),TCN(J), SDATE(J),POE(J),POD(J),WT(J),CUBE(J),RATE(J),AMOUNT(J), ERROR(J),J=1,30) FORMAT (30(A4,A17,3),A6,12X,2/3,3X,A5,A4,A5,A8,A5,42X)) 308 D0 1000 J=1,30 IF (14C(J)(1:1).EC.* *) THEN EC.5 ELSE С 900 ALL=ALL+1 ENDIF c¹⁰⁰⁰ CONTINUE CONVERT RIGHTMOST CHARACTER OF AMOUNT (IBM SIGN BIT POSITION) TO NUMERIC CCC D0 1400 M=1,30 SIGN=0 D0 1100 N=1,11 IF (AMOUNT(M)(8:8).EQ.ALPFA1(N)) THEN SIGN=0 AMOUNT(M)(8:8)=ALPHA3(N) ENDIF IF (AMOUNT(M)(8:8).EQ.ALPFA2(N)) THEN ENDIF IF (AMOUNT(H)(8:8).EQ.ALPFA2(N)) THEN SIGN=1 AMOUNT(M)(8:8)=ALPHA3(N) ENDIF CONTINUE IF (AMOUNT(M)(8:8).LT.*C*.OF.AMOUNT(M)(8:8).GT.*9*) THEN WRITE (6,1200) AMOUNT(M), TAC(M),TCN(M) FORMAT (* --WARNING AMOUNT = *,44,* RIGHTMOST CHARACTER SET = 0 FOR TAC = *,44,* AND TRANS CONTROL # = *,417) AMOUNT(M)(8:8)= 40* 1106 1200 ENDIF DECOVE (8,1200,AM(UNT(MI) F/MI(M) FORMAT (F8.2) IF (SIGN.EG.1) FANT(M)=-FAMT(M) CONTINUE 1306 1400 C FRINT ALL RECORDS (DELETE IF PROCESSING WHOLE REEL) CCC WRITE(6,145())(TAC(J), TCN(J), SDATE(J), POE(J), POD(J), WT(J), CUBE(J), RATE(J), FAMT(J), ERROR(J), J=1, 3,5 FORMAT(3)(1), A4,22, A1,3,22, A6, 2 (2,4,A3,32), 22, A5,22, A4,22, A5,23, F8,22, 22, A5, 7) 2 21450 Ċ LCCP TO PROCESS ONE RECORD AT A TIPE ********************** c ELSE DO 1500 N=1.INDEX ______IF (TAC(J).EQ.ACCEP1(N)) GC TO 1600 1500 ENDIF GO TO 1PDD ACPTNO=ACPTNO+1 16[L C C PRINT ALL ACCEPTED RECORDS IDELETE IF PROCESSING WHOLL REELD Ç WRITE(6,1650)TAC(J),T(N(J),CDATE(L),POE(J),POD(J), WT(J),CUBE(J),RATE(J),FAHT(J),ERROR(J) FORMAT(1X,A4,2X,A17,2X,A6, 2(2X,A1,3X),2X,A5,2X,A4, ι 165ι

834567890123456789011 101101

108

127

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32 33 34

135 136 137

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158 159

I-II-3

Table I-II-1. Computer Program to Extract TOA Billing Data (page 3 of 4 pages)

164	ن • د	2x, 45, 2x, FR, 2, 2x, 451
165 166	L	D0 170n I=1.42
167 168		D0 17C0 I=1.42 IF 1SDATE(J)(1:4).E0.5DAT#(I)) S=1 IF (SDATE(J)(1:4).LT.'B11(*) S=43 CONTINUE
169	17 ₆₀	
170 171		COST (B, S)=COST (B, S)+FAH 1(J) AUDIT (B, S) = AUDIT (E, S)+1 TOTAL (B)=TOTAL (B) + 1 SUM=SUM+FAH 1(J)
133		TOTAL (B)=TOTAL (B) + I SUM=SUM+FAMTAL)
174	1866	CONTINUE
175 176	с	ENDIF
177 178	C C	DELETE NEXT LINE IF PROCESSING WHOLE REEL IF(IN.6E.25) GO 'O 999
128	č	
180	С	GO TO 70U ENC OF FILE: LAST CATA BLOCK FOR THIS BILLING MONTH
182 183	C C	***************************************
184	Ç	DECODING ERROR NESSAGE
185 186	C 1906	WRITE (6.2000) IN DATAIN
187 188	2606	WRITE (6,2003) IN,DATAIN Format (* Epror in decode of data block #: *,16,7,1%,30A4) G0 TO 900
169	ç	RETURN TO POINT OF ERROR AND CONTINUE
190 191	C 21čů	IF (NOLAB.E0.1) GO TO 2200
192 193	С	POSITION TAPE PAST TRAILER EOF MARK
194	Ĉ	
195 196	С	CALL NTRANS (IUNIT,8+1,22)
197 198	C	DELETE NEXT LINE IF PROCESSING WHOLE REEL CALL NTRAN\${IUNIT,8,1,22}
199 200	C 1704	• •
201	220L C	CONTINUE EAD MAIN PROCESSING LOOP
202 211 3	C C	***************
204	Č	DISREGARD NEXT TWO LINES IF ONLY PROCESSING ONE REEL Innit=Iunit+1
206		CONTINUE
2117 2118	C	ENC ⁻ MULTI-REEL LOOP ***********
209	Ċ	CALL OUTPUT
211	C	
212 213	2401	WRITE (6,2400) Format (* === end of job ====*)
213 214 215	c	STCF
216	ç	ENC MAIN ROUTINE ************************************
217 219 219	Č	· · · · · · · · · · · · · · · · · · ·
219	C L L L L L L L L L L L L L L L L L L L	SLEROUTINES
222	C	SHEROUTINE PARAM
223	Ľ	CHAFACTER
224 225	4	> FMT(3)#10, KEEP#1,
226 227	С	IUNIT=7
228		REAC (5,100) AGENCY,NREELS Format (A4,11)
229 230 231	C 10L	
231 232		IF (AGENCY.EQ. MAC) N=1 IF (AGENCY.EQ. MSC) N=2
233	с	IF TAGENCY.EQ. "HTMC") N=3
234	-	IHCEX=1
236 237	206	ŘĚŘĚ ÎĴO,FMT(N),END=300) OK,MFEF IF ION.EG. 999991 60 TO 300 IF IKEEP.EQ. 9 97 THEN
238		ÎF IKÊÊPÎÇQ. ' ') THEN Acceptiindex)=ok
24 U		INDEX=INDEX+1
241 242		ENCIF 60 10 200
243 244	C 304	1=1
245	400	REAC (10,500,END=600) BDATA(I)

I-II-4

Table I-II-1. Computer Program to Extract TOA Billing Data (page 4 of 4 pages)

5GL FORMAT (AS) IF (BDATA (I).EQ.+99999+) GU TO /00 1=1+1 60 10 400 С 6GL I=1 SDATA(43)=" (M)" 7LL REAT (10,800+END=900) SDATA(I) 8CL FORPAT (A4) C C C SUEROUTINE LSTAT (L, IUNIT) С CHARACTER DATA LHES/ TRANS NOT COMPLETE ', * ENC OF FILE ', * CEVICE ERRUR ', TRANS ABORTEC '/ С C C C SUEROUTINE OUTPUT С UR 11E (6,100) IN 10L FORMAT (* TOTAL & BLOCKS READ = *,15) UR 11E (6,200) ALL 20G FORMAT (* TOTAL & RECORDS READ = *,115) UR 11E (6,300) ACPINO 3CC FORMAT (* TOTAL & OF RECORDS ACCEPIEG = *,114) 3CC FORMAT (* TOTAL # OF REC CRDS ACCEP TED = *,114)
4CL FORMAT (* TOTAL # OF REC CRDS ACCEP TED PER BILLING DATE:*)
4CL FORMAT (* TOTAL # OF REC CRDS ACCEP TED PER BILLING DATE:*)
4CL FORMAT (18 (2x, 45))
5CL FORMAT (18 (2x, 45))
4CL FORMAT (18 (1x, 16))
5CL FORMAT (18 (1x, 16))
6CC FORMAT (18 (1x, 16))
70L F(RMAT (1*,///, TSO,*COST MATRIX (IN DOLLAR AMGUNTS)*,//)
6CC FORMAT (* 1*,///, TSO,*COST MATRIX (IN DOLLAR AMGUNTS)*,//)
6CC FORMAT (* 1*,///, TSO,*COST MATRIX (IN DOLLAR AMGUNTS)*,//)
8CC FORMAT (* 1*,///, TSO,*COST MATRIX (IN DOLLAR AMGUNTS)*,//)
8CC FORMAT (* 1*,//)
8CC FORMAT ABTLL SERV. ... 1,00 i) 0 1700 J=1,3 AFITE (6,400) fCRMAT (*1*,///*,TS0,*AUDIT MATRIX (IN NUMBER OF RECORDS)*,//) AFITE (6,800) AFITE (6,900) (BDATA(I),I=N,N+S) LC 1600 II=1,43 WRITE (6,1500) SDATA(I),(ALDIT(K,II),K=N,N+S) fORMAT (IX,A4,6(IX,II4)) (CNTINUE N=N+6 150L 160U NCNTIN NCN+6 17CL CONTINUE RFTLRN ENU

∂BK2,E

I-II-5

ja.

APPENDIX J

US ARMY MATERIEL COMMAND (AMC) LOGISTIC CONTROL ACTIVITY (LCA)

J-1. INTRODUCTION. The purpose of this appendix is to discuss the mission, functions, and organization of the Logistic Control Activity with respect to the long-term alternative discussed in Chapter 5 which would account for transportation costs on a transaction-by-transaction basis. LCA is considered the most promising organization for maintaining the data base necessary to implement the transaction-by-transaction accounting system because of the current data collection capabilities of LCA. Acronyms displayed in the figures and tables to this appendix but not defined in the narrative are defined in the Logistic Control Activity Regulation (LCAR) 700-2.

J-2. MISSION. The mission of LCA is to serve DA as the sole source in providing visibility of the total logistics pipeline, including supply, transportation, and retrograde of materiel in support of US Army forces worldwide.

a. LCA designs and provides recurring, exception, and prototype logistics performance reports and evaluations to all levels of Army management. It also provides independent management analysis support to HQDA, identifying actual or potential pipeline performance problems and submitting appropriate recommendations.

b. LCA performs supply requisition status reconciliation between the Standard Army Intermediate Level Supply System (SAILS), the Army Logistics Intelligence File (LIF), and the wholesale supply managers. In addition it can provide individual supply and movement status in a real-time query/response mode.

d. LCA has a mission to act as the DA Shipper Service Control Office. This includes the following tasks:

(1) Serve as the Army Airlift Clearance Authority.

(2) Serve as the Army focal point for processing mass cancellation requests.

(3) Provide for expediting, frustrating, or diverting Army-sponsored shipments when requested by a DA-approved source.

(4) Provide documentation for the reconstitution of lost, damaged, or destroyed Army sponsored shipments.

 $\boldsymbol{e}.$ LCA develops and staffs procedures for DA and AMC cargo tonnage forecasts.

f. LCA also develops, maintains, and executes plans for support of DA-directed mobilization, emergency, and worldwide contingency operations management, to include AMC crisis plans.

J-3. ORGANIZATION. The Logistic Control Activity is organized along functional lines of responsibility. Figure J-1 illustrates the organizational structure. LCA is commanded by a senior Army logistician, and the command group includes a civilian Deputy Director.

a. The Logistics Readiness Division monitors movement of materiel and provides recurring reports to all levels of the Army as to the efficiency of the logistic system. This division also develops forecasts of overseas surface and airlift requirements, validates and clears air-eligible shipments into the military airlift system, validates special assignment airlift missions, and assists in maintaining the LIF. In addition, the Logistics Readiness Division conducts supply reconciliations with Army customers worldwide.

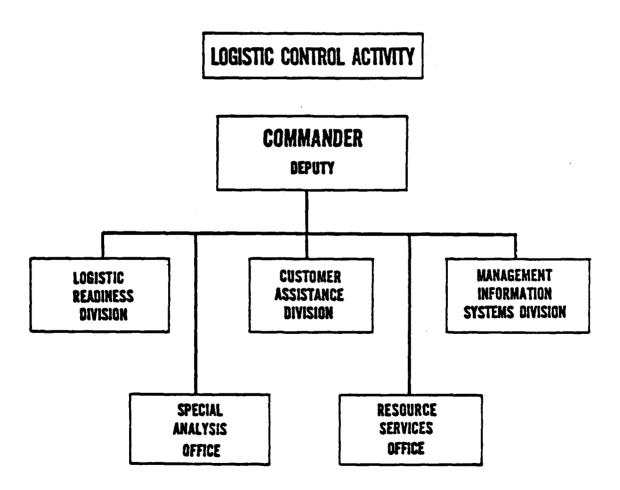


Figure J-1. Structural Organization of the LCA

i

b. The Customer Assistance Division functions as the point of contact for customers seeking information from the LCA. This division also has the responsibility of initiating frustration actions that result from cancellation requests on materiel moving in the Defense Transportation System (DTS), initiating mass cancellation actions upon request and monitoring supply actions relating to contingency support actions.

c. The Management Information Systems Division maintains the data base and develops, tests, and operates the various programs used by LCA.

d. The Special Analysis Office is comprised of operations research/systems analysts who conduct special logistic analyses and make recommendations to improve operations, increase efficiency, and optimize performance of Army logistic systems.

e. The Resource Services Office administers the budget and various special management programs in support of the functional elements and is responsible for internal supply and administration.

J-4. FUNCTIONS AND OPERATIONS. The primary mission of LCA is to analyze supply and transportation actions involving Army-sponsored requisitions placed on the wholesale supply system and reparables being returned to the wholesale system. This analysis is conducted within the operational framework and under the standards established by the Military Standard Logistics Systems. LCA operates 24 hours a day to accumulate data, post it to the data base, and provide access for customers. Close coordination is required with ODCSLOG, AMC commodity commands, DLA, General Services Administration (GSA), MTMC, MAC, other DOD agencies, commercial suppliers and carriers, and supply and transportation managers throughout the world.

a. Logistics Intelligence File (LIF). The LIF contains supply status, shipment status, and other information on requisitions. As Military Standard Requistion and Issue Procedures (MILSTRIP) documents flow through the Defense Automatic Addressing System (DAAS), image copies are routed to the LCA for establishment and or updating of LIF records. In addition, transportation receipt and lift data are transmitted daily to the LCA from Eastern and Western area MTMC headquarters, and MAC. This automated interface of supply and transportation data is used to update the LIF.

(1) The LIF is the only file that contains correlated supply and transportation data elements. Each record on the file consists of a basic portion that is an image of the transaction used to build the record plus additional management data extracted from ancillary files, i.e., the Activity Identification File and the Army Master Data File. LCA-computed coding and an additional portion of each record reflect key data elements reported on supply/transportation events that occur while the requirement is in the logistics pipeline. There are up to 15 of these additional portions (i.e., segments) that can be stored as partial supply or transportation actions taken against the shipment.

(2) The LIF Record Structure by data element is displayed in Tables J-2 and J-3. These figures are from LCA Regulation 700-2. The record consists of a "basic portion," data elements a(1) through (39) shown in Table J-1, and a variable number of "segments" (data elements b(1) through (28) and c(1) through (14) shown in Table J-2). The segments are one of two different lengths, depending upon the geographic location of the ultimate receiver, CONUS or overseas. Because fewer events are reported against a CONUS record than against an overseas record, the CONUS segment is the shorter of the two. Within this context, the segments themselves are fixed in length and variable in number up to a maximum of 15. The number of segments corresponds to the number of supply/transportation actions reported. Thus, if a requisition for a quantity of 25 were submitted and the supply action occurred in two increments, one for 10 and one for 15, there would be a basic portion containing an image of the requisition data elements (Table J-1(a) (1) through (29)). Then there would be one segment for the quantity of 10 and another segment for the quantity of 15. If the record were CONUS, each segment would consist of data elements from (1) through (28). If the record were overseas, each segment would consist of the same common data elements from (1) through (14). In this example there would be one LIF record in three parts (basic and two segments), each of fixed length. If the supply action had been in three increments, one for 8, one for 7 and one for 10, then there would be one LIF record in four parts (basic and three segments).

(3) When partial supply actions are first reported, they establish segments and, normally, subsequent events are reported against those same partials through receipt takeup by the receiver. The LIF can still monitor and record actions when this "normal" chain of events is disrupted. If, in the example of 25 items being supplied in two increments of 10 and 15 each, there had been notification that one of the increments had been reduced from 10 to 7, then a third segment would automatically be generated to cover the remaining 3. An example of this would be a Materiel Release Order for 10 being followed by a Materiel Release Confirmation for 7. A "dummy" segment would be built for the three and would wait for subsequent documentation.

(4) Shipment and consolidation actions act on the segments in a similar manner. To continue the example of the record for 25 items with three seqments for 7, 3, and 15, if shipment status for 7 or 3 or 15 were received, it would post against the appropriate matching segment. The same is true for consolidation notification whether it posts before or after the shipment. If, however, the shipment status were for 10 (representing shipment of the 7 that were confirmed released plus the 3 that had initially been denied), then the shipment would post against the segment for 7 and the segment for 3. Again, consolidation notification would do the same. To complete the example of this record, if shipment status were received for 15, then it would post to the segment for 15. Then, if the subsequent consolidation represented a split of the shipment by the consolidation and containerization point (CCP), 10 going into one container with one TCN and 5 into another, the two transactions reporting this would cause the segment for 15 to split into two, one for 10 and one for 5. This is true regardless of whether the shipment were reported before or after the consolidation.

Table J-1.	LIF	Data	Elements	(basic record))
------------	-----	------	----------	----------------	---

(a)	1.	DIC from transaction that built record
	2. 3.	RIC from transaction that built record Media and Status Code from transaction that built record
	4 .	
	5.	Unit of Issue from transaction that built record
	6.	Quantity from transaction that built record
	7.	Requisition Number from transaction that built record
	8.	Demand Code from transaction that built record
	9.	Supplementary Address from transaction that built record
	10.	Signal Code from transaction that built record
	11.	Fund Code from transaction that built record
	12.	Distribution Code from transaction that built record
	13.	Weapons/Equipment Systems Designator Code or Type Requirement Code from transaction that built record
	14.	Project Code from transaction that built record
	15.	Priority Designator Code from transaction that built record
	16.	RDD from transaction that built record
	17.	Advice Code from transaction that built record
	18.	First Position of Supply Category of Materiel Code - class of supply (SMC) for the NSN that built record
	19.	Air Eligibility Code (AEC) for the NSN that built record
	20.	First three positions of MCSC Materiel Category Structure Code - MATCAT (MCSC) for the NSN that built record
	21.	Reportable Item Control Code (RICC) for NSN that built record
	22.	Unit Price
	23.	Geographic Area Code of DODAAC that built record
	24.	Overseas Corps Code or CONUS Command Code of DODAAC that built record
	25.	Overseas Corps Code (2 pos) or CONUS Installation Code of DODAAC that built record
	26.	DSS Indicator
	27.	ALOC Code
	28.	Date record established on LIF
	29.	Date of last update
	30.	First backorder date
	31.	First cancallation request date
	32.	Recoverability Code
	33.	Unit of Issue/NSN Change Indicator
	34.	Automatic Inquiry, Requestor Code
	35.	Date record completed (retired)
	36.	Effective date of area change of DODAAC that built record
	37.	New Geographic Area Code of DODAAC that built record
	38.	New Overseas Corps Code/New CONUS Installation Code of DODAAC that built record
	30	Reconciliation Indicator

Table J-2. LIF Data Elements (segment)

		Segment (CONUS and overseas)
(Ь)	 13. 14. 15. 16. 17. 18. 19. 20. 21. 22. 23. 24. 25. 	Unit of Issue Class of Supply (SCMC) Air Eligibility Code (AEC) Cancellation Request Indicator Backorder Indicator Confirmed Cancellation Indicator Reject Indicator Frustration Indicator Status Code Supply Status transaction date Estimated ship date Last Known Source (current) (LKS) Last Known Source (prior) (ORI) Materiel Release Order Date Shipping Depot RIC Denial Date Depot Shipment Date Mode of Shipment Shipment TCN or GBL POD/CRP Receipt Date SSAR (DSU) Receipt Date Master Inventory Record Posting (MIRP) Date
		Segment Continuation, Overseas LIF
(c)	1. 2. 3. 4. 5. 6. 7. 8. 9. 10. 11. 12. 13. 14.	PPP Ship Date Consolidation/Containerization Point (CCP) Receipt Date CCP Ship Date ALOC Code Intermediate TCN Consolidated TCN POE POE Receipt Date POE Receipt Date POE Lift Date Voyage or Flight Number POD

(5) The LIF record thus has one basic portion with appropriate segments providing visibililty of supply/transportation actions taken in varying combinations. These segments are fixed in length and allow space for the full sets of data elements. The data elements on the record reflect key events and event dates and codes from the reporting transactions. When transactions are matched to the file, only these key data elements are posted. Each segment tracks a partial supply action from inception to completion as a separate entity. When there is a complete supply action (all 25 in one increment), then there is only one segment.

Management Information System. The Management Information System at b. LCA is central to all other operations. The LCA currently operates 2 computer systems. LCA maintains an IBM 4341 with 12 megabytes of main storage and an IBM 370/158 with 7 megabytes of main storage. Each system shares 13 IBM 3380 high-density disk units and 16 magnetic tape drives. Presently, 12 of these tape drives are being upgraded to 6250 BPI for faster processing and greater storage capacity. Additionally, each system has one dedicated high-speed printer and the 370/158 has a card punch assigned. The LCA is currently processing at 85 percent CPU utilization, which is recognized as saturation within the data processing industry. In addition, the LCA will exceed its present disk storage capacity during the second quarter of FY 86. Planned upgrades in LCA data processing capabilities are required to maintain pace with current requirements and accomplish its new missions. such as the development and extension of Total Package/Unit Materiel Fielding and the Central Demand Data Base. Additionally, such key programs as the extension of the Bottoms-up Reconciliation Program worldwide; the development of a Centralized Materiel Obligation Validation process; the expansion of management reports for the Force Modernization Program; providing analysis of turn-ins for reparable items; and improvements of Materiel Returns Program will be greatly delayed or completely deleted if the LCA does not upgrade its present automatic data processing equipment (ADPE). Another visible area impacted is the improvement of Shipper Service Control, which coordinates the movement of Army-sponsored cargo, provides supply and shipment status, and reconstitutes shipments lost or destroyed in transit. This combination of ADPE maintains the LIF and Materiel Returns Data Base (MRDB) which consist of approximately 14,000,000 online master records, of which 5,000,000 are considered active. Additionally, there are 9,000,000 transportation type records of which 2,000,000 are maintained online. Transaction input to the LCA approximates 12,000,000 documents each month. The 370/158 provides direct support as a communications terminal receiving all MILSTRIP/MILSTAMP documents direct from the AUTODIN switch. LCA is the Army's largest AUTODIN user and continues to lead in the interface of ADP and telecommunications technology. This equipment supports all in-house program development; over 100 recurring production reporting systems; 600 remote terminals querying the LIF via the Defense Data Network (DDN), direct dial (commercial and AUTOVON), and AUTODIN Q/R with a monthly volume of 400,000 inquiries.

c. Movement and Transportation Services. Movement and transportation services include actions necessary to monitor and selectively coordinate, expedite, and report on the movement of Army-sponsored cargo from the wholesale system to destination. LCA personnel analyze transportation performance which could impact the distribution of suppliers through the logistic pipeline. In addition, LCA is authorized to communicate directly with the DA, ODCSLOG, USAMC, overseas commands, CONUS commands, and other commands concerning those matters which affect the movement of cargo. LCA maintains liaison with HQ Eastern Area and HQ Western Area MTMC. In-transit visibility of Army cargo is maintained and technical guidance, or assistance, is provided in correcting unsatisfactory conditions in shipment preparation, documentation, and identification.

(1) Transportation documentation is used to update the LIF. This makes it possible for LCA to arrange for, coordinate, monitor, control, or trace materiel movements. The LCA reports on the flow of Army-sponsored cargo into and through the DTS and can influence the volume of materiel that is shipped via premium transportation modes.

The Cross-reference File (CRF) is the file that captures cargo (2) movement information and, if possible, passes the information to a record in the LIF or the MRDB. The CRF is actually made up of two files: the Movements Master File (MMF), which was discussed in Chapter 5, and the TCN Requisition File (TRF). Both of these files are keyed to the TCN, unlike the LIF or MRDB which are keyed to document numbers (DON). The MMF records store cargo movement information and the TRF records perform the crossreference function of the CRF by establishing a link between a TCN and a DON. Table J-3 lists the record data elements and definitions for the MMF and Figure J-2 displays the record layout. It is the MMF which would provide the most logical starting point in developing a file against which the TOA billing records could be matched. There are several considerations in using the MMF as it now exists. The records lack depth because they are purged after approximately 6 months and retired to a historical file. The MMF lacks breadth because it does not contain information on OCONUS shipments, i.e., shipments originating and ending outside the Continential United States. Finally, the MMF currently contains no cost data. As the bills for shipments between CONUS and overseas ports materialize, and the theater movement control agencies (MCA) overseas document their shipments using the Military Standard Logistics System, the current lack of breadth is correctable. By storing the files to a permanent memory source, perhaps for up to 3 years, the depth problem can be overcome, and finally the TOA rate tables are in an automated format and can provide the necessary costs to the MMF.

Table J-3. Movements Master File Data Definitions (1 of 2 pages)

1. INQUIRY TCN. The Transportation Control Number to which the MMF record is keyed.

2. LATEST RQN. The last DON posted in the TRF that is associated with the inquiry TCN.

3. DIC. The Document Identifier Code of the transaction that built the MMF record.

4. I. Unprogrammed one position field.

5. M. The code for the transportation mode used to ship the materiel from the storage site.

6. P. Unprogrammed one position field.

7. A. Unprogrammed one position field.

8. CNSNEE. DODAAC of the consignee.

9. SHP POE. Port of Embarkation code from a shipment status transaction.

10. DATE SHPD. The date the materiel was shipped from the storage site. Posted from a shipment status transaction or an MRP shipment status transaction.

11. DATE PPPS. The date the materiel was shipped from the Materiel Fielding Point. (MFP was called Packaging Processing Point.)

12. CRPR/CCPS. Dual field. Either the date a CONUS shipment was received at the Central Receiving Point (CRP) or the date outbound materiel was received at the Consolidation and Containerization Point (CCP).

13. DATE FSTB. The LCA cycle date when the record was established on the MMF.

14. DATE LUPD. The LCA cycle date of the most recent event that updated the record.

15. NBR RQNS. The number of TRF records that are keyed to the inquiry TCN.

16. SEG CNT. The number of segments on the MMF record.

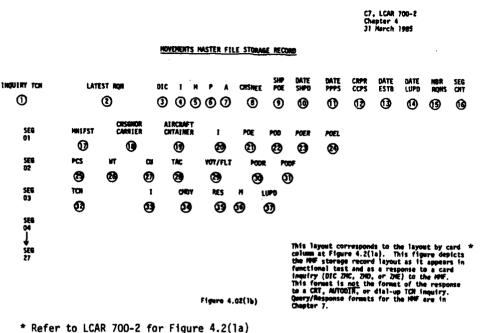
17. MNIFST. The identifying number of the air lift manifest.

18. CNSGNOR/CARRIER. Dual field. Either the consignor DODAAC or the carrier code.

19. AIRCRAFT/CNTAINER. Dual field. Either the aircraft number or the surface container number.

Table J-3. Movements Master File Data Definitions (page 2 of 2 pages)

20. I. Segment number indicator. (Always a "1.") 21. POE. Port of Embarkation code. 22. POD. Port of Debarkation code. 23. POER. The date the shipment was received at the POE. 24. POEL. The date the shipment was lifted from the POE. 25. PCS. The number of pieces lifted under the inquiry TCN. 26. WT. The weight of the shipment lifted under the inquiry TCN. 27. CU. The cubic measurement of the materiel lifted under the inquiry TCN. 28. TAC. Transportation Account Code. 29. VOY/FLT. Dual field. Either the voyage number of a surface shipment or the flight number of an air shipment. 30. PODR. The date the shipment was received at the POD. 31. PODF. The date the shipment was forwarded from the POD. 32. TCN. A TCN that is related to the inquiry TCN: either the second TCN from a BBC, a TCN that ends in other than "X," or the new TCN from a ZWA. 33. I. This code indicates whether the related TCN is an intermediate TCN (I), a consolidated TCN (C), a new TCN (N) which has taken the place of the inquiry TCN, or a TCN with other than "X" in the seventeenth position (S). 34. CMDY. The commodity code of the materiel. 35. RES. Two position reserved field. 36. M. Lift mode 37. LUPD. The most recent date that information was posted to the segment (the LCA cycle date).



and Chapter 7



(3) LCA personnel perform the following wide range of movement/transportation services using these files.

(a) Arrange for the movement of special or high-priority cargo from CONUS supply sources through the DTS to overseas requisitioners. LCA personnel monitor and report on these shipments to ensure that the lift is accomplished expeditiously.

(b) Accomplish diversion of shipments, as directed, on Army cargo moving for export or retrograde.

(c) Compile and report transaction status and lift data on project coded materiel and other special projects as required.

(d) Develop procedures to ensure immediate and efficient response to frustrated or cancelled shipments and diversions to other modes of transportation.

(e) Establish responsibility for shipments and prescribe methods for identifying, scheduling, and clearing those shipments at CONUS air/surface terminals which are frustrated or unidentified because of documentation, erroneous information, or improper packaging or marking.

(4) The LCA serves as the Army Airlift Clearance Authority for all Army-sponsored shipments originating in CONUS and offered to MAC. After receipt of advanced TCMDs, LCA personnel evaluate and determine airlift eligibility of each shipment based on DOD and DA policy, and JCS guidance for control of premium transportation and airlift capabilities. LCA also coordinates with designated shipping activities and MAC to arrange for priority air movement by SAAM in order to expedite the shipment of materiel that is identified by the JCS, DA, AMC, or major commands.

d. Cargo Forecasting. LCA develops, in coordination with other Army activities, shipment tonnage forecasts of all Army-sponsored cargo movements worldwide. These forecasts are provided to AMC and DA for budgetary purposes and adjustments in obligations that have been programed for expenses incurred during cargo movement. Shipment tonnage forecasts are also used by the different TOAs to ensure that adequate air and surface resources will be available. A description of the long- and short-range forecast is found in Chapter 3, and a discussion of forecasting policy and guidance appears in Appendix D. The following paragraphs discuss LCA procedures and methodology for developing the consolidated short-range cargo forecast and providing feedback to the forecasting commands.

(1) LCA is responsible for developing the AMC short- and long-range air and surface overocean cargo forecast. LCA develops the DA short-range air and surface cargo forecast, and then monitors and provides feedback on actual versus forecasted tonnage. The AMC long-range forecasts are developed from input provided from the AMC commodity commands, consolidated at AMC, and forwarded to DA for inclusion with other MACOM long-range forecasts which are developed by LCA from input provided by the commodity commands. However, this AMC short-range forecast, along with the other reporting AMCOM forecasts (Figures J-3 and J-4), are consolidated at LCA to form the DA short-range forecast. The consolidated DA short-range forecast is then sent to the TOAs for the establishment of space requirements and to DA for the establishment of obligations. LCA then monitors and provides DA forecast/feedback reports to the reporting MACOMs.

(2) The formatted output of the short-range airlift forecast is shown in Figure J-5. This is the airlift forecast for the Dover to Frankfurt channel (DDV-FRF), troop support (TSP) cargo, FY 85. Depicted in row 3 of the center section are the August forecast of 1550 short tons and September 1500 short tons. Forecasts are made for October 1640 STON and November 1395 STON in the first row of the bottom section.

(3) Based on the rates established by the TOAs, the LCA then produces an aggregated estimate of the obligation by cargo program from the tonnage forecast. This is displayed in Figure J-6, the Sealift Obligation Report (SEALOB).

(4) The final task is to prepare feedback reports to the reporting commands and DA. This is accomplished by extracting the actual tons billed to the Army from the billing tapes and comparing those tons with the tons forecast. Figure J-7 displays the variances under the column headings "Forecast", "Lift", "Over/Under", by cargo program and by traffic area. The report is by air channel for airlift feedback. The feedback reports provide the reporting command a basis for adjusting their current forecasts.

e. Summary. The LCA currently has the most extensive data base on in-transit shipments of Army-sponsored cargo. By widening this data base to include OCONUS intra/intertheater shipments and expanding the data base to encompass a 3-year history, the data base should be extensive enough to cover shipments billed by the TOAs. The current hardware existing at LCA precludes the performance of additional tasks requiring CPU time. However, permanent memory is available for the storage of the expanded data base. Once the data base is established, many of the current report formats could be expanded to handle the additional channels or traffic areas. The procedures at LCA are aimed at tracking and reporting on the status or efficiency of the transportation system rather than the cost. Programs would require alteration to include cost factors. Some work has been done in this area already, as evidenced in the Sealift Obligation Report. In other areas, data links would be required between overseas commands and LCA to provide OCONUS shipment data. USAFAC would be required to report billings which are submitted directly and do not appear in the monthly billing tapes. While these problems are difficult, they are not insurmountable. The manpower requirement necessary to operate the system effectively is a major consideration. The number of transactions handled monthly demands a high degree of accuracy in the automated handling of data. If the bills must be reconciled manually, a great deal of time and coordination would be required between the accounting office and the shipper, TOA, and the recipient of the cargo.

REPORTING MAJOR ARMY COMMANDS AND STAFF AGENCIES





				I	AIR
			Date Rec'd	Cards	S/Tons
A231	BMC	Ballistic Missile Defense Systems Command			
A3C2	AFC	Armed Forces Courier Service			
A3C4	APS	Army Postal Service Agency	ļ		ļ
A3HO	COE	Chief of Engineers	ļ	ļ	
A420	ANC	US Army Wateriel Command, LCA			
A430	FRC	US Army Forces Command			
· A440	ŚCC	US Army Communications Command	ļ		
A470	A.SA	US Army Intelligence & Security Command			
A510	EUR	US Army Europe (4th Trans Bde)		ļ	
A522	JAP	US Army Japan			
A523	KOR	US Army Korea		ļ	
A526	HAW	US Army Support Command Hawaii			ļ
A530	ALS	US Army 172d INF BDE (ALASKA)		<u> </u>	<u> </u>
A540	CZC	US Army 193d INF BDE (CANAL ZONE)			
AXOO	AFE	Army & Air Force Exchange Service		<u> </u>	
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			TOTAL	s	

Figure J-3. Army Short-range Air Cargo Transportation Requirement Forecasts

J-14

REPORTING MAJOR ARMY COMMANDS AND STAFF AGENCIES

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_____19_____

			DATE REC'D	CARDS	11/TONS
A231	BMC	BALLISTIC MISSILE DEFENSE SYSTEMS COMMAND			
A3C4	APS	ARMY POSTAL SERVICE AGENCY			
АЗНО	COE	CHIEF OF ENGINEERS			
A420	Al-1C	US ARHY MATERIEL COMMAND, LCA			
A430	FRC	US ARMY FORCES COMMAND			
A510	EUR	US ARMY EUROPE (4TH TRANS BDE)			
A510	EUR	US ARMY EUROPE (INSTL SPT ACTV-ENERGY CEN)			
A522 A523		US ARMY JAPAN US ARMY KOREA			
A526	HAW	US ARMY SUPPORT COMMAND HAWAII			
A520	ALS	US ARMY 172d INF BDE (ALASKA)			
A540	CZC	US ARMY 193d INF BDE (CANAL ZONE)			
AXOO	AFE	ARMY & AIR FORCE EXCHANGE SERVICE			
			/TOTAL/		

Figure J-4. Army Short-range Surface Cargo Transportation Requirements Forecast

CAA-SR-88-2

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Figure J-5. Forecast Array Master File Listing

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APPENDIX K

SPONSOR'S COMMENTS

DALO-RMB lst End MAJ Giordano/phm/73224 SUBJECT: Centrally Funded Second Destination Transportation (CFSDT) Study

HQDA ODCSLOG (DALO-RMB) Wash, D.C. 20310-0505

25 MAR 1986

TO: Department of the Army US Army Concepts Analysis Agency, ATTN: CSCA-FSL 8120 Woodmont Avenue, Bethesda, Maryland 20814-2797

The requested study critique is attached.

FOR THE DEPUTY CHIEF OF STAFF FOR LOGISTICS:

JAMES T. BROWN

Deputy Director of

Resources and Management

1 Encl

K-1

STUDY CRITIQUE

(This document may be modified to add more space for responses to questions.)

1. Are there any editorial comments? Yes If so, please list on a separate page and attach to the critique sheet.

2. Identify any key issues planned for analysis that are not adequately addressed in the report. Indicate the scope of the additional analysis needed.

None

3. How can the methodology used to conduct the study be improved?

No comment

4. What additional information should be included in the study report to more clearly demonstrate the bases for the study findings? None

5. How can the study findings be better presented to support the needs of both action officers and decisionmakers?

No comment

6. How can the written material in the report be improved in terms of clarity of presentation, completeness, and style?

See attached comments

K-2

STUDY CRITIQUE (continued)

7. How can figures and tables in the report be made more clear and helpful? _____

No comment

8. In what way does the report satisfy the expectations that were present when the work was directed?

It gives DALO-RMB a analytical tool for making more accurate estimates of

fund obligations.

In what ways does the report fail to satisfy the expectations?

No comment. Satisfied all expectations.

9. How will the findings in this report be helpful to the organization which directed that the work be done?

Assist in removing the uncertainty in the forcasting of CFSDT obligations

which will result in more efficient use of appropriated funds. Will assist

in avoiding over/under-obligation of funds.

If they will not be helpful, please explain why not.

N/A

10. Judged overall, how do you rate the study? (circle one)

Poor

Average

Fair

Good

Excellent

K-3

No. 6 Comment.

1.

PAGE	PARAGRAPH
v	3
3-19	3-7 h
3-20	3-8

These pages all refer to second destination transportation (SDT) funds not being separately identified in the Program 7 OMA program. This is not true. SDT funds are identified specifically by PE 728010, what is not identified is the overocean portion of 728010 (see AR 37-100-87, PE 728010).

2.	PAGE	PARAGRAPH
	2-7	3-5 b

DALO-DRM should read DALO-RMB.

NOTE: Errata changes listed above have been incorporated into report.

APPENDIX L

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L-3

GLOSSARY

R

ADP	automatic data processing
ADPE	automatic data processing equipment
AF	Air Force
AFB	Air Force base
AFLC	Air Force Logistics Command
AFP	Annual Funding Program
AMC	US Army Materiel Command
AMS	Army management structure
APOD	aerial port of debarkation
APOE	aerial port of embarkation
AR	Army regulation
ARB	Analytical Review Board
ASD(C)	Assistant Secretary of Defense (Comptroller)
ASIF	Airlift Service Industrial Fund
ATCMD	Advance Transportation Control and Movement Document
AUTODIN	automatic digital network
CAA	US Army Concepts Analysis Agency
ССР	consolidation and containerization point
CDCP	central data collection point
CFSDT	Centrally Funded Second Destination Transportation (study)
CGO	cargo
CHAN	channel
CIC	customer identification code
CMA	Centrally Managed Allotment

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COMSC	Commander, Military Sealift Command
CONUS	Continental United States
СРИ	central processing unit
CRF	Cross-reference File
DA	Department of the Army
DAAS	Defense Automatic Addressing System
DALO-RMB	Deputy Chief of Staff for Logistics, Resources and Management Directorate
DALO-TSP	Transportation, Energy, and Troop Support Directorate
DDN	Defense Data Network
DEST	destination
DLA	Defense Logistic Agency
DLSIE	Defense Logistics Studies Information Exchange
DOD	Department of Defense
DODAAC	Department of Defense activity address code
Doma	Director of Operations and Management
DON	document number(s)
DRM	Director for Resources and Management
DSSN	disbursing station symbol number
DTIC	Defense Technical Information Center
DTS	Defense Transportation System
EEA	essential element(s) of analysis
ETADS	Enhanced Transportation Automated Data System (Air Force)
F&A	finance and accounting
FAD	funding authorization document
FDT	first destination transportation

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FS	Fiscal Station
FY	fiscal year
GBL	Government bill of lading
GSA	General Services Administration
HQ	headquarters
HQDA	Headquarters, Department of the Army
ITMIS	Integrated Transportation Management Information System
ΙΤΟ/DTO	installation transportation officer/depot transportation officer
JCS	Joint Chiefs of Staff
LCA	Logistic Control Activity
LCAR	Logistic Control Activity Regulation
LIF	Logistics Intelligence File
LOGAIR	Logistics Airlift Service
MAC	Military Airlift Command
MACOM	major Army command
MCA	movement control agency
MECHTRAM	Mechanization of Selected Transportation Movement Reports
MILSTAMP	Military Standard Transportation and Movement Procedures
MILSTRIP	Military Standard Requisition and Issue Procedures
MIPR	Military Interdepartmental Purchase Request
MMF	Movement Master File
MOD	miscellaneous obligation document
MRDB	Materiel Returns Data Base
MSC	Military Sealift Command
MSN	mission

MT, M/TON	measurement ton(s)
MTMC	Military Traffic Management Command
NAVSUPSYSCOM	Navy Supply Systems Command
OA	operating agency
OCOA	Office of the Comptroller of the Army
OCONUS	outside Continental United States
ODCSLOG	Office of the Deputy Chief of Staff for Logistics
OMA	operation and maintenance, Army
OMB	Office of Management and Budget
ORIG	origin .
OSD	Office of the Secretary of Defense
PAD	Program Action Directive
PBD	Program Budget Decision
PE7D	Program element 7 direct funded
PE7G	Program element 7 gross or total
PE7R	Program element 7 reimbursable
POD	point of debarkation
POE	point of embarkation
PRB	Product Review Board
QUICKTRANS	Navy Cargo Airlift System
RTDPC	revenue traffic data processing center(s)
SAAM	special assignment airlift mission
SAILS	Standard Army Intermediate Level Supply Subsystem
SECDEF	Secretary of Defense
SDT	second destination transportation
SEALOB	Sealift Obligation Report

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STS	scheduled truck service
ТАС	transportation account code
TCMD	transportation control and movement document
TCN	transportation control number
TOA	transportation operating agency
TOLS	terminals of line system
тот	total
TRF	TCN Requisition File
TSP	troop support
TWFS-I	Transportation Workload Forecasting Study - Implementation
UC	unit cost, or cost per short ton
USAFAC	US Army Finance and Accounting Center
USAMSSA	US Army Management Systems Support Agency
YTD	year to date



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CENTRALLY FUNDED SECOND DESTINATION TRANSPORTATION (CFSDT) STUDY

STUDY SUMMARY CAA-SR-86-2

THE REASON FOR PERFORMING THE STUDY was to review and analyze the current transportation accounting systems for second destination transportation (SDT) and identify modifications to the current financial management process or develop new management tools that could enhance the ability to manage SDT.

THE PRINCIPAL FINDINGS of the work reported herein are as follows:

(1) There is little correlation between total dollars budgeted for overocean cargo and total tons of overocean cargo shipped. Budget estimates are based on fixed rates, but the actual charge may vary significantly from the fixed rate.

(2) The transportation operating agencies (TOA) may make changes to the initial routing or mode of transportation, causing variances in the cost of individual shipments. Also, the type of commodity affects charges.

(3) Overocean SDT funds are not identified specifically in the Operation and Maintenance, Army (P7) appropriation, thus tracking of overocean SDT funds is difficult since other funds are included in P7.

(4) Official billings lag shipments by about 4 months.

(5) Nonshipment charges amounting to approximately 2 percent of the SDT budget are not budgeted.

(6) A complete audit trail is not possible due to missing historical records and inconsistent financial accounting records.

(7) The Navy and Air Force SDT financial management systems have reduced the error rate in obligating SDT funds to a reported rate of less than 1 percent.

THE MAIN ASSUMPTIONS of this work are:

(1) Cargo rates derived for the current system will be applicable to the alternative system.

(2) Current SDT accounting systems for overocean SDT will be maintained.

(3) Department of Defense (DOD) Regulation 4500.32R, Military Standard Transportation and Movement Procedures (MILSTAMP), will remain in effect during the timeframe of the study.

THE PRINCIPAL LIMITATIONS of this work which may affect the findings are:

(1) Only overocean SDT cargo transactions were reviewed.

(2) Only data which reflect the current procedures in estimating obligations for overocean cargo shipments were used.

THE SCOPE OF THE STUDY included a review of Army and other service current transportation accounting systems and considered modifications and improvements to the Army system.

THE STUDY OBJECTIVES were:

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(1) Determine problems associated with the current procedure for estimating obligations based on historical data, forecasted shipments, and bills received.

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(2) Examine alternative solutions to the problem, evaluate these solutions, and provide recommended changes to the current Army SDT management information and reporting systems.

THE BASIC APPROACHES used in this study were to:

(1) Review the current Army SDT accounting system including the forecasting function, budget function, order initiation, preparation of shipment, shipment from depot, receipt at port, ship loading, billing, and reimbursement accounting.

(2) Review the other services' SDT accounting systems for possible application to the Army.

(3) Identify system improvements or alternatives.

(4) Develop a model which could be implemented in the near term to aid program managers at the Office of the Deputy Chief of Staff for Logistics (ODCSLOG) to make more accurate forecasts of overocean SDT billings and disbursements throughout the fiscal year.

(5) Provide a methodology for an automated system to account for the obligation and liquidation of overocean SDT costs on a transaction-by-transaction basis.

THE STUDY SPONSOR was the Deputy Chief of Staff for Logistics, who established the objectives and monitored study activities.

THE STUDY EFFORT was directed by Kenneth R. Simmons, Force Systems Directorate.

<u>COMMENTS AND QUESTIONS</u> may be sent to the Director, US Army Concepts Analysis Agency, ATTN: CSCA-FS, 8120 Woodmont Avenue, Bethesda, Maryland, 20814-2797.