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### APPENDIX A

### GREAT I OFFICIAL STUDY PROBLEM LIST

The following tables show the results of the problem identification screening process. Each table lists the problems screened by each work group. Following the problem identification column are five columns. The first two show the problem's relevance to the GREAT I Study and the work. Problems relevant to a work group but not the GREAT I Study were excluded. In many instances, a problem first thought to be relevant to a work group was eliminated from consideration through the screening process. The column marked "Time Frame" indicates the time period in which the problem should be solved. The letter "S" (short term) represents the study period (1975 through 1979). The letter "M" (mid-term) is the period up to 15 years following study completion. The letter "L" (long term) represents a time period 15 to 40 years following study completion. The last column of each table explains the reason for addressing or excluding a problem.

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## Commercial Transportation Work Group

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Problez	GREAT	Group		Priority	Rationale
l. Fleeting area shortage.	Yes	Yes	×	i	Many regulatory agencies constraining necessary for growth.
2. Misimum channel width for each river bend.	Yes	Yes	¥	I	Safety and expedite pusing.
3. Impact of channel closure and dredging.	Yes	Yes	X	1	This will slow br stop river traffic.
4. Demand and capacity for existing and potential commercial tiver transportation, showing effects of off-loading and onloading facilities, intermucidal consideration and outcome of locks and dam No. 26.	<b>7</b>	Yes	x	I	Needed to project all other related needs. It will also assist in establishing priorities for river management.
5. Connercial and sucreational craft conflicts.	Yes	¥es	н	1	Cause safety hazards, fuel waste, and delays.
5. Multitude of regulatory agencies.	Yes	Yes	ц	1	Regulations stifiing and expensive.
7. Legislation preserving, protecting, and en- huncing river.	Yes	Yes	ы	1	Influence development for commercial transportation.
8. Riverfront development constraints.	Yes	Yes	ы	ł	DNR and others regulate development.
9. Morisental and vertical clearance at bridges.	Yes	Yes	п	I	Slow traffic - safety hazarda.

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K = Midtorn L = Lang tern

		Dradela	Pedal Lo	ents Nork	Group	26 Nov 76
1	Problem	CREAT	Sroup		Priority	Racionale
	Reduce as much as possible the material dredg- ad (site specific).	Yes	, Yee	S,M,L		Work group objective - definition.
	Material placement site selection.	Yes	No	VN	X	Applies to Dredged Material Uses and Flan Formula- tion Work Groups.
ň	Defisition of 9-foot channel.	Yes	No	Ŵ	W	Legal question of overall definition by GREAT.
∎	Effect of 9-foot deep channel on drodging quirements (determine effect of).	Yes	Yes	S,M,L	I	Address dredging requirements relationship to varying overdepth dredging.
5	Flow vs. depth vs. dredging relationships.	Yes	Yes	1'W'S	1	As relates to reduction or timing of dredging re- quirements.
4	Pool levels vs. dredging requirements.	Yes	Yes	S,M,L	J	Change in pool levels could affect dredging quantity. Investigate only as related to dredging.
7.	Channel width requirements ve. tow size.	Yes	No	VN	NA	Lock size sets physical limits. To be addressed by Commercial Transportation Work Group.
	Traffic dredging requirements relationships.	,	ŗ	S,M,L	1	Impacts on channel stability and therefore dredging requirements.
•	Hverhe disposi.	Yes	Xee	S,H,L	I	Could impact on dradging requirements.
10.	Mavigation aid positioning.	Yes	Yes	S, K	 I	Navigation aid buoys are not relocated with river stage change. Marking of the chan- nel consistent with current conditions could reduce dredging requirements.

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g = Most term M = Midterm L = Long term MA = Not applicable

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### Dredged Material Uses Work Group

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26 Nov 76

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Problem	GREAT	Group		Priority	Rationale
1. Describe material.	Yee	Yes	•	г	In order to determine the uses which may be made of the material, it is necessary that the physical and chemical properties be identified and described.
2. Identify material uses.	3	Te	8	N	In order to determine and identify potential users for the material, all possible uses must be known. For example, if the material is unsuitable as a fine aggregate in concrete, there is no need to con- tact concrete companies as potential users.
3. Identify potential users for the material and areas of demand.	2	3	ı ·	m	In order to determine how much material normally dredg- ed cruid be utilized in a beneficial manner, it is necessary to identify all potential users and deter- mine how much material each could use. It is desir- able to also identify where the derand for the mater- ial exists and the relation between the location of demand and location of dredging.
4. Identify potential benaficial une disposal/ stochpile-sites.		<b>3</b>	I	m	In order to assure that dredged material is accessible to persons, firms, municipalities, agencies, etc who wish to use it, stockpile areas which are acces- sible must be identified. The DNU WG will identify arear which are accessible to potential users. Those areas which are within reach of the present COE dredg- ing equipment will be given special attention for im- mediate use.
5. Determine economic impact on sand and gravel compasies along river corridor of providing "free" material for potential users.	,	Yee	I	4	The economic impact on sand and gravel companies of providing sand to potential users could have serious repercussions. Ways of minimizing these effects will be investigated.
6. Determine means of transporting material to areas of demand from stockpile/disposal sites.	Xee	о Х	1	Ś	The Material and Equipment Needs Work Group will evalu- ate means of transporting material from stockpile ares to areas of demand.

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Rtoldan	CREAT	Szcup		Pricrity	Ruticnaiu
<ol> <li>Fish and wildlife resources are adversely af- fected by current navigation channel maintenance practices.</li> </ol>	Yes	Xes	11 X V	ч	This problem is the crux of the GREAT efforts. The problem requires definition of Government roles and changes of policy. The impacts on biological pro- ductivity and recreation are treanendous and grave concern has been expressed by rany public sectors. A defined course of action to resolve this problem is long overdue. The array of conflicts and prob- lems encompassed within this one problem is so ex- tensive that only a cooperative group such as GREAT is capile of resolving it. There is question wheth- er CEAT can actually arrive at a solution to this problem; however, GREAT is the best valicie for reso- lution yet devised.
2. Fish and wildlife resources are adversely af- facted by commercial river transportation.	Ke	Yes	ы ————————	4	The conflicts between fish and wildlife resources and commercial river transportation are less obvious than those involved with channel maintenance. The problem is significant, nowever, and requires a broad scope program for resolution. The effects of prop wash on riverbanks and river botton configuration are not re- stricted to certain States or certain barge companies.
3. Laformation on the distribution and abundance of fish and wildlife resources throughout the study area is inadequate for management decisions.	Kes .	Xes	ן א ט	m	The effects of channel maintenance and barge traffic on fish and wildlife resources are difficult to assess. Effects of these activities are very apparent tut, due to size, diversity of habitat quality and political boundaries within the river valley, specific measure- ments of habitat areas or animal populations have not been possible. The necessity for this information for impact assessments makes it a GREAT need, and GREAT is the only group capable of putting all of this informa-
4. There is a lack of ability to predict the re- sponse of fish and wildlife resources to alter- acions of the river environment.	Ŗ	₿,	-1 X V V	N	Thom together. Again, the size and diversity of the river system make this a CREAT problem. Comparisons of habitat quality and water development projects in many dif ferent urces along the river are needed to develop a reliable ability it predict responses of fish and wildlife resources to development. This predictive ability is essential to resolving the river conflict and can only be obtained by a comprehensive evalu- ation overlapping State and agency borders. GREAT can provide the means for this evaluation.
<ol> <li>Fish and viidlife resources are adversely af- fected by recreational river traffic.</li> </ol>	Yes	Yes	ч	Ś	The confilcts between fish and whichlife resources and recreational river traffic are less obvious than those involved with channel reintenance. The problem is significant however, and requires a broad scope progra for resolution.

S = Short term, M = Midterm, L = Long term

Flood Flain Management Work Group

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P:coblem	CREAT	Kork Group	The free	Priority	Rationile
1. Lack of floodway-floodplain mapping.	10.6	Tee	va	-1	In order to determine encroachment of dredged mater- ial and development on the floodplain and floodway, these features must be mapped for the river. The work group is pursuing this problem through a base mapping program.
<ol> <li>Lack of interstate consistency in definition of floodway.</li> </ol>	ļ	2	X	N	State interpretations of the river floodway are dif- ferent throughout the study. In order to undertake a floodway mapping program, a common definition of floodway must be developed. The work group has met to discuss this issue and a "common denominator" def- inition has been determined.
<ol> <li>Need to detarrine affacts of mavigation proj- ect operation and maintenance on flood stages.</li> </ol>	5	3	×	m	There is a difference of opinion among various agen- cies as to the effects of dredging and disposal on flood stages. In order to attempt to resolve this issue, this work group has requested the Dredging Re- quirements Work Group to include a section in its de- tailed math model study relating dredging and flooding.
4. Lack of recent topographic and hydrographic isformation.	Ş	3	<b>د</b> ر	4	In order to do dotailed engineering studies to determine encroachment effects on flood stages detailed tross- section data are needed. It is recognized that time and money constraints of GREAT may preclude development of a complete cross-section program. However, the work group will address the need for such data.
<ol> <li>Weed to detervine effects of sediment aggrad- ation on flood stages.</li> </ol>		Ę	ы 	S	As the pools fill in with sediment the resulting effects on flood stages due to loss of storage areas are not known. While a study of this problem would not directly known. While a study of the work group, it any still be possible to address this issue to some degree.
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# Material and Equipment Needs Work Group

26 Nov 76

Ration±le	This is a policy of Congress which should be ad- dressed by GREAT I in its final report.	The 9-foot channel EIS states that present equipment is not capable of carrying out maintenance activi- ties in an environmentally sound manner.	Present equipment has limitations that need to be ad- dressed. Investigation is needed to determine how to modify floating plant makeup to obtain results more compatible with environmental demands.
Priority	VN	I	I
		ч	ы.
Group	2	Yes	Yes
CREAT	Yes	Yes	Yes
Frobles	m on Yederal equipment acquisition.	e equipment capability in study area.	mowledge of equipment availability :y.

L = Long term

Plan Formulation Work Group

-					26 Nov 76
Berkhone An An	CRFAT	Group		Priority	Racionale
1 March 4 - and for accell archiae (dantific		Xee	1 W S	-	This is a primary function of the work group as out-
1. there is a new tot overall process contraction and coordination of Team activities.				•	lined in the Plan of Study. Necessary for plan for- sultion and preparation of the Team's recommendations.
<ol> <li>A "critical path" must be developed which identifies the work upon which other aspects of the study depend.</li> </ol>		¥.	<i>w</i>	~	Necessary in setting priorities and budget.
. There is a need to identify conflicts between		Yes	J.N.S	ñ	Same as 1 above.
4. A procedure is needed for formulation of alternatives.		Yes	S,M,L	4	Same as 1 above.
<ol><li>Sites must be selected for placement of dredged material.</li></ol>		Yes	¥°S	۰۰ 	This procedure requires the input of most work groups.
<ol> <li>A means for evaluating the impacts of alter- natives must be developed.</li> </ol>		Tes	T'M'S	¢	Same as 1 above.
7. A system to inventory and store the vast esount of data relevant to the study is needed.	<del></del>	ž	S,K,L	~	A data storage and inventory system is necessary to avoid duplication and develop management plans based on the best available information.
8. There is a moratorium on acquisition of new dredging equipment.		Yes	4	80	Implementation of Team recommendations will probably require use of equipment new to the St. Paul District.
<ol> <li>The Corps of Engineers does not have authority to open side channels not affected by operations and maintenance practices.</li> </ol>		ŗ	<u>ь</u>	0	Opening of side channels is a necessary part of manage- ment of the river.
<ol> <li>The 9-foot mavigation channel suthorized by Congress has not been defined.</li> </ol>		Yes	н	10	Definition of the 9-foot channel project as it relates to dredging depths impacts on dredging requirements.
<ol> <li>Fish and wildlife values are often adversely affected by water and related land resource development.</li> </ol>		Ŷ	•	Ħ	Auchority already exists in River and Marbor Act of 1899, Public Law 92-500 and NEPA.

s - Short term M - Midterm L - Long term

Recreation Work Group

26 Nov 76

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Problem	CREAT	Group	frame	Friority	Racionale
<ol> <li>Legal and institutional authority - who is responsible for what?</li> </ol>	Yes	Yes	S	т	There is a need to define roles of agencies (95 per- cent complete).
2. Little is known about the river recreationist. There is a need to determine recreation use pat- terns associated with the river - origin and des- tination studies, length of stay, expenditures, what attracts users, and regional per capits use rates.	Yes	Yes	X	۵	Types of recreation use should be identified to properly anticipate future needs and resolve existing and potential conflicts.
<ol> <li>Significant areas of water surface use must be identified to reduce or avoid conflicts.</li> </ol>	Yes	Yes	<u>ل</u> م	1	Areas of heavy recreation use should be identified to avoid conflicts with other uses (dredged material, navigation, refuges). Conflicting uses will be iden- tified. The Fish and Wildlife Work Group will be assisting.
4. What types and quantities of facilities are currently available?	Yes	Yes	S	8	Determination of the existing supply slong with pro- jected demands will determine existing and future needs. This information will be of use to State and regional development commissions.
5. What is the demand for recreation on the Mis- sissippi River?	Yes	Yes	X	0	Site specific recommendations are needed. The problem has interstate implications. The Corps of Engineers is making projections using the "Sacramento Method - Similar Project Technique."
<ol> <li>Recreation use areas may have adverse impacts on the environment.</li> </ol>	Yes	Yes	н	12	Heavy use of areas may destroy the very resources that originally attracted the user. Recreation heach replen- isiment may cause closing of side channels and des- truction of habitat. The Fish and Wildlife Work Group will identify critical habitat areas. The Recreation Work Group will then try to alleviate conflicts by re- locating and/or redistributing use.
7. Future and existing recreation areas may be advarsely affected by development, channel main- tenance, and accelerated sedimentation.	Ye s	Ye3	S	m	Location of potential recreation areas to meet Frojected demands will be identified. This will include areas planned by Federal, State, and local agencies.

Recreation Work Group (Cont)

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Problem	CREAT	Hork Croup		Pricrity	Rationèle
<ol> <li>Future and existing recreation areas may be embanced with the use of dredged material.</li> </ol>	Yes	Yas	S	4	Location of potential and planned recreation areas will be identified. The Dredged Material Uses Work Group will identify existing and planned areas that may be beneficially affected by using dredged material.
9. Frequency of boating accidents is relatively high.	Tes	Xes	X.	9	Although each State and the U.S. Coast Guard main- tain accident records and have enforcement duties, the problem is an interstate problem that requires an interstate solution. Increasing recreation pressure could increase the accident rate. Distrib- ution of recreation use affects accident rates.
10. Recreation use sometimes conflicts with com- mercial uses.	768 7	χ. ε	L	<b>n</b>	The quality and quantity of recreation use are direct- ly affected by locking conflicts with commercial trafitc and increased conflicts in the main channel. The Corps of Engineers Duplicate Locks Study is ad- dressing locking conflicts. Boating accidents will be addressed in the Recreation Work Groups's boating a-cident study.
<ol> <li>Historic and archeologic site destruction may occur along the river's edge outside of urban areas or within the riverine area.</li> </ol>	Yes	Yes	w	\$	Dredged material and side channel openings could ad- versely affect these areas. Historic sites are a major tourist attraction. Archeologic sites should be protected until they are completely evaluated.
12. Aress funded by Land and Water Conservation funds may be adversely affected or the original project purposes may be amended by the deposition of dradged material.	Yes	Xee	<i>и</i>	v	Any such actions would require prior approval of the Bureau of Outdoor Recreation if there are changes in land use. Thest recreation areas are protected in perpetuity under the Land and Water Conservation Fund Law. Enhancement of recreation opportunity is permitted with prior approvai. Land and Water Conservation fund areas will be identified.
13. There is a threat of degradation of the view- abed.	Yes	Xes	vi	~	Dredged material sites may adversely affect aesthetics including views from within the river and from scenic bluffs. Areas will be identified as part of the inventory.

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Sediment and Erosion Work Group

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	CDEAT	Kork Grow	1 i me	241044	Rarienale
1. Streambunk erouton major tributaries resulte in deposition of sand in the mavigation channel which mecessitates voluminous dredging activities.	Yes	10 6 7	X,L	6	The public has expressed strong support at public team meetings held along the river for holding the sediment at its source. Stabilizing the sources of the sand would drastically reduce the need for navi- gation channel dredging, would reduce damage to ac- quatic habitat and small boat channel shoaling by tributary rivers.
2. Dredged material is croding and washing back into the mavigation channel and backwater areas.	Yes	Ycs	I,M,2	1	Maintenance dredging and aquatic habitat losses could be reduced by dredged material stabilization measures.
<ol> <li>Silt and clay sediments from upland accelerated erosion activities are destroying aquatic habitat in pool backwater areas and mavigation pools.</li> </ol>	X.	Yes.	רי א א	ı	The loss of backwater aquatic habitat and side chan- nels as a result of sedimentation by fine sediments greatly exceeds the aquatic areas being lost due to dredging activities. The expected life of the back- water lakes and channels and the sources of tributary sediments need to be determined in order to set prior- ities and evaluate alternatives.
4. Lake Pepin is losing storage and is shoaling due to accelerated sedimentation and dredging activities.	Xes	Yes	ب	1	Basic data on the rate of silting of Lake Pepin are needed to deternine if in fact dredging activities and/or general accelerated sedimentation is a threat to Lake Pepin and sources of the sediments should be deternined so that alternative measures can be put into effect.
<ol> <li>Backwater and side channels are filling with sediment, thus cutting off fishing and hunting areas and access to the channels by resorts and towns.</li> </ol>	Yes		I,M,2	1	Basic data are needed on the source of the channel choking sediments in order to evaluate alternatives such as holding the sediment in place at its source and/or side channel dredging maintenance.
<ol> <li>Concern that flood heights are rising due to increased sedimentation.</li> </ol>	Yes	Ŷ	н	1	The long-term effects of the river corridor aggradation need to be evaluated for its possible effects on in- creased flood stages.
7. Accelerated sedimentation is reducing the life of the pools.	Yes.	<b>;</b>	년 보	1	The loss of aquatic habitat due to channel mainten- ance dredging is highly visible. The bottom sedi- mentation occurring in the major open water pools such as pools 7, 8, 9, and Lake Pepin are not gen- erally visible at present. The rate of storage loss for these large open bodies of water needs to be de- ternined and the sources of the sediment identified in order that balanced alternatives for managing the cor- ridor can be displayed that not only reduce the effects of maintenance dredging, but also reduce accelerated sedimentation of the open water areas.
8. Need to identify aquatic habitat being lost due to accelerated sedimentation.	Yes	о N	л, г	1	The areas that are undergoing rapid sedimentation need to be identified in order to set priorities for upland land treatuch measures to prolong the life of the back- vater areas.

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S = Short term, M = Midterm, L = Long term

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Side Channel Work Group

can do much toward clarifying and resolving the problem. intergoverument responsibility problem, and signifi-cant impact criteris set by GREAT. The Team can effec-tively resolve this problem. tive. This problem meets all of the riverine conflict, determining what renedial actions would be most effecimpacts on the biological productivity and recreation between natural and development aspects of the river-ine system and definitely require intergovernmental role clarification and cooperation. Further, CREAT flows into the backwaters are altered is an extension of the first work group problem. This knowledge must be developed to accurately assess what effects have resulted from the side channel alterations as well as The problem of not knowing what to expect when water use of the river. They represent a major conflict Blocked side channels and sloughs have significant The problem of side channel blockages meets all of the criteria used in defining CREAT problems. Rationale Priority 1 1, M, S S,M,L frame H Group 101 Yes Yes CREAT , M Yes Bechwater sloughs and channels are becoming blocked by sediments and dredged material resulting in habitat loss. 2. No one is certain what effects will result from ; altering flows into backwaters. Problem

5 = Short term M = Midterm

L - Long term

26 Nov 76

Water Quality Work Group

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Problem	GREAT	Lork Croup	Time	Priority	Entionale
<ol> <li>There is a lack of coordinated water quality and sediment quality data in the study area.</li> </ol>	Zee	Yea	ы —	1 .	Limited data are available for selected time frame and locations. These data need to be correlated with discharge conditions, new data generated by GREAT, and each other to form an overall picture of water and sediment quality conditions and trends within the study area.
<ol> <li>There is a lack of data pertaining to surface and groundwater quality as it is affected by dredging and disposal.</li> </ol>	Yes	Yes	v	1	As a coroilary to problem No. 1, there is a need to monitor water quality aspects of dredging and dis- posal operations to generate data statistically compatible with other water quality data for the study area. Funds for this effert will be avail- able to the St. Paul District for the 1976 dredging season. Planning, sampling, testing and analysis will be conducted by the District, with the advice and assistance of the Water Quality Work Group.
3. There is a lack of data on the effect of mavi- gation on water quality.	2	Yes	v	1	As in problem Nc. 2, data are needed for integration into the overall picture of the system. Little is known about the sustained effects of prop wash, spills, disposal methods, or hazardous cargoeu with- in the study area.
4. Determine the relationship between the opera- tion and maintonance of the 9-foot channel and the PC3 (polychlorinated biphenyl) problem.	<b>.</b>	Yee	Ś	1	Concern was expressed at the Town Meetings that this operation may emerge as one of the causative factors of the PCB problems in Lake Pepin and elsewhere. Special attention will be given to this parameter in data acquisition and correlation activities.
5. It is not known whether legislative and in- stitutional arrangements are adequate.	Y ce	Yes	<b>د</b> ر	1	Water quality standards vary from State to State and from one side of the river to the ether. Recent ev- idence suggests the need for additional regulation of PCB's. The work group will consider legislative and institutional changes mong other alternatives for effective water quality management.

2 2 Water Quality Work Group (Cont)

Rationale	A corollary to problem No. 3. Specific concern ex- pressed by the public warrants special examination of possible adverse effects on water quality.	It is estimated that over 90 percent (287 MGD) of the volume of effluent discharged to pool 2 comes from the Twin Cities wastewater treatment plant. In view of the magnitude of this discharge and the recent pub- lic controversy over the proposed bypass of raw sewage this facility is considered a special case apart from other point sources.	Another corollary to problem No 1. Most existing data relate to point source discharges, but there is a need for compilation and integration with other data. The possibility exists that these sources represent the origin of the usjority of the pollutants in the system.	An area of expressed public concern. Assessment of poli and nonpoint source data from the standpoint of the introduction of nutrients could lead to a recommendatio for a remedial program.
Priority	8	١	1	l
Time frame	<i>с</i> у	н	<i>м</i>	ч
Work Croup	Yes	Yes	Yes	Yes
GREAT	Yea	ž	Yes	Yes
Problem	6. Shipment of heserdous materials.	7. Collection and treatment of wastewater in the Twin Citles have an adverse impact on water quality in the study area as they affect aspects of dredg- ing and disposal.	<ol> <li>The impact of point sources on water quality is unknown.</li> </ol>	9. There is eutrophication in the study area.

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\$ = Short term
L = Long term

### APPENDIX B

The following is a current list of all members of the GREAT I Public Participation and Information Work Group.

	STATE OF MINNESOLA	PUBLIC PARTICIPATION & IN	FORMA'LI ON WORK GR	OUP	
;	Name	Address	City	Zip	Organization Representing
4	Clifton Aichinger	Critical Areas Coord. EQC Caritol So. Bldg. 550 Cadar	St. Paul		
2.	Art Aldinger	Route 1	Winona	55987	Winona County Farmers Union
'n	Jan Allen	203 E. Broadway	Winona	55987	Port Authority, Winona
4.	Merle L. Anderson	414 Nicollet Mall	Minneapolis	55401	N.S.P.
5.	Michael N. Anderson	116 Cannon View Dr.	Red Wing	55066	
6.	Shelby Jean Anderson	Rt. 6, Box 69	Anoka	55303	Minnesota Horse Council
7.	Wilbert F. Arksey	1525 Rivercrest Road	Lakeland	55043	
÷.	Robert C. Baker	Biol. Dept., State U.	Bemidji	55601	Bemidji State University
<b>.</b> 6	Bernie Beermann	6900 Dixie Ave. E.	Inver Grove Hts	55075	
.01	Thomas N. Bell	2808 Ploneer Md. 5.			
;		Grey Cloud Route 1	St. Paul Park	55071	Save Grey Cloud
1:	Lan Bambenek	200 Mankato AVe.	BUOUL N	1964	Fort Authority, Winona
<b>i</b> :	Muane Benson	Bout of Dom of A	Kochester		
<b>;</b>	Hark & Nariyn Derg	TOOLO 2 DUX ZION	bovey	60/ CC	MITATIC Pa. Fon. IOF LATING FULL
<b>i</b> ;		LUU33 Brookside	BLOOMINGTON	15466	
15. 15.	Suzanne Blue	Flower Valley Urchard	Red Wing	55066	
16.	Don Boell	216 S. Broadway	Rochester	55901	
17.	Robert Bone	168 W. Second	Winona	55987	Winona Area Chamber of Commerce
18.	Walter Bratt	3520 47th Ave. So.	Mínneapolis	55422	Hermepin Co. Park Commission
19.	Wayne S. Brown	Box 75, Lilydale Road	Lilydale	55118	Lilydale Marina
ຂ	Daniel A. Busch	MCA Inc., Box 14177			
		University Station	Minneapolis	554.14	Minnesota Canoe Assoc., Inc.
21.	Ieslie J. Burch Jr.	Box 69	Winona	55987	
ສ່	Donald F. Busch	205 W. Center St.	Lake City	55041	
ະລ	Mr. & Mrs. John Caloa	10550 Hopkins Road	Bloomington	554.20	
ন্ন	Robert L. Callery	2304 University Ave.	St. Paul	55114	
25.	Gale H. Chapman	5300 Williston Road	Minnetonka	55343	U.M.W.M.A.
26.	Steve Chesney	3702 NE Polk St.	Minneapolis	55421	Sierra Club, Morth Star Chapter
27.	<b>O.A.</b> Christensen	Route 1, Box 32	Maple Plain	55339	Hennepin Co. Park Reserve Dist.
*	Donald P. Chryst	2012 Capital Lane	Albert Lea	56007	Albert Lea Audubon Society
29.	Beverly M. Collins	204 B. 7th	Winona	55987	League of Women Voters, Winona
õ.	Gerald D. Cook	720 Bluff St.	Red Wing	55066	
31.	Julie W. Copeland	Mples Public Library			
		300 Nicollet Mall:	Minneapolis	55401	Environ. Conservation Library
32.	Linn Cowles	Box 611	Hopkins	55343	-
33.	Burnett C. Dahl	1221 W. 6th St.	Red Wing	55066	Region 7 Dir. Nat. Wildlife Fed.
34.	Marylyn Deneen	831 W. Nebraska	St. Paul	55113	Ramsey Soil & Water Cons. Dist.
35.	Brian R. Dobie	662 Cronwell Ave.	St. Paul	55113	Twin City Testing & Eng. Lab.

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7 Winona Rod & Gun Club 3 Ramsey Soil & Water Cons. Dist. 7	5 2 MN North Star State Assoc.		-	~	~0	l R. Robert Edman & Assoc.		_			2 St. Paul Power Squadron		~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~				Minn. Farm Bureau Federation			5 Wabasha Co. Farmers Union				3 Clean Air - Clean Water	MECCA	5 Northwest Country Blevator Assoc.		Z Ramsey Co. Knviron. Bg. C.A.C.	CLEAN AIR - CLEAN WAVER	5 Red Wing Riverfront Planning Comm.		6 Washington County Bulletin	I		7 Izaak Walton League, Winona	5 U.M.W.W.A.	2
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Winona St. Paul La Crescent	Red Wing Minneapolis	St. Paul	Wayzata	Winona	Red Wing	St. Paul	Hartland	Lake City	St. Paul	Winona	Woodbury	St. Paul	Red Wing		St. Paul		St. Paul	Minneapolis	Cottage Grove	Kellogg		St. Paul	Rosemount	Hastings	St. Paul	Minneapolis	Winona	New Brighton	St. Paul	Red Wing	St. Paul	Cottage Grove	Wayzata	St. Paul	Winona	St. Paul	Winona
112 Laird St. 1834 Simpson Ave. 624 Welshire	1 1735 Spruce Drive 3947 Vincent Ave. N.	455 Grand Ave.	3623 Lowell St.	4959 9th St.	ld721 East Ave.	W. 3173 1st Nat. Bank Bldg.		315 Marion St.	203 Hanover Bldg., 480	P.0. Box 1	11501 Brookview Rd.	1101 Sibley Hwy 613	2966 No. Service Drive	St. Anthony Park Manor #203	2186 Scudder St.	MN Farm Bureau Fed.	3110 Wooddale Dr., Box 3370	5505 28th Ave. S.	8291 114th St.	Route 2	Ag. Ext. Service	16 Soil Sci. Bldg. J. of M.	16545 Fishing Ave.	17680 Blackbird Tr.	538 S. Cretin	Box 15004, Commerce Station	Route 1, Gilmore Valley	530 LLth Ave. NW	1315 Kestoh	1005 W. 4th St.	Box 3596	7162 80th St. S.	545 Indian Mound	360 Colbourne	379 Washington St.	1851 Wellesley Ave.	tkamp Cotter High School
Bob Dornfeld William L. Downing John Dunham	Mr. & Mrs. Marv Dyrstad Howard Eiden	Bonnie Eidsmoe	Ruth Eldredge	James Brickson	Dr. & Mrs. Nils Fauchald	James Fish	Wallace Fjone	Dr. Dean Flugstad	Gordon Forbes	Janet Gaskill	Rogers George Jr.	Janet Gienter	Goodhue Co.Farm Bureau	Paula Goodwin		Ed Grady		B. J. Gudmundson	Rod Hale	Harold Hall	Clifford Halsey		David Hanson	Ann Hare	Ed Hare	John Healy	Cy Hedlund	Lois Ann Helgeson	U. W. Hella	Rev. Ron Hendrickson	Charles Henning	John Herman	Eugene Hickok	Kent Hinshaw	Gilbert Hoesley	John Hoffman	Sr. Mary Catherine Hoit

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	Audubon Chapter of Minneapolis	Minn-Wis. Boundary Area Comm.	Voice of the Mississippi	Houston Co. Farmers Union MPTRG		Mt. Trempealeau Corp., Inc.	League of Women Voters, MetroArea	Hastings Area Chamber of Commerce	Izaak Walton League, Creekside Chpt.	•			League of Women Voters of Minn.				Edwards & Kelcey, Inc.		Minneapolis Grain Exchange				Winona Port Authority	Dakota S.W.C.D.	Northern States Power			WINONA PORT AUTHORITY	
	55419 55108	55941 55415 55066	55108	55974 55974	55066	55987	55981 55116	55102 55033	55424	55987		55952	55337	55066	55071	5511 <b>8</b>	55435	55435	55415	55417	554 JO	55001	55987	55024	55401	55436	55744	1.8644	
SI	Minneapolis St. Paul	Hokah Minneapolis Red Wing	St. Paul	ov. raur rark Spring Grove Minneanolis	Red Wing Winona	Winona	Wabasha St. Paul	St. Paul Hactings	St. Louis Park	Winona	Minneapolis	Lewiston	Burnsville	Red Wing	St. Paul Park	St. Paul	Minneapolis	Minneapolis	Minneapolis	Minneapolis	Minneapolis Minneanolis	Afton	Winona	Farmington	Minneapolis	Edina	Grand Rapids	Winona	
& Information Work Group Membe	5040 Newton Ave. S. Urban Ed. Center, Pavillion Annex, U. OF M.	Rural Route Club P.O. Box 15144 328 Main Street 528 Hill Street	305 Alderman Hall, U. OF M.	1027 nccannon Ave. Route 2, Box 202 1316 Donglas Ave.	1022 Hallstrom Drive 265 E. 4th	156 E. 5th	809 River Dr., Box 256 491 Montrose Lane	903 Palace Ave.	4370 Woodale Ave.	Route 4, Cedar Valley	176 East 5th St.		11009 London Drive	r.v. bux 40 449 West 7th	8596 Indian Blvd. S.	2250 Delavare Ave.	4930 W. 77th St.	5200 W. 73rd St.	140 Grain Exchange Bldg.	5917 llth Ave. S.	zyus uedar Ave. So. 5701 York Ave. S.	15326 11th St. S.	174 Center St.	Townsedge Shopping Center	NSP, 2nd Floor, 1414 Micollet	6209 Crest Lane	502 N. W. 10th Ave.	1086 Glen Echo Lane	
4. Public Participation	<b>Edward Moersfelder</b> Bob Morris	Bridget Mullen North Star Ski Touring ( Robert Nybo	Peter Olin	Lave Utsun Harold Omodt Tom Osimitz	Warren & Beth Oskey Paul Owecke	Joseph Page	Edward Passe Sally Patterson	Alfred Pease Dennis Pellant	Stanley Peterson	Rodd Pfaff	Frank Phillips	Uliford Pierce	Mary Poppleton	uoruon neuaren Owen Redman	Verlin Reiter	Sandra Roe	Amardo Romano	Robert J. Dahm	Kenneth R. Tolone	Franklin Ryder	канри куе Mr. & Mrs. John Sanchez	John Sauers	James Schain	Jerome Schwaez	Bill Seeley	Katherine Sehlin	T. Shepard	Thomas Siewert	
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Page 6. Public Participation & Information Work Group Members

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96.	David Bahr	3015 Cowley Hall, U. of W.	La Crosse	54601	
190.	Alan Balllet	Koute 4	Tomah	54,660	
191.	Donald Behrens	Route 1	Bay City		
192.	Jack Blask	Box 16	Genoa	54632	Wisconsin Conservation Congress
193.	Russell Bringe	Route 2	Holman	54629	
194.	Dave Bronnerich	520 Shore Drive	Fountain City	54629	
195.	Archie Brovold	Buffalo County Agent			
		Courthouse Annex	Alma	54610	
196.	George H. Buisse, ACSW	2317 South 31st St.	LaCrosse	54,601	
197.	William Burke	Route 1, Spring Villa	Stevens Point	54481	
198.	William Bush	1465 Redfield St.	La Crosse	54601	
199.	Barbara Busse	123 W. Washington Ave.	Madison	53702	Wis. Dept. Local Affairs/Develop.
200.	Byron Clements		Genoa	54632	•
201.	James Clements	Courthouse	Ellsworth	TLONZ	Pierce Co. Zoning Office
202.	Peter Converse	112 Langdon	Madison		Wis. Coalition for Balanced Trans.
203.	Jerry Culver	Geog. Dept., U. of W.	La Crosse	54601	
204.	Don Daentl	111 W. Dunn St.	Prairie du Chie	n53821	
205.	Michael Davy	115 S. 6th St.	La Crosse	54601	
206.	Peter Delwiche	Dairyland Power Co., Box 855	La Crosse	54601	Dairyland Power Company
207.	Rose Marie Dercks	1819 N. Nicholas St.	Appleton	11645	•
208.	Robert Dillman		Prairie du Chie	n53821	Crewford County
209.	Tim <b>Ei</b> sele	1300 W. Clairmont Ave.	Eau Claire	54701	
210.	Joseph Fauver	1108 Bainbridge St.	La Crosse	54601	
211.	Daniel Flaherty	<b>1925 King Street</b>	La Crosse	54601	Dept. of Natural Resources
212.	Prof.Herman Felstehause	nRum. 1, Ag. Hall, U. of W.	Madison	53706	
213.	Barbara Frank	2111 Valley Road	La Crosse	54601	Minn-Wis. Boundary Area Comm.
214.	Thurman Fremstad		Pigeon Falls	54760	
215.	Michael Fursten burg	Route 2, Box 111	Galesville	54630	
216.	H. L. Goodell	634 E. Division	Sparta	54656	Wis. Soc. of Prof. Bugineers
217.	Rodney Gunderson	Box 206	Eleva	54738	
218.	Peggy Haas	1704 Martin St.	Madison	53713	
219.	Jim Harrison	619 Second St.	Hudson	54016	Minn-Wis Boundary Area Comm.
220.	Marian Havlik	1603 Mississippi St.	La Crosse	54601	
221.	Dorothy Hill	Box 61	Pepin	54759	Citizens for a Clean Mississippi
222.	John Hoefer	3410 Meadow Lane Place	La Crosse	54601	
223.	Maurice Hovland	Box 537, Courthouse Annex	West Bend	53095	University Extension
224.	William Howe	Box 149	Frairie duChien	53821	Wisconsin Conservation Congress
225.	Samuel F. Huffman	Dept. of Plant & Earth Sci.			
		River Falls Stare U.	River Falls	24022	

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Page	7. Public Participatio	n & Information Work Group Membe	21		
226.	Dr. Robert Jackson	Center for Reg. Studies			
		University of Wisconsin	La Crosse	54601	Center for Regional Studies
221.	Sarah Keimowitz	Box 76, Routs 1	Coon Valley	54623	
228.	Ronald Kocher		Maiden Rock	54750	Village of Maiden Rock
229.	Lyle Kopp	Route 1	Galesville	54630	
<b>5</b> 30	Dan Krumholz CO-MA	U.S. Army C/E,			
		1113 U.S. Post Office	St. Paul	55101	
231.	Steve Krumholz	354 Main	Fountain Cfby	54629	
232.	Jean Lang	Inst. for Environ. Studies			
	I	610 Walnut, Room 120	Madison	53706	
233.	Frederick Lesher	509 Winona St.	La Crosse	54601	Audubon Society of La Crosse
234.	Mike Manion	Box 193	Prescott	54021	
235.	Albert Meiller		Wauzeka	53826	
236.	Bernard Mullenback	City Hall	La Crosse	54601	City of La Crosse
237.	H. John Naper	PO Box 98, 127 Marina Dr.	La Crosse	54601	
238.	Kenneth Nelson	Route 3, 1687 16th Cort	Friendship	53934	
239.	Phyllis Nelson	Box 224, Route 3	River Falls	54022	League of Women Voters
240.	Rod Nilsestuen	16 Federal Bldg. 510 S.Barsto	w Eau Claire	24,701	Congressman Al Baldus
241.	L. A. Nutter	University of Wisconsin	La Crosse	24,601	
21.2	Lee Olson	Ronte 2	Holmen	51,636	Townshin of Holland
21.3.	George Oncken	Box 39 CountlyOuse	Thirand	51,736	Retansion Agent. Penin County
211.	Rav Pelishek	105 Counthouse	La Crosse	20975	
21.5	Stanley Deterson	Poite 2 271.3 Meadowlawk In	Te Concee	10973	
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l		1300 W. CLARTMONT	Eau Clare	T0/.44	
247.	James Scholmeier	357 North St.	Fountain City	54629	City of Fountain City
248.	Ralph F. Schommet	Route 1	Ellsworth	54011	
249.	Mrs. Jean Schroeder	Route 1, Box 250	Prescott	54021	Pierce-St. Croix League W. Voters
250.	Dale Simon	DNR. 3550 Mormon Coulee Rd.	La Crosse	54601	ı
251.	Robert Sing	P.O. Box 145	Alma	54,610	
252.	R.L. Smick	402 Third Street	Independence	54747	City of Independence
253.	Lloyd Spriggle		Bay City	54723	
254.	Glen Tamke	Owen & Ayres Assoc.	•		
		1300 W. Glairmont	Bau Claire	54701	
255.	Douglas Venables	1707 Main Street	La Crosse	54601	Miss. River Reg. Planning Comm.
256.	Elisa Tilly	508 W. Mifflin	Madison	53703	Wis. Environmental Decade
257.	Barbara Ihornton	<u>ju</u> 43 S. 31st St.	La Crosse	54601	
258.	Wayne Vandre	nund .W III	Prairie duChien	53821	
259.	Robert Voxen	Box 98	La Farge	54639	Citizens for Kickapoo
260.	W. G. Wassmandorf	W2381 Northshore Dr.	Onalaska	54650	
261.	Pat Wagner	River Studies Center, U. of W.	La Crosse	54601	River Studies Center
262.	Robert Weilder	713 N. Leonard	West Salem	54669	
263.	R. F. Williams	Room 112, Courthouse	La Crosse	54,601	

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	Sioux City Audubon Society Gov. Comm. for Cons. of Outdoor Res.	Upper Explorerland Regional Planning Commission	IA Cons. Ed. Council/Dept. of Inst. Clayton County, Iowa	Western Railroad Association Ed. Resources in Environ. Sci. Lobbe Station, Western Ill. U.
54601 53518 53933 53933 54,021	51104 50677 52072 50319 52052 52052	52240 52162 52052 52151 52151 52151 52160	50319 52035 52151 50312	60606 61820 63141 62024 61455
ers La Crosse Platteville Franklin Fox Lake Prescott, WI	Sioux City Waverly St. Olaf Des Moines Dorchester Cuttenberg	Iowa City Postville Guttenberg Lansing Guttenberg New Albin	Des Moines Colesburg Lansing Des Moines	za Chicago Champaign St. Iouis, MO East Alton Macomb
<b>&amp; Information Work Group Memb</b> 1260 Shorewood Dr. 780 N. Court 4137 W. Acre Ave. Box 147 Prescott	Briar Cliff College 332 Second St. NW Box 46 3663 Grand Route 1, Box 7 Box 398	Uhiversity of Iowa 205 W. Williams 622 S. River Park Dr. 319 Main Street 310 S. River Park Dr. P.O. Box 165 Towa Dent. of Public Instr.	Grimes State Office Bldg. Route 1, Box 35A 2917 High St., Apt. 4	Western Railroad Traffic Assn Fm 1118, 222 S. Riverside Pla Box 2108, Station A 1579 Eastham Dr. 2728 Rock Hills Road Dir., Dept. Biol. Sci. Western Illinois University
8. Public Participation Harry Yates David B. Zelinzki William Kowalski David Dailey Mary Beeler Alg OF IOMA	Kenneth Baldwin Rev. Walter Bernard Jr. Harvey F. Busch Sherry Fisher Arnold Haugen Oliver Kellogg John F. Kennedy Inst.	of Hydraulic Research E. W. Kozelka Gary Mick John Protsman Alvin Schultz Michael Schuster Sara Smerud Duane Tommsen	Virgil Wessell Tom Kernd Gustave Kerndt TATE OF ILLINOIS	George Anderson William Gordy Steve Herbert Wallace Miller Dr. John Warnock
Page 264. 2655. 2665. 26	269. 270. 271. 272. 273. 273. 275.	276. 277. 278. 279. 280. 281.	D. 285.	286. 289. 290.

	Coalition for the Environment American Waterways Operators Transportation Institute Bast-West Gateway Coord. Council Waterways Journal		Wild Resources Advisory Council	L lake Onalaska Rehab. & Prot. Dist	Wild Resources Advisory Council
	63130 63105 63116 63102 63102 63102	54,658 554,11 52,627 50316 63130 61801 56633	54 601 55102 52157 54701 50010	54601 54624 55908 55908 55333 30329 56201 56201	24,701
	St. Louis Clayton St. Louis St. Louis St. Louis	Stoddard, WI Minneapolis, MN Ft.Madison, IA Des Moines, IA St. Louis, MO Urbana, IL Cass Lake, MN	La Crosse, WI St. Paul, MN McGregor, IA Eau Claire, WI Ames, IA	La Crosse, WI DeSota, Wis. Davenport, IA Rochester, MN Madison, WI Burnsville, MN Atlanta, GA Willmar, MN La Crosse, WI	Ran Claire. WI
	6267 Delmar 11 S. Meramec Ave. #1312 4577 Gravois 112 N. 4th St., #1200 319 N. 4th St. 666 Security Bldg.	Route #2, Box 672 2934 Xerxes North P.O. Box 468 Shive-Hattery & Assoc. P. O. Box 3267 7175 Washington eology ILL. State Geol. Survey Dir.Dox 308 Leach Lake Reserv.	sory Council 215 S. 26th St. St. Paul Planning 421 Wabasha Mar-Mec High School 1302 Taft Avenue 2923 Woodland St., #2	Route 1 Route 2, Box 166A Shive-Hattery & Assoc. P.O. Box 4438 19 Ninth St. NW 49 Harding St. 12904 Nicollet Ave. CE Program onment Service, 17 Executive Park DR. NE 1701 SW 5th St., Apt. 304 iryland Power Co., 2615 East Ave.	erson dvisory Council 11. of WRan Claire
TATE OF MISSOURI	David EBedan Lonnie Jacobs Charlotte Pfaff Alan Richter James Swift SCELLANEOUS	Arnold Asp Robert M. Ball Ms. Rhonda Beck D.H. Comann John C. Cunningham Paul B. DuMontelle, Coordinator, Env. Ge Ed Fairbanks, Cons. Sandra Fletcher, Cha	Wild Resources Ádvis Lyle Folkstad Bric L. Garland William Gesell Jahanshis Golchin	Betty Gunderse Mrs. Joseph Hjelle J. E. Hawks John D. Hanson Bob van Hoesen Eldon Hugelen E. Waynon Johnson EC Office of ARD-Envoro U.S. Fish& Wildlife Barry L. Jones George Johnston, Dai	Henry Kolka, Unalrye WI Wild Resources Ad Dent. fo Geography
	<b>291.</b> 292. 293. 294. 295. F. MI	296. 297. 298. 299. 301. 301.	304. 305. 3076.	388. 19. 19. 19. 19. 19. 19. 19. 19. 19. 19	317.

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Public Participation & Information Work Group Members Page 10.

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Izaak Walton League, Ind. Div. Dan McGuiness & Associates National Audubori Inver Grove Hts, MN 52753 Ia 50630 63103 **5.** St. Louis, it 62201 NY 13618 55102 55432 55066 54601 55403 50648 55901 55981 52753 58501 Fort Wayne, Ind.46802 Glen Haven, WI 53810 55101 55981 55102 63141 63141 61032 Fredericksburg, St. Louis, MO St. Louis, MO Cape Vincent, Rochester, MN St. Louis, MO Le Claire, IA Freeport, IL. St. Paul, Mn St. Paul, Mn Bismarck, ND La Crosse MI St. Paul, MN Red Wing, MN Mabasha, MN Vabasha, MN Fridley, MN Mpls., MN Ripon, WI Mpls., MN Jesup, IA Ryckman, Edgerley, Tomlinson & Assoc. c/o Biology Dept., U. of W. 7370 Jackson St. NB L. J. LaBore, Mkt. Development Mgr, Alarm Svc. Dept. Bethany United Meth. Church R.E.T.A. Envirodyne Eng. H161 Lackland Roal **M** Company, 3 M Center 3030 Cedar Ave. So. **12161 Lackland Road** Loran Galpin Assoc. 4681 Barbato 605 S. Harvey Ave. 1809 Knox Ave. So. St. Paul Planning 421 Wabasha Ripon High School 1835 19th Ave. NW 909 Basin Avenue 498 Layton Road 286 Court House NYS-DEC-Box 292 210 N. 13th St. 317 N. Cody Rd. Rt. 2, Box 350 137 Pembroke 428 B. Berry Route 2 Route 1 Box 124 La Crosse Audubon Club Robert E. Miller, Jr. Office of Land Comm. Dr. George P. Sayre Jack Middlestaett William A. Pearce Tim J. Weyenberg W. Woods Gerald G. Specht Rick Wiederhorn Fred T. Phelps Stanley Monroe Joseph R. Rowe **bennis Winters** Larry Perrott Mike Podolske Rev. Jim Ross Mark L. Smith BLII Michols John S. Voss Will Walton Gary Rogers iendy Thur Sue White 32.02 B ନ୍ଦ୍ରିକ 327. 337. 325. 330. 22. 33.32 339. 329. 33. 338. 342.

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### APPENDIX C.1

### COLUMN A EVALUATION SUMMARY

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	# 01			
	Respond-	Highest	Lowest	Average
Recommendation	ents	Ranking	Ranking	Ranking
Periodic review of channel width at bends	28	1	23	11.93
Establish fleeting area needs	28	1	24	12.96
Continue dredging reduction research	30	1	24	9.80
Lower Pool 4 should be dredged to 11 feet	27	1	24	18.41
Continue pursuit of beneficial placement of dredged material	30	1	19	7.83
Maintain fish & wildlife resources	29	1	21	5.48
Rehabilitate backwaters	30	1	18	7.77
Continue dredging coordination	30	1	16	7.40
Coordinate pool level fluctuations	27	4	23	13.56
Assure use of appropriate dredg- ing equipment	26	1	23	12.35
Continue public participation	30	1	21	6.20
Maintain material disposal islands and beaches for recreation	29	2	23	11.00
Provide more and better planned boat accesses	28	3	23	14.32
Provide more sanitary pump-out facilities	27	2	22	13.69
Provide public assistance to margin- al private recreation developments	27	1	24	18.41
Provide canoe routes	27	2	24	17.74
Start an erosion control demonstra- tion project on the Chippewa River	26	1	24	9.46
Stabilize material placement sites	27	1	22	10.63
Provide State & Federal funding for accelerated erosion control	27	1	23	, 8.70
Continue sediment monitoring of tributaries and backwaters	28	1	23	9.29
Investigate moving pool control point to locks and dams	26	1	23	18.42
Initiate sediment pollution demonstration project	27	1	23	11.25
Remove sediment plugs from 8 backwaters	27	2	23	11.78
Place water control structures in the dike works of 5 locsk and dams	26	3	23	14.54

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### COLUMN B EVALUATION SUMMARY

	# of			
Recommendation	Respond- ents	Highest Ranking	Lowest Rating	Average Rating
Periodic review of channel	30	5	3	4, 100
Width at bends	20	5		2.90
Establish fleeting area needs	30	.5	1	3.80
Continue dredging reduction research	31	5	1	4.258
Lower Pool 4 should be dredged to 11 feet	28	5	1	3.214
Continue pursuit of beneficial placement of dredged material	31	5	4	4.613
Maintain fish & wildlife resources	30	5	4	4.732
Rehabilitate backwaters	30	5	3	4.467
Continue dredging coordination	31	5	3	4.613
Coordinate pool level fluctuations	30	5	2	4.067
Assure use of appropriate dredg- ing equipment	29	5	3	4.310
Continue public participation	31	5	3	4.677
Maintain material disposal islands and beaches for recreation	30	5	1	4.033
Provide more and better planned boat accesses	30	5	1	3.933
Provide more sanitary pump-out facilities	29	5	2	4.241
Provide public assistance to margin- al private recreation developments	30	5	1	2.633
Provide canoe routes	30	5	1	3.533
Start an erosion control demonstra- tion project on the Chippewa River	30	5	1	4.433
Stabilize material placement sites	30	5	2	4.367
Provide State & Federal funding for accelerated erosion control	30	5	3	4.567
Continue sediment monitoring of tributaries and backwaters	30	5	3	4.300
Investigate moving pool control point to locsk and dams	29	5	1	3.448
Initiate sediment pollution demon- stration project	30	5	1	4.100
Remove sediment plugs from 8 backwaters	29	5	2	4.000
Place water control structures in the dike works of 5 locsk & dams	29	5	1	3.828

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### APPENDIX C.3

Narrative comments received with GREAT I Interim Report Evaluation

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STATE OF MINNESOTA

DEPARTMENT Environmental Planning/Critical Areas Office Memorandum

TO

: Dan McGuiness, GREAT Public Participation Coordinator DATE: 5/17/78

FROM

Cliff Aichinger, Coordinator Contractor Cont

PHONE: 296-2686

SUBJECT: GREAT I Interim Status Report

I have read the Interim Status Report and filled out your evaluation form. I understand that facilitating some analysis of individual comments about the report recommendations is necessary. However, it was difficult for me to feel fair about evaluating some of the specific project recommendations. such as, "Remove sediment plugs from eight backwaters".

I did rank the particular recommendations, however to be more fair to the work groups I really had ranked them by a high medium and low priority. I then went through and numbered. Except for the top 3 or 4 the number could be shifted either way by + 3 and still represent my general attitude.

In general, I feel fairly confident that the work groups are trying to work toward a reasonable compromise between EQ and NED. Personally I feel the CT work group is by far the most NED oriented, but I feel the rest are working toward a reasonable EQ goal. The major problem I foresee is a major competition developing for limited financial resources to achieve the various wishes of each interest group.

The erosion and sedimentation problem appears to be the most significant problem. It is this problem that, left ignored, could destroy all that everyone else desires. I don't think this is made clear enough and should be in the final report. Unless we handle the erosion problem and the sedimentation effects on the river there will be few fantastic fisheries or wildlife hunting areas to worry about. Also, with the increased silting of the river and backwater storage areas, we can expect our flooding situation (100 yr. flood levels) to be perpetually increasing. This would create a difficult planning and development problem for communities with floodplain areas. This would also eventually result in the breaching of previously constructed flood control structures, resulting in significant economic loss.

The long and short of it is, Dan, that I feel there are several issue areas that could be drawn from the mass of recommendations that, if addressed by PPIWG, could give a better indication of public preferences. As I have said, I think erosion control is the no. 1 need to be addressed. After erosion control there is the multitude of other concerns such as navigation, recreation and dredge spoil disposal that could follow. The complex problem of finding the conflicts can only be defined by a system such as CIA. I think that if the test works properly it should be undertaken for the entire study area. Memo: Dan McGuiness page 2 5/17/78

One final comment, could some hierarchy of issues be established, such as; without dealing with the erosion problem we should forget about enhancing backwater areas, or without obtaining better quality, more versatile dredging equipment, we should forget about the central placement option. With this type of analysis it may be easier to deal with priorities.

I hope this rambling memo is of some consistence. I prepared it rather rapidly to try to make it close to your deadline. I have been tied-up with a program evaluation for the past month and no offense to you, it took priority over the review of the Interim Report.

If I can be of any further assistance to you feel free to contact me at any time.

/br

### H. L. Goodell

634 E. Division 

Sparta, Wisconsin 54656 

608-269-3518

August 17, 1978.

Dan W.McGuiness & Assoc., Coordinator, PPIWG GREAT I, 149 Main Street, WABASHA, MN. 55981.

Subject:- GREAT I INTERIM STATUS REPORT, MARCH 1978

Dear Sir:-

Attached is AN EVALUATION OF GREAT I SUBSEQUENT TO THE GREAT I STATUS REPORT - MARCH 1978. The evaluation is dated August 17, 1978.

As you know, I have been very active in GREAT since it began 4 years ago, even longer than you, and have been designated the non-agency person who has attended more meetings than others. This has been volunatry, within my own resources. I am on the BOARD of Directors of the PUBLIC PARTICIPATION AND INFORMATION WORK GROUP, in both GREAT I & II, and am authorized to represent the Western Chapter of the Wisconsin Society of Professional Engineers, the only obligation being to report back to the Chapter.

Any reader of input regarding the Interim Status Report is entitled to know the background of each author. Thus a brief resume of my career (mostly river engineering) is enclosed. In addition to the 50 years of practicing engineering, I have continued an active interest and participation in resource development during the six years of retirement.

Please include this letter and the enclosures in the APPENDIX, under Narrative Comments, to the GREAT I PPIWG POSITION PAPER of August 1978. Although the materials furnished you June 5 and 17 are still valid, they should not be included in the APPENDIX.

ENCLOSURES :\_\_

BRIEF RESUME OF CAREER

Sincerely H.L.Goodell P.E.

AN EVALUATION OF GREAT I SUBSEQUENT TO THE INTERIM REPORT-MARCH 1978 (Dated Aug. 17, 1978) COMMENTS TO SPECIFIC REFERENCES IN THE REPORT (Aug. 17, 1978).

### H. L. GOODELL 634 E. DIVISION SPARTA, WISCONSIN

### PHONE 608 269-3518

April 1977

### RESUME OF CAREER

CITIZENSHIP:- Native born - Illinois

BORN - 1902

EDUCATION:- B.S. in Civil Engineering, University of Illinois, 1925

SOCIETIES:- American Society of Civil Engineers - Life member. National Society of Professional Engineers - Life member.

REGISTRATION:- Professional engineer and Surveyor in Wisconsin. Registrations in Alabama, Georgia, Illinois, Ohio and New Work allowed to expire. Certificate from National Bureau of Engineering Registration.

### EXPERIENCE

CONSULTING ENGINEERING FIELD:-

12 years of municipal, flood control, and local protection. (3 years as principal)

CONSTRUCTION INDUSTRY:-

19 years, 5 as construction engineer, and 14 as chief engineer for two companies of national reputation, primarily on river and harbor work but including power plants, heavy industry and large commercial buildings.

U.S. CORPS OF ENGINEERS:-

16.5 years on engineering and construction of navigation projects, flood control reservoirs, local protection and other river and harbor work.

DEPT. OF ARMY:-

2.5 years as Chief of Buildings and Grounds, Fort McCoy, Wis.

SEMI-RETIREMENT:-5.0 years. (Active in public works projects, involving engineering.)

SUMMARY :-

Consulting field	12.0	years
Construction industry	19.0	
U. S. Corps of Engineers	16.5	
Dept. of Army	2.5	Ħ
Semi-retirement	_5.0	
Total	55.0	years
# AN EVALUATION OF CREAT I SUBSEQUENT TO THE INTERIM STATUS REPORT - MARCH 1978. BY H.L.GOODELL, PPING DIRECTOR

AUG. 17. 1978.

#### 1. INTRODUCTION:-

(a) The POSITION PAPER, as prepared by the Public Participation Coordinator is quite long. This is prepared in an attempt to provide a shorter and more easily understood evaluation of GREAT I.

 (b) It is practically impossible to measure the many variables of river phenomena, and present th9m as rationale for a conclusion. Thus, of necessity, an evaluation of GREAT I must be judgmental, based on many years of river engineering experience.
 2. <u>PUBLIC PARTICIPATION AND INFORMATION WORK GROUP (PPIWG)</u>.

(a) Development of plans for use of land and water resources <u>are required to proceed</u> in accord with the Principles and Standards of the U.S.Water Resources Council (WRC), which state that, "Direct input from the public - - is important and will be accomplished by:-"(a) Soliciting public opinion (b) Encouraging periodic expression of the public's views (c) Holding public meetings, and (d) Making available all plans, reports, data analyses, interpretations and other information for public inspection." It is believed that periodic publication of these WRC requirements, in the news letter will "SOUNDINGS", increase the attendance at meetings.

(b) GREAT I could significantly increase public input by employing available practical and professional talent based on many years of river experience. At various times it has been recommended that a board of consultants be created to advise GREAT on the approach to developing an improved management plan, but there has been no response. (I am not seeking employment).

#### 3. DREDGING REQUIREMENTS WORK GROUP (DRWG)

(a) This group has the responsibility of reducing dredging volumes consistent with good channel maintenance, economical and environmental values. Reduction of volume and improvement in dredging practices are the keys to improving all other resource uses.

(b) Studies by use of mathematical models <u>indicate</u> that a significant reduction in dredging volumes can be accomplished by changing dredging depths and the start of annual dredging operations to later in the spring. However, this reduces the reliability of the navigation shannel, increases risks and costs of transportation. It has not been established that mathematical models have sufficient reliability for day to day management. The only sure method of maintaining a reliable channel is dredging. The models provide very general guides.

(c) A description of proposed plans, schedules and costs to obtain an <u>estimated or</u> <u>predicted</u> reduction in sediment (sand) from the Chippewa should be included in the final report. Minutes of a recent meeting where fluvial hydraulics was discussed, indicate that such a prediction is unreliable.

(d) On page 76, DRWG recommends that "all maintenance dredging in lower pool 4 should be done to a depth of 11 ft. after spring high water". This recommendation needs to be supplemented. If dredging is limited to 11 ft., what is the recommended depth at which dredging should start? Consideration should be given to dredging to a minimum depth of 11 ft. in lower pool 4 during all stages. Dredging should start when shoaling has reduced depth to 10 ft. (Note; Vessels grounded at Reed's landing during a fairly high stage in spring of 1978.)

(e) There are at least 4 feasible methods of reducing the accumulations of sediment, and in turn dredging volumes, the practicability of which have not been studied. This <u>input</u> was made one year ago but to date there has been no inquiry from ANYONE about the methods.

#### 4. SEDIMENT AND EROSION WORK GROUP (SEWG)

(a) The work done to date does not contribute a basis for improving the management of channel maintenance dredging. The Cesium 137 program to determine the average sediment depths in the valley in recent years is considered unreliable and of no use in develop ing improved management. Also there was no measurement of the erosion to arrive at a net change in the volume of sediment in the valley. Thousands upon thousands of very carefully controlled measurements would be needed to arrive at a sound conclusion regarding the amount of erosion and sedimentation in the valley - and this appears to be too costly for the value of the information.

(b) Control of upland erosion should be left exclusively with the Dept. of Agricultur The correlation between upland erosion with sedimentation in the river corridor and channel maintenance dredging is too subtle to be a significant factor in developing a channel maintenance plan. Management of upland erosion is relatively slow and long range while a complete channel maintenance plan can be implemented in a short period of time and can be changed likewise.

(c) See comments to specific references of the report opposing a demonstration project on the Chippewa (or other tributaries); also comments to the unreliability of predictions to significantly reduce sand discharged by the Chippewa (or other tributaries) by any practical method.

(d) This SEVG collected and produced some interesting information about erosion and sedimentation, but unfortunately it has no significant value in developing a management plan for the river corridor.

5. FISH AND WILDLIFE WORK GROUP (FWLWG)

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(a) The term "Rehabilitation of backwater areas" needs to be defined. There is a difference between "rehabilitating" and "improving the water quality of" backwater areas. Under "COMMENTS TO SPECIFIC REFERENCES IN THE REPORT", see comments No. 6 & No 9, 6.SIDE CHANNEL WORK GROUP (SCWG).

(a) The variables of a river system are too complex to reliably quantify a prediction or benefits or damages due to side channel alterations. Only general predictions are feasible such as wide degrees of benefits or damages and these can only be verified after many years; also what might be predicted as early benefits might develope into damages, in the long term. Precision management should not be attempted without 100% control of backwater areas.

(b) Alteration of side channels is the crudest of management techniques to obtain the intended objectives. The river is dynamic and side channels are relatively fixed, and will not be satisfactory. The management can be greatly improved by including some carefully designed facilities to provide control over flow through the side channels at appropriate times. Math. and simulation models are inadequate and unnecessary in the management of water in the backwater areas. A very general method of observing the effects of side channels is adequate. If side channels are going to be incorporated in a management plan, for recreational craft navigation, then proposed channel dimensions should be included.

#### 7.RECREATIONAL WORK GROUP (RWG)

(a) A very small portion of a management plan for recreation will contribute to an improved channel maintenance plan. The RWG has found a great demand for more sand beaches. This is contrary to the laws that prohibit placement of dredged material below water.

(b) Input through PPIWG recommended plans for swimming facilities, accessible by land, isolated from the river - where good quality water, sanitation, safety, bath houses, parking and picnic areas could be maintained. To my knowledge there has been no response nor are such facilities mentioned in the status report.

8. WATER QUALITY WORK GROUP (WQWG)

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(a) Under "COMMENTS TO SPECIFIC REFERENCES IN THE REPORT" see comment No. 8.

(b) It is believed that sufficient studies have been made on the effect of dredging on water quality, on this river and others, to formulate a management plan.

9. FLOOD PLAIN MANAGEMENT WORK GROUP (FPMWG)

(a) Information on project flood volumes, flooded areas, profiles and frequency of floods should be included in the final report; also the effect on the flood profile of 50 more years of dredged disposal within the flood plain, should be included.

#### 10 - DREDGED MATERIAL USES WORK GROUP ( DMUWG)

(a) The data furnished the public to date does not support the conclusion drawn. The tests made on the dredged material (sand) for use in construction products, are inadequate for a sound conclusion. Potential demands for dredged material, even for use as fill and sanding roads should be reliable and well documented. Historically, the dredged material has been a liability, and intense management techinques will be required to change it to an asset.

(b) The dredged material is mostly sand but does not have the acceptable characteristics for use in good quality and economical concrete. It has been used to blend aggregate for asphaltic concrete, but the volume of potential use is insignificant. The only practical use for the material is for fill and for sanding roads, but even the records show that use is a very small percentage of the amount dredged. (c) The report states that "Dredge material is a valuable resource". The validity of the statement should be demonstrated to the public, as historically it has been a substantial liability; also it must be competitive with other sources for all uses. The validity of the whole presentation of DMUWG needs to be established. The "Platteville' concrete tests and compost tests by others are inadequate for planning purposes Enclosed are two charts showing specified and actual gradations in relation to various uses. None of the "dredged material" meets acceptable specifications for any know product. A draft of DMUWG Final Report is at hand. The information presented does not support the statement that "Dredged Material is a valuable resource." Those member agencies of the GREAT I team having qualified engineers should state that a report as proposed is unacceptable.

(d) A Key person of CREAT has stated publicly that "There is a big demand for the dredged material but there is one problem":-the supply is not where the demand is". That is "gobbledy-gook:" It should be stated that the supply demand relationship is impractical - otherwise concentration on how to dispose of the sand is diverted.
(e) The so called pilot project at Buffalo Cuty was a disgrace. Placement of fill by hydraulic dredge is an old art. Also the embankment characteristics are not in accord with sound engineering practice. It could have been placed by land methods at about 1/5 the cost. Reported costs vary from \$30,000 to \$50,000. An audited cost should be reported, but as little more said about that project, in the final report, the better.

11. COMMERCIAL TRANSPORTATION WORK GROUP ( CTWG)

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(a) Through the efforts of this work group, experienced pilots were asked to advise on channel widths in river bends. Some widths were decreased and some increased, that resulted in a net reduction in dredging volumes.

#### 12. PLAN FORMULATION WORK GROUP (PFWG)

(a) The 5/23/78 minutes of PFWG listed the <u>main objectives</u> that are not in consonance with the original. They are paraphrased as follows:-

1. Develop an interim dredging plan.

2. Outline a plan of study to develop a management plan.

It is recommended that a plan to make further study be avoided.

(b) Plans for river management will always be conceptual, never complete, i.e. always subject to improvement. Sufficient information is available to:-

1. Develop and recommend a management plan.

- 2. Recommend an organization to execute the plan, such as the Corps, UMREC. F & WL or others. \*
- \* GREAT lacks sufficient direct responsibility to execute a plan in an acceptable manner. the GREAT team could act as an advisory council to the agencies having direct responsibility, and there should be adequate public representation on the team or council.

#### 13. CONCLUSION

- (a) There is a profound need to:-
  - 1. Initiate studies on the practicability of developing new types of dredging equipment.
  - 2. Initiate studies to substantially increase the sediment transport capacity of the river.
  - 3. Avoid any expenditures on tributary stream bank erosion in attempt to reduce bed load discharge of sediment into the main river corridor.

Respectfully submitted,

H. L. Hordein

H.L.Goodell P.E. (Ret.)





# <u>GREAT I</u> <u>INTERIM STATUS REPORT</u> <u>COMMENTS TO SPECIFIC REFERENCES IN THE REPORT</u> BY H.L.GOODELL PPING DIRECTOR Aug. 17, 1978

1.REF, page 1:-TABLE OF CONTENTS

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<u>COMMENT</u>: - It would be an improvement to use a system of numbering the sections, paragraphs and sub-paragraphs.

2.REF, Page 6:-STUDY ORGANIZATION.

<u>COMMENT</u>: - It is suggested that the GENERAL FUBLIC be inculded as a part of the STUDY ORGANIZATION to provide input to and receive information from the study.

3.REF page 7:- ORGANIZATION CHART.

<u>COMMENT</u>: - The funding symbol line should extend to the box, "Functional Work Groups", as they receive funds from the Corps.

4. REF, page 11:- GREAT I study budget

<u>COMMENT</u>:- It is suggested that the final report show for the total of each item the amounts contributed by GREAT I, each Federal agency, each State agency and other elements of Government.

5.<u>REF</u>, Page 98:- 1st line at top of page

<u>COMMENT:-</u> It is suggested that "timing" be inserted before "and".

6.<u>REF</u>, page 80:- Conclusion No. 3

<u>COMMENT</u>:- It is agreed that "REHABILITATION of backwater areas" is feasible. The final report should include a description of any plan and methods as to what would be involved, such as areas, excavations and fill volumes, number of culverts, annual maintenance, schedule to accomplish and estimates of first, annual and life cycle costs as a minimum obligation to determine the "practibility". Otherwise each reader is uninformed and left to imagination.

7.REF, page 75:-Conclusion No.2.

<u>CONMENT</u>:- It should be stated that shallower depth dredging reduced the quality of the navigation channel and that the actions increased the costs and risks of water transportation; also substantially increased the basic unit costs of managing the river. Unit dredging cost per cu. yd. was \$0.54 in 1974 and \$7.11 in 1977.

8.<u>REF.page A-148:- Conclusions</u>

<u>COMMENT</u>:- The Grey Cloud Island Pilot Study Report of 1976 is paraphrased as follows: The chemical, biological and physical effects on the water quality resulting from hydraulic dredging and disposal "appears to be localized and short term". This is also in accord with the results of the \$30,000,000 Dredge Material Research Program (DMRP) by the Waterways Experiment Station (WES). This information was available before the Interim Status Report was written and should have been included. 9.REF, page A-76:- Recommendations

Comments:-

- To No. 1:-The final report should be specific as to location, costs, benefits, etc, regarding proposed "rehabilitation of backwater areas" and "potentially productive habitats" so a reader can be informed rather than left to imagination.
- To No.4:- Rip rap should only be placed to protect property where the B/C ratio is greater than 1.0; also to maintain channel alignment, and where dredging would be significantly reduced.

To No. 5:- See Comment to No. 1 above.

10.REF, pages A-132:-Recommendation "a. The Corps -- should select the Chippewa -- for an erosion control demonstration project ---".

<u>COMMENT</u>:-Eliminate the recommendation. In the spring of 1977, the Western Chapter of the Wisconsin Society of Professional Engineers, recommended that the Corps reconsider the stream bank revetment project on the Chippewa. Existing revetment on the Chippewa should be adequate demonstration. Revetment of stream banks is an old art and the Corps has spent millions on stream bank revetment. Surely that experience is adequate to justify elimination of <u>demonstration projects</u>.

Respectfully submitted,

A.L. Goodell

H.L.Goodell P.E.(Ret.)



May 12, 1978

Mr. Dan McGuiness 149 Main Street Wabasha, Minnesota

Dear Dan:

Enclosed please evaluation form re. the GREAT I Interim Status Report. This was initially prepared by me independently, and then I took it to our Ikes chapter meeting to try it out on them, and they were in substantial agreement with my assessment (which may be good or bad), so that is why both are represented on the form.

There was a feeling that there were gaps in the Report, with perhaps the writers knowing what they were writing about, but not clear to readers: viz "Maintain fish and wildlife resources". No place is there a description of the year or years to use a s a basis for this "maintenance".

We could find no reference by the CTWG as to the need for barge and tow boat standards of construction and amintenance referred to. Reference the latest oil spill at Winona where a barge was opened by shoaling onto a sandbar. What concerns are being given to the condition of these gehicles, skin thickness, welds, etc?

Basically my stand is that the solving of the sand and sediment problem is basic to the F&W and Recreation, Commerce and Recl boating needs. It really shouldn't take so long to get cracking on demonstration projects on the Chippewa and other streams that contribute to the problem of sand and sedimentation, but it looks like it will have to be studied to death before any action is taken.

Thanks for the opportunity to review this and comment thereon. I'll be interested in its future.

Sincerely,

Donald V. Gray

CONTRACTOR WILL, Pres. 5-0. Bas 41 Papin, WI. 5000 COMALD GLANDER, V.P. 1518 N. Labashere Dr. Laha City, Mn. 5041 DR. & MRS. KENNETH MANN, Sec. dS - 15th Ave. S.W. Rechester, Mn. 5001 REV. RICHARD MASER, Tr. P.O. Bas 125 Papin, WI. 5039

ATTORNEYS PHIL GARTNER 129 S. High St. Late City, Mr. 556(1 210 B W. Mein St. Durend, WI. 56736



MARY SHANGER Identify View Drive Withmin, Mn. 2007 46 S. Hohmed Vinitin, Mn. 2007 46 S. Hohmed Stol Harth Shore Dr. Fauntain City, WI. 5452 JOHN BUSCOVICH Route 2 Rushford, Mn. 5077 DEAN HARVEY 365 9th St. Winona, Mn. 50907 JUANITA GLANDER 1515 N. Lakeshore Dr. Leke City, Mn. 5584

Citizens for a Clean Mississippi, Inc. Box 61 Pepin.Wisconsin 54759

June 1, 1978

Dan McGuinness, Coordinator Public Participation Work Group Great Environmental Action Team 149 Main Street Wabasha, MN 55981

Dear Dan:

Sorry, I really messed up the evaluation form, and I regret that I am not going to be able to finish my statement relative to the Interim Report. Pressures here have been heavy, and even though I have strong feelings about many issues, Mary Swanger failed to submit her written report as requested. It was my intention to compare her constructive criticism with my layman's interpretation, and then draw conclusions.

I do, however, sense that the Vater Quality Work Group has not accomplished its objectives. It appears to me that when the sampling of Lake Pepin was done, someone was in error in not having made chemical analysis other than for PCB's (which reminds me to tell you that the MPCA will be having further hearings on PCB's in the near future, and I am anxious for GREAT's report).

The recent emergency dredging at Read's Landing is further evidence that the problems of the Chippewa River's sedimentation should be designated as a top priority in your final report.

Ed and I were pleased with Chet Heldon's conclusions in the sedimentation and erosion workshop report--not that it is news.

The waters of Lake Pepin have been reasonably clear this spring, until after the heavy rain May 27. On May 30, when we went to Roseville, we slowed at each bridge and noted that the waters of Rush River, Isabelle River and Fine Greek were still brown and thick. GREAT must put more emphasis on stopping sedimentation at its source instead of finding ways to take it out of the river. Dan, I don't want to be caustic, but I am beginning to agree with the many who feel the word "action" in your title is misleading to the public.

Despite houseguests, I plan to attend your meeting June 17.

Sincerely, Porothy Dorothy D. Hill, President Once in a while you can sit along a stream and learn from nature. the other week there was this enjoyment of looking at a trout stream which had been streightend for about 2,000 ft. Nature had reached the edge of the field line with a series of abropt z-z-z markings. In some places the stream came back upon its self with few rpobelms.

Engineers and planners could and should accomplish the same items when it comes to the streams. When a la landowner needs to realign he must b requried to also make a percentage formula of z-z-z on his property. this is the exchange one must give.

the Corps of Engineers has performed simualr tasks on the UPper lowa river. They should be required to correct h the errors of the past. the z-z-z is about one mile of area for every two miles of streightening. ilt is a close guess the river systems make up for the change by this switching back and forth.

Planners shoud! look and study what nature can do when it has some strong canges. the crating of a flood plain nature has scoppedout some areas between t te banks to take advantage of minor flooding.

> Bill Howc Prainic Du Chien WISCONSIN

16

# **DAIRYLAND POWER COOPERATIVE**

La Crosse, Wisconsin

54601

MAY 17 IST

16

May 15, 1978

Mr. Daniel W. McGuiness Great River Environmental Action Team Public Participation Headquarters 149 Main Street Wabasha, MN 55981

Dear Dan:

The following comments are in response to your letter of April 18, 1978 and the "GREAT I Interim Status Report."

Our main concern is to have a river channel maintained to adequately supply coal for the power generation stations located at Cassville, Genoa and Alma, Wisconsin. We strongly support any efforts to reduce the volume of sediments entering the channel, because this is probably the key to any reduction in dredging to maintain the 9 foot channel. It is essential that the Corps of Engineers be given the operating freedom to maintain a navigable channel and establish and maintain adequate fleeting areas. However, as recreational users and concerned residents we feel that every effort should be made to maintain the fish and wildlife and recreational resources.

Other areas of concern are the maintenance and stabilization of dredge material sites, in particular the beaches and islands; and the rehabilitation of backwater areas. Bank protection not only provides excellent fish habitat but also maintains the islands for recreational use and prevents the sand from being redistributed in the main channel. The backwater areas were created artificially with establishment of the dams and are relatively short-lived without some sort of maintenance. Mr. Daniel W. McGuiness

2.

Another area of concern which has never had any emphasis is the adequacy of channel markers. We would like to see the channel more thoroughly marked to avoid the problems of grounded barges and ruined lower units on pleasure craft.

We have been encouraged by the progress attained by the "GREAT Team" and would support its future operations.

Very truly yours,

DAIRYLAND POWER COODERATIVE George Johnston Biologist

GJ:csv

TO: GREAT I

G

I have reviewed your GREAT I interim statue report and feel that it represente a big step in the right direction. The whole Great program is an excellent way to work together to revolve problems. Some comments that I feel are needed beyond answering the questionare follow: 1. On pg 23. The recreation work group is The only one with an objective not stated for their area of interestalthough the group seems to be going in the right direction. My concern is that the group is made up of member more concerned with dredging and transportation rather than recreation opportunities of the river. ie: objective - protect the recreational features of the run. 2. On pg 84 - recreation conclusions - The study has missed a very important part of beaches besides deep water and gentle slopes off channel beaches are inportant to getting away from weber from on channel traffic. 3. On pg 80 - flecting needs are identifuil as critical, but com here the problem is sinderstated. St. Paul flacting has reached peak saturation with very little remaining new space. Projected

Minnessta tonnage cannot be supported by ST. Poul. Further expansion must be storged for need of flating.

Frank Kline 5/2/78

3, cont. - Either fleeting must be provided at terminals or fleeting methods must be changed. 4. Fleeting problem martalso recognize The effect of barge fleate on views of the river. Barges are not compatible with riverside parties, beachure, partieways, overlasher, or boating. We can't expand to become a barge canal: 5. On pg 31 and A98 - Public participation is need but it just isn't working! The handful That show up at meetings is proof that it doen't work, Detailed comments are! a) Mailing minutes without attachmente and only listing Topics - docon't tell me what is going on b) Soundings - is too little and too infrequent. To do justice there should be a page from every work group every month. a) People won't attend unless they sense a controversy, Agenda, minutes, and Soundings don't clue people as to subjects They should follow at a meeting. d) To get more interest - why not meet with keep clube and groupes to seeks their helps by assignment of people to attend regularly?

Frank Kline 5/2/78 6. On pg AAI - The divension on reflective paint is owneredly written to make a preconceived point, but none of The arguments hold water. The fact That conclusione were accupted based upon The discussion suggests lack of adequate review and lack of lora representation. 7. Strandalan't The transportation and recreation write groups start Their study with a privilian of future troffic and activity? Projected Tomage and recreational braking growth make for an enterely different picture and different answers. I would like to participate in GREAT to a greater instant but V works in St. Paul and cannot travel Tha Cross, Winona, and Webashaw for meetings. To date The mailings do not allow me to follow any write groups activity, much lever offer suggestione or commente. Sincerely 21 Trank Klini

ATTACHMENT

1-. W. Krine 5/2/78

Commente on A 41 - reflective paint. a. reflective paint work ! it is proven that yellow cars have fever accidente. White brais are encomaged for wibility. Notice The effectiveness of bisycle reflector, b. high cost - by limiting reflective paint To come strips - cost would be small. a paint will sub off - corner tape will not be dammaged, a search lights on paint will blind - a death last year on The river was suspected to be due to search Agits - use has been reduced. e. reflectione will handicop deck hands - not from hull reflections - lese from tasse stripe. f. river film deteriation - tape on bonys has not been effected. 2. chemical polition - what effect? how about brups and leaching hull painte? h. boaters will out lights - This is allegal. I know of no boater that would be without a light might on the swer. i. recreational brate are usually white but could airs have reflective tape. J' if changes in The law- prevent considering change - Then The whole program should be cancelled! k. are you aware of The USPS and USCG Aux sale beating cleases Hele promotetien.

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#### COMMENTS

#### ON THE INTERIM STATUS REPORT OF GREAT I.

Unfortunately due to lack of sufficient time a detailed commentary on the Interim Status Report could not be written at this time. We are able, however, to submit some general comments.

The Interim Status Report emphasizes the problems associated with dredging practices and the improvements in dredging that have been made and will be made. This work is indeed worthy of praise. However we believe that the most important problem caused by the 9-foot channel is the rapid loss of backwaters due to siltation.

In its natural state just before the effects of civilization the Upper Mississippi River was a braided and meandering stream. The river contained numerous islands and the water course was divided into many channels. Sloughs and backwater lakes were abundant. The river had a slope of about  $\frac{1}{2}$  foot per mile. That slope was barely adequate to provide the current with sufficient velocity to carry downstream most of the silt that entered the river.

Civilization has brought two very significant changes to the river. First, the amount of silt that enters the river has been increased because cultivated fields have replaced forests and prairies. Second, the ability of the river to carry sediment downstream has been drastically reduced by the dams that were constructed to provide a 9-foot channel for navigation.

When the dams were installed, the immediate effect was an increase in depth and area of the backwaters, but the longterm effect is to condemn the backwaters to an eventual death by siltation. The pools between the dams are filling with sediment very rapidly. Eventually all of the backwater areas will be converted to land unless the dams are removed or some effective and environmentally suitable method of reducing the sediment that enters the river is implemented. Saving the backwaters from siltation should be the number one problem of highest priority for GREAT.

The Sediment and Erosion Work Group has determined that the critical sediment source area is only a small portion of the total Mississippi drainage area. This fact makes it possible for one to believe that it may be economically feasible to extend the life span of the Mississippi backwaters significantly or perhaps for an indefinite time by controlling the sediment at its source.

In addition to the constant loss of backwaters there is a steady attrition of the remaining wilderness of the river environment. The steady loss of pieces of the natural environment for power plants, power lines, roads, commercial areas etc. can only be stopped by a strong measure, such as protection under the Wilderness Act of 1964 (PL 88-577). The Interim Status Report implies that that efforts under GREAT to establish an Upper Mississippi River Wilderness and National Recreation Area have been dropped. It is our understanding that since the publication of the report the effort has been resumed. This work deserves a high priority and must be accomplished with maximum input from the interested public.

In conclusion, we believe that the Mississippi River is a unique and precious natural resource. The natural values of the river environment must not be destroyed but should be preserved for future generations.

Bob Maduig Elevra club (unofficial) commente)

line of the second

May 5, 19178

Lear Dan, Alaske you verre much fier sending me a copy of the Great I Interim Status heport. Meport. after having read the report & filled out your evaluation form and you'll find it endowed. I clid feel that a priority nanking of a list of recor-mondation this long was with difficult and of questionally value. It would have been easier to vanle groups of related recommendations, and difficult to follow. The recommendations the final report could highlight the final recommendations 4, plans by having only a very brief in two duction, tist of objectives, and procedure outline followed by the recommendations. Greeker appendices could then repply the remaining relovant I have been impressed with the next for of the ChEAT afferts of far. I hope the final report get bot of publicity. Sincevely, Bruch. Munon



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#### NORTHERN STATES POWER COMPANY

MINNEAPOLIS, MINNESOTA 55401

May 12, 1978

Mr Daniel W McGuiness, (GREAT) Public Participation Coordinator 149 Main Street Wabasha, Minnesota 55981

Dear Mr McGuiness:

This letter is in response to your request for comments regarding the March GREAT I Interim Status Report.

Enclosed is our completed evaluation form.

In addition, we suggest that GREAT both formulate a Task Force and conduct a professional study on the historic, present and future interaction of cities abutting the Mississippi River. Communities such as Winona are geographically bound to the river and bluffs, and their future development will necessarily have to occur along the river and bluffs. The social and economic needs of cities adjacent to the river should be <u>balanced</u> with environmental, wildlife and recreation needs.

Sincerely,

Alm Yillow.

GLENN G C OLSON, Administrator Regulatory Liaison

уm

JOSEPH C. PAGE 156 E. FIFTH STREET WINONA, MINNESOTA 55987

May 4, 1978.

Mr. Daniel W. McGuiness Public Participation Coordinator GREAT - 149 Main street Wabasha, Minnesota. 55981

Dear Mr. McGuiness:

I spent over 15 hours going over the GREAT Interim Status Report and found it is a well documentative, highly educational and an extremely interesting review. While it is quite exhaustive yet it deserves careful reading. Unfortunately it will consume more time than one might care to give its perusal, particularly news media. From a publicity angle one or more of the 24 priority itemd used periodically might achieve more results. Selecting one or more objectives in the form of written news stories might be beneficial. For example enclosed is an editorial of May 3, 1975, in the Winona Daily News. Mr. Adolph Bremer is the editor in chief and if you havent already done so it might be beneficial to mail him a copy of the GREAT Interim: report with a copy of the 24 objectives.

Enclosed is a completed evaluation <sup>s</sup>orm based on a careful analysis of priorities I believe might be desirable for future guidance.

Sincerely

Doresal

Joseph <sup>U</sup>. Page, President MOUNT TREMPEALEAU CORPORATION

Winona Daily News Wednesday May 3, 1978

# DNR got off its dead center too late

\* For good reason the environmentalists weep over the oil-soaked ducks when a grounded barge spills its jet fuel in the Mississippi River.

But the lesson is not that oil barges are bad, but that the environmentalists must compromise their idealism with the need of this region for commercial river navigation. The environmentalists must rid themselves of the potion that the Corps of Engineers and the powing industry are bad guys, that whatever hey want is counter to the public interest. The commercial river people also use the river for recreation. They are not citizens apart from the rest of us.

The time has come for those state Department of Natural Resources people, sitting in their fancy offices in St. Paul, to relieve themselves of the notion that they are the appointed protectors of the Mississippi River. They have now finally issued that dredging permit so that the Dredge Thompson can go about its business of maintaining a safe and easy channel for the tows that ply the Father of Waters.

No court of law will convict the DNR of causing the spill of jet fuel by delaying issuance of the permit, but in the court of public opinion the DNR is guilty. -A.B.

-

UPPER MISSISSIPPI WATERWAY ASSOCIATION INCORPORATED 1932 Minneapolis, Minnesota

Dedicated to navigation and sound water resource management.

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Mr. Wayne A. Knott, Co-Chairman - "G.R.E.A.T. I" Mr. Donald J. Peterson, Co-Chairman - "G.R.E.A.T. I" Lieutenant Commander C. W. Gower

#### Gentlemen:

May 10, 1978

SUBJECT: "G.R.E.A.T. 1" INTERIM STATUS REPORT AND VARIOUS

In a detailed sense, I am not qualified to comment on the voluminous data in the report. However, in a general sense and on behalf of the UMWA membership, I would like to take this opportunity to compliment the entire "G.R.E.A.T. I" team effort as represented by this report. Its contents should be an invaluable base to all who earnestly desire to best resolve problems arising from the greatest multiple management usage of the Upper Mississippi River and its tributaries.

In health and strength the Upper Midwest's economy is directly linked to trade with continental Europe and the Mediterranean via the Great Lakes, but the Mississippi River by virtue of its lock and dam navigation system connects the Upper Midwest with <u>all areas</u> of the world. As pointed out in the UMRBC brochure, <u>"FIVE YEARS TOGETHER"</u>, the present standard of living in the nation's heartland could not exist without it. Also of tremendous importance is that the system serves to retain water for multiple usage before it flows uselessly into the Gulf of Mexico. Since nature, man-made pollutants, and dredging can at times be counterproductive, the organizational

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continued . . .

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Mar 1 7 1978

The Mississippi River Lock and Dam Navigation System-a priceless multipurpose national energy saving environmentally oriented transportation mode, linking domestic and world trade areas by water with the Upper Midwest; providing stable river water levels for usage by municipal, private, commercial, recreational, wildlife, and aquatic interests.

SUBJECT: "G.R.E.A.T. I" INTERIM STATUS REPORT AND VARIOUS Page 2 May 10, 1978

effort by the UMRBC and G.R.E.A.T. representing a variety of interests, is an excellent vehicle to continue to serve the multi-purpose management objectives of the river resource.

The UMWA fully supports that effort and sincerely hopes that all parties will especially respect the views of those who are most familiar with a particular facet of the river scene. Among those who may be unfamiliar with a particular aspect of the river, certain solutions may seem obvious, but in reality they may be impossible, impractical at best, or not compatible with objective constraints.

Along this line I am disturbed by the navigation opening and closing distress as conveyed by Mr. Thiele of Winona in his March 27 letter addressed to Mr. Gower. I can assure Mr. Thiele that under severe ice condition operation, the barge operators are by far the biggest losers from delays and damage to equipment. Costly repairs, increased insurance rates, claims and lawsuits dictate that they make every reasonable effort to avoid an ice situation but certain forces beyond their or the user's control, will now and then dominate events and happenings.

For example, Mother Nature is full of variables and can be unpredictable. Recent years have seen opening dates ranging from early March to April 10 in 1978. Closings have been more consistent occurring the last few days of November or first few days of December. But nature throws a curve now and then. In mid-November, 1977, a huge cold air mass formed over the polar regions and quickly descended on the nation's midsection with a vengenance. According to Mr. John Graff, U.S. Weather Service, this particular phenomenon occurs about every 13 years and frequently too late for serious navigation readjustments.

In an ordinary year this sudden weather change would not have been particularly destructive, but in 1977 two other factors combined with the weather to create disastrous conditions.

1) General nationwide business upturn and an increased demand for U.S. agricultural exports developed an historical worst shortage of rail transportation nationwide which in turn mandated a demand on the barge mode to place every piece of available equipment on the Upper River for downbound shipment prior to close of navigation.

continued . . .

SUBJECT: "G.R.E.A.T. I" INTERIM STATUS REPORT AND VARIOUS Page 3 May 10, 1978

2) The unforeseen November breakdown of the Milwaukee Railroad swing bridge at Hastings caused delays to navigation upbound and downbound right during the vital period. When that happened, the congestion snowballed and multiplied delays in the whole logistical system.

Any transportation mode has logistical problems disrupting schedules. In the water mode, the lead time to set up a schedule or change a schedule takes weeks or months. For example, steel leaving Japan mid-September should arrive Upper Minneapolis harbor by November 1, yet a ship delay, a lock delay, a crane breakdown, etc. or a combination of same might mean a delivery delay by several weeks.

Multiply these variables and consider the reasons for building and maintaining the navigation system in the first place, it becomes apparent that fixed opening or closing dates are meaningless. Opening and closing date goals are set every year by the industry--based on conditions at the time--there simply is no practical alternative.

On another matter a problem exists which I do not know if the Commission or the G.R.E.A.T. Team can address themselves to, but it is a negative image type thing which seems to plague the river mode. Regularily airplanes crash with great loss of life, railroad tank cars overturn and towns have to evacuate, truck and automobile accidents dominate the news daily, but there never is a clamor to shut down those modes or severely restrict them in some way, nor should there be.

However, when it comes to the river, it's a different story. On balance the barge mode is the safest and least environmentally destructive mode yet in recent weeks, we have as in the past, witnessed such furor over a single incident on the river as to hear talk about shutting down the river for some vague reason or another. Even as late as May 9, WCCO bleeps that because of the recent oil spill barge misfortune at Winona, the river traffic might be shut down until buoy positions can be evaluated to prevent groundings; that the barge was thin skinned and rusted out, etc.

In the first place, what was the cause of the grounding? Was it a pilot error? Was the barge sinking because of water leakage due to previous damage? What was the pool level? Was it a question of deficient maintenance? Whatever the reason, the loose talk about deficient equipment (which was not the case), etc. ignores the real world as accidents will surely find some way of happening. A constructive approach would be to realize that aviation fuel was being delivered so that air lines can operate in and out of the Twin Cities; that scores of other tows hauling fertilizer, grain coal, slag, steel,

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continued . . .

SUBJECT: "G.R.E.A.T. I" INTERIM STATUS REPORT AND VARIOUS Page 4 May 10, 1978

salt, cement, all moved safely; that the needs of men, women and children <u>might be just a</u> <u>little more important</u> than a handful of ducks; and that unqualified publicity opinions is distortion and misinformation of the worst sort. The very next day after the May 9 WCCO publicity, the enclosed Minneapolis Tribune article was more factual.

Gentlemen, I have been much too long winded, but again thank you for your splendid effort and best wishes in a continued effort to develop constructive and realistic recommendations for multiple usage of our great river resource.

Sincerely,

UPPER MISSISSIPPI WATERWAY ASSN.

Norton L. Quarve, President PO Box 15187 Commerce Station Minneapolis, MN 55415 612-339-5151

NLQ: jmh

Enclosure

Mr. Neil S. Haugerud, Chairman UMRBC Federal Building - Room 510 Fort Snelling, MN 55111

Mr. Donald J. Peterson, Co-Chairman "G.R.E.A.T. I" Federal Building - Room 510 Fort Snelling, MN 55111 Mr. Wayne A. Knott, Co-Chairman "G.R.E.A.T. I" Federal Building - Room 510 Fort Snelling, MN 55111

Lieutenant Commander C. W. Gower UNITED STATES COAST GUARD DOT-Second Coast Guard District 1430 Olive Street St Louis, MO 63103

7. Transportation Comim Harrington reported rs that continuing the is not justified on ecods. He added that al-3 department did not train's effect on the ves and on tourism, he se would justify coninterview Tuesday. If it doesn't they said, go in the six months, that's it."

Under an agreement with Amtrak, the federal government's railroad passenger corporation, the state pays the majority of any operating deficit for Arrowhead. In its first 30 months, Arrowhead cost \$19.43

In 1976, the Legislature adjourned without approving a \$300,000 subsidy needed to keep Arrowhead operating\_But the advisory\_committee approved spending state

Amtrak continued on page 4B

## ies 'sprint trains' sei

iday and one train in Jon on Saturday.

vear demonstration, Is June 5, will test seving techniques and conoded to speed up interit delivery. The Chicago Cities route was chosen it has favorable grades imum of curves, the railv said.

aukee Road last year re-.3 million in federal funds e portions of the route.

oject will combine the es of the truck and the I the train to provide able and frequent service," said FRA administrator John Sullivan. He said he hoped it would be the first of several such demonstrations in the country.

The project is being financed by the FRA and will be administered by the Association of American kalroads (AAR). The Milwaukee Road will provide the trains under an AAR subcontract. The railroad said it is establishing a marketing and operations office to supervise the demonstration.

The FRA said its funding will consist of partial payment of any operating loss up to 60 percent. It said any rembursement will be calculated on performance and marketing results.

# myle Tribun 5-10.28 Probe: Barge spill cause unknown

Officials of the U.S. Coast Guard and the Army Corps of Engineers said Tuesday they have been un-able to determine what caused a barge to rupture and spill jet fuel into the Mississippi River near Winona last week.

An informal inquiry into the accident was held at the coast guard's St. Paul office Monday. But a coast guard spokesman said yesterday that the inquiry failed to establish how the side of the barge was ruptured.

The incident resulted in the spillage of an estimated 2,500 to 3,000 gallons of jet fuel on the river and an oil slick that coated the river for more than 20 miles from above Winona to below Trempealeau, Wis. Although the spill was considered a serious, one little damage to wildlife was observed.

The barge was towed by the Alvin C. Johnson, a towhoat owned by the Jugram Barge Lines of New Orleans. The pilot of the towboat told coast guard officials that the barge apparently ruptured after running aground in shallow water.

Authorities, however, said that it is unlikely that the grounding caused the barge to rupture. The hole in the barge was on the side of the vessel and looked as if it had been made by rock or concrete, they said, while the river bottom in the area consists of mud and sand.

"We feel the grounding did not cause the oil to spill," a corps of engineers spokesman said.

A coast guard spokesman added that "silt and mud wouldn't have torn a gash in the barge and cer-tainly not five feet up on the side (of the barge). What it boils down to is that it (the cause of the spill) can't be determined."

was planted. The 1977 harvest was about 1.53 billion bushels.

Faced with large grain surpluses, sagging market prices and government acreage cutbacks ordered for 1978, wheat farmers reduced plantings sharply last fall.

The department's Crop Reporting Board said the latest survey showed that farmers will have about 19.6 million acres of winter wheat for harvest this year, com-pared with 48.4 million acres harvested in 1977.

Winter wheat is planted in the fall and harvested the following spring and summer. Some cutting of 1970 winter wheat already is under way in Arizona and California. I accounts for about three-fourths o the total U.S. wheat crop.

The remainder of the wheat i planted in the spring. No USD/ estimate of spring wheat outpu will be available until July 11.

Department experts tentativel have projected total wheat produc tion this year at between 1.61 bi! lion and 1.92 billion bushels, de pending on the weather.

According to the May 1 survey, th 1978 winter wheat crop in Sout Dakota, a major producing stat will be 20,412,000 bushels, with a average per-acre yield of 27 bush els.

# Minnesota appoints state tourism director

Henry R. Todd Jr., who had t backing of the state's major tour organizations, Tuesday was nam Minnesota director of tourism.

The appointment was announc in St. Paul by Mark B. Daytc acting commissioner of the I partment of Economic Devek ment.

Todd has been with the depa ment since 1973 and had been tri el and tourism representative sir 1975. Earlier he was project sup visor for an Upper Great Lai Regional Tourism program.

Todd, 27, is a graduate of Mank State University.

Dayton said a 15-member advis committee interviewed the nine nalists.



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**Tribune State** News Bureaus

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Minneapolis/(612)372-4542 Rochester / 708 Marquette Bank Building



Bay Citv, Wis. Apr. 24, 1978.

APR 2 - 1978

Mr. Dan McGuiness, Coordinator Great River Environmental Action Team 149 Main Street, Wabasha Minnesota 55981

Dear Dan:

Sorry to have missed so many meetings but have had to cut out most of them.

As you know I have been working with the farmers on soil and water conservation and so far that project has gone fairly well. The proposal to combine farm supports with soil conservation was approved at the National Farmers Union Convention with the hearty approval of the Secretary, Dept. Interior who happened to be present. It was taken by courier to D.C. to be sure it reached the right hands.

A recent letter from Bill Proxmire indicated it would be seriously considered by USDA in formulating their next farm program and as he savs, the very fact that they will be considering it looks good.

Thats about as far as we can go with it at this time tho I will trv to build up a little support thru Conservation Congress etc.

Thanks for Great support.

Lloyd V. Spriggle

Would appreciate results of study.

# AGRICULTURAL EXTENSION SERVICE

May 11

## UNIVERSITY OF MINNESOTA Rochester Center

Rochester Center 2120 East Center Street Building No. 4 Rochester, Minnesota 55901 (507) 288-4584

May 10, 1978

Dan McGuiness Great River Environmental Action Team Public Participation Headquarters 149 Main Street Wabasha, Minnesota 55981

Dear Dan:

Thanks for the opportunity to comment on the GREAT I Interim Status Report. I'm doing so as an Area Extension Agent in Community Development and Public Affairs. My comments don't represent a consensus or official viewpoint of either the University or the Extension Service. In the Community Development and Public Affairs program, our major area of concern and emphasis is in public participation and process. Therefore, I found this section and the work group's activities of particular interest. It's obvious you've spent considerable time and effort in the area of public participation. I wish all of our governmental planning programs would follow your example.

As I'm sure you are well aware, there is a real problem getting interest before the crisis situation or the "knock on the front door." I guess we all need to adjust our systems and our methods to meet this, which is the real life situation, I'm afraid. Unfortunately, nobody has figured out how to do this yet. The report illustrated the problem with the low attendance at Level B studies hearings. From my work with Level B in South Dakota, I can assure you that this is nothing new.

One of the problems when agencies begin to deal with public participation is that they like to make a "neat," "clean" package. The reality of the situation is the more people become actively involved, the less "neat" the package becomes, more loose ends appear, and the more difficult final reports become to write.

The Minnesota Pollution Control Agency is struggling with this in their "208" program. An interesting sidelight of this is that the education the public is receiving is not so much on the subject matter, water quality, but on how bureaucracies work. The citizen committees have had numerous frustrations with this, and I suspect it's also been a painful process for the PCA. The first package of materials the Regional Water Quality Committee received from the Pollution Control Agency for comment was on the subject of agency priorities and program objectives. The committee sent the report back asking that it be rewritten in "English."

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UNIVERSITY OF MINNESOTA, U.S. DEPARTMENT OF AGRICULTURE, AND MINNESOTA COUNTIES COOPERATING

MAY 1 1 1978

Dan McGuiness Page 2 May 10, 1978

We, in the Extension Community Development program, have wrestled with ways of reporting public participation efforts. The measure of success is always difficult to show. Were "they" really involved or not? Often we have found ourselves reporting individual success stories on particular projects, rather than generalizing with numbers on an overall public participation effort. While it's possible to report on a series of events in a public participation process, the final product can be an elusive thing. The report makes reference to an appropriate level of participation. I can see that as a tough one to define.

As I'm sure you know from talking to Lois Mann and others, Extension has a considerable amount of reference material on public participation processes, which you are welcome to use, but you certainly have reached across a wide variety of methods and are to be congratulated on your thorough approach.

As I reviewed the remainder of the report, I can see that your study groups need to be actively involved in commenting on the non-point pollution aspects of the "208" water quality program. This should be done prior to final recommendations to the Legislature, the Governor and the Environmental Protection Agency. You list dredging and sediment control as that major issue which connects all of the work groups. The emphasis on "208" will increase now with the 1977 Water Pollution Control Act and funding for conservation practices through the Culver Amendment. All the agencies involved will be struggling with priorities and processes.

If you see things Extension can help you with, I would certainly encourage you to get in touch with us. Your work compliments our program by strengthening the commitment of government to realistically and actively involve people. I wish you success in getting full funding for future public participation efforts. As you well know, the success of the plan and its implementation depend on public understanding and support. We all know of too many plans collecting dust on shelves because they failed to recognize this important aspect. Thanks for the chance to comment.

Sincerely,

Roger Steinberg Area Extension Agent

RS/sw

Enclosure

cc Ed Becker Lois Mann Gordon Rose

# APR 2 4 1978

### April 23, 1978

. In addition to the enclosed checklist I have two other suggestions:

1. The Recreation report makes no mention of hunters and fishermen. These people make considerable use of the river for recreation. As a fisherman I would like to have the sand which has accumulated above and below the wing dams removed. This applies to the wing dams on the edge of the main channel and the closing dams in the backwaters. Walleye and black bass fishing would be much improved if this was done.

I do not hunt ducks, but it would be helpful for hunting areas to be marked by signs. Because the duck hunting season is only a short part of the year, perhaps hunters should be given priority to some extent.

2. The Side Channel Group recommends placing water control structures in the dike works of five locks and dams. It would be helpful for <u>all</u> dike openings to be controlled by a value so that the water flow could be shut off from September 1 to March 15. Crappies prefer quiet waters for winter habitat. The spillway cuts in the 5A and 6 concrete sections of the dikes have spoiled winter crappie fishing in the waters just downstream of the dikes.

Eugine Sweazery

TO: Dan McGuiness

FROM: Wally Thiele

RE: Comments on GREAT I Interim Report

#### PLAN FORMULATION WORK GROUP

This report is acceptable, but I believe the PPIWG will have to watch the results. I look for a tendency to overemphasize the commercial use of the river.

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#### RECREATION WORK GROUP

The work group has done an exceptional job for the recreational boater. Thev have neglected to give equal concern to three forms of river oriented areas of recreation, namely hunting, fishing and trapping. These three forms of recreation were and have been a heritage on the river throughout the GREAT I area long before the advent of the outboard motor and pleasure boaters. Reports and statistics to these forms being prevalent are all that the reports indicate. Also, that there should be a "hunter bumper zone" because it might interfere with the boater. There are no recommendations to help the fisherman or hunter. With the increased pleasure boating and water skiing, fisherman have been forced off not only the wingdams on the main river but out of the backwaters as well. То limit water skiing from 8:00 a.m. to 8:00 p.m. would give the fisherman at least a short time in the morning and again in the evening to enjoy his recreation. Possibly restrict ons on backwater skiing would help. The reason I use skiing here is that water skiing requires constant speed, so it is improbable that a boat pulling a skier will slow down when passing a fisherman.

It should be remembered that the GREAT I area is a National Wildlife Refuge, and as such, fish and wildlife will have priority over other uses of the area. This should be taken into acount when recommending picnic areas and trails.

#### SIDE CHANNEL WORK GROUP

Paps Slough Mile 732.0 and Sam Gordys Slough Mile? Should be included on the list of slough needing sediment plugs removed.

#### TRANSPORTATION WORK GROUP

I have already covered my comments in a previous letter to the Work Group and to you. I did neglect to bring up that with all their concerns from shallow dredging to moving bridges, I don't read any reference to pumpout and garbage disposal as a concern.

I have no comments on the remaining work groups.



MAY - 1 1978

JOHN M. THOMAS, La Crosse, Wis. Chairman

MISSISSIPPI RIVER

**REGIONAL PLANNING COMMISSION** 

1707 Main Street, La Crosse, Wisconsin 54601 Phone: (608) 785-9396 TONY POLZER, Durand, Wis. Vice-Chairman

LAURENCE WEBER, Elmwood, Wis. Secretary & Treasurer

WILLIAM J. KROLL, La Crosse, Wis. Director

April 27, 1978

Daniel W. McGuiness Public Participation Coordinator Great River Environmental Action Team 149 Main Street Wabasha, Minnesota 55981

Dear Dan:

The Mississippi River Regional Planning Commission staff has reviewed the GREAT I Interim Status Report. We offer the following observations:

1) We're pleased that GREAT I has decided to concentrate its resources toward preparation of a workable channel maintenance plan rather than an overly ambitious river systems plan. We recognize that, while the limitations of time and budget preclude a thorough treatment, GREAT I will still have to address certain aspects of a river systems plan in its final report. The discussion concerning this decision (page 59) would be strengthened by an explanation of how this all fits in with ongoing Upper Mississippi River Basin Commission Level B and Comprehensive Coordinated Joint Planning efforts. We confess too much confusion (still) as to these relationships.

2) The discussion on page 76 of the possibility of the Corps contracting out for dredging is most interesting. We trust that subsequent GREAT I reports will explore this alternative in some detail, especially with respect to how such an operation can be coordinated with other river agencies. It seems that most GREAT I institutional recommendations are made with the implicit assumption that the Corps will be doing the dredging.

3) The schedule on page 66 should show the points at which public review of GREAT I documents is to be offered. We urge that such an opportunity be provided following completion of the draft NED and EQ plans in September 1978.

4) We are disappointed that the Water Quality Work Group has not come up with even preliminary conclusions, despite three years of work and nearly \$80,000 in expenditures.

5) We concur with continued Public Information and Participation Work Group recommendations for an expanded public <u>information</u> role for GREAT I. Recent allocations to D. McGuiness Associates for newsletter publication is but the first step in the right direction.

Continued . . . .

Daniel McGuiness Letter Page 2 April 27, 1978

6) We feel that the Computerized Inventory Analysis project (page 102) has been oversold. Such a tool, while quite useful for inventory and education purposes, loses credence when attempts are made to use it to assign suitability ratings based on a predetermined value heirachy. Such a procedure may work in a one-owner, one-manager wildlife refuge situation, but it simply cannot work in the complex of agencies and authorities that is the Mississippi Valley. There is no mechanism by which the necessary value heirachies can be assembled. We therefore question further GREAT I expenditures on expansion of the CIA project.

Thank you for the opportunity to review and comment on this report.

Sincerely,

MISSISSIPPI RIVER REGIONAL PLANNING COMMISSION

- ytaven & Pete/ku

Steven J. Taff Area Community Development Agent

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