# ES AIR FORCE AIR FORCE SYSTEMS CO IT BE FLOPMENT AND TEST CENTE ADA017705 EGLIN AIR FORCE BASE. FLORIDA **OPERATION NEW ARRIVALS** PHASE III-THE PHASEDOWN **29 JUNE 1975 - 19 SEPTEMBER 1975** PART III IN ONE VOLUME 401 404

EGLIN REFUGEE PROCESSING CENTER EGLIN AIR FORCE AUXILIARY FIELD #2 EGLIN AIR FORCE BASE, FLORIDA

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Phase II

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Armament Development and Test Center Eglin Air Force Base, Florida

DN 404038

### TABLE OF CONTENTS

# Page

## PART I

10

1

## PART II

OBSERVATIONS, PROBLEMS, AND RECOMMENDATIONS 16
GLOSSARY
BIBLIOGRAPHY
TABS Tabs
Messages
Organization Charts
Communications Report C
Civil Engineer's Report D
Personnel and Personnel Status E
Manning Documents
Refugee Processing Chart, G
Arrivals and Departures
Cost Documents
Public Affairs Report J
Logistics
Civil Coordinator's Report L
Miscellaneous M/1-M/5
MISCEITANEOUS M/1-M/S
PHOTOGRAPHS

#### INTRODUCTION

Certain activities and factors of operation at the Refugee Processing Center (RPC), Eglin AFB, Auxiliary Field 2, Florida, became known only after earlier publication of Phases I and II of this three-part study. These have been incorporated into the recapitulation of the Chronology in the Phase III portion of the story of Operation New Arrivals at Eglin. The Phase III chronology contains a summary of Phases I and II, some events that occurred which came to light ex post facto, and the events which took place from 29 June to the closing date of the Refugee Center, 19 September 1975. For specifics and supporting documentation pertaining to Phases I and II, the reader is referred to those reports (Phase I -- Buildup, Phase II -- Pipeline Phase).

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The after-action reports and attachments included in the TAB section, except for TAB K, are as received. Those individuals who prepared the after-action reports could not make editorial corrections because the greater majority were on temporary duty (TDY) at Eglin and had departed for their home stations before closure of the Processing Center. The Logistics after-action report at TAB K has been revised. Credit for the revision has been given at the end of that report.

The report at TAB L prepared by Mr. Lester Gottlieb, the last Senior Civil Coordinator from the State Department assigned to the Processing Center at Eglin, is a thorough assessment from the viewpoint of the State Department and complements the report prepared at Eglin AFB by personnel of the Office of History, Armament Development and Test Center (ADTC). (See Introduction of Mr. Gottlieb's report, TAB L.) The problems and the lessons to be learned discussed in his report have been referenced in the Phase III of the ADTC report in the section titled Observations, Problems, and Recommendations. Because of the pressure to coordinate many operations from various government and civilian agencies (Volunteer Agencies-the VOLAGs), it was felt that discussion of the problems the Civil Coordinator staff encountered would be germane to the overall assessment of what improvements might be made in the future if a

similar situation should occur.

The Refugee Liaison Office (RLO) was the last element of the New Arrivals Task Force (NATF) to leave Eglin AFB. The personnel assigned to the RLO departed on 30 September. Before their departure (four military and one secretary), the residual RLO records were moved on 19 September from Auxiliary Field 2 to the ADTC Office of History. Their intent was to review all the documentation and write a report of the RLO activities before departing for their home stations. Because of Hurricane ELOISE (23 September), the RLO personnel departed this station upon expiration of their TDY without completing their report. Upon their departure, the RLO documents were placed in the custody of personnel of the ADTC Office of History. The final disposition of these records and data of the Vietnamese has not yet been resolved.

The report on Operation New Arrivals prepared by the ADTC Office of History mirrors and chronicles an event without precedent for the United States and, in particular, the United States Air Force. Painstaking efforts were exerted to make this trilogy available to all in the present and future. Furthermore, this report is of especial historical value as one of the sequels to the entire historical coverage of the Southeast Asia experience. This report will serve to answer the inevitable question in the future: Whatever happened to the refugees from Southeast Asia? With this in mind, the effort that went into the preparation of this document will stand on its own. The report for Phase I served as the model for the record **of** policy-making decisions at all levels in the Department of Defense and the Executive agencies of the Federal government.

For these reasons, the historical record would not be complete without acknowledging the efforts of the following:

Major General Howard M. Lane, now the ADTC Commander, as the NATF Commander from 28 April-23 May 1975, for his continuing support in military history; the military personnel and civilians who came from all parts of the United States to be assigned to the NATF at Eglin and who developed an esprit de corps instantly; the staff elements of the State Department for their ever-ready cooperation and professionalism; the ADTC staff personnel who grappled with the myriad of problems to provide available resources for the comfort of the Vietnamese; the volunteer local civilians who came to Eglin and freely devoted their energies and talents to assisting the Task Force members; and in particular, to Mr. Melvin M. Kessler, Assistant ADTC Historian, Mr. Thomas Brewer assigned to documenting the history of the NATF, Mrs. Cheryl Muldowney, secretary-typist, and Mr. William Shaver, Historian, Tactical Air Warfare Center, who all have contributed their share to making this singular report the model it is.

10 October 1975

RUSSELL D. ROTH Chief, Office of History Eglin Air Force Base, Florida

#### PART I

#### CHRONOLOGY

#### OPERATION NEW ARRIVALS

#### EGLIN REFUGEE PROCESSING CENTER

PHASE I: 27 Apr - 23 May

27 Apr Armament Development and Test Center (ADTC) alerted of impending task; staff assembled; and site selection begun.

28 Apr Eglin AFB selected as a refugee center and may receive up to 20,000 refugees. Task Force appointed.

- 29 Apr Oplan for Reception of Indochina Refugees formulated; ADTC designated as the point of contact for procurement of all supplies and equipment.
- 30 Apr Construction of refugee center begun; first group of logistics aircraft arrived.
- 1 May Construction intensified. More support personnel arrived. Field 2 site completely cleared for construction. Personnel involved in buildup: 1,234.
- 2 May Mr. James B. Chandler, Interagency Task Force Coordinator (Department of State) for Eglin AFB arrived. Press Center operational. Center construction on schedule. Over \$1 million spent to establish the Center.
- <u>3 May</u> Operations became centralized at Field 2. Tent construction continued. Kitchens became operational.

First refugees arrived; camp areas de-4 May fined. Tent erection continued. 5 May Local purchases total \$545,000; Departure Control Center commenced. Tent construction continued and bed occupancy augmented. Vietnamese Councils formed. Field 2 6 May facilities could absorb 2,500 refugees. Tent construction continued and bed occupancy further augmented. Second planeload of refugees arrived. 7 May Manning document published for the Processing Center. 8 May Base Exchange trailer provided. Relocation process of refugees continued. Bed capacity at the Processing Center increased. 9 May Contingency plan formulated for 5,000 refugee capacity. Random search of vehicles initiated. Refugee sponsorship increased. 10 May More refugees arrived at Field 2. Total 2,777. Security improved. Volunteer agencies 11 May became more active. Field 2 capacity to increase to 5,000. 12 May Vietnamese to help maintain the Processing Center. 13 May Second manning document published. DOD officials visited Field 2. 14 May Field hospital enlarged. Refugee sponsorship continued. 15 May First refugee newspaper published. More refugees arrived for a total of 3,020 at Field 2.

<u>16 May</u>	TDY augmentees arrived. Total refugees sponsored number 299.
<u>17 May</u>	Staff personnel cut proposed. Total refugees sponsored number 349.
<u>18 May</u>	First Vietnamese born to refugee parents. Theft reported. Refugees sponsored reach 396.
<u>19 May</u>	Possibility that the Processing Center would close in the summer of 1975. Environ- mental impact survey started. Refugees spon- sored reach 410.
<u>20 May</u>	First fire at the Center. Manpower status revised. Refugees sponsored reach 424.
<u>21 May</u>	Environmental report dispatched. Meeting for future construction. Refugees sponsored reach 427.
<u>22 May</u>	Refugees deposited their money in local bank. Refugees sponsored reach 465.
<u>23 May</u>	At the end of Phase I, 5,258 Vietnamese had arrived at the Processing Center on 25 flights. Cost for Operation New Arrivals was over \$2.2 million for Phase I.
	PHASE II: 24 May - 28 Jun
24-30 May	Arrivals:403Departures:640On Hand:4497Total Relocated:1164Support Personnel:1175

USAF/USA/Civilian Air Force TDY personnel during this period replaced the initial cadre for the most part.

31 May-		
6 Jun	Arrivals:	357
	Departures:	719
	On Hand:	4135
	Total Relocated:	1820

1 Jun

The Refugee and Sponsorship Registration Unit of the Refugee Processing Center came under the direct administration of the Inter-Agency Task Force (IATF).

5 Jun The Family Planning Clinic at the Refugee Processing Center was organized to assist in educating refugees on methods of birth control.

7-13 Jun	Arrivals:	924	
	Departures:	912	
	On Hand:	4203	
	Total Relocated:	2691	
14-20 Jun	Arrivals:	906	
	Departures:	653	
	On Hand :	4456	
	Total Relocated:	3440	

JCS msg 182131Z, June 75, directed that the Center prepare for a surge to 6,000 refugees during the period 20-25 June 75.

18-20 Jun The US Postal Service provided to Vietnamese refugees and Americans was evaluated by a USAF officer from the Postal and Courier Service.

Arrivals:	2105
Departures:	580
On Hand:	5868
Total Relocated:	4080
	Departures: On Hand:

26 Jun The maximum number of 5,997 refugees was reached at the Refugee Processing Center.

#### PHASE III: 29 Jun - 19 Sep

29 Jun-5 Jul Arrivals:26Departures:527On Hand:5372Total Relocated:4668Total refugees with security clearances, butnot departed:5155Total refugees with sponsor verification andauthenticated to INS, but not departed:285Total of refugees cleared and who have firmsponsor verification:282

USAF/USA/Civilian/Support Personnel totalled 949

Civilian firemen replaced military personnel at the Fire Department. The 10,000 gallon Harvest Eagle water tanks, which had been kept for possible use, were turned in. (TAB D)

4 Jul

A high percentage of the Center population participated in the Fourth of July celebrations. Stunt flying, a parachute jump, baseball game, and a parade all contributed to the observance. A special edition of the Center newspaper, Dat Moi (The New Land), enhanced the event.

#### 6-12 Jul

Arrivals:3Departures:583On Hand:4835Total Relocated:5251Total refugees with security clearances, butnot departed:4665Total refugees with sponsor verification andauthenticated to INS, but not departed:547Total of refugees cleared and who have firmsponsor verification:544

USAF/USA/Civilian/Support Personnel totalled 884

6-12 Jul Continuous use of the kitchen tents caused structural failure of the floor frames and wore out the plywood decking. An overlay of 3/4" plywood was installed to strengthen and resurface the floors. (TAB D)

9 Jul

From 6 May to 9 July the YMCA with a few staff personnel and a number of volunteers from nearby areas operated an unofficial Information Office and also began to register prospective sponsors. During this period, all telephone activities including sponsor offers and requests for information were handled by a small group of local volunteers. (TAB L)

The Senior Civil Coordinator (State Department) established a telephone contact unit to interview sponsors furnished on IATF computer listings. This unit enabled the VOLAG case workers to speed up their activities by providing the basic data necessary for determination of sponsorship. YMCA then turned the function of sponsorship registration entirely over to State/ AID officers. (TAB L)

10 Jul

Fourteen portable 400 gallon water trailers (Model TWT-400) were turned in to Eglin Transportation who shipped them to Holloman AFB, New Mexico.

13-19 Jul

Arrivals:15Departures:699On Hand:4108Total Relocated:5750Total refugees with security clearances, butnot departed:4035Total refugees with sponsor verification andauthenticated to INS, but not departed:457Total of refugees cleared and who have firmsponsor verification:457

USAF/USA/Civilian/Support Personnel totalled 867

13-19 Jul A postal service center was constructed in Section 3 at one of the vacated INS tents. This center consolidated the unit mail room and the post office facility. (TAB M/1)

> An acute increase in the gnat population provoked the spreading of pink-eye among the refugees. Tall grass around the tents had sheltered the gnats from insecticides. The showers and latrines were sprayed and no-pest strips were installed. In addition to the regular fogging with malathion, area thermal fogging with diabrom was carried out twice a day. (TAB D)

Publication of the first accurate Unit 15 Jul Manning Document. The product reflected the authorized positions, both civil and military, and the military assigned (TDY or attached) to those positions. (TAB E) 16 Jul The problem of the lack of dependable interpreters for the hospital at Field 2 and at Eglin Main was solved when the first of nine Vietnamese interpreters were hired on 16 July. (TAB M/2)The ADTC Safety Office assumed safety 17 Jul surveillance for the NATF. 20-26 Jul Arrivals: 13 Departures: 568 3638 On Hand: Total Relocated: 6518 Total refugees with security clearances, but not departed: 3523 Total refugees with sponsor verification and authenticated to INS, but not departed: 450

USAF/USA/Civilian/Support Personnel totalled 926

Total of refugees cleared and who have firm

sponsor verification: 450

<u>20-26 Jul</u>	exception of the Officer in Charge were civilian- ized. Manning strength totalled 58.
<u>21 Jul</u>	A new mail <u>fa</u> cility was opened at Tent 8 in Section 3.
27 Jul-	Arrivals: 2
2 Aug	Departures: 433
	On Hand : 3135
	Total Relocated: 6940
	Total refugees with security clearances, but not departed: 3133
	Total refugees with sponsor verification and
	authenticated to INS, but not departed: 369
	Total of refugees cleared and who have firm sponsor verification: 369

USAF/USA/Civilian/Support Personnel totalled 924

28-31 Jul

Severe rain resulted in curtailment of normal services at the Center. All effort was focused upon keeping people, material, and equipment dry. Some refugees were moved to different sections because of flooding.

31 Jul

CSAF msg 3118482, 31 Jul 75, stated that "Eglin will be closed NLT 1 Sep 75. Tents and facilities should be dismantled as camp population diminishes. Refugees without sponsors as of 20 Aug 75 will be moved to Fort Chaffee prior to 1 Sep. Facilities should be provided in the Eglin area to accommodate those refugees with firm sponsorship and travel plans within period 1 Sep-15 Sep." (TAB A)

During the month of July, the 23rd Tactical Hospital had 2,964 out-patient visits, 877 laboratory procedures, 504 X-ray films exposed and 2,760 prescriptions filled. Thirty patients were admitted to the hospital(s) with an average of 5.4 days spent in bed for a total of 161 in-patient days. (TAB M/2) Definite closure of the Refugee Processing Center was announced. Directives were received at NATF announcing closure date of the Refugee Processing Center. (TAB A)

3-9 Aug

2 Aug

Arrivals:5Departures:347On Hand:2793Total Relocated:7290Total refugees with security clearances, butnot departed:2748Total refugees with sponsor verification andauthenticated to INS, but not departed:279Total of refugees cleared and who have firmsponsor verification:279

USAF/USA/Civilian/Support Personnel totalled 871

5 Aug

Publication of Change 6 to New Arrivals Oplan. Change 6 incorporated Annex T, Phasedown Actions, which addressed requirements for the gradual phasedown to the termination of operations at the Refugee Reception Center.

7 Aug First of 28 tents removed from Section 6.

9 Aug The hours of the Baby Store were reduced from 0800-1800 to 0800-1000 and 1600-1800 hours.

10 Aug Two major phase-down actions were in process: (1) 136 of the 454 refugee tents were dismantled. Excess cots were returned to supply channels. Current refugee capacity was 3173. (2) The number of military personnel on TDY dropped from 377 on 1 August to 330 on 10 August. Variable personnel requirements were to reduce as the drawdown in refugee population permitted.

10-16 Aug	Arrivals:	4
	Departures:	347
	On Hand:	2337
	Total Relocated:	7756
	Total refugees with not departed: 2309	security clearances, but

10-16 Aug

Total refugees with sponsor verification and authenticated to INS, but not departed: 324 Total of refugees cleared and who have firm sponsor verification: 324

USAF/USA/Civilian/Support Personnel totalled 784

Removal of tents continued in Section 6: The Visitor Control tent at Gate 1, Vietnamese Kitchen 5 and 6, one dining hall composed of two tents, and 25 tents in Section 5.

17-23 Aug

Arrivals:	0
Departures:	457
On Hand:	1871
Total Relocated	: 8213
Total refugees	with security clearances, but
not departed:	1853
Total refugees	with sponsor verification and
authenticated t	o INS, but not departed: 301
	es cleared and who have firm
sponsor verific	ation: 301

USAF/USA/Civilian Support Personnel totalled 722

Remaining tents in Section 5 were removed with a total of 152 tents down and folded by the weekend.

Kitchen #2 closed because of reduction in refugee population.

Combined Unit Manning Documents were first issued showing military and civilian personnel. (TAB E)

20 Aug

19 Aug

18 Aug

A meeting, under chairmanship of Colonel Carl B. Crumpler, 3205th Maintenance and Supply Group, ADTC, was held with State Department officials, Eglin Supply, GSA representatives, and Logistics personnel to discuss cost and disposition of remaining supplies and equipment. It was agreed that supplies and equipment would be moved from

Field 2 to Hangar 68 at Eglin Main for holding until final disposition action was effected. It was further agreed that specific instructions from the State Department were required for final disposition of property at Field 2. (See Senior Civil Coordinator's report for details at TAB L)

21 Aug

20 Aug

The plan for phase out of the Eglin Refugee Processing Center was finalized and jointly agreed to by the Civil Coordinator and the Air Force. A State Department telegram discussing the plans was sent to the IATF. (TAB A)

Mr. Goss and Lt Colonel Huntingdon from Ft Chaffee visited the Center to coordinate the refugee movement to Ft Chaffee, Arkansas.

Meeting conducted with Lt Colonel Huntingdon (Deputy Commander of Ft Chaffee), Mr. Kellogg (State Department), Mr. Smead (GSA Representative), Lt Colonel Pollock (NATF/LG), Mr. Partin (Logistics), and Captain Sacco (NATF/LG).

Lt Colonel Huntingdon listed Ft Chaffee supply requirements. The Senior Civil Coordinator was to authorize movement of excess property to Ft Chaffee. (See Senior Civil Coordinators's Report (TAB L)

22 Aug

Reverend Joseph Hoc, Vietnamese speaking Catholic Priest from Boston University who was ministering to the Vietnamese Catholics, was dismissed. Father Hoc was dismissed because he promised some Vietnamese that he would get sponsors for them and encouraged these Vietnamese to refuse sponsors provided through the authorized VOLAGs.

24-30 Aug

Arrivals:	0		
Departures:	955		
On Hand:	916		
Total Relocated	1: 9168		
Total refugees	with security (	clearances,	but
not departed:	Unavailable		
Total refugees	with sponsor ve	erification	and
authenticated 1	to INS, but not	departed:	Unavailable

24-30 Aug Total of refugees cleared and who have firm sponsor verification: Unavailable

USAF/USA/Civilian/Support Personnel totalled 609

The tents of Vietnamese Kitchens 1 and 2 and the Education Center were removed. Total tents removed: 173.

25 Aug

The telephoning of sponsors was ended and the staff reduced to American personnel only. Letters were sent to all prospective sponsors in the non-contact category. These letters included application forms, details of sponsorship, responsibility and instructions to contact the Refugee Center at Ft Chaffee, Arkansas, if they were still interested in sponsoring. (TAB L)

31 Aug-6 Sep Arrivals: 1 (Birth)\* Departures: 336 On Hand: 581 Total Relocated: 9504\*\* Total refugees with security clearances, but not departed: 540 Total refugees with sponsor verification and authenticated to INS, but not departed: 456 Total of refugees cleared and who have firm sponsor verification: 456

USAF/USA/Civilian/Support Personnel totalled 364

Work continued on removal of tents in Section 1 and the hospital area. A general clean-up of all areas produced large amount of scrap lumber and homemade furniture which had to be hauled to the Civil Engineering yard. (TAB D)

1 Sep

The responsibility for public affairs was transferred to the ADTC Office of Information.

Clothing issue was ended as a Center function.

\* Cumulative births to date: 28
\*\* Cumulative deaths to date: 7

1 Sep	The 600-line mobile control office AN/TTC-28, was phased out on 1 September 1975. This facility was to be retained in place for subsequent util-
	ization by Joint Readiness Exercise BRAVE SHIELD XIII. (TAB C)
2 Sep	The 23rd Tactical Hospital ceased operation at Field 2.
0800	Medical service transferred to the USAF Regional Hospital Eglin. A clinic was operated from a trailer.
	For the month of August (through and includ- ing 2 Sep) there were 2013 out-patient visits, 832 laboratory procedures, 126 X-ray films exposed, and 1,580 prescriptions filled. Thirteen patients were admitted, averaging 3.3 days for each. Total in-patient days: 43. (TAB M/2)
<u>3 Sep</u>	Mobile microwave equipment which was provided by the 3d and 5th Mobile Communications Groups was deactivated and released. (TAB C)
4 Sep	All 23rd Tactical Hospital equipment was re- turned to England AFB, Louisiana, by commercial carrier (yan and flatbed trucks). ETA at England AFB is 6 Sep 75. (TAB M/2)
4-5 Sep	A meeting was held to resolve ownership and disposition of property at Field 2. (TAB K)
5 Sep	1972d Communications Squadron personnel ceased manning the Center on a full-time basis.
6 Sep	NATF/LG received message from Ft Chaffee, Arkansas for items-required for immediate shipment.
Ţ	Other items required were requested via telecon with Mr. Noah Rose, Ft Chaffee Supply Officer. (See TAB K)
	The Departure Control Center was moved to smaller quarters due to decreased workload.

6 Sep	Kitchen #4 was closed.
8 Sep	Only two of the original six sections remained occupied by refugees.
<u>11 Sep</u>	Sixty-three refugees airlifted to Ft. Chaffee.
12 Sep	Kitchen #3 was closed.
15 Sep	Departure of the last 24 refugees.
	On Hand: 0
	Total Relocated: 10,085
	USAF/Civilian/Support Personnel totalled 248

During the period 29 June - 15 September, administrative statistics consisted of the following:

> Incoming messages processed: 658 Outgoing messages processed: 408 Total electro-static copies produced: 23,338 Approximate volume of incoming personal mail processed: 10,456 Approximate volume of incoming official mail processed: 3,789

Over 2,000 cases (8,500 people) were resettled in the US through efforts of the six resettlement agencies.

16 Sep

The last meal was served. All Food Service working equipment and food supplies were shipped to Eglin Base Supply.

17 Sep A meeting was held by NATF officers and officials responsible for logistical support for Exercise BRAVE SHIELD XIII (October 1975). Discussion regarded use of State Department property during the exercise. (See TAB K)

18 Sep	Colonel R. G. Davis, BRAVE SHIELD Coordinator, discussed logistical problems with NATF/LG. (See TAB K)
	1

19 Sep Commercial leased circuits and equipment were terminated. (TAB C)

The New Arrivals Task Force was disbanded. All TDY personnel were released from TDY status.

## PART II

#### OBSERVATIONS, PROBLEMS, AND RECOMMENDATIONS

It would be gratifying to all concerned to be able to arrive at a set of conclusions that would be applicable to similar refugee situations. Such is not the case. For the knotty dilemma facing the Vietnamese and Cambodian refugees who came to the United States was the fact that they were leaderless, alien to the mores of the West, and psychologically distraught. They were forced to abandon overnight their life-long customs and adopt to the ways and customs of the United States, except for those few who chose to settle in third countries. The refugees were confronted with changes in every area of their lives and were faced with radical adjustments.

The first wave of refugees to arrive at Eglin could be described as being mainly composed of professionals such as doctors, dentists, lawyers, military personnel, and upper-level individuals. For the most part, these refugees could speak English. Because of background, training, and skills, their sponsorship was relatively easy and sought after. Collectively, they represented 62 percent who professed the Buddhist faith.

The Roman Catholics eventually became more numerous among the refugees because of the arrival of 1,500 refugees from Guam in early July 1975, just before the typhoon season started in the Pacific. Approximately more than half were of or professed to be of the Roman Catholic faith. This was perhaps one of the many reasons why the USCC was the Volunteer Agency (VOLAG) chosen by the majority of refugees. Because of its large staff and other factors, the USCC by late July 1975 had dominated the VOLAG sponsorship program at Eglin. USCC repeatedly asserted to the Civil Coordinator (see his report at TAB L) that the USCC could easily arrange to the sponsorship of all its cases and more by mid-August.

It was not until late May that the desire to have a Buddhist VOLAG formed came to the attention of some of the RLO officials at the Eglin Refugee Center. In late May, the Buddhist Bhante H. Gunaratana, assigned to the chaplaincy at Field 2, approached one of the RLO personnel about Buddhist representation as a VOLAG at Eglin's Auxiliary Field 2. The Bhante's concern was that there existed so many nonBuddhist VOLAGS, yet there was no Buddhist representation, despite the fact that the refugees by late May consisted of over 60 percent who professed the Buddhist faith. Efforts to form a Buddhist

VOLAG at Eglin are given at TAB M/3.

When the books were closed in SEA on 30 April 1975, almost without precedence in historical migrations, if one excludes the Arcadians, the United States, in general, and, for our purpose, Eglin Air Force Base, in particular, undertook a task of tremendous complexity. What comes through with amazing clarity was the ability of diverse elements (military, State Department, and civilian agencies at all levels) to close ranks and bring order and purpose out of what initially appeared to be unbelieveable chaos. This unity and leadership were overwhelmingly evident at Eglin AFB.

In this instance, it was the task of the USAF as assembled at Eglin to meet the needs of the refugees by easing their apprehension, uneasiness, and finally to facilitate their entrance into American society. At Eglin, the standard structured military way had to be altered to accommodate the State Department and the other civilian agencies, primarily the authorized VOLAGs, who had a hand in determining the fate of the refugees from Southeast Asia. The bottom line was unprecedented cooperation and flexibility to meet innovative exigencies.

An initial problem at Eglin was how to set up an in-processing system to receive and register the first refugees who arrived for

sponsorship. Fortunately, the YMCA had a staff on board which contributed to establishing a processing and control system. At the outset, only two VOLAGs were represented who worked with the Senior Civil Coordinator's (SCC) staff.

The YMCA and the Social and Rehabilitation Service (SRS) of Health, Education, and Welfare performed sponsorship activities. Not until mid-or late May did the other VOLAGs arrive. These included the Church World Service (CWS), the U. S. Catholic Conference (USCC), the Hebrew Immigration Aid Society (HIAS), and the Lutheran Immigration Refugee Service (LIRS).

The experience at Eglin with the Refugee Program revealed problems that should be avoided in any future similar activity. VOLAG The planning from the start of such an operation should include a full complement of personnel, equipment, furniture, and working space. The problems generated by lack of these were overcome only at the cost of excessive time and energy.

Since each VOLAG had its own system of maintaining records this presented a continuing problem. A system of handling case files should be uniform and under control of a registration section of the Coordinator's Office for checkout and return of cases lent to a VOLAG agency. At Eglin, the three largest VOLAGs were in a continuous state of confusion because of inefficient

filing and recordkeeping. The noncentralization of records required SCC personnel to spend many man-hours tracking down files and accounting for the activities of the VOLAGS. What became evident was the reluctance of the VOLAGS to be completely open with the SCC staff regarding their activities. This lack of cooperation on part of the VOLAGS was a cause for concern and contributed to loss of man-hours to track down specific problems.

Except for the USCC, all of the VOLAGS which operated at the Eglin Refugee Center were understaffed and could never, therefore, reach their full potential. The results were that the wellstaffed USCC received the major portion of the workload. Because of the preponderance of USCC workers, the USCC tended to intimidate the other VOLAGS. The lesson learned at Eglin showed that it would be advisable that refugee registration and control remain a U. S. Government responsibility.

Specific sets of conclusions are necessarily lacking because of the diversity of the operation. However, as an exception see TAB L. Nevertheless, it is deemed advisable for the person seeking problems and answers to consult Parts I, II, and III for areas of their particular interest.

In conclusion the formula for such a similar refugee operation to succeed must once again have as ingredients leadership,

discipline, indepth military occupational specialities, and dedication harnessed with a rapid and responsive military logistics capability.

# GLOSSARY

ADTC	Armament Development and Test Center				
AFB	Air Force Base				
	Air Force Systems Command				
AFSC	(U. S.) Agency for International Development				
AID					
ARC	American Red Cross				
BRAVE SH	IELD XIII A STRICOM Exercise composed of Army, Air Force and other DOD elements.				
CAMA	Christian and Missionary Alliance (VOLAG)				
CE	Civil Engineering				
CES	Civil Engineering Squadron				
CSAF	Chief of Staff Air Force				
CWS	Church World Service (VOLAG)				
DC	Directorate of Communications and Electronics				
DEAK & (	CO Money Exchange Company				
DOD	Department of Defense				
DPAO	Defense Public Affairs Office				
EAFB	Eglin Air Force Base				
ETA	Estimated Time of Arrival				
FÂD	Force Activity Designation				
GSA	General Services Administration				
HEW	Department of Health, Education, and Welfare				

Hebrew Immigration Aid Society (VOLAG)

Heavy Repair

IATF

HIAS

HR

Interagency Task Force composed of senior officers from Departments of State, Defense, Treasury, Housing, HEW, Justice, Labor, Interior and Transportation and AID, USIA, OMB, and CIA.

#### Agency

State

#### Function

DOD: Marine Corps (Pendleton) Army (Chaffee) Air Force (Eglin) Cooperates with Senior Civil Coordinator in operation of the center. Responsible for general support, safety, and security of the center.

Coordinates the civil activities relative to the care, processing, and resettlement of refugees. Primary contact point for Interagency Task Force.

Justice: Immigration and Naturalization Service (INS)

HEW: Social Security Administration

Public Health

Social and Rehabilitation Service (SRS) Identifies and processes refugees entering the United States and ensures they have met requirements for security clearances and sponsorship.

Issues Social Security numbers to refugees processed through the center.

Ensures that refugees receive basic medical examinations and tests that medical problems are identified.

Assists the voluntary agencies in locating and certifying sponsors. Investigates financial resources of refugees. Assists refugees in making travel arrangements.

Determines occupational, educational, and training background of refugees seeking employment in the United States.

Voluntary Agencies Obtain sponsorship for refugees leaving the center. Provide personal services to refugees within the center.

INS Immigration and Naturalization Service

IRC International Rescue Committee (VOLAG)

JCS Joint Chiefs of Staff

Labor

LIRS Lutheran Immigration Refugee Service (VOLAG)

MET Management Engineering Team

Msg Message

NATF New Arrivals Task Force

NCO Noncommissioned Officer

NLT Not Later Than

OIC Officer In Charge

PAO Public Affairs Office

PHS Public Health Service

RLO Refugee Liaison Office

SATO Scheduled Airline Ticket Office

SCC Senior Civil Coordinator

SRC	Social	and	Rehabilitative	Services

SSA Social Security Administration

TAC Tactical Air Command

TAWC Tactical Air Warfare Center

TDY Temporary Duty

USAF United States Air Force

USCC United States Catholic Conference (VOLAG)

VCC Volunteer Coordination Center

VLO Vietnamese Liaison Office

VOLAG Volunteer Agency - nonprofit organizations established by a group of private citizens for a state philanthropic purpose and supported by voluntary contributions from individuals concerned with the realization of their purposes. The nine voluntary agencies participating in the entire resettlement program as of May 12, 1975, were:

- 1. U. S. Catholic Conference
- 2. The American Fund for Czechoslovak Refugees
- 3. The Church World Service
- 4. The Lutheran Immigration and Refugee Service
- 5. The United HIAS Service, Inc.
- 6. The Tolstoy Foundation, Inc.
- 7. The International Rescue Committee
- 8. The American council for Nationalities Service
- 9. Traveler's Aid-International Social Services

VVC

Vietnamese Volunteer Council

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- 3. Indochina Evacuation and Refugee Problems. Hearing before the Subcommittee to Investigate Problems Connected with Refugees and Escapees of the Committee on the Judiciary. United States Senate. Ninety-Fourth Congress. First Session. Parts I-III and Part V (8 April 1975-24 July 1975)
- 4. Indochina Refugee Resettlement Program. Study Mission Report of Minority Counsel prepared for the use of the Subcommittee to Investigate Problems Connected with Refugees and Escapees of the Committee on the Judiciary. United States Senate. Ninety-Fourth Congress. First Session (8 July 1975)
- 5. Indochina Evacuation and Refugee Problems. A Study <u>Mission Report prepared for the use of the Sub-</u> <u>committee to Investigate Problems Connected with</u> <u>Refugees and Escapees of the Committee on the</u> <u>Judiciary.</u> United States Senate. Ninety-Fourth <u>Congress.</u> First Session (9 June 1975)
- Interagency Task Force for Indochina. Department of State. Vietnamese Refugee Orientation Handbook (Nguoi Ti Nau Viet Nam Sach Chi Dan) (July 1975)

\* Inconsistencies in capitalized and noncapitalized words have been retained as they appeared on the title page.

- Interagency Task Force for Indochina. Department of State. Weekly Status Reports (3 July 1975 to 29 August 1975)
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- 9. Headquarters New Arrivals Task Force, Eglin Air Force Base, Florida. New Arrivals Oplan. Reception of Indochina Refugees. Eglin Air Force Base, Florida (29 April 1975)
- 10. Operation New Arrivals. Three Parts (Phases) in Three Volumes: Phase I - The Buildup, 27 April 1975-23 May 1975 Phase II - The Pipeline, 24 May 1975-28 June 1975 Phase III - The Phasedown 20 June 1975 10 September Phase III - The Phasedown 20 June 1975 10 September Phase III - The Phasedown 20 June 1975 10 September Phase III - The Phasedown 20 June 1975 10 September Phase III - The Phasedown 20 June 1975 10 September Phase III - The Phasedown 20 June 1975 10 September 10 Se

Phase III - The Phasedown, 29 June 1975-19 September 1975 Eglin Air Force Base, Florida: Office of History, Armament Development and Test Center, July-October 1975

11. Shaver, William D. Operation New Arrivals, Phase I: <u>27 April-23 May 1975.</u> Eglin Air Force Base, Florida: USAF Tactical Warfare Center (TAC) [August 1975] TAB A

Messages

OTT UZ YW RUEHCAA 16 15 2 130 133-UUUU--RUOL BMA. ZNR UUUUU ZZH OD 100 11Z AUG 75 MM SECSTATE WASHDC I O RUHNSAA/CINCPAOREP GUAM TT PI MI IMMEDIATE RUW, DFA/CG CAMP FENDLETON IMMEDIATE RUW, DFA/CG FORT CHAFFEE IMMEDIATE RUWI BMA/CG FORT CHAFFEE IMMEDIATE RUUL BMA/EGL IN AFB FL OR IDA IMMEDIATE RUEBROA/INDIANTOWN GAP MIL IT ARY RESERVATION FA IMMEDIATE RUHWAA/WAKE ISLAND/FOR STATE REP IMMEDIATE INFO RUEKJ CS/D D/FDASD (C) RUEKJ CS/J CS/J-4 H

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FOR CIVIL COORDINATORS

E. G. 11652: N/A

TAGS: SREF

SUBJ: (RESS RELEAS

1. THE FOLLOWING IS THE TEXT OF A PRESS ANN OUNCEMENT THAT WILL BE RELEASED AT STATE DEPARTMENT NOON BRIEFING 1 AUGUST :

"PLANNING ESTIMATES FOR THE PHASING OUT OF THE FOUR REFUGEE RECEPTION CENTERS WITHIN THE CONTINENTAL UNITED STATES AND THE TWO REMAINING PACIFIC STAGING AREAS WERE ANN CUNCED TODAY BY JULIA VADALA TAFT, DIRECTOR OF THE INTER-AGENCY TASK FORCE FOR INDOCHINA REFUGEES.

EQLIN AIR FORCE BASE, FLORIDA, SMALLEST OF THE FOUR CONTI-NENTAL CENTERS, SHOULD BE EMPTY BY THE FIRST WEEK IN SEP-IEMHER SHE SAID, IT'S CURRENT POPULATION STANDS AT 3,278 AND, WITH THE EXCEPTION OF FAMILY REUNIFICATIONS, NO NEW ARRIVALS ARE SCHEDULED. CAMP FENDLETON, GALIFORNIA IS SCHEDULED TO CLOSE NEXT, IN MID-OCTUEER.

THE RECEPTION CENTER AT FORT INDIANTOWN GAP, RA., WILL BE PHASED OUT IN TWO STAGES, WITH A CUT BACK TO A POPULATION OF 6,000 BY MID-SEPTEMBER AND A TOTAL OLOSE-OUT SCHEDULED FOR THE END OF NOVEMBER. THE DOUBLE DATES ARE A REFLECTION OF THE CENTER. S CAPACITY FOR HEATED ACCOMODATIONS IN CULD WEATHER. THERE ARE CURRENTLY 13,393 REFUGEES AT FORT INDIANTOWN GAP.

A-1
FORT CHAFFEE, ARKANSAS WILL SO UT LIZE A DUAL SEQUENCE; IN WILL PHASE DOWN RAMINS IS ISENT POPULATION OF 22,4 TO 17,000 REFUGEES BY . HE EN. OF SEPTEMBER AND IT ANTICIPATES A FINAL CLOSING DURING THE MONTH OF DECEMBER. FORT CHAFFEE'S FLANS ALSO REFLECT THE FACILITY'S COLD-WEATHER HOUSING CAPACITY.

AS BEFURE, REFUGEES STILL AT THE TWO REMAINING STAGING SITES, ON WAKE ISLAND AND GUAM, WILL BETRANSFERRED AS SPACE BECOMES AVAILABLE IN CENTERS IN THE CANTINENTAL UNITED STATES. IT IS ESTIMATED THAT THE 1,482 REFUGEES ON WAKE AS OF 30 JULY WILL BE MOVED BY THE FIRST WEEK IN AUGUST; THE 2,870 REFUGEES NOW ON GUAM WILL ALL HAVE COME IO THE CONTINENTAL UNITED STATES BY EARLY OF OHER. THE FACIL IT HES FOR THE 2,232 WOLLD-DE REPATRIATES ON GUAM WILL REMAIN IN OPERATION, HOWEVER, UNTIL THE VIETNAMESE AUTHORI-THES AGREE TO ACCEPT THE IR RETURN.

IN MAKING THE ANNOUNCEMENT, MRS. TAFT STATED THAT "THE OPENING OF ADDITIONAL CENTERS DOES NOT A PREAR TO HE REQUIRED, AS OVER FIFTY PER CENT OF THE REFUGEES HAVE ALREADY DEPARTED FOR NEW HOMES IN THREE MONTHS OF TASK FORCE OPERATION. IT IS A GREAT ORED IT TO THE MANY ORGANIZATIONS AND INDIVIDUALS WHO HAVE SELFLESSLY DEDI-OATED THEM SELVES TO THE TASK OF RESETTLING THE MORE THAN 130,000 REFUGEES FROM VIETNAM AND COMBODIA THAT WE CAN SAY WITH SOME CERTAINTY THAT WE WILL BE ABLE TO MEET OUR GOAL OF FROGRAM COMPLETION BY THE END OF THIS CALENDAR YEAR". INGER SOLL

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1. REF DIRECTZD EGLIN AFB CLOSURE AS REFUGEE CENTER BY 15 SEPTEMBER .

PAGE 2 RUEKJOS 4227 UNCLAS

1975. RESIDUAL REFUGEES REMAINING EGLIN AFE 20 AUGUST WITHOUT FIRM SPONSORSHIP AND TRAVEL PLANS WILL BE TRANSFERRED TO FORT CHAFFEE BETWEEN 20-31 AUGUST.

2. FOR EGLIN AFB. REQUEST PROVIDE MIMC WITH PLANNING ESTIMATE NLT 15 AUGUST OF RESIDUAL REFUGEES TO BE TRANSFERRED TO FORT CHAFFEE 20-31 AUGUST. COSTS INCURRED FOR REFUGEE AIRLIFT CHARGEABLE TO NEW LIFE FUNDS.

3. FOR MTMC. REQUEST PROVIDE APPROPRIATE COMMERCIAL AIRLIFT TO ACCOMODATE REFUGEE TRANSFER FROM EGLIN AFB TO FORT CHAFFEE 20-31 AUGUST.

4. FOR ALL. DIRECT LIAISON ALCON AUTHORIZED. MTMC MUST MAINTAIN FLEXIBILITY IN AIRLIFT SCHEDULES WITH ONLY CONSTRAINTS BEING EGLIN AFB AND FORT CHAFFEE IN/OUT PROCESSING RATES COMMENSURATE WITH ICEM CHARTER FLIGHTS AND 31 AUGUST DEADLINE. IN VIEW OF MAXIMUM EFFORTS BEING MADE BY IATF TO REDUCE REFUGEE POPULATION REQUIRING MOVEMENT TO FORT CHAFFEE, IT SHOULD NOT BE EXPECTED THAT INITIAL AIR MOVEMENT WILL BEGIN PRECISELY ON 20 AUGUST.

5. REPORTING REQUIREMENTS. THE DAILY INDOCHINA REFUGEE SITREPS BY EGLIN AFB AND FORT CHAFFEE WILL BE UTILIZED TO INCLUDE DAILY STATUS OF REFUGEE TRANSFER.

## BT

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A-3 36

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TAB B

Organization Charts



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8-1



TAB C

Communications Report

**DEPARTMENT OF THE AIR FORCE** 1972D COMMUNICATIONS SQUADRON (AFCS) EGLIN AIR FORCE BASE, FLORIDA 32542



TTN OF: CC

**IBJECT:** Final After-action Report

TO: NATF/CS

The following report is submitted in response to your request and covers the period 29 June - 22 September 1975.

a. Chronology of significant events:

(1) The 600-line mobile control office, AN/TTC-28, was phased out on 1 September 1975. This facility will be retained in place for subsequent utilization by Joint Readiness Exercise BRAVE SHIELD XIII.

(2) Mobile microwave equipment which was provided by the 3d and 5th Mobile Communications Groups was deactivated and released on 3 September 1975.

(3) 1972d Communications Squadron personnel ceased manning of the Refugee Center on a full-time basis as of 5 September 1975 and any further communications actions were provided as needed from Eglin Main.

(4) Commercial leased circuits and equipment as reflected in our 13 June 1975 report were terminated as of 19 September 1975.

(5) Government-owned telephone equipment (telephone extensions and key systems) was removed on 22 September 1975.

(6) Intrabase radio equipment obtained from the 2179th Communications Squadron, Patrick AFB, Florida and the 1960th Communications Squadron, Kirtland AFB, New Mexico is still in use by civil engineering and security police forces. US Department of State radio resources are currently being returned.

b. Significant problems and their solutions: None.

c. Statistical data on personnel, supplies, etc:

- ALEVOLUTION DO THE
- (1) Communications Costs:

		1.11	
(a)	Supplies	\$	35, 718. 55
(b)	Civilian Labor Costs:		
	Regular Overtime	a solt	24, 618. 96 3, 077. 12
(2) Ac	Iministrative Communications:		
(a)	Tolls, WATS, FTS, Trunks, Connection Charges, etc.		94, 311. 83*
(b)	Intrabase Radio (IBR)		4, 371. 85
(c)	Military Pay	12	62, 075. 49
( <b>3</b> ) To	otal Costs as of 121600L Sep 75	\$2	224, 173. 80

d. Recommendations: None

\*This figure will be readjusted when final commercial billings are received and processed.

launce K Smith

CLARENCE R. SMITH, Lt Col, USAF Commander Civil Engineer's Report

TAB D

## AFTER ACTION

#### Week of 29 Jun to 5 Jul 1975

As the Center population rose to 6000 the work necessary to maintain facilities and services intensified. The trash collection effort required continuous attention. Gate valves and ball valves used in the showers began to wear out and Globe valves were placed on order as replacements. Globe valves have a greater cycle life. Vietnamese children caused problems in the new latrines by plugging them up with wads of toilet paper and plungers were ordered for RLO use. Civilian firemen replaced military personnel at the Fire Department. The 10,000 gallon water tanks from Harvest Eagle were turned in (they had not been needed) and the phase down plan was reviewed for changes. A BOD efficiency of 81% was reached in the sewage plant.

### Week of 6 Jul to 12 Jul 1975

The continuous use of the kitchen tents caused structural failure of the floor frames and simply wore out the plywood decking. Working in the late evening after the dining halls were closed, an overlay of 3/4" plywood was installed to strengthen and resurface the floors. A major setback occurred in the sewage plant when the clarifier tank inverted and the settled sludge rose to the surface. At first it was thought that the problem stemmed from an unknown chemical introduced into the sewage system. Further analysis of the floating sludge showed that it resulted from an overload on the clarifier. This was the result of some work done the previous week which necessitated pumping the level of the aeration tank down, interrupting the normal processes. The BOD\* efficiency during this period dropped to 76%. The problem was corrected by the end of the week.

## Week of 13 Jul to 19 Jul 1975

A postal service center was constructed in one of the vacated INS tents in Section 3. The Center consolidated the unit mail room and the post office facility.

The insect problem became acute with an increase in the gnat population and the discovery that the Vietnamese refugees were suffering from pink eye. A detailed analysis of the problem was made by the Entomologist. It was determined that the tall grass around the tents was a major factor which limited the effectiveness of chemicals used to combat the insects. A more effective method for treating the showers and latrines

\* Biochemical Oxygen Demand

would be an electric mister using liquid Pyrethrum. In addition, pest strips were installed in the showers where they proved effective but were rapidly pilfered. Because the gnats reproduce rapidly a decision was made to try, twice daily, area thermal fogging with Diabrom in addition to the regular fogging with 95% Malathion which is effective against flies and mosquitoes. Unfortunately the thermal fogger could not be kept operational to continue this program. The BOD efficiency for the period was 91% indicating that the sewage plant was again functioning properly.

## Week of 20 Jul to 26 Jul 1975

Civilianization of all CE positions with the exception of the OIC was completed. Manning included a total of 58 people. The lawn mowers arrived and were assembled and serviced. They were adjusted to cut at four inches in an effort to keep from cutting the tent electrical wiring, and signed out on hand receipts to RLO sections. Additional tents were prepared for Departure Control waiting rooms. The sewage plant had a BOD efficiency of 91%.

## Week of 27 Jul to 2 Aug 1975

On Monday, the 28th, a Tropical Depression settled over the area, and it started to rain. In Section 1 a stopped up sewer line was dug up for repair but while the broken top of the 8 inch main was uncovered, the rain intensified and the excavation became saturated and collapsed, dumping a half yard or more gravel into the sewer system. The hole was shored up and work stopped. The rains continued throughout the night and Tuesday moring, found the sewage plant on the verge of washing away. Actually, two problems existed: (1) the back wall of the aeration pond was saturated and beginning to slide, large gullies formed where the fill simply washed away. Emergency repairs were made using large sheets (20x100 ft) of plastic draped over the edge to prevent further saturation and washing; (2) the second problem involved the surge pond where the effluent is stored prior to pumping to the irrigation field. This pond was within 10 inches of the top of the side wall, but of greater concern was that it was within 2 inches of drowning the float switch controlling the irrigation pump. Failure of the pump would have expedited the overflow of the wall which would have rapidly washed out the whole pond structure. An emergency call to the main base brought an additional pump which, with the

existing pump, began to bring the level of the pond down. That evening, the wall at the back of the aeration pond had started to crumble under the plastic, due to cracks in the asphalt surface which let water in. An emergency repair was again made using more sheet plastic but this time under the most adverse conditions of darkness and rain. The wall was secured for the night. The electric irrigation pump, which had been acting up all day, lost its prime again and failed. Several remedies were tried and it was approaching 2100 hours when the right combination of solutions proved effective and the pump was restored to full capacity. By morning of 30 Jul the levels in the ponds were normal and the erosion of the fill was somewhat stabilized. It was Friday, however, before repairs to the sewer in Section 1 could be made. Needless to say the entire camp suffered from the deluge of rain. Several refugee families had to move to different tents due to high water, torn tents or collapsing foundations, but by the weekend some semblance of normalcy returned and everyone went about drying out. Portolets were removed from Section 6 on 1 Aug as this area closed down.

## Week of 3 Aug to 9 Aug 1975

The sewage plant continued to operate at 90% BOD efficiency. On Thursday 4500 gallons of sludge were removed from the clarifier,

D-6(5)

which further improved the balance of the system. On 7 Aug the first tents were removed in Section 6. A total of 28 tents were removed in three days. Weather was a major hold as it took two to three hours in the morning before the tents dried and then afternoon showers caused a work stoppage. It was found that the easiest way to remove the tent was to peel it off the end of the frame into a truck. When a truck load had been pulled off they were taken to the yard and folded on a specially designed table. All electrical wiring, plumbing fixtures, signs and trash were removed from the area. The only thing left was the tent frame which will be disposed of at a later date by the Defense Property Disposal Office.

#### Week of 10 Aug to 16 Aug 1975

Tent removal continued with the completion of Section 6, the Visitor Control tent at Gate 1, Vietnamese kitchens 5 and 6 and one dining hall (two tents) and 25 tents in Section 5. Forty potolets in Section 5 were terminated on 11 Aug and moved out.

## Week of 17 Aug to 23 Aug 1975

Repair of the rear wall of the sewage plant was started. The wall was badly washed during the week of 27 Jul to 2 Aug. The problem was compounded by the existence of several springs at the base of the fill. These springs are the head waters of Swift Creek, which runs into Rocky Bayou. After hauling in more dirt the hill was seeded with Pensacola Bahia seed. In retrospect, this should have been accomplished when the plant was constructed. The remaining tents in Section 5 were removed with a total of 152 tents down and folded by the weekend.

### Week of 24 Aug to 30 Aug 1975

Repair continued at the sewage plant with dirt being added behind the aeration pump and around the surge pond. The sewage plant operation behan to fail as the camp population was reduced to less than 1500. The sludge level in the system was insufficient to support the bacteria. The tents at Vietnamese Kitchens 1 and 2, and the Education Center were removed, bringing the total tents removed to 173. A construction equipment operator was struck by lightning while working at the sanitary land fill. He was hospitalized.

## Week of 31 Aug to 6 Sep 1975

Work continued on removal of tents in Section 1 and the hospital area. General clean up of all areas has surfaced large amounts of scrap lumber and homemade furniture to be hauled to

D-6(1)

the yard. Manning was reduced when two plumbers were transferred to Eglin Main. The man struck by lightning remained hospitalized.

# Final Entry

Work continues on tent removal and clean up of the area.

D-6(1)

## Item: Hard Back Frames

<u>Problem</u>: Some of the 2k4 framing material purchased for the Eglin camp were treated with an oil based preservative which soaked into the canvas. This chemical rapidly rotted out the canvas to the extent that wind and rain caused some tents to rip wide open. Approximately 20% of the tents were salvaged due to this problem.

Recommendation: Lumber using this oil based preservative should not be used in hard back frames.

### Item: New Fill Erosion

<u>Problem</u>: The new fill supporting the sewage plant was badly eroded during several heavy rains. It was apparently felt the tenure of the plant would be so short that stabilization of the fill by normal compaction methods was not warrented.

<u>Recommendation</u>: During any field situation earth moving results in an enbankment subject to erosion immediate action should be taken to plant grass seed. The investment is minimal but the root structure formed can be a major saving factor if unexpected rains threaten the project.

D-6(1)

# Item: Sewage Plant Start Up

Problem: When start up of the plant occurred during the early weeks of the camp operation extra effort was required because of the problems encountered with half digested sludge floating through on top of the system.

Recommendation: If the sewage plant is reactivated to support another group at Field 2 (Brave Shield XIII) it should be "started" with a 5000 gallon load of sludge from one of the base plants.

THIS IS A CERTIFIED TRUE COPY

Munh

MELVIN M. KESSLER ADTC, Historian

D-6(10)

# TAB E

# Personnel Status Chart

and

Personnel Report

29 June Thru 19 July 1975

PERSONNEL STATUS

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20 July thru 10 August 1975.

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11 August thru 31 August 1975

PERSONNEL STATUS

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PERSONNEL STATUS

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8	0	53	55		0		32	0	1	3	9	6	0	8
ч	0	53	55	178	0	167	32	0	21	10	17	31.	0	534
	<b>-</b>						<b>-</b>							
FUNCTIONAL AREAS	RED HORSE	HOSPITAL	COMMUNICATIONS	DIRECT TDY SUPPORT	DETAIL SUPPORT	USAF CIVILIANS	NON-DETAIL SUPPORT	STATE DEPARTMENT	AID	HEW	SN	VOL AGENCIES	CONTRACT PERSONNEL	TOTAL
	1 2 3 4 5 6 7 8 9 10 11 12 13 14	1     2     3     4     5     6     7     8     9     10     11     12     13     14     15       0 </td <td>1 2 3 4 5 6 7 8 9 10 11 12 13 14 15   0 0 0 0 0 0 0 0 0 0 0 0   23 23 20 14 1 1 1 1 0 0 0 0 0 0</td> <td>1 2 3 4 5 6 7 8 9 10 11 12 13 14 15   0 0 0 0 0 0 0 0 0 0 0 0   23 23 20 14 1 1 1 1 0 0 0 0 0 0   55 55 7 5 5 0 0 0 0 0 0 0 0 0</td> <td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15       0<!--</td--><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     3     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     4     5     6     7     8     9     10     11     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13</td><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     15       0</td><td>I     2     3     4     5     6     7     8     9     10     11     13     14     15     15       0&lt;</td></td></td></td></td></td></td></td>	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15   0 0 0 0 0 0 0 0 0 0 0 0   23 23 20 14 1 1 1 1 0 0 0 0 0 0	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15   0 0 0 0 0 0 0 0 0 0 0 0   23 23 20 14 1 1 1 1 0 0 0 0 0 0   55 55 7 5 5 0 0 0 0 0 0 0 0 0	1     2     3     4     5     6     7     8     9     10   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13</td><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     15       0</td><td>I     2     3     4     5     6     7     8     9     10     11     13     14     15     15       0&lt;</td></td></td></td></td></td></td>	1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0 </td <td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     3     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     4     5     6     7     8     9     10     11     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13</td><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     15       0</td><td>I     2     3     4     5     6     7     8     9     10     11     13     14     15     15       0&lt;</td></td></td></td></td></td>	1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0 </td <td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     3     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     4     5     6     7     8     9     10     11     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13</td><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     15       0</td><td>I     2     3     4     5     6     7     8     9     10     11     13     14     15     15       0&lt;</td></td></td></td></td>	1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0 </td <td>1     2     3     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     4     5     6     7     8     9     10     11     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13</td><td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     15       0</td><td>I     2     3     4     5     6     7     8     9     10     11     13     14     15     15       0&lt;</td></td></td></td>	1     2     3     4     5     6     7     8     9     10     11     13     14     15     1       0 <td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     1       0<!--</td--><td>1     2     4     5     6     7     8     9     10     11     13     14     15     1       0<td>1     2     4     5     6     7     8     9     10     11     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14  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 10     11     13     14     15     15       0&lt;</td></td>	1     2     4     5     6     7     8     9     10     11     13     14     15     1       0 <td>1     2     4     5     6     7     8     9     10     11     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13</td> <td>1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     15       0</td> <td>I     2     3     4     5     6     7     8     9     10     11     13     14     15     15       0&lt;</td>	1     2     4     5     6     7     8     9     10     11     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13     14     15     13	1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     15       0	I     2     3     4     5     6     7     8     9     10     11     13     14     15     15       0<

#### DEPARTMENT OF THE AIR FORCE HEADQUARTERS EGLIN AFB NEW ARRIVAL TASK FORCE EGLIN AIR FORCE BASE, FLORIDA 32542



ATTNOF: NATE/DP

15 September 1975

SUBJECT. After Action Reports - Phase Down (29 Jun - 15 Sep 75)

# INATE/CS

## 1. Chronological Listing of Significant Events:

a. On 15 Jul 75, the first "clean" Unit Manning Document, locally devised, was disseminated, together with the revised, more comprehensive new Release Certificate Letter, and notice to discontinue the submission of Personnel Change Letters. The product reflects the authorized positions, both civilian and military, and the military assigned (TDY or atch) to those positions.

b. Statement of replacement/extension policy, and format for requesting fill action received from AFSC/DPX 18 Jul 75 (Refer their message 181230Z Jul 75) for end of July time frame.

c. Restatement of replacement/extension policy, and revised format for requesting fill action for August time frame received from AFSC/DPX 25 Jul 75 (Refer their message 242105Z Jul 75, Subject: manning/closure of Eglin Refugee Center.)

d. Change of instructions relative to approach for identifying replacements required/persons to be involuntarily extended received from AFSC/DPX (Refer their message 052130Z Aug 75, Subject: DOD Support for Indochina Refugee Center Operation for Fall and Winter months.) Also contained in this message was a clear statement by AFSC/DP that the command was "unable to support" NATF/CC's position on involuntary extensions, and, therefore, would request (from AFMPC) involuntary TDY extensions on identified personnel through 1 Sep 75 time frame, leaving the final decisions to the Military Personnel Center and the MAJCOM of assignment of each individual.

e. On 19 Aug 75, the first combined i.e. showing military and civilian assigned on the Unit Manning Document, was disseminated.

f. Last extension request on key people to enable us to wrap up the operation submitted to AFSC/DPX via my msg 252233Z Aug 75. Contained eleven (11) names.

g. Personnel Liaison Office officially closed 15 Sep 75. Records transferred to Eglin CBPO. Unit Manning Product discontinued.



## 2. Identification of Problem Areas/Solutions:

a. During the latter part of June it came to our attention that many of the orders sending our people that were TDY did not include an FY 76 fund citation. Under the circumstances, we knew our people would experience difficulties in getting paid per diem and collecting for missed meals. Therefore, DP was tasked with collecting a copy of everyone's TDY orders, determining whether FY 76 fund citation was on them, and requesting amendment of those lacking.

b. On 9 July 1975, DP covered problem areas as observed since arrival on Field #2, with AFSC/DPX. Areas covered: (1) 30 day TDYs in support of the New Arrival Task Force were not conducive to efficient operation, as they are insufficient to permit adjustment to working environment, establishment of rapport with refugees, nor learn camp operating procedures. 60 day TDYs are acceptable, and 90 days are ideal. (2) Persons unsuitable have been selected to fill TDY levies. TDY selection criteria has been ignored or "stretched". This is not the place to send nonquality personnel or misfits. (3) In order for the DP to keep track of in bounds, it is essential that NATF/DP be an info addressee on all message traffic (Refer my message 092330Z Jul 75). AFMPC must use its authority to require compliance with established operating procedures and existing regulations.

c. During the entire period covered by this report, Personnel, which is a servicing function, dedicated to responding to the needs and requirements of the Commander and his people, has been unreasonably hampered in the pursuit of our mission by the lack of firm guidance, specifically, a firm date of closure for the camp. The lack of this information resulted in delays in identifying personnel requirements, and fostered reversal of requirements, and excessive individual mind changing as regards volunteer status for extensions, etc. The end result of all this confusion, frustration and delay, was unnecessary, inconvenient, and upsetting to people, our people, Personnel people at every echelon, and to the people selected with short notice to join us. The solution was self-evident from the beginning, but beyond the control of Personnel to affect change.

d. Because of the vast number of voluntary and involuntary extensions requested during August, and the short lead time provided to CBPOs for execution, most everyone's orders expired prior to receipt of amendments extending them. This resulted and is still resulting in pay problems. NATF/DP made an issue of this and recommended AFMPC support on 19 August 1975 (Refer NATF/DP message 191931Z Aug 75, Subject: Operation New Arrivals, Receipt of Extension Orders on Amn Mitchell (622XO) Willie J., 256-90-5140.) In the meantime, beginning week of 18 August, NATF/DP began sending messages to respective CBPOs case by case.

3. Statistical Data: See Atch.

4. <u>Recommendations</u>: None.

Susanm. Kel SUSAN M. BEHLING, Major, USAF

NATF/DP

4 Atch

- 1. Personnel Status Jun 2. Personnel Status Jul
- 3. Personnel Status Aug
- 4. Personnel Status Sep

TAB F

Manning Document

## EGLIN AFB REFUGEE PROCESSING CENTER MANNING DOCUMENT 30 JUNE 1975

(Based on a 60 hour week & supporting 6000 Refugees)

				FUNCTION
	AFSC	GRADE	NR	TOTAL
COMMAND/1010				
Commander	0026	COL	1	
Vice Commander	0026	COL	1	
Executive Off	7024	MAJ	1	
Admin Supt	70490	SMS	ī	
Admin Supv	70270	TSC	ī	
	10-10			5
INFORMATION/1040	7916	LTC	1	
Information Stf Off	7910	CPT	i	
Information Off		SMS	i	
Information Supt	79191	SIS	2	
Information Spec	791 50	200	2	5
				,
OPERATIONS/13XX				
Director of Ops/Chief Cmd Post	0036	LTC	1	
Graphic Spec	23151	SSG	14	
Air Oper Off	14XX	MAJ		
Air Oper Off	14XX	CPT	32	
Air Ops Supv	27170	TSG	2	
Air Ops Spec	27150	SSG	14	
Admin Spec	70250	SGT	4	
-				16
MEDICAL/5XXX		2.1		
Health Svc Admin	9025	CPT	1	
Family Physician	9346	CPT	4	
Internist	9386	MAJ	1	
Veterinarian	9925	CPT	1	
Dental Officer	9826	CPT	1	
Aero Med Physician	9356	MAJ	1	
Clinical Nurse	9756	CPT	3	
Med Svc Supt	90292	SMS	í	
Med Svc Tech	90270	MSG	1	
Med Svc Tech	90270	TSG	1	
HAR MAA CAN				

Page 1 of 10

				FUNCTION
	AFSC	GRADE	NR	TOTAL
MEDICAL/5XXX (Cont)				
Med Svc Spec	902 50	SSG	5	
Med Svc Spec	902 50	SGT	5	
Oper Room Tech	90272	TSG	1	
Oper Room Spec	902 52	SSG	1	
Radiology Tech	90 370	TSG	ī	
Med Lab Tech	90470	TSC	ī	
Med Lab Spec	90450	SSG	1	
Med Admin Supt	90690	SMS	ī	
Med Admin Spec	90650	SSG	ī	
Med Admin Spec	90650	SGT	ī	
Envir Health Tech	90770	TSG	ī	
Envir Health Spec	90750	SSG	ī	
Veterinary Tech	90870	MSG	î	
Veterinary Spec	90850	SGT	í i	
Biomed Equip Maint Tech	40 370	TSG	i	
Med Mat Supv	91 570	TSG	i	
Med Mat Spec	91 550	SSG	i	
Pharmacy Tech	90 570	TSG	i	
Dental Spec	981 50	SSG	ī	
bentar opec	901 30	000	+	41
				41
SAFETY/106X				
Safety Tech	24170	TSG	1	
bately rech	24110	100	+	1
				+
LOGISTICS/12XX				
Logistics Stf Off	6616	LTC	1	
Supply Opns Off	6424	MAJ	ī	
Inv Mgt Supv	64570	MSG	ī	
Inv Mgt Supv	64570	TSG	1	
Admin Spec	70250	SSG	1	
Admin Spec	10230	224	T	5
				2
VEHICLE OPERATIONS/4210				
Motor Veh Mgt Off	6024	LT	1	
Veh Opns Tech	60 370	TSG	1 2	
Veh Operator/Disp	60 3 50	SSG	8	
Veh Operator/Disp	60 3 50	CIV	8	
Veh Opns Supv	60 370	MSG	1	
ven opns supv	w jv	MOG	-	20
				20
TRAFFIC MGT OFC/4220				
Traffic Mgt Supv	60270	TSG	1	
Pax & Household Spec	602 50	SSG	1 3 2	
Pax & Household Spec	602 50	SGT	ź	
				6

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Page 2 of 10

And a second second	AFSC	GRADE	NR	FUNCTION TOTAL
NATE SUPPLY/41XX	M. 00	JIADE	MI	TOTAD
Supply Serv Ops Off	6424	CPT/LT	1	
Inv Mgt Supv	64570	TSG	2	
Inv Mgt Spec	64550	SSG	1	
Inv Mgt Spec	64550	SGT		
Mat Fac Spec	64750	SSG	3 1 2	
Mat Fac Spec	64750	SGT	2	
				10
REFUGEE STORE				
Mat Fac Spec	64750	SSG	1	
Inv Mgt Spec	64550	CIV	2	
				3.
FUELS/4170				
Fuels Spec	631 <i>5</i> 0	SCT	2	2
				-
SUPPORT COOR			and have	
Chief	0026	COL	1	
Vice Chief	0026	LTC	1	
Admin Supt	70490	CMS	- 1	
Admin Spec	70250	SSG	1	4
				and the second
CIVIL ENGINEERING/44XX				1763
CE Stf Off	5516	MAJ	1	
Structural Supt	55295	SMS	1	
Structural Supt	55295	CIV	1	
Steno Spec	70450	CIV	1	
Fire Prot Supv	571 70	CIV	1 3 6	
Fire Prot Speci	571 50	CIV	4	
Apr Fire Prot Speci	571 30	CIV	4	
Prog Work Contr Tech	55570	CIV CIV	5 3	
Apr Pave Maint Speci	551 30		-	
Mat Fac Spech	64750	CIV	2	
Constr Eqp Opr	55151	CIV CIV	2	
Pavmt Maint Specl Carpenter Specl	551 50	CIV	1	
Apr Carpenter Speci	55250 55230	CIV	2	
Plumbing Spech	55255	CIV	5	
Apr Plumbing Speci	55235	CIV	2	
Ref/AC Speci	54550	CIV	2	
Electrician	54250	CIV	3 3 1 3 2 5 2 2 4	
Envir Supp Techn	56370	CIV	1	
Envir Supp Specl	56350	CIV	4	
Veh Operator/Disp	60 3 <b>5</b> 0	CIV	ì	
Entomology Specl	56650	CIV	2	
	تر ٥٥		~	58

Page 3 of 10

				DIDIOTTON
	1000	00.00		FUNCTION
SERVICES STAFF/46XX	AFSC	GRADE	NR	TOTAL
	6224			
Supply Svs Ops Off		LT	1	
Supply Svc Supv	61170	TSG	1	•
				2
Date per so llif av				
BILLETING/465X				
Admin Supv	70270	TSG	1	
Admin Supv	70270	SSG	1 2 2	
Admin Spec	702.50	SGT	2	
Mat Fac Spec	64750	CIV	2	
			100	6
HOSPITAL ESCORT/XXXX				
Admin Spec	70250	SSG	2	
				2
LINEN EXCHANGE/468X				
Apr Supply Svc Spec	611 30	ALC	3	- C - C
				3
FOOD SERVICE/4670	10000		19	
Food Service Supt	62290	CMS	1	
Food Service Supt	62290	SMS	1	
Food Svc Supv	62270	MSG	?	
Food Svc Supv	62270	TSG	17	
Cook	622 50	SSG	27	
Cook	622 50	SGT	20	
App Cook	62230	AlC	36	
App Cook (KP)	62230	CIV	84	
Inv Mgt Spec	64550	SSG	4	
Admin Spec	70250	SGT	3	
Cook	622 50	CIV	20	N 31.
				220
SECURITY POLICE/43XX	~ ~ !:			
Security Police Off	8124	CPT .	10	
Security Police Supt	81291	SMS	1	
Law Enforcement & Corrections				
Supv	81271	MSG	1	
Law Enforcement & Corrections			4.	
Supv	81271	TSG	4	
Law Enforcement Spec	81250	SSG	16	
Law Enforcement Spec	81250	SGT	16	
App Law Enforcement Spec	81230	ALC	26	
Admin Spec	70250	SSG	1	
				66

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Page 4 of 10

				FUNCTION
	AFSC	GRADE	NR	TOTAL
ADMINISTRATION/11XX				
Admin Supt	70490	CMS	1	
Admin Supv	70270	TSG	1	
Admin Spec	70250	SSG	1	
Admin Spec	70250	SGT	2	
Apr Admin Spec	70230	ALC	3	
				8
PERSONNEL/16XX				
Personnel Staff Off	7316	MAJ	1	
Pers Tech	73270	MSG	1	
Pers Tech	73270	TSG	1	
Pers Tech	73270	SSG	2	
Pers Spec	73250	SGT	1	
Admin Spec	70250	SSG	1	
				7
REFUGEE LIAISON OFFICE				
DIRECTOR'S OFC				
Director	0026	COL	1	
Exec Off	7016	LTC	1	
Steno Spec	70450	CIV	1	
Dep Director	2116	LTC	1	
Exec Support Off	7024	MAJ	1	
Steno Spec	70450	CIV	1	
Interpreter	20350	CIV	2	
Admin Supt	70490	CMS	1	
				9
REFUGEE AFFAIRS				
Exec Supt Off	*XXXX	LTC	1	
Interpreter	20350	REF	(1)	
			·-/	1
ADMIN OFC				
Admin Supv	.70270	MSG	1	
Admin Spec	702 50	SSG	2	
Admin Spec	702 50	CIV	ĩ	
the second secon	, ,		1	4

\*NOTE: Volunteers with SEA exp in PsyOps, Civic Affairs, CORDS, intel exp. etc. AFSC such as 14XX, 15XX, 22XX, 80XX or any <u>experienced</u> officer.

Page 5 of 10

CHAPLAIN/105X	AFSC	GRADE	NR	FUNCTION TOTAL
Chaplain	8916	LTC	1	
Chap Mgt Tech	70170	TSG	2	
Chap Mgt Spec	701 50	SGT	1	
Chap Mgt Spec	701 50	ALC	1	
Chaplain	L8924	CIV	3	
Interpreter	L8924	REF	( <b>í</b> )	
-			• •	0

NOTE: The Chaplain Function can be augmented by Priests who are among the refugees. "L" Prefix denotes requirement for Linguist.

REFUGEE INFO, ORIENTATION, & EDU	CATION		
Info Tech	79170	MSG	1
Education Off	7524	CIV	1
Education Spec	751 50	CIV	2
Info Spec	791 50	CIV	1
Info Spec	791 50	CIV	1
Admin Spec	702 50	CIV	1
Interpreter	20350	CIV	1 .
Info Spec	791 50	CIV	1
			9
REQUIREMENTS			4
Chief	XXXX	MAJ	1
			1
DESUGER CURRENT COODET NAMOR			
REFUGEE SUPPORT COORDINATOR	(here	MCC	
Inv Mgt Supv	64570	MSG	1
Inv Mgt Spec	64550	SSG	1 2
3 F - F		·	4
VOLUNTEER COORD CENTER			
Chief	XXXX	CPT	1
Exec Supt Off	XXXX	LT	1
			2
the second se			
VISITOR/VOLUNTEER/SPONSOR CONTROL	<u>L</u>		
Admin Supv	70270	TSG	1
Admin Spec	702 50	SSG	1 4
Admin Spec	702 50	SGT	
			6

Page 6 of 10

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	AFSC	GRADE	NR	FUNCTION TOTAL
VOL INTERPRETERS/CAMPWORKERS SEC				
Spec Serv Supt	74191	CIV	1	
Admin Supv	70270	TSG	1	
Admin Supv	70270	CIV	1	
Admin Spec	702 50	CIV	ī	
				4
CLOTHING ISSUE				
Supply Serv Spec	XXXXX	ALC	6	
				6
				2.4
ACCOUNTABILITY				
Chlef	14XX	LTC	. 1	
Admin Supv	70270	TSG	1	
				2
		• 22		
REFUGEE ACCOUNTABILITY CENTER				
Exec Supt Off	7024	MAJ	1	
Admin Supv	70270	MSG	1	
	1.			2
REFUGEE PROCESSING CENTER				
Exec Supt Off	7024	CPT	1	
Exec Supt Off	7024	LT	1	
Admin Supv	70270	TSG	1	
Admin Spec	70250	SSG	1	
Admin Spec	702 50	SGT	3	
-				7
REFUGEE DEPARTURE CENTER				
Personnel Off	7324	CPT	1	
Personnel Off	7324	LT	1	
Personnel Tech	73250	SSG	2	
Apr Personnel Spec	73230	SCT	2	
Apr Admin Spec	70230	CIV	4	
Escort	XXXXX	SSG	3	
				13
REFUGEE LOCATOR SEC				
Exec Supt Off	7024	CPT	1	
Admin Supv	.70270	TSG	1	
Admin Spec	702 50	SSG	1 3 2	
Apr Admin Spec	70230	CIV	2	
				7

	AFSC	GRADE	NR	FUNCTIO TOTAL
REFUGEE OPNS	N. DC	GRADE	MA	IOIAL
Chief	*XXXX	LTC	1	
Assistant Chief	*XXXX	MAJ	i	
Admin Supv	70270	TSG	î	
Ops Duty Off	XXXX	CPT		
Ops Duty NCO	XXXXX	TSG	3	
	MAAAA	100	,	9
REFUGEE MORALE & REC				
Special Svc Supt	74191	CMS	1	
Spec Svc Supv	74171	MSG	1	
Spec Svc Supv	74171	TSG	2	
Recreation Spec	741 51	CIV	6	
Recreation Spec	741 51	CIV	2 6 5	
•				15
SENIOR REFUGEE LIAISON OFC				
Chlef	*XXXX	LTC	2	
Admin Supv	70270	MSG	1	
Interpreter	20350	REF	(1)	
	1. S. C.			3
SCHEDULING OFFICE				
Scheduling Off	*XXXX	CPT	1	
				1
SECTION REFUGEE LIAISON OFFICERS				
Exec Supt Off	*XXXX	CPT	9	
Exec Supt Off	*XXXX	LT	27	
Admin Supv	XXXXX	TSG	27	
				63
COMMUNICATIONS/38XX	1.0	100		
Comm-Elec Off	30,55	LT	1	
Grd Comm Maint Supt	3055 30496	SMS	1	
Mat Control Spec	64550	SSG	1	
Tele Eqpt Inst/Repairman	362 54	SSG	1	
Tele Eqpt Inst/Repairman	362 54	SGT	3	
Tele Eqpt Inst & Repair Tech	36274	MSG	1	
Tele Swx Eqpt Repairman	362 51	SSG	2	
Tele Swx Eqpt Repairman	362 51	SGT	4	

NOTE: Volunteers with SEA exp in PsyOps, Civic Affairs, CORDS, intel exp. etc. AFSC such as 14XX, 15XX, 22XX, 80XX or any <u>experienced</u> officer.

Page 8 of 10
	AFSC	GRADE	NR	FUNCTIO TOTAL
OMMUNICATIONS/38XX (Cont)			2121	TOTUD
Radio Relay Eqpt Repairman	30450	SSG	7	
Radio Relay Eqpt Repairman	30450	SGT	9	
Radio Relay Eqpt Tech	30470	TSG	í	
Comm Center Supv	29170	TSG	i	
			4	
Comm Center Spec	291 50	SSG		
Comm Center Spec	291 50	SGT	8	dij.
Comm Center Spec	291 50	CIV	3	
Inside Plant Maint Supt	36390	SMS	1	
Elec Pwr Prod Tech	54370	TSG	1	
Elec Pwr Prod Spec	54350	SSG	5	
Elec Pwr Prod Spec	54350	SGT	3	
Tele Comm Sysm Cont Tech	30770	TSG	í	
Tele Comm Sysm Cont Spec	30750	SSG	3	
Tele Comm Sysm Cont Spec	30750	SGT	4	
Ref-A/C Spec	54550	SGT	3	
nor-w a abec	J. J.	001	,	68
			1	
AINTENANCE Acft Maint Stf Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Aero Grd Eq Rpmn Acft Pneud Rep Tech Acft Elect Rep Tech	4096 4024 43171F 43151F 43151F 42153 42172 43370	LTC LT TSG SSG SGT SSG TSG TSG	1 1 1 2 1 1	
AINTENANCE Acft Maint Stf Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Aero Grd Eq Rpmn Acft Pneud Rep Tech Acft Elect Rep Tech Acft Maint Tech	4096 4024 43171F 43151F 43151F 43151F 42153 42172	LTC LT TSG SSG SGT SSG TSG	1 1 1 2 1 1 1	10
Acft Maint Stf Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Aero Grd Eq Rpmn Acft Pneud Rep Tech Acft Elect Rep Tech Acft Maint Tech	4096 4024 43171F 43151F 43151F 42153 42172 43370 43171F	LTC LT TSG SSG SGT SSG TSG TSG MSG	1 1 1 2 1 1 1	- 10
ACT Maint Stf Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Acft Maint Spec Aero Grd Eq Rpmn Acft Pneud Rep Tech Acft Elect Rep Tech Acft Elect Rep Tech Acft Maint Tech	4096 4024 43171F 43151F 43151F 42153 42172 43370 43171F	LTC LT TSG SSG SGT SSG TSG TSG MSG	1 1 1 2 1 1 1 1	10
AINTENANCE Acft Maint Stf Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Aero Grd Eq Rpmn Acft Pneud Rep Tech Acft Elect Rep Tech Acft Maint Tech PERATIONS	4096 4024 43171F 43151F 43151F 42153 42172 43370 43171F	LTC LT TSG SSG SGT SSG TSG TSG MSG	1 1 1 2 1 1 1 1 1	10
AINTENANCE Acft Maint Stf Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Acft Maint Spec Aero Grd Eq Rpmn Acft Pneud Rep Tech Acft Elect Rep Tech Acft Elect Rep Tech Acft Maint Tech	4096 4024 43171F 43151F 43151F 42153 42172 43370 43171F 14952 27150	LTC LT TSG SSC SGT SSC TSC TSC MSC MSC	1 1 1 2 1 1 1 1	
AINTENANCE Acft Maint Stf Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Acft Maint Spec Acft Pneud Rep Tech Acft Pneud Rep Tech Acft Elect Rep Tech Acft Maint Tech <u>PERATIONS</u> Air Ops Gen Air Ops Spec	4096 4024 43171F 43151F 43151F 42153 42172 43370 43171F	LTC LT TSG SSG SGT SSG TSG MSG MSG MSG	1 1 1 2 1 1 1 1 1	
AINTENANCE Acft Maint Stf Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Acft Maint Spec Acft Pneud Rep Tech Acft Pneud Rep Tech Acft Elect Rep Tech Acft Elect Rep Tech Acft Maint Tech <u>PERATIONS</u> Air Ops Gen Air Ops Spec	4096 4024 43171F 43151F 43151F 42153 42172 43370 43171F 14952 27150	LTC LT TSG SSC SGT SSC TSC TSC MSC MSC	111111111111111111111111111111111111111	
Acft Maint Stf Off Acft Maint Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Acft Maint Spec Acft Pneud Rep Tech Acft Pneud Rep Tech Acft Elect Rep Tech Acft Elect Rep Tech Acft Maint Tech <u>PERATIONS</u> Air Ops Gen Air Ops Spec <u>UR CARGO</u> Air Trans Supv Air Trans Supv	4096 4024 43171F 43151F 43151F 42153 42172 43370 43171F 14952 27150 60571 60571	LTC LT TSG SSG SGT SSG TSG MSG MSG MSG MSG TSG	111111111111111111111111111111111111111	
Acft Maint Stf Off Acft Maint Off Acft Maint Off Acft Maint Tech Acft Maint Spec Acft Maint Spec Aero Grd Eq Rpmn Acft Pneud Rep Tech Acft Elect Rep Tech Acft Elect Rep Tech Acft Maint Tech <u>PERATIONS</u> Air Ops Gen Air Ops Spec <u>UR CARGO</u> Air Trans Supv	4096 4024 43171F 43151F 43151F 42153 42172 43370 43171F 1495Z 27150 60571	LTC LT TSG SSG SGT SSG TSG MSG MSG MSG	111111111111111111111111111111111111111	

F-9

RECAP

	30 JUN	0	A	C	Т
COMMAND			2	0	5
Information	5 5 16	3 2 8	3	0	5
Ops/Command Post	16	8	3 8	0	16
Medical	41	11	30	0	41
Safety	1	0	1	0	1
Logistics	5	2	3	0	5
Vehicle Ops	20	1	11	8	20
TMO	6	0	6	0	6
NATF Supply	10	1	9	• 0	10
Refugee Store	3	0	1	2	3
Fuels	3 2 4	0	2	0	24
Support Coordinator	4	2	2	0	4
Civil Engineering	58	1	1	56	58
Services Staff	2	1	1	0	2
Billeting	6	0	4	2	6
Hospital Escort	58 2 6 2	0	2	0	58 2 6 2
Linen Exchange	3	0	3	0	3
Food Service	220	0	116	104	220
Security Police	66	1	65	0	66
Administration	8	0	8	0	. 8
Personnel	7	1	6	0	7
REFUGEE LIAISON (RLO Sub-Totals)	(174)	(59)	(79)	(36)	(174)
Director	9	4	1	4	9
Refugee Affairs	í	1	0	0	1
Administration	4	0	3	1	4
Chaplain	8	1	2	3	8
Refugee Info, Orient & Ed	9	0	1	38	9
Requirements	i	1	0	0	1
Refugee Support Coord	2	0	2	0	2
Vol Coord Center	2	1	1	0	2
Visitor/Vol/Spon Cntr	<b>cl</b> 6	0	6	0	6
Vol Interp/Campworker	rs				
Sec	4	0	1	3	4
Clothing Issue	6	0	. 6	0	6
Accountability	2	1	1	0	2
Refugee Acc Center	2	1	1	0	2
Refugee Processing Ce	en 7	2	5	0	7
Refugee Dept Cen	13	2	7	4	13
Refugee Locator Sec	7	1	4	2	7
Refugee Operations	9	5	4	0	
Refugee Morale & Rec	15	5 0 1 2	- 4	11	9 15 3 1 63 68
Senior Refugee Liaison (		2	1	0	3
Scheduling Off	1		0	0	1
Sect Refugee La Off	63	36	27	0	63
Communications	63 68	1	27 64	3	68
TOTALS	732	94	427	211	732
		-	•		. –

Does not include Aerial Port Contingency

Page 10 of 10



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**Refugee Liaison Office** 

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F-12

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TAB G

Refugee Processing Flow Chart

CENTER DEPARTUME CHECKOUT OF CENTER TRANSPORT TRANSPORT TRANSPORT TRANSPORT TRANSPORT TRANSPORT TRANSPORT TRANSPORT TRANSPORT NLO ANEA OFFICER IN MILLETTING ANEA CHECKLIST OF BILLETING AREA PLO AREA OFFICE CHECKOUT OF CENTER. TRAMBFORTATION TO AIR ON BUG TERMINAL IF NEEDED ARRANCE TRANSPORTATION CALL SPONSON VERIEY FUNDS FOR TRAVEL VERIFY TRAVEL ARRANGEMENTS VERIFY FUNDS FOR TRAVEL DEPARTURE 25 岩 WHEN CALLED BY INS. RESUME PROCESSING AND COMPLETE LAN ISSUED CHECKOUT OF BILLETTING CALLED BY INS, RESUME PROCESSING AND COMPLETE LAM ESSUED RLO AREA OFFICE IN BILLETTING AREA ž 2 N.SH TRAVEL ARMANGE MENTS, VERIFY FUNDS FUNDS FON TRAVEL PUBLIC HEALTH PUBLIC HEALTH MEDICAL MEDICAL g ANY TIME DOME AT ANY TIME AFTER SOC SEC CARD SEC CARD SOCIAL REHAB ... SERVICE & NED CROSS HEALTH HEALTH SERVICE ASSIST REFUGEE TO FIND SPONSOR VOL VERIFYING MEDICAL SECURITY SECURITY SOCIAL SECURITY SECURITY CARD ISSUES SOCIAL SECURITY CARD • REFER TO INS FOR CLASSIFI-CATION IN GROUP III CAND SEC \*\*IF SPONSOR NOT VERIFIED, CROUP III GROUP II GROUP & NAT SVC DIVIDES INTO GROUPS INTO GROUPS INTO GROUPS INTO CEREMIC REGIME REGIME REGUMENTO REGUM REFUGEES WHO ARE RELATIVES REFUGEES WHO HAVE SPONSORS REFUGEES WITHOUT SPONSORS OF U.S. CITIZENS OF PRA'S BILLETTING PLANESIDE GROUP III: GROUP II: GROUP I:

**REFUGEE PROCESSING FLOW CHART** 

ТАВ Н

Arrivals and Departures

Week of:

4-11 May	2777
12-18 May	1091
19-25 May	1596
26 May - 1 Jun	364
2-8 Jun	442
9-15 Jun	1073
16-22 Jun	939
23-28 Jun	1727
29 Jun-5 July	31
6-12 July	3
13-19 July	15
20-26 July	13
27 July-2 Aug	4
3-9 Aug	5
10-16 Aug	4
17-23 Aug	0
24-30 Aug	0
31 Aug-6 Sep	1
7-15 Sep	0

TOTAL: 10085----includes 28 births

DEPARTURES				
DAY 1#				
JUNE 29	69	AUG 1	61	SEP 1 16
30	84	2	36	2 18
JULY 1	84	3	46	3 26
2	93	4	33	4 75
3	89	5	36	5 67
4	74	6	84	6 102
5	32	<b>7</b> ·	55	7 63
6	35	8	57	85
7	72	9	34	9 10
8	72	10	25	10 22
9	93	11	103	11 123
10	47 = ``	12	13	12 153
11	43	<b>'13</b>	152	13 77
12	42	14	49	14 74
13	120	15	118	15 24
14	131	16	9	
15	83	17	155	TOTALS 5845
16	83	18	57	U.S. CITIZENS 30*
17	120	19	35	TOTALS 5875
18	73	20	32	*30 U. S. Citizens were relocated
. 19	128	21	70	from Government Control but were
20	52	22	45	not recorded as departures.
21	194	23	63	
22	42	24	16	Outprocessed from 29 Jun to 15 Sep 75 HIGH DAY - 335 Tuesday 25 Aug 75
23	106	25	16	LOW DAY - 5 Monday 8 Sep 75
24	50	26	335	DAILY AVERAGE - 62.85 WEEKLY AVERAGE - 449.6
25	35	27	30	(93 DAYS, 2 DAYS OVER 13 WEEKS)
26	85	29	30	·
27	38	29	217	
28	55	30	311	
29	125	31	32	
30	60			
31	47			

## STATISTICAL DATA - ABITVALS 29 June - 15 Sep 75

ZULU DATES	COMMERCIAL	MILITARY	MEDEVAC	OTHER
30 Jun	1	-	-	
1 July	7	-	-	-
2 July	5	-	-	-
5 July	5	-	-	-
6 July	-	-	-	1
10 July	2	-	-	-
15 July	12	-	-	-
19 July	2	-	-	-
24 July	7	• -	-	-
25 July	-		-	2
30 July	1	-	-	-
5 Aug TOTALS	<u> </u>	<u>-</u>		
	the second of himship			

After 5 Aug 75, there were 6 births

ANALYSIS: For all intents & Purposes, input to the Center ceased W/ the last surge flights out of Guam on 28 June 75. From that time to the closing of the Center, only family reunifications were processed into the center.

#### ATCH #2

TAB I

## Cost Documents

#### DEPARTMENT OF THE AIR FORCE HEADQUARTERS ARMAMENT DEVELOPMENT AND TEST CENTER (AFSC) EGLIN AIR FORCE BASE, FLORIDA 32542



REPLY TO ACDC

SUB FECT:

HO

**1** OCT 1975

ACTNOR ACBS (New Arrivals)

Monthly List of Costs for Indo-China Orphans/Refugees/Evacuees

IN: HQ AFSC/ACXA

In accordance with your AFSC/ACFA message O21835Z May 75, the attached list of costs is submitted from Eglin AFB (ADSN 527900) for the period 1 Sep 75 through 31 Sep 75.

4 al DY2 march

IRA D. JENNHIGS, SSGT, USAF. Comptroller New Arrivals Cost NCO

1 Atch List of Costs



1.	5763600	296 4786	PE 65807F	P690999 \$527900
Α.	EEIC	Cumulative Total	Prior Billings	Current Billing
	140	\$ 3,088.81	\$ 13,497.00	\$ (10,408.19)
	391	129,426.66	95,689.78	33,736.88
	392	899,046.48	702,278.72	196,767.76
	408/409	17,021.29	14,033.20	2,988.09
	432	27,571.02	32,755.05	(5,184.03)
	46X	11,021.99	492.85	10,529.14
	472	17,863.71	15,804.71	2,059.00
	473	9,966.47	9,236.45	730.02
	480	8,710.60	7,277.25	1,433.35
	492	148,318.39	123,224.41	25,093.98
	521	1,745.00	1,745.00	-0-
	529 ·	77,421.00	77,421.00	-0-
	533	200.00	-0-	200.00
	569	8,156.71	8,171.23	(14.52)
	570	13,756.43	11,180.10	2,576.33
	592	642,764.59	642,645.54	119.05
	593	23,015.16	20,496.63	2,518.53
	601	868.10	868.10	-0-
	607	804,925.21	777,642.56	27,282.65
	609	1,749,331.23	1,750,050.02	(718.79)
	619	209,867.48	208,936.52	930.96
	628	445,228.97	449,035.27	(3,806.30)
	716	15,727.44	15,727.44	-0-
	Total	\$5,265,042.74	\$4,978,208.83	\$286,833.91

140 - Credit due to turn-in of three metal buildings.

391 - Overtime expended in direct support of the operation showed a significant increase due to non-reporting of overhire overtime by staff agencies for the months of Jul, Aug, and Sep.

392 - Overhire of civilian personnel in direct support of this operation.

40X - For vicinity travel.

432 - Accruals for rental of passenger vehicles in support of the operation decreased due to contract adjustments.

46X - For commercial transporation of equipment to Ft. Bragg, Robins AFB, England AFB, Tinker AFB, Ft. Chafee, and Dept of State warehouse, Alexandria, Va.

472 - Computer time on CDC 6600 computer.

473 - Copier rental.

480 - Utility estimate for 1 Aug - 15 Sep.

492 - Sep communications estimate.

533 - Contract for cleaning grease traps.

569 - Decrease due to adjustments in purchase order estimates.

570 - BISS relocation costs incurred in May 75 but not reported through JOCAS until September due to program error.

592 - Contract quarters.

593 - For laundry and dry cleaning of organizational items.

607 - Subsistence costs for refugees.

609 - Excess supplies turned in.

619 - Locally procured supplies to support the operation.

628 - Equipment turn-ins.

2.	5763600	306	4721		PE81211F		\$527900	
۲. A.	EEIC	Cumulative Total		Prior	Billings	Curre	nt Billing	
	391	\$ 1,658.09		\$	56.78	\$	1,601.31	
	392	43,938.55	00.0	2	9,893.74		14,044.81	
	40X	274.79			102.62		172.17	
	593	2,355.42	1.00		2,303.38		52.04	
	599	96,345.42			93,794.99		2,550.43	
	Total	\$144,572.27	ing-	\$12	26,151.51	'	\$18,420.76	

391 - For overtime expended by civilians assigned to the hospital in direct support of the operation showed a large increase due to non-reporting of overhire overtime for the months of Jul, Aug, and Sep 1975.

492 - For hospital overhires in direct support of the operation.

40X - For vicinity travel.

593 - For laundry and dry cleaning of hospital linens and whites used in direct support of the operation.

599 - Costs of inpatient and outpatient care at standard rates.

3. 5763600 296 47R1	PE62602F	PE690999 \$527900
A. EEIC Cumulative Total	Prior Billings	Current Billing
391 461.65	461.65	-0-
40X 449.91	374.31	75.60

40X - Vicinity Travel

4.	NON	-ADD	ITEMS	CUM TOTAL
	1.	Reg	Civ Pay	\$882,567.23
	2.	Mil	Pay	\$1,136,029.58

I certify that the above costs have been incurred in support of the Indo-China Orphans/Refugees/Evacuees Evacuation Program.

I further certify that a previous billing has not been submitted for these costs.

JOHN F. HANRATTY, Major, USAF Accounting & Finance Officer Eglin AFB FL S527900

# DEPARTMENT OF THE AIR FORCE

HEADQUARTERS ARMAMENT DEVELOPMENT AND TEST CENTER (AFSC) EGLIN AIR FORCE BASE, FLORIDA 32542



REPLYTO

ATTN OF: ACBS (New Arrivals)

4 Sep 1975

SUBJECT: Monthly List of Costs for Indo-China Orphans/Refugees/Evacuees

TO: HIQ AFSC/ACXA

In accordance with your AFSC/ACFA message 021835Z May 75, the attached list of costs is submitted from Eglin AFB (ADSN 527900) for the period 1 Aug 1975 through 31 Aug 1975.

/s/ Ira D. Jennings IRA D. JENNINGS, SSGT, USAF 1 Atch Comptroller New Arrivals Cost NCO List of Costs

CERTIFIED TRUE COPY

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COPY

1. 575 3600 296 4786 PE 65807F P690999

S527900

A.	EEIC	Cumulative Total	Prior Billing	Current Billing
	140 -	\$ 13,497.00	\$ 13,497.00	\$ -0-
	391	95,689.78	93,282.34	2,407.44
	392	702,278.72	428,421.85	273,856.87
	408/409	14,033.20	8,617.94	5,415.26
	432	32,755.05	20,657.00	12,098.05
	46X	492.85	492.85	-0-
	472	15,804.71	11,478.64	4,326.07
	473	9,236.45	9,177.90	58.55
	480	7,277.25	4,413.11	2,864.14
	492	123,224.41	60,177.31	63,047.10
	521	1,745.00	1,745.00	-0-
	529	77,421.00	77,421.00	-0-
	569	8,171.23	5,789.76	2,381.47
	570	11,180.10	11,180.10	-0-
	592	642,645.54	502,134.14	140,511.40
	593	20,496.63	18,103.22	2,393.41
	601	868.10	868.10	-0-
	607	777,642.56	632,529.27	145,113.29
	609	1,750,050.02	1,473,897.74	276,152.28
	619	208,936.52	207,477.95	1,458.57
	628	449,035.27	449,035.27	-0-
	716	15,727.44	15,820.73	(93,29)
	TOTAL	\$4,978,208.83	\$4,046,218.22	\$931,990.61

- 391 Overtime expended in direct support of the operation.
- 392 Overhire of civilian personnel in direct support of this operation.
- 40X For vicinity travel.
- 432 Total accruals for rental of passenger vehicles in support of the operation.
- 472 Computer time required for implementing and reporting refugee status on CDC 6600 computer per requirement of Department of State.
- 473 Copier Rental.
- 480 Utility Estimate.
- 492 Aug Communications Estimate.
- 569 Repair typewriters, televisions, sewing machines, and calculators.
- 592 Contract Quaters.
- 593 For laundry and dry cleaning of organizational items, i. e., sheets, pillowcases, blankets, cook whites, and all other government owned property.
- 607 For subsistence costs for refugees.
- 609 Supplies for maintenance, construction, housekeeping, billeting, food preparation, recreation, hygiene, and administrative support for the operation.
- 619 Locally procured supplies to support the operation.
- 716 For the use of Civil Engineering vehicles in direct support of operation. This includes the cost of fuels, lubricants, and maintenance of the vehicles. Credit figure due to error in estimate.

2.	5753400	306 4721	PE81211F S52	7900
Α.	EEIC	Cumulative Total	Prior Billings	Current Billing
	391	\$ 56.78	\$ 146.42	\$ (89.64)
	392	29,893.74	33,787.06	(3,893.32)
	40X	102.62	-0-	102.62
	593	2,303.38	2,039.73	263.65
	599	93,794.99	82,734.23	11,060.76
	TOTAL	\$126,151.51	\$118,707.44	\$ 7,444.07

- 391 For overtime expended by civilians assigned to the hospital in direct support of the operation.
- 492 For hospital overhires in direct support of the operation.
- 40X For vicinity travel.
- 593 For laundry and dry cleaning of hospital linens and whites used in direct support of the operation.
- 599 Costs of inpatient and outpatient care at standard rates.

3.	5753600	296	47R1	PE62602F	P660999	S527900
Α.	EEIC	<u>Cumulative</u>	Total	Prior Billing	Current	Billing
	391	\$ 461.65		\$ 461.65		-0-
	40X	374.31		279.81	94	.50

- 391 For overtime expended by civilians in direct support of the operation.
- 40X Vicinity Travel.

4.	NON	-ADD ITEMS	<u>CUM TOTAL</u>
	1.	Reg Civ Pay	\$778,952.18
	2.	Mil Pay	\$1,109,922.19

I certify that the above costs have been incurred in support of the Indo-China Orphans/Refugees/Evacuees Evacuation Program.

I further certify that a previous billing has not been submitted for these costs.

/s/ John F. Hanratty JOHN F. HANRATTY, Major, USAF Accounting & Finance Officer Eglin AFB FL S527900

CERTIFIED TRUE COPY

Melin Manles

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### DEPARTMENT OF THE AIR FORCE

HEADQUARTERS ARMAMENT DEVELOPMENT AND TEST CENTER (AFSC) EGLIN AIR FORCE BASE, FLORIDA 32542



ATTN OF: ACBS (New Arrivals)

6 August 1975

SUBJECT: Monthly List of Costs for Indo-China Orphans/Refugees/Evacuees

Hq AFSC/ACXA

In accordance with your AFSC/ACFA message 021835Z May 75, the attached list of costs is submitted from Eglin AFB (ADSN 527900) for the period 1 Jul 1975 through 31 Jul 1975.

/s/ Wimberly D. Stevens WIMBERLY D. STEVENS, SSGT, USAF Comptroller New Arrivals Cost NCO

l Atch List of Costs

Certified True Copy

Melini Millenter

COPY

1.	575 3600	296 4786	PE 65807F	P 690999	S5279Q0
Α.	EEIC	Cumulative Tot	al Pr	ior Billing	Current Billing
	140	\$ 13,497.00	\$	13,497.00	\$ -0-
	391	93,282.34		87,560.43	5,721.91
	392	428,421.85		155,096.95	273,324.90
	408/409	8,617.94		8,295.74	322 . 20
	432	20,657.00		17,913.20	2,743.80
	46X	492.85		492.85	-0-
	472	11,473.64		5,658.63	5,820.01
	473	9,177.90		3,994.18	5,183.72
	480	4,413.11		4,413.11	-0-
	492	60,177.31		60,177.31	-0-
	521	1,745.00		1,745.00	-0-
	529	77,421.00		77,421.00	-0-
	569	5,789.76		5,638.05	151.71
	570	11,180.10		11,180.10	-0-
	592	502,134.14		348,737.09	153,397.05
	593	18,103.22		8,173.34	9,929.88
	601	868.10		868.10	-0-
	607	632,529.27		374,698.34	257,830.93
	609	1,473,897.74	1	,337,204.02	136,693.72
	619	207,477.95		247,429.21	(39,951.26)
	628	449,035.27		435,757.57	13,277.70
	716	15,820.73		14,868.21	952.52
	Total	\$4,046,218.22	\$3	,220,819.43	\$825,398.79

391 - Overtime expended in direct support of the operation.

392 Overhire of civilian personnel in direct support of this operation.

40X - For vicinity travel.

432 - Total accruals for rental of passenger vehicles in support of the operation.

472 - Computer time required for implementing and reporting refugee status on CDC 6600 computer per requirement of Department of State.

473 - Copier Rental.

569 - Repair Typewriters and television.

592 - Portolets, Contract Quarters, and Burial Expences.

593 - For laundry and dry cleaning of organizational items, i.e., sheets, pillowcases, blankets, cook whites, and all other government owned property.

607 - For subsistence costs for refugees.

609 - Supplies for maintenance, construction, housekeeping, billeting, food preparation, recreation, hygiene, and administrative support for the operation.

619 - Locally procured supplies to support the operation. Credit figure due to machine error resulting in a double charge.

628 - For fans, lawn mowers, administrative office equipment required to support the operation.

716 - For the use of Civil Engineering vehicles in direct support of operation. This includes the cost of fuels, lubricants, and maintenance of the vehicles.

2.	5753400	306	4721 PE 81211F	S527900
Α.	EEIC	Cumulative Total	Prior Billings	Current Billing
	391	\$ 146.42	\$ 56.78	\$ 89.64
	392	33,787.06	18,365.58	15,421.48
	593	2,039.73	1,380.57	659.16
	599	82,734.23	54,924.03	27,810.20
	Total	\$118,707.44	\$74,726.96	\$43,980.48
			·	

A CALL AND A CALL

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391 - For overtime expended by civilians assigned to the hospital in direct support of the operation.

392 - For hospital overhires in direct support of the operation.

593 - For laundry and dry cleaning of hospital lines and whites used in direct support of the operation.

599 - Costs of inpatient and outpatient care at standard rates.

3.	5753600	296	47R1 PE 62602F	P660999 S527900
Α.	EEIC	CUM TOTAL	PRIOR BILLING	CURRENT BILLING
	391	\$461.65	\$178.60	\$283.05
	408	279.81	-0-	279.81

391 - For overtime expended by civilians in direct support of the operation.408 - Vicinity Travel.

 4. NON-ADD ITEMS
 CUM TOTAL

 1. Reg Civ Pay
 \$510,708.50

 2. Mil Pay
 \$1,041,634.49

I certify that the above costs have been incurred in support of the Indo-China Orphans/Refugees/Evacuees Evacuation Program.

1.1

I further certify that a previous billing has not been submitted for these costs.

/s/ A. B. Restivo A. B. RESTIVO, DAFC Accounting & Finance Officer Eglin AFB FL S527900

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TAB J

# Public Affairs Report

## DOD PUBLIC AFFAIRS OFFICE

AFTER ACTION REPORT

2 Sep 75

#### BACKGROUND

The Eglin Refugee Processing Center's Public Affairs Office began operation on 30 April 1975, only four days before the arrival of the first refugees. The manning requirement levied by AFSC OI/CC msg dated 3021432 April 1975 outlined the following grades and AFSCs to report for duty for a "minimum of 14 days."

Air Training Command: one 0-3 or 0-4 (7924/7916)

Air Force Logistics Command: one E-5 or above (79150/70) Aerospace Defense Command: two E-5 or above (79150/70)

Tactical Air Command: two 0-2/0-3 and one E-5 or above (79150/70) In addition to these positions, one 0-6 and one 0-5 slots were filled as director and deputy director, respectively. All selected persons to fill those slots were present for duty on 2 May 1975. The initial cadre consisted of the following individuals:

Col Richard K. King (AFSC)

Lt Col Michael A. McLean (SAF/OI)

Capt Robert Brus (ATC)

Capt Karen Miller (TAWC)

1Lt Eric C. Koch (TAC)

SMSgt Billy E. Helms (ADC)

MSgt Gustave Vinas (ADC)

MSgt James J. Strizak (AFLC)

Sgt Mark Goldstein (TAC)

Initially, two press centers were established, one at Eglin Main Base in Bldg 1, 2nd floor conference room, and the second at the Processing Center at Field 2. Both were operational 24 hours a day. The press center at Bldg 1 was closed at 2300 hours on May 6 because most press interest and activity had switched from the arrivals to the processing of refugees at Field 2. Media representatives numbered well over 200 during the first few days of operation.

At first, two NCOs were assigned the overnight task of answering queries. However, due to "thin" manning overall, one NCO was released each evening about 2300 hours for stand-by duty in his motel room. Toward the end of May, all night-time queries were handled by an on-call officer or NCO, through the command post.

At the outset, PAO ground rules required all media representatives to be escorted by PAO personnel at all times while inside the Refugee Processing Center. This policy was obviously impractical in terms of ratio of newsmen to PAO personnel and it was quickly challenged by the media reps. The escort policy was eliminated upon approval of the Task Force commander and the Civil Coordinator. Effective on 4 May, upon presentation of credentials, press representatives were only required to exchange badges, i.e., the red and gray for the gate entry and for activities at Eglin Main, and a green badge for entry into the refugee tent area. Although 150 each of the two badges were prepared, this proved to be an insufficient number for the first few days.

It was soon evident in the early days that lack of an administrative specialist for PAO was a significant handicap, and by mid-May that situation had been corrected, to some degree, by assignment of airman (E-3). Hindsight at this point indicates it would have been useful to assign a senior admin type at the very beginning, one who would have been experienced in setting up files and filing systems and other administrative procedures.

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3-3-3

It has been the general consensus of opinion of those assigned to PAO that the assignment of an O-6 majcom director of Information as the first director of PAO was a significantly useful move. Colonel King was able to generate sufficient support in the early days to overcome the general confusion and establish firm and full backing for PAO activities.

#### SUPPLIES AND EQUIPMENT

Office equipment and supplies were initially provided by ADTC/OI at Eglin AFB. However, by 10 May a supply system was established at the Field 2 Center thereby eliminating the need to draw supplies from the host IO. As with most other functions associated with the refugee effort, supply and equipment accountability became an administrative nightmare compounded by rapid turnover of personnel and a confusing proliferation of hand-receipts. By the time the operation was about to end, it was difficult if not impossible to determine what equipment belonged to what unit and to whom and through whom it should be returned.

PAO was issued five PT-300 mobile radio sets and arrangements were made to use the local Forestry Service frequencies in order to avoid frequent conversion costs of \$75 per set. Strict radio procedures were used from the start. As each DPAO member traveled through the area to obtain information or update existing information, each unit would request a clear channel and if the answer was affirmative, the info could be transmitted in the open. This reduced the risk of news leaks to media reps within hearing of the receiving sets in the DPAO admin area.

A telecopier was obtained in the beginning but the machine was returned in mid-May because of limited use, largely brought on by the frustration experienced when site operators would disconnect the circuit upon hearing no voice transmission over the autovon line. Perhaps use of Watts lines
#### 4-4-4

would have solved that difficulty.

Vehicles supporting the DPAO function were a rental car and a USAF station wagon. The station wagon was used to transport DPAO enlisted personnel to and from work, since work hours did not always coincide with bus schedules. All enlisted personnel were housed in the Fort Walton Beach area, some 20 miles from the processing center. Later a USAF Dodge Van was added to the DPAO inventory, greatly easing the transportation problems. REPORTS

Daily situation reports (SITREP) were prepared by the command post and DPAO was tasked to prepare a daily input which either described DPAO-related activities or a negative input was indicated. Informal reports by telephone were made periodically with OSD/PA, SAF/OI, AFSC/OI and ADTC/OI.

## PHOTOGRAPHY

No photographer was assigned to DPAO, since photography was not a DPAO responsibility. Media requests for aerial photos of the camp were satisfied through the base photo lab at Eglin by distribution of 8 x 10 black and white glossies. Documentation was handled by an AAVS film crew and by the base photo lab. The base photo lab provided outstanding support to DPAO, whenever required and were available on 4-hour notice, and sometimes sooner, to cover VIP visits, etc.

### **OBSERVATIONS AND RECOMMENDATIONS:**

The mission of the Public Affairs Office is described by the 14 May Organization and Functions Chart Book:

"Advises and assists the task force commander and the civil coordinator on matters of public affairs, which includes briefing the task force commander and civil coordinator on DOD public affairs policy on certain matters prior to their meeting with the press or with local officials and civic organizations.

5-4

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"Acts as official spokesman for the Refugee Processing Center in relations with the news media, local officials, civic organizations and the general public.

"Assists the news media in their coverage of the activities at the Refugee Processing Center."

One of the most significant difficulties of the DPAO operation was the failure to assign information officers for extended periods of TDY. Sporadic manning never exceeding 30-45 days led to a lack of continuity that could have been easily avoided had some Majcom bitten the bullet earlier. As it was, Major Tilton's tenure from 15 June - 2 September was the sole example of an officer being assigned for an adequate period of time. Why the need for extended periods of assignment? Simply the complex nature of the refugee resettlement effort drove the need for a rapid and thorough learning curve. The myriad of rapidly changing policies and the complex nature of the relationship between military and civilian agencies dictated the requirement for experienced PAOs who not only had general experience with public information, but specific experience with the general problems of the Task Force and a sustained involvement in the specific day-to-day problems and solutions which were heavily-laden with public affairs implications and innuendoes.

This observation applies not only to the position of director, but also to that of deputy. There was a tendency to believe that as the operation went on, experience was less of a necessity. The opposite is the case in such an operation, because the reporters who covered the refugee story were going through a learning curve themselves and as they grew more familiar with the operation and its ramifications, the questions got tougher to handle. In any future situation of similar public affairs dimensions, strongly recommend that PAOs be assigned for extended periods of TDY, with sufficient overlap to transmit the nuances and sensitivities of the operation, along with its problems.

Another difficulty sprang from the dual responsibilities of DPAO and the structure of the PAO reporting chain. The director of DPAO was responsible both to the military task force commander and to the civil coordinator, with public affairs guidance funneled from the IATF/PAO through OSD/PA to DPAO. This arrangement led to some interesting but frustrating complications.

For example, when the decision was made by IATF to transfer unsponsored refugees from Eglin to Ft Chaffee, PAO was advised by OSD/PA to make no statement relating to the transfer because DOD did not want to catch the flak from the Arkansas Congressional delegation, who were upset about bringing more refugees into the Arkansas camp. "Refer all queries to IATF" was the guidance on that point, "because it should be HEW and not DOD that takes the flak on the transfer." This is intolerable guidance for a PAO who feels his responsibilities to the civil coordinator to be just as heavy as his duties to the task force commander and to DOD.

Strongly urge that in any future civilian-military joint task force operation, wherein a civilian agency has overall public affairs and management responsibility, that the director of PAO be from that dominant civilian agency's ranks.

Since the senior civil coordinator is really the ultimate decision maker on the task force, his man should be in the director's chair, with the deputy PAO from the military side of the house. PAO guidance should come directly from the IATF/PAO, with no filtering agency between the local center PAO and the IATF/PAO.

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In practice, this would <u>not</u> violate the "single-voice" concept, because the PAO director would have overall responsibility for public affairs. In day-to-day operation, the civilian PAO would handle primarily those queries dealing with sponsorships, breakdowns, security clearances, overall IATF policy, etc., while his military deputy would focus on the military housekeeping side of the house.

It is an obvious mandate of effective public relations that the PAO function should report to and work primarily with the top executive structure. In Operation New Arrivals, with its predominantly civilian agency orientation and thrust, the PAO function was far too heavily military-oriented.

Another difficulty that complicated the PAO operation was the OSD/PA guidance issued from the outset that the PAO function should be sustained in a low-key, low-profile, response-to-query only posture. While the political ramifications of the refugee relocation effort are too obvious for recitation here, it should still be realized that PAO could have played a more active role in the generation of sponsorships had the "wraps" been lifted and the controls over initiative loosened. Much more extensive use of speakers bureaus, development of slide briefings, a positive program of releases and press advisories, and targeted materials aimed at specific markets, trade magazines, organizational journals, etc., from the very beginning, might have paid off in a more positive image of the program and in increased sponsorship interest.

Again, this problem hearkens back to the previous dilemma of DOD control with a low-key strategy, versus the wishes of the local civilian coordinator who wanted an aggressive, positive public affairs operation which would have been creative in contributing to solutions of his management problems rather than simply reactive to queries and passive in the face of possible adverse

5-7

political impact. In this operation, the military worried more about adverse political implications than did the civilian side of the house.

For all practical intent and purposes, there was no internal information program for personnel assigned to the Center. There should have been. If ever there is an operation which needs internal info methods and channels of communication, in order to squelch rumor and clarify confusing and often apparently contradictory policy, it is this kind of operation. The task force worried about an internal info program for the refugees, and even devoted psyops resources and effort to it.

However, that effort was strictly refugee-oriented and divorced from DPAO except for oversight or review of English-language text in the daily newspaper, the Dat Moi, which could have had public affairs implications if the press got hold of copies, which they invariably did. This review of Dat Moi on a daily basis by DPAO did not begin until about the lst of July, after a couple of incidents in which the press picked up items from the paper and featured them in their own papers, over-dramatizing and overplaying references to "fights" among the refugees, "thefts," etc.

Additional information resources should have been made available to conduct a strong internal information program in the camp, a program that, as a minimum, should have included a camp newspaper and regularly scheduled commander's calls. With additional manpower resources, it might have also been possible to accomplish more in the way of recognition of individuals, e.g., through the Hometown News Release Program and through feature material for internal Air Force media.

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#### CONCLUSION

The criticisms and observations above should not be taken to mean that the DPAO mission was unsuccessful. It succeeded within the parameters circumscribing it. There was more good press than bad. Amicable relations were maintained with the local and regional media representatives. Queries were staffed and answered professionally and to reporters' satisfaction. Several speaking engagements were successfully arranged, monitored and orchestrated by DPAO. Special television shows on the refugee operation were arranged and organized through DPAO. Many public affairs crises were kept to manageable proportions, and everything was accomplished without compromising credibility or candor.

However, it is important that we view our public affairs operations in terms of its problems, not simply in terms of accomplishments. It is easy to fill squares and follow marching orders. The difficulty lies in pinpointing our faults and shortcomings in such a way that we learn lessons that can be applied in the future.

JAMES E. TILTON, Major, USAF Director, DOD Public Affairs Office

TAB K

Logistics Report

# PHASE DOWN OPERATIONS LOGISTICS To 22 August 1975 PART A

Phase down operations were concentrated on the movement of loaned equipment and the return of supplies and equipment to applicable organizations. Studies were conducted to determine supplies required to maintain the decreasing population of refucees at Field #2 during the close out phase.

On 10 July 75 fourteen portable 400 gallon water trailers, Model TWT-400 (NSN 2330007825973) were turned in to Eglin Transportation who shipped them to Holloman AFB, New Mexico. Registration numbers follow: (68C-72, 73, 74, 76, 83, 84, 85, 86, 87, 758, 759, 761, 762, and 855).

Une additional unit was borrowed from Duke Field (Eglin Auxiliary Field #3) for use by Security Police.

Two personnel from the 4400 Mobility Support Harvest Eagle Assets visited Field #2 for a period of two weeks in July. They evaluated the inventory of Harvest Eagle equipment and trained assigned personnel at Field #2 on proper inventory, packing, and shipping procedures. On 8 August 75, ten pallets were returned to the 4400 Mobility Support Flight at Robbins AFB, Georgia. On 12 August 75 an additional three pallets were forwarded. During this period Field Kitchens Numbers 2, 5, and 6 were closed and prepared for shipment.

Administration Sections 5 and 6 were closed. Tents were removed from frames, inspected, and prepared for shipment. Difficulties arose when it was discovered that the frames containing creosote cross members which caused rot damage to tent canvas. The exact damage was not accessible at this time.

During the month of August excessive rain created increased demands on plastic garbage bags. They were utilized as tent liners for control of water seepage, rain coats, and protection of personal property. Some intuitive mothers made raincoats with collars and arms for their children from these bags. Their availability significantly improved environmental conditions and refugees morale during the rainy periods.

Civilian temporary hired employees were used to replace existing TDY military personnel. They were distributed as follows:

,	Date	Number of Personnel ·
Logistics Supply	4 August 75	4
Transportation (drivers)	28 June 75	8
Transportation (fuels)	3 July 75	2

On 9 August 75 the hours of the Baby Store were reduced from 0800-1800 to 0800-1000 and 1600-1800 hrs. No problems were encountered. A total of 142 baby food ration cards were issued at the beginning of August with the following breakdown in age groups:

Months 01d	Population	Months Old	Population
1	- 11 march	13	10
2	3	14	6
3	8	15	3
4	10	16	4
5	12	17	5
6	7	18	5
7	21	19	5
8	5	20	1
9	10	21	1
10	8	22	3
11	6	23	0
12	7	24	1

# TOTAL 142

On 9 August 75 on duty personnel assigned to the Supply Point after hours operation were reduced from two to one. Night requests were not delivered to the customer except in emergency situations. Since Civil Engineering had their own Supply Point only occasional requests for baby food, sanitary napkins, or administrative supplies were encountered.

RLO Departure Control and Billeting personnel required cardboard boxes for packing luggage or supplies and equipment.

Billeting utilized the following boxes for packing supplies:

ITEM	Box S/N	Dimensions
Pillows Sheets and	8115001905411	26x18x26 1/2
Pillow Cases	8115001839401	33 1/2x14x13
Blankets	8115001839401	33 1/2x14x13
Cots	8115009932790	40x48x36

RLO Departure Control required two boxes (SN 8115002903374 Dimensions 13x13x24") per refugee for use for containing luggage. Extra twine and tape was provided.

Meetings were conducted with State Department officials, Eglin Supply, GSA Representatives, and Logistics personnel to discuss expensing and disposition of remaining supplies and equipment. On 20 August 75 a meeting was conducted with the following personnel:

> Chairman - Colonel Crumpler M & S Lt Colonel Nouss M&S Lt Colonel Sluth M & S Colonel McNulty Supply Mr. French Supply Civil Engineer Maj. Peckham Mr. Flanagan State Department Mr. Smead GSA Representative Mr. Pare State Department Lt Colonel Pollock NATF/LG Colonel Davies Comptroller

It was agreed that supplies and equipment would be moved from Field #2 to Hangar 68 for holdup until final disposition action is affected. It was further agreed that specific instructions from the State Department are required for final disposition of property located at Field #2.

On 21 August 75 a meeting was conducted between Lt. Colonel Huntingdon (Deputy Commander of Ft. Chaffee), Mr. Kellogg (State Department), Mr. Flanagan (State Department), Mr. Smead (GSA Representative), Lt. Colonel Pollock (Logistics), Mr. Partin (Logistics), and Capt. Sacco (Logistics).

Lt. Colonel Huntington presented a list of Ft. Chaffee supply requirements. It was agreed that the listing of excess property at Field #2 will be discussed with Ft. Chaffee personnel to determine their requirements. The Civil Coordinator will provide authority for movement of excess property

K-4

to Ft Chaffee. Also pending is determination of Funds Site for Transportation express for shipment of subject property.

/s/ John L. Sacco

JOHN L. SACCO, CAPT USAF NATF Logistics

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Melvin M. Kessler ADTC Historian

# PHASE DOWN PHASE III PART B

# LOGISTICS

The completion of the Close Out phase can be divided into two parts: first, a decision had to be made to determine who owned the property at Field 2 and disposition instructions for equipment and supplies. The second part was primarily coordinating the disposition of this property to the applicable agencies.

# Order of Events

15 August 75-Received message to ship hospital unit to England AFB

(Attachment 1)

20 August 75- A meeting was conducted to discuss movement of supplies (Refer to previous LG Part A, Phase III-Phase Down)

21 August 1975- Message received giving negative approval for air shipment of Mobile Hospital unit (Attachment 2)

26 August 75- Twenty baby cribs were delivered to Eglin Family Services to replace loaned cribs.

27 August 75-Began storing property in clothing tent area, This area enclosed three tents within a chain link barrier. It was the only secure area besides the Butler buildings.

29 August 75- Moved baby food store to a two door locker in Section 1 and 2. Hours of operation were 0800 to 1000 hours. Logistics provided an attendent during the operative hours until 9 September.

Until 9 September, at which time RLO assumed responsibilities. On August 29, 1975, thirty two babies were under 24 months of age. During August the opoulation consisted primarily of fishermen and their families: 4% of which were children under 24 months of age.

2 September 75- Purchased \$1084 of supplies for the Hospital Unit

to replace damaged equipment. Included was flashlight batteries, ponchos, undershirts and sleeping bags. (Letter attachment 3)

4 Sep-5Sep 75-A meeting was conducted including the following individuals:

Mr. Jerry DwayneHEIMr. Maurice PareStaMr. Marion KelloggStaMr. FrenchSupMr. Joseph VegoStaMr. Arnold SmeadGSAMr. SandersDSAMr. Frankie FultonGAGMr. Thomas OwensGAGCapt ChamberlainAFSMr. PartinEg1Capt SaccoNATTSgt CanalesNAT

HEW Committee Chairman State Department State Department Supply State Department Supply GSA Representative DSA Representative GAO GAO AFSC Supply AFSC Supply Eglin Logistics Representative NATF/LG NATF/LG

The discussion resolved that the State Department owned property at Field #2. State Department property turned into Eglin Supply would only receive credit if local demands were levied on pertinent items. If property was not in demand, it would be incorporated in the USAF Stock Fund and transferred within the Air Force with no credit allowed to the State Department. It was decided special procedures had to be established by IATF and sent to Eglin Refugee Center as to the disposition of property.

Action individual was Jerry Dwayne. As of 19 September 75 no written instruction have been given.

All repair cycle items would be turned in by State Department and repair costs paid by the State if required. Provisions for transfer of property from one State function to another were to be given. Tents were negotiated at a higher level as to retaining them during Brave Shield. Any

items over \$1,000 would be considered investment items and not charged to the State Department. Baby beds were not required by the State. Distribution would be approved by GSA.

Disposition of property would be as follows in order of priority: 1. Turn in to Eglin Supply for credit

2. Fill IATF requirements - ship to other refugee centers

3. State Department to screen property

4. Turn over to GSA Representative for disposition

5. Remainder would be given to Property Disposal Office, Eglin AFB

6 Sep 75. Received message (attachment 4) from Ft. Chaffee for items required for immediate shipment. Other items were decided via telecon with Mr. Noah Ross, Ft. Chaffee Supply Officer (AV 962-2240)

During September, several meetings with GSA representative, Arnold Smead and the Federal Prison officials at Eglin AFB indicated their desire for excess property not returned for credit by the State Department. 11 September 75- SSgt Hutzulav from 3246th Test Wing requested disposition information on his 3 trailers, 3 desks, refrigerator, and one electric cooler which were loaned to NATF. Subject trailers and equipment are to be utilized for Brave Shield Exercise.

15 Sep 75. Mr. Ray Wactor, DSA Representative arrived to discuss disposition of cots, blankets, tents, and associated items. He inventoried and inspected tents to be used by Brave Shield (109 Serviceable, 46 repairable, 193 Unserviceable). The 155 tents which could be turned in

for credit will be returned to DSA at the termination of Brave Shield. Tents will be inspected at DSA facilities to determine condition and credit to be given to State Department.

17 Sep 75. Meeting with officers responsible for logistics support for Brave Shield.

Meetings were held at 1000, 1300, 1500 hours on Eglin Main, Building 1, Room 225. Members present were as follows:

1000 & 1300:

Colonel TroopFinanceLt Col GlowaMr. FrenchSupplyMr. PartinM&S LooCapt SaccoNATF/LOJim ShelatonC.E.MSgt KinderSSgt Lennines4 other civilians-names unknown

Chairman Brave Shield Coordinator Finance

Supply M&S Logistics NATF/LG C.E.

1500:

In addition: Mr. Roy Kellogg Nr. Arnold SMead

Colonel Miller

Colonel Davis

Civil Coordinator NATF GSA Representative

This meeting was to discuss the memorandum (attachment 5 and 6) with the State Department regarding use of State Department property during the Brave Shield Exercise. Earlier meetings were USAF personnel only. They were definitely one sided without apparent concern for State Department and without concern for detail planning of control of items, of custodial assignment and plans for disposition of property after Brave Shield. They just assumed it would somehow be accomplished. They were going to exclude items from the memorandum. Capt Sacco explained problems they would encounter since experience was gained through Operation New Arrivals, but to no avail. The committee was primarily interested only in getting a memorandum for the record and did not consider recommendations at this time.

18 Sep 75. Colonel Davis, Brave Shield Coordinator, discussed logistical problems with NATF/LG which might occur. It was again recommended that procedures for disposition of property be designed before exercise and that additional phase down time should be allowed for disassembly of tents. We experienced a 12 man crew could disassemble, inspect, replace ropes and pack 20 tents per day, weather permitting.

The following problems were encountered:

Problem 1: There were several problems which evolved as a result of poor planning by key personnel in IATF in regards to ownership of property. It should have been decided who owned the property during the initial phases.

Problem 2: Disposition procedures should have been established during beginning of Operation New Arrival. Validated procedures were not available even though it was necessary to dispose of property immediately at the termination of the Center. Processing was significantly delayed. Property was moved several times whereas it could have been shipped directly from Auxiliary Field #2 (Attachments 7-10).

Problem 3: Hangar 68 was used for storage of assets. No other building was made available. Hangar 68 was always open and was subject to pilferage. Twenty cots were stolen from banded pallets. Eglin Security Police were not responsive to our call. Paper cups and plates were stolen. It was easy for anyone to drive a vehicle into the hangar and remove property. Security guards were not available although a sincere request was made by NATF/LG. Hangar 68 was the assembly point for all property from Field #2; however, to minimize pilferage only palletized/

K-10

banded equipment and bulky supplies were stored. Desks were placed double high with filing cabinets placed in the center of several desks to minimize thefts. Baby supplies were secured in a van at Field #2 and the baby food store. Small items such as coolers, fans, chairs, typing tables and typewriters were secured in the clothing tent area at Field #2. Pillows, pillow cases, sheets, blankets, and soap were stored in secured areas on Eglin Main, Buildings 607 and 609 and Eglin Supply. Operating stock for food service was stored in a tent in Vietnamese dining facilities.

Problem 4: Numerous organizations called requesting "free" supplies and equipment at the Eglin Refugee Center. These varied from begging to demanding requests. This hindered normal operations.

Problem 5: Many items were loaned to NATF during the initial phase. Hand receipts and verbal agreements constituted control of these items. Many of the original proprietors had terminated their assignments without explaining to remaining personnel ownership of property. This resulted in misunderstandings regarding validity of outdated hand receipts. There was no means to assure property was loaned.

Problem 6: Even though only one week remained, personnel began swapping furniture to upgrade their current furniture. Since inventories had already been made, loaned property was being distributed, and pick up procedures initiated, this greatly hindered operations.

K-11

Problem 7: Obtaining adequate vehicles from Eglin to move property during Phase Down was difficult if not impossible. Their procedure for fire repair kept vehicles in down status for several days. On vehicle with a flat tire was towed from Field 2 to Eglin Main. It was returned to its home station without any coordination with NATF personnel. Another vehicle with a flat tire was transported to Eglin Main Transportation required NATF personnel to go to transportation to take the tire off the truck. Eglin Transportation still refused to repair the tire until a credit card was presented. Then WATF personnel had to return a third time to put the tire back on the vehicle.

Problem 8: Agencies receiving free issue of items only fulfilled part of their agreement. Final disposition of property to the Federal Prison at Eglin AFB was still open as of 19 September 1975.

Problem 9: There was difficulty controlling vehicles assigned to Field #2. This was probably due to the constantly changing situation nd temporary establishment of the refugee center.

Problem 10: Removal of desks at close out became a minor problem since some organizations still remained. Therefore all permanent chairs and desks were replaced with folding chairs and tables.

Problem 11: Since the Security Police force was reduced significantly, it was necessary to secure vehicles assigned to Logistics in either the enclosed fence area by the American mess facilities or the secured C. E. holding area.

K-12

Problem 12: Some organizations neglected to forecast supply requirements when previous knowledge that supplies would be necessary in the future. This necessitated priority ordering on items that could have been received within time frames on a routine request.

#### SOLUTIONS:

1. Establish procedures for ownership of property (i.e., supplies, equipment, and investment items) and disposition of property during the initial phase of operation. Procedures established also would eliminate need for organizations outside of Task Force requesting property. Only those peiple willing to reimburse the Task Force should be recorded for later disposition.

2. Establish a central point for movement of all property, both loaned and purchased. Accurate records should be kept with adequate marking of property. Any movement from current locations should be recorded. Therefore, disposition could be conducted without confusion during phasedown.

3. A secure warehouse should be provided with sufficient custodians to account for transfer of property.

4. Transportation should be made readily available. Eglin Transportation should indeed review their tire repair procedures. Presently, custodians of vehicles maintain their own vehicles. A cost study analysis should be conducted to determine expense of maintaining minimal build-up tires versus man hours and vehicle down-time costs, and damage to vehicles

towed for tire repair. Cost of additional rims and spare tires would be negligible compared to wrecker expences and additional vehicles required in Eglin's inventory to supplement for excessive vehicle down-time.

5. Contact GSA and DSA representatives during beginning of operations to alert them of inventory balances which would be present during Phase-Down operations.

6. A primary and alternate should be assigned for each organization to control all matters regarding maintenance and control of applicable organizations vehicles.

## CONCLUSIONS:

The same supply problems which beset NATF/LG in Phases I and II continued in Phase III\*. As during the Pipeline Phase, the logistics effort was directed toward establishing more effective procedures for supply support of the Refugee Center. The many, varied, and often unforeseen needs of the refugees presented supply problems, especially during the first month of operation. The RLO, as the primary organization responsible for the needs of the refugees, established a supply officer (later a supply sergeant) to coordinate the needs of the RLO with NATF/LG. The RLO established their own support functions within their organization and prepared operating procedures for processing of supplies. The procedure was written, presented, and briefed to all RLO administrative supervisors. RLO continued to seek the highest quality items in regards to equipment

\* See Operation New Arrivals, Phase II - The Pipeline, 24 May-28 June, Tab E.

9

and supplies; often, because these items were not in the Air Force inventory, they required long lead times. Therefore emergency buys were often made with greater interest in priority rather than cost. When advanced planning was possible, supply requirements were of course met through normal channels more quickly. All agencies were generally cooperative and conducted their activities efficiently with minimal difficulty. This could be attributed to personnel with applicable AFSC's being assigned in each organization, although there were initial difficulties.\*

Attachment 11 is a list of baby food costs for the duration.

\* Textual alterations to Captain Sacco's report were made by Lt Colonel Bruce G. Keller on 2 October 1975 and Colonel Bill R. Keeler on 6 October 1975, two of the RLO Directors during the operating of the Eglin Refugee Processing Center.

COPY AVAILABLE TO DOC DOES NOT PERMIT FULLY LEGISLE PRODUCTION AUG 1 5 1975 AUG 2 8 1975 "PINRTTUZYUW RUKLAAAS (R7 2262:23-UULU--RUCLEMA ZNR LUIUU - BILAEDERE AUS 29 FM. TAC LANGLEY AFL VA/LGT TO RUEDAVA/AFSC ANDREWS AFE MD/LGT [ RUCLEMA/32PIABN EGLIN AFE FL/LATI -HUCLEMA/23TACHOSP EGLIN AF AUX FLD 2 FL/20ьT LINCLAS HUETT REPEPLOYMENT OF 23D TAC AIR TRANSPORTABLE HUSPITAL 1. REPUEST NECESSARY AUTION TO MOVE 230 TAC HOSPITAL FROM LOLIN FIFLD TO ENGLAND AFE LA COMMENCING & SEP 75 BY SURFACE TRANSPORTATION. 2. THE FOLLOWING IS APPLICABLE FOR THIS MOVEMENTS A. EXCLUSIVE TRUCK-EXPEDITAL SERVICE WILL DE USED. E. FIELD AMPULANCES AND WATER TRAILERS ARE TO LE TRANSPORTED LY MUTUR CARRIER RATHER THAN DRIVEN. C. RAK COLED ITENS ARE TO BE WITHDRAWN BY MEDICAL PERSONVEL AND CHIFPED SEPARATELY. 3. FUNDS CHARCEAELE WILL BE THOSE AVAILABLE TO EFLIN AFE FOR SUP-NORT OF UPERATION NEW LIFF. 4. FOR 23 TAC HOSPTIAL: REPUEST NECESSARY SHIPPING DUCLIFENTS LE INITIATED (DD FORM 1149) ON THIS SHIPMENT AND HAND CARRIED 22 PACE 2 RUKLAAAGOPT UNCLAS TO DASE TRANSPORATION OFFICER, FOLIN AFL, EARLIEST POSSIULE DATE. SHIPPING DUMENT SHOULD INCLUDE WEIGHT, CHEE AND ROL. 5. CONTACT AT 23 TAC INSPITAL IS LT RECISE, ANTONNY PTE-LIN EXTENSION PR3-45(3 6. YOUR ASSISTANCE IS APPRECIATED. έŤ ASCHAT Stribolion 2-5270 Heinghal FILEK-16 ATTCH 1

F TR MEG NICINTITUZTUN RUEDAVA7275 2342019-UUUU-RUCLEMA. 23 m is 60 59 211 1 12213102 AUS 75 TH AFSC ANDREWS AFB MD/LGT TU 3201ST AB VG ECLIN AFB FL/LGTT/ACBO BT UNCLAS SUBJ - BEDEPLOYMENT OF 23D TAC AIR TRANSPORTABLE REPTAL REFERENCE IS MADE TO TELECON BETWEEN MR L. DEMOS AND MR EOB MURRAY PERTAINING TO NG TAC/LGT MSG 1420002 AUG 75 AND INSUFFICIENT TRANSPORTATION FUNDS. REQUEST YOU COMPLY WITH TAC'S REQUEST. AFEC/ACB ADVISED THAT ANY EFFORT ACCOMPLISHED IN SUPFORT OF OF RATION NOW LIFE IS TO BE HANDLED AS A REIMBURSABLE ITE'L FERTINGT YOU ADVISE YOUR COMPTROLLER THAT YOUR THANSPORTATION HUNDING CONDITIONS, ODLIGATIONS AND NY, SIELE ENTENTITURES WILL EXCEED YOUR AUTIMRIZED THALSPORTATION FUNDING PROGRAM, PENDING REIMBURGENEIN ACTIONS, AND GEEK HIS ASSISTANCE ACCORDINGLY. THIS MAG MAS BEEN COORDINATED WITH AFSC/ACSC. ET : 11213

ATTCH 2

Replacement of Mobility Bay Components

LG

SG

1. Request that the following mobility bay components be issued to the 23 Tac Hospital on a 'fill or kill' basis not later than Tuesday, 2 September 1975:

NSN 6135- <u>542</u> -6216	Item Battery Dry, "D" Cell	Quantity 78
6230-299-3035	Flashlight	16
6545-952-5325	Snake Bite Kit	18
8405-290-0550	Poncho	19
8415-270-2008	Drawers, cold weather	22
8455-772-5345	Brassard, Red Cross	29
8465-242-7856	Sleeping Bag	17
8415-270-2012	Undershirt, cold weather	18

2. These items were damaged due to continuous use and esposure to very unfavorable climactic conditions during Operation New Arrivals. Every attempt was made to salvage items which were not completely ruined. Several items were laundered and returned to service.

3. Reques\_ your assistance in researching any stock numbers that have been replaced or that have substitutes available.

/s/ CHARLES L. RICHE, 1Lt, USAF, MSC Hospital Administrator

THIS IS A CERTIFIED TRUE COPY

Mehmi Malarler

MELVIN M. KESSLER ADTC Historian

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E. 750-00-691-6770 UG, INSC	5	184.35	2, 396, 75 3, 78 8, 70
6. 7430-02-267-5456 TYPEWRITER, 15"	19		
PAGE 2 RUVIENA 0681 UNCLAS H. 7110-03-663-6360 FILE CAB, 2 DWR W/CC	MB 2	450.12	900.24 195,00
H. 7110-00-551-5485 FILE CABINET, 4 DWR 1. 7110-00-551-5485 FILE CABINET, 4 DWR J. 7125-00-269-8534 CABINET, STORAGE	50	110.88	754.08
	30 1	3, 073.00	3,008.00
L. 4129-00-905-4230 ATR CONDITIONER,	10	282.58	2,823.80
	25	50.29 2.56 1.87	52.00
N. 72 17-17-946-2823 BLANKET BABY	200	1.87	214.00
		773.06	78.86
C. MECHINA WORLDITER, DEC.	BM 1	587.45 741.51	741.51
R. 7433-02-P893BLUE TYPEWRITER, ELEC. 1 5. 7433-02-P893BLUE TYPEWRITER, ELEC. 1 4.0 - 743 2- 00-P832BLUE TYPEWRITER, ELEC. 1	BM 1	562.52	562.52
U. 4110-70-203-7644 REFRIGERATUR, 70	. 4	550.00 100.00	2,278.00 400.00
	1	187.89	187.80 676.00
W. 5827-00-977-1367 MI CROAMMETER X. 5827-02-921-6574 OSCILLATOR	-	656.90	

ATTCH 4

132 K-19

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PAGE 3 RULT BMADES 1 UNCLAS EXT PRICE OTY PRICE NOVEN FSN 420.02 2.18 7. 72 10-11 P5 12-9941 WASH POST 200 S. SUME EXPENDABLE ITEMS POSSIBLY CAN BE UT IL IZED IF A LISTING OF MATERIEL, QUANTITY AVAILABLE, COLLO BE FURNISHED THIS INSTALLATION 4. SHIPPING DOCLEATS FOR EQUIPMENT SHOLLD DE ADDRESSED TO: CONSOLIDATED PROPERTY OFFICER FURI SILL, UNLAHONA 75505 ACCOUNT NOT WAADO T SHIPPED TOI PROPERTY OFFICER FURT CHAFFEE, ARKANSAS 72 931 5. FUNDS ALLECATED FOR TRANSPORTATION COSTS ARE: BUILDING 206 2162020 571082 P720000 534-051 7450 EI

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ETTICAM RIENCAARS 17 2591838-UUUU--RUCLESA. ZCT CHILLE TA FOI COCTATE MASIDC TO RUEFICA/COAFALCXX FRICRITY LUCLETA/ECLIMAD-FLA FRICRITY INFO RUERICS/SECOEF FRICRITY RUERICS/JCS FRICRITY ET JULIAS STATE 220317

E.O. 11621 N/A

TAGS: SPEF

CUDEECT : EEDDOIN, EXERCISE ERAVE SHIELD XIII

FURE TEC DEF FOR CEN CANNON, JCS FOR J4, ECLIN FOR ECHIOR CIVIL COURD INATOR

1. INFERENCE INCOME NECLEGIED CONCURRANCE IN TEMPORARY U.E. CF INFUME FACILITIES AT EOLIN AFB FOR EXERCISE PRAVE ANUELD XIII. IT IS OUR UNDERSTANDING THAT AN INSTALLATION UNST FE CONSTRUCTED IF THESE FACILITIES CAN NOT BE MADE AVAILABLE.

2. IATE CONCURS UNDER FOLLOWING CONDITIONS:

A. RECUESTED USE WILL BE AT / NO COST TO REFUGEE FROCEAN, WILL OUT RESULT IN ANY LOSS OF CHED IT FOR RETURNABLE ITEMS AND WILL NOT UNDULY DELAY CHED IT ACCOUNTING TRANSACTIONS.

B. A WRITTEN MEMORAIDUM OF UNDERSTANDING HE HOINTLY FREPARED BY AFB EGLIN REPRESENTATIVE AND SCC EGLIN.

C. AIR FONCE ASSUME ALL INCREMENTAL COST ASSO-CIATED WITH EXTENDED USE OF NEFUGEE FACILITIES. INCLUDED WOULD LE SUCH ITEMS AS COST OF DAMAGED TENTS, TEMPCRARY HIRES NEEDED TO FREPALE MATERIAL RETURNED TO EASE SUPPLY AFTER EXERCISE, ETC.

D. THAT FACILITIES NOT LE USED BY BRAVE UNIELD XIII UNTIL SCC STATES THAT HE HAS NO MORE NEED FOR FACILITIES.

COPY AVARABLE TO DEC DOES NOT

PENNIT FULLY LEGIPLE PRODUCTION

J. DEC DEF CONCURS. SISCO ET #4317

Arrich 5



N 25 -N 152195 H INUN-RUCL BMA. NURTTUE YUN RLEOAWA7234 ZNR UUUU R)1119572 JUN 75 ZEX FM AFSC ANDREWS AFE MD/ ACBC TO ALAFSC ~ ET INCLAS ALAFSC P345/75 FOR ACALC. SUBJE ISSUES TO PROJECT NEW LIFE. THIS MESSAGE CLARIFIES INSTRUCTIONS PERTAINING TO THE MENHOD JF ISSIES OF SUPPLIES AND EQUIPMENT FOR PROJECT NEW LIFE AS FOLLOWS 1. SUPPLIES AND EQUIPMENT PROVIDED PROJECT NEW LIFE WILL BE PROCESSED AS A REIMBURSABLE SALE TO STATE. 2. REIMBURSEMENTS WILL NOT BE PROCESSED FOR ISSUES OF MAJOR INVESTMENT ITEMS SUCH AS AIRCRAFT. VEHICLE. HARVEST EARLE DAFIL KITCHENS ETC. 3. REIMBURSEMENTS CAN BE PROCESSED FOR PERSONNEL SUPPORT EQUIPMENT AND THOSE COMPONENTS OF MAJOR EQUIPMENT ITEMS WHICH MAY NOT E RECOVERED. FOR EXAMPLE: PORTABLE CHAIRS. TABLES. POTS AND PANS, ETC, WHICH ARE COMPONENT TO FIELD KITCHEN EQUIP-MENT. AND COTS. SHEETS. MATTRESSES, SLEEPING BAGS, ETC. 4. FIELD COMMANDS ARE AUTHORIZED TO DIRECT FUND CITE USM FUNDS FOR THE REPLACEMENT OF THESE ITEMS. PAGE 2 RIEVAVA7254 INCLAS 5. IF ANY ADDITIONAL EARNED REIMBURSEMENT OR OBLIGATION AUTHORITY IS REQUIRED, ADVISE AFSC/ACBC. 5. REIMBURSEMENTS VILL BE HANDLED IN THE NORMAL MANNER FOR SALES PROMISHE ATHER UNCE STUDY FURD 7. FIELD COMMANDS MUST RIGOROUSLY MUNITOR APPLICATION OF THIS GUIDANCE. AS AN EXAMPLE, ONLY THUSE ITEMS SUCH AS MESS KITS, BLANKETS, SHEETS, COTS, CLOTHING, POTS, PANS, UTENSILS, GARGACE CANS, TABLE WARE, TENTS, ETC. SHOULD BE REQUISITIONED. IT IS NOT INTENDED TO COVER EQUIPMENT ITEMS WHERE THERE IS A REASONAGLE EXPECTATION OF ECONOMICAL RECOVERY SUCH AS REFRICERATORS, RANGES. TYPEWRITERS. AND SIMILAR ITEMS. WHERE USAGE WAS NOT ALTERED VALUE THEREO. WARABLE TO DEC DOES NOT FULLY LEGIBLE PRODUCTION

NEWRITUZYUW RUEHCAA3454 2270 154-UUUU-RUCLBY ZIR WUUU ZZH R 142509Z ALB 75 TU RUNJEFA/CG CAMP PENDLETON CAL RUNTEMA/OR FT CHAFFEE ARK RUCLEMA/EGLIN AFB FLA REE & RITHDIANION GAP PA RUNFISAA/CINCPACREP GUAM/TTPI NI 16 UNCLAS STATE 193454 E.O. 1162: N/A TAGS: SREF SUBJECT: DISPOSITION OF CENTER PROPERTY FOR CIVIL COORDINATOR 1. AT THE REQUEST OF THE LATF, GSA HAS ASSIGNED A TECHNICAL EVPERT IN PROPERTY DISPOSAL TO EACH REFUCEE CENTER. HE IS TO PROVIDE ADVICE AND TECHNICAL ASSISTANCE TO THE CIVIL COURDINATOR AND HIS STAFF IN THE DISPUSITION OF CENTER HUPERIY. 7. THE MAMES, PHONE NUMBERS, AND CENTER TO WHICH ASSIGNED ITC: CARL MANNING 272-962-3371 - INDIANTON GAPI ARNULD WEAD, SPA-377-2759 - EGLIN AFB: PAUL VIRVACK, 405-231-4628, FORT CHAPTEE: JACK MCKITTRICK. 714-293-6553, CAMP PENDLETON. 3. IT IS EMPHASIZED THAT THEY ARE TO ACT AS A MEMBER OF INTE LATE STAFF IN ALL MATTERS PERTAINING TO PROPERTY, BOTH MILITARY STOCK ITEMS AND ADMINISTRATIVE EQUIPMENT. . 00 IN FO ce 4. WE BELIEVE PARTICULAR EMPHASIS SHOULD FE GIVEN TO ADDURING THAT THE PROCEDURES AND PROCESS FOR PROPERTY INSTITIFICATION, CLASSIFICATION, AND DISPOSITION ARE CALISFACTORY AND OPERATING PROPERLY. KISSINGER 11 13454 Dester.e ŵù COPY AVAILABLE TO DOG DOES NOT PERMIT FULLY LECIDLE PRODUCTION 1:1 Arreit 8 K-23

PTILZYUW RUEHCAA2484 2260124-UUUU-RUCLEMA. ZNR TUUUU ZZH P 140023Z AUG 75 FM SECSIATE\_WASHDC. TU HUSLEMAZEGLIN AFB FLA PRIORITY RUMIEMA/CG FT CHAFFEE PRIORITY INFO RUEKJCS/JCS/J-4 PRIORITY

RUEKJCS/DOD/PDASD(C) PRIORITY BT UNCLAS STATE 192484

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1.1

Tipp

SUBJECT: PROPERTY -

FOR SENIOR CIVIL COORDINATORS, JCS FOR JA, SECDEF FOR DASO (COMP)

UNDERSTAND CHAFFEE DISCUSSED WITH EGLIN CHAFFEE REQUIRE-MENTS FOR PROPERTY BECOMING EXCESS TO EGLIN NEEDS. IF THIS IS PROPERTY WHICH IS OT RPT NOT RETURNABLE TO DOD STOCKS; CONSIDER THE CONCEPT OF MOVING PROPERTY TO CHAFFEE TO BE SOUND. REQUEST YOU PROVIDE JUSTIFICATION FOR CHAFFEE RE-CUIREMENTS AND ESTIMATED SHIPPING COST TO IATF/WASHINGTON. FOR EXPENDABLES PROVIDE EXTIMATED SHIPPING COST ONLY. WISSINGER BT

K-24

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ATTER

 $(\mathcal{Y})$ AUG 1 9 1975 (X) NUMPTTLEYUW RUEHCAAS042 2310200-UUUU--NUCLEMA. HZZ UUUUU ZZH 1823112 AUG 75 130. 10 01 01 01 FM SECSTATE WASHOC TO RUIDFA/OG CAMP PENDLETON CAL PRIJEITY RUITEMA/OG FORT CHAFFEL ARK PALURITY RUCLEMA/EGLIN AFE FLA FRIORITY -RLEBROA/INDIANTOWN GAP MR PENNA PRIJRITY BT UNCLAS STATE 196842 CD2 FOR CIVIL COORDINATORS --.0. 11632: WA AGS: SREF SUB. ECT: OPERATION NEW LIFE, INSPECTION. CLASSIFICAT IND DISPOSITION GOVERNALIT PROVIDED MATERIAL. CLLOWINGIS A REPEAT GLOTE P2528522 JUN 75 FM JCS WASHDC ICS SENDS SECSTATE FOR LATF SECDEF FOR ASD: IL/COMP LEKICS 5653 UNCLAS SM. Doliza LEFSI A. CINCPAC 2205032 MAY 75 H 8. JCS 5103/252322/ MAY 7 C. CINCPAC ØIGGIEL JUN 75 D. JCS 14 13/052 1512- JUN 75 DALO-SIS-R 1113122 JUN (NUTAL) E CINCPAC 150 372 JUN 75 (NUTAL) F. THIS MESSAGE IN THREE PARTS. PART ONE FOR ALL 1. PREVIOUS GUIDANCE AS STATED IN JCS 5103/252322Z MAY 75 AND JCS 1413/0521502 JUN 75 STILL APPLIES. THE FULLWING INFORMATION IS PROVIDED IN RESPONSE TO CINCPAC 1500302 JUN 75. PART TWO FOR CINCPAC IT WAS AND IS INCLMEENT UP JE THE INDIVIDUAL SERVICES AND DSA/USA TO ESTABLISH PROCEDURES TO INSURE THAT HATERIAL ISSUED TO OPERATION NEW LIFE IS BILLED TO STATE DEPARIMENT OR. IF IT WAS/ IS CLEARLY THE LINE OF THE SERVICES OR DSA/OSA THAT CORTAIN ITEMS LE LUANDO UMLY, THAT SERVICES OR D'SA/GSA ANT RESPONSIBLE FOR ALL ACTIONS LECESSARY TO ESTABLISH COUTROL AND INSURE RETURN OF MATERIAL IN REI CONVITION. COPY AVAILABLE TO DEC DOES NOT K-25 ATTCH 10 PERMIT FULLY LEGIBLE PRODUCTION

ITEMS WHICH ARE NOT SUBJECT TO SERVICES/ESA CONTROL OR FRIOR CLAIM SHULLD BE PRESUMED TO HAVE BEEN ISSUED (SOLD) AND PROPERLY BILLED TO DEPARTMENT OF STATE. WHEN DETERMINED EXCESS TO NEW LIFE NEEDS, THEY SHULLD BE SCREENEDIN ACCORDANCE WITH CURRENT SURPLUS PROPERTY REGILATIONS AND PRUCEDURES. IF IN SERVICEABLE OR REPAIR-AFLE CONDITION, THE ITEM SHOULD BE DECLARED TO THE ITEM MANAGER WHO WILL DETERMINE WHETHER IT IS REGUIRED FOR IM STOCK, RECUNSTITUTION OF WRM/PWRS UR UTHER NEEDS AND IF SO WILL REPURCHASE THE ITEM WITH OREDIT TO DEPARTMENT OF COSTS OF NECESSARY REPAIR OR REFURBLISHMENT WILL BE STATE. DEDUCTED FROM CREDIT ALLOWED THE DEPARTMENT OF STATE. ALL TRANSACTIONS SHOULD BE ACCOMPLISHED TO INSURE THAT IN EACH CASE THIE LEAST POSSIBLE COST IS INCURRED BY THE U.S. GOVERNMENT .

A. DISPOSITION OF NEW LIFE MATERIAL FOR WHICH THE DEPART-MENT OF STATE HAS BEEN OR WILL BE BILLED BY A MILITARY SERVICE MAY BE MADE ONLY AFTER RELEASE BY A SENIOR CIVIL COORDINATOR AT THE LOCATION. UPON RELEASE BY THE CIVIL COORDINATORS, THE NEW LIFE MATERIAL SHALL BE HANDLED LIKE ANY OTHER SURPLUS MATERIAL, WITH THE UNLY VARIANCE BEING THAT, FOR THIS SPECIFIC PURPOSE, THE DEPARTMENT OF STATE WILL BE TREATED AS WOULD BE A DOD COMPONENT.

PART THREE FOR CSA

5. IT IS INCUMBENT UPON THE DEPARTMENT OF THE ARMY TO SPECIFY WHICH ITEMS ARE ARMY-OWNED (I.E., THUSE ITEMS FOR WHICH STATE DEPARTMENT HAS NOT AND WILL NOT BE BILLED) AND TO PROVIDE DISPOSITION INSTRUCTIONS TO ALLOW ON-SITE TEAMS TO ACCOMMODATE PARA 3 OF DALO-SMS-R 111312Z JUN 75.

UNCLOTE SISCO BT 1604

Atch 11

BABY FOOD COSTS FOR DURATION 'TEAT @ \$.31/hottle \$328.80 Beef Ham \$537.12 Vea1 \$152.88 \$282.96 Lamb \$178.56 Liver \$148.800 Pork VEGETABLES @ \$.13 or \$.14/bottle Sweet Potatoes \$441.28 \$258.48 Carrots Squash \$ 3.12 \$ 68.64 Green Beans Peas \$ 58.28 FRUITS @ \$.13/bottle \$493.36 Bananas Applesauce/Apricots \$43.68 Applesauce \$322.80 \$305.04 Peaches \$170.40 Pears

 MICE @ \$.11 to \$.14/can

 Apple
 \$1405.36

 Orange
 \$1155.36

 Grapefruit
 \$52.80

 Tomato
 \$52.80

TOTAL \$8504.65

Note: Diapers and milk were provided by Medical Supply. Accurate cost figures were not available.

TAB L

Senior Civil Coordinator's

Report

# FOREWORD

This final report of the Senior Civil Coordinator, Eglin AFB Refugee Reception Center, addresses those aspects of "Operation New Arrival" which were the prime responsibility of Civil and Voluntary Agencies. The United States Air Force adequately covered the build-up and logistical support activities in their own historical record. Also covered in the USAF record was a Chronology of Key Events and Basic Statistical Highlights.
## CONTENTS

- I. INTRODUCTION AND SUMMARY
- II. PROCESSING (OPERATIONS)
  - A. VolAg Liaison
  - B. Refugee Registration
  - C. Sponsorship Registration
  - D. Family Reunification
  - E. Consular Affairs Third Country Resettlement
  - F. Drawdown
  - G. Unaccompanied Children

# III. DEPARTMENT OF LABOR - EMPLOYMENT SKILLS

- IV. FINANCIAL MANAGEMENT SUMMARY
- V. ADMINISTRATION
  - A. Phase-Out Operations Plan
- VI. AUTOMATIC DATA PROCESSING
- VII. STAFFING
- VIII. RECORDS

#### OFFICE OF CIVIL COORDINATOR

#### EGLIN REFUGEE RECEPTION CENTER

### OPERATION NEW ARRIVAL

#### AFTER ACTION REPORT

#### I. INTRODUCTION

This after action report of the Senior Civil Coordinator, Eglin Air Force Base Refugee Reception Center must be viewed as a supplement to the U. S. Air Force publications, "Operation New Arrival - Phase One - The Build-Up" and "Operation New Arrival - Phase Two - The Pipeline". The USAF is currently preparing "Operational New Arrival - Phase Three - The Phase-Out".

There will be no attempt here to duplicate the comprehensive historical work the USAF has and will put into their trilogy which was shared with the Senior Civil Coordinator from its inception to its publication. The U.S. Air Force has effectively chronicled events as they happened, along with problems as they arose and were resolved. The Senior Civil Coordinator's attempts here will be to highlight the special problems encountered which were outside the normal purview of the Air Force, and the lessons we learned from our efforts and our experiences.

#### 1. Operating Concepts:

It is important to note that from the first moment the Eglin Task Force became operational on May 2, 1975, there was a tacit understanding that all problems, all choke points and all decisions would be aired and shared. Thus, from the inception, Operation New Arrivals formed into a single team, pooling knowledge, talent, resources and sharing decisions as well as mistakes.

There were two other major elements which marked the effectiveness of the Eglin operation. First and foremost, there was a conscious, though informal, selection process in the assignment of personnel to their specific functions and responsibilities. This process was employed by both the Air Force and the civilian side of the Federal Government contingent. Personnel whose work brought them in regular contact with refugees were chosen on the basis of their understanding, empathy and effectiveness at their assigned tasks. Those personnel who did not display an appropriate commitment (and they were very few indeed) were assigned to roles where their apathy would have no influence on the principal operations. Thus, the first major element was the quality of the manpower assigned.

The second major element was the commitment of resources - particularly human resources. It had been decided from the outset that while the Vietnamese should participate in all of the essential support activities, they should not be given control or any decision-making responsibility. They would advise and counsel; they would provide voluntary manpower; they would be a sounding board for needed feedback; but, they would not be given any authority. This required committing some additional U.S. manpower in order to maintain needed control

#### 2. Organizational Structure:

While much can be written about the organization and structure of the Eglin AFB Refugee Center, only what we judge to be significant lessons learned will be noted here. See "Operation New Arrival - Phase One - The Build-Up" for organization charts.

The Center was initially designed to accommodate no more than 2500 refugees at any one time. This was subsequently increased to 5000 on May 12, 1975, and later permitted to peak to 6000 during the drawdown of the Guam Staging Area in late June.

It became evident at an early stage that there was an optimum number of refugees who could be accommodated and processed smoothly and effectively. This optimum level we judged to be between 4000 and 5000. Not only did resettlements seem to flow better at that level, but logistical support was also most effective. Furthermore, at the 4-5000 level both the military and civilian staffs, as well as the Voluntary Agency staffs, operated at increased efficiency. They were fully occupied; the momentum was steady; the sense of urgency and the pressure was comfortably felt and perhaps, most important, senior management was clearly in full control.

There were obviously other elements which contributed to our conclusions about optimum level of a resettlement operation. Certainly, the assigned manpower was a factor, as was prior experience, competence and commitment. However, in terms of senior management, we firmly concluded that a 4-5000 level was most manageable. If Eglin's capacity had been doubled or quadrupled, we would have reorganized around individual processing modules of 4-5000 refugees. Each module would have been completely autonymous with its own managers, support elements, VolAgs, etc. Only the most remote functions, e.g. the data system, the financial accounting which clearly lend themselves to centralization, would have been consolidated.

It is also apparent to us that the USAF struck upon an optimum section level at 6-700 refugees per section. This permitted the small USAF section staff to maintain appropriate oversight at all times, maintain good communications and keep accurate accountability of refugees.

The USAF established a Refugee Liaison Office (RLO) to provide the management for support of the refugees. This RLO element maintained the most direct and intimate contact, manned the sections, provided for services including a daily newspaper, orientation and education programs, recreation, organization of section councils and volunteer activities of both refugees and the local community. Senior Civil Coordinator personnel were assigned and integrated into the RLO structure but it was essentially an Air Force responsibility which was carried out with both precision and warmth.

## 3. Physical Structure:

The 6-700 section unit occupied an area about the size of a typical city bock. These were clustered around a section of equal size wherein was contained the entire processing center. The center was arranged

for a logical flow-through the various steps in processing beginning with INS in-processing and ending with the Departure Center. Tab A describes the processing steps which evolved for each category or group of refugees. This evolvement stemmed from a trial and error experience. The early arrivals at Eglin included large numbers of professional people and former U.S. Government employees. A more elaborate and comprehensive processing system was employed with some success. It soon became clear, however, that as the refugee composition changed to include greater numbers of less educated, more simple people, the system needed simplification. What resulted was a system with a minimum of steps - almost by the numbers.

Tab B is a plan of the Processing Section depicting the actual layout and processing stations. Volunteers and USAF personnel assisted refugees through the processing steps.

The close proximity of all resettlement functions shortened communications links and response time to any and all problems.

## 3. Relationships - Voluntary Agencies:

Recognized from the beginning was the critical role of the Voluntary Agencies. Theirs was obviously the most vital function in the resettlement process. We assumed their long experience and their established networks for ready effective response to the resttlement needs of the refugees. We assumed also inter-VolAg coordination and relatively compatible practices.

We also recognized their public image and presumed their public influence. These factors led to a management decision to provide all the support they needed with a minimum of official involvement in their substantive activities. As it turned out, this was their desire as well.

Later events convinced us that some of our assumptions did not hold up. Experienced resettlement expertise was rare, VolAg networks were limited, and the sense of urgency within the networks was far below what we anticipated. This is not intended to disparage the dedication and actual accomplishment of the Voluntary Agencies or their staffs. We merely wish to point out that we failed to fully appreciate the limitations with which they had to live. Except for one or two experienced staff people at best, each VolAg recruited from the local community. They developed competitive attitudes and possibly even adversary relationships. They failed to coordinate their efforts and our innumerable attempts to urge greater cooperation, exchange of common problems or development of compatible procedures met with polite disinterest. The result was confusion for the refugees, duplication of sponsorship efforts and somewhat less than adequate accountability.

Eventually, the Senior Civil Coordinator felt it necessary to take and maintain greater control of the refugee case files and to establish some firmer procedures for follow-up and accountability as well as for appropriate transfer of cases among the VolAgs.

While we believe the VolAgs' record for resettlement is nothing to be ashamed of; we also believe more could have been done. One of our major continuing concerns throughout the program was the amount and adequacy of counselling for refugees. While every major element at Eglin informally worked at counselling, we were never quite satisfied with its effectiveness. The real responsibility obviously fell to the Voluntary Agencies. Unfortunately, they arrived late; they were short staffed; and they lacked experienced personnel, and in some cases leadership. Furthermore, their priorities did not extend much beyond processing resettlements. It is felt that many of the problems experienced by refugees refusing sponsorships, banding together in large extended families, and switching VolAgs could have been avoided with some better organized counselling.

It is doubtful that better counselling could have avoided the attempts to create an informal refugee organization devoted to the creation of a Vietnamese community. Leader of the movement was a Vietnamese-American clergyman who subtly persisted with the attempt until his removal. Nevertheless, a lot of confusion, doubt and delay in sponsorship could have been avoided if the attempt could have been prevented.

# PROCESSING PROCEDURES

The objective of processing is to take the refugees through INS clearance and departure as rapidly as possible.

# I. Group I

In the case of refugees who are spouses, children, parents, and parents of spouses of U.S. citizens or permanent resident aliens, the processing procedure is as follows:

TAB

- 1. Report to INS to begin processing. (Station 1)
- 2. Report to SSA for Social Security Card. (Station 2)
- 3. Report to SRS for notification of relative. (Station 4)
- 4. Report to INS to receive I-94. (Station 6)
- 5. Report to Travel Control for travel arrangements. (Station 7)
- 6. Report to billeting area to clear Section RLO.
- 7. Report to Departure Center for check-out. (Station 8)

## II. Group II

In the case of refugees who have sponsors but do not fall into Group I, the processing procedure is as follows:

- 1. Report to INS to begin processing. (Station 1)
- 2. Report to SSA for Social Security Card. (Station 2)
- 3. Report to PHS for medical check. (Station 3)
- 4. Report to SRS for sponsor contact and verification. (Station 4)
- 5. Report to Sponsorship Registration for logging-in to sponsor processing. (Station 5)
- 6. Report to Voluntary Agency as directed by Sponsorship Registration for sponsor processing.
- 7. Report to INS for issuance of I-94. (Station 6)
- 8. Report to Travel Control for travel arrangements. (Station 7)
- 9. Clear billeting area with Section RLO.
- 10. Report to Departure Center for check-out. (Station 8)

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## (Processing Procedures)

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## III. Group III

In the case of the refugee who does not have a sponsor (or cannot locate the sponsor), processing is as follows:

- 1. Report to INS for processing. (Station 1)
- 2. Report to SSA for Social Security Card. (Station 2)
- 3. Report to PHS for medical check. (Station 3)
- 4. Report to Sponsorship Registration for logging-in to sponsor processing. (Station 5)
- 5. Report to Voluntary Agency as directed by Sponsorship Registration.
- 6. Report to INS to receive I-94. (Station 6)
- 7. Report to Travel Control for travel arrangements. (Station 7)
- 8. Report to Section RLO for check-out of billeting area,

9. Report to Departure Center for check-out of Center. (5721.... 5.)

Civil Coordinator 4 June 1975 2





PROCESSING STATIONS AREA 3

TAB

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#### II. PROCESSING (OPERATION)

#### 1. Overview

The multiple activities under the Processing Coordination Office-refugee and sponsor registration, liaison with voluntary agencies, family reunification, third country contacts, search for specific persons among the evacuees, and preparation of passenger lists for close-out flights to Fort Chaffee---are described in detail in attachments; therefore, only a summary account, with recommendations on problem areas, follows.

The Eglin AFB Reception Center's Refugee and Sponsorship Registration Unit came under the direct administration of the Inter-Agency Task Force (IATF) on June 1, 1975. (The YMCA and HEW/SPS had earlier carried on the activities subsumed in those units, after the Reception Center began operating on May 4, 1975.) Briefly, the duties of each were as follows: the Refugee Registration Unit interviewed the head of each refugee family (case), referred the case to a resettlement agency, maintained a file on each case, and prepared reports concerning their status; the Sponsorship Registration Unit interviewed (both face-to-face and telephone) prospective sponsors and referred an interview data sheet to a resettlement agency.

From May 4 to May 31, the YMCA registered 1755 families (cases), approximately 4160 people, and referred each to one of the six resettlement agencies--CWS, USCC, IRC, CAMA, LIRS, and HIAS--engaged in the process of resettling Indochina refugees in the United States. From June 1 to August 22, the IATF registered and referred another 1164 cases, approximately 4425 people, to the resettlement agencies. (Approximately 50 people who did not register for resettlement in the United States left the camp for Canada on May 18, 1975). In addition to initial registration and referrals, the IATF processed the subsequent transfer of 573 cases from one agency to another. It should be noted, however, that records were not kept on case transfers processed by the YMCA; and many cases were transferred from agency to agency without the agencies notifying the Refugee Registration Unit.

By September 15, over 2000 cases (8500 people) were resettled (outprocessed) in the United States through the efforts of the six resettlement agencies. (A few cases were also resettled by the Church of Latter Day Saints (LDS), the American Red Cross (ARC), the Young Men's Christian Association (YMCA), and the Tolstoy Foundation.) The IATF out-processed 385 cases (1300 people) which were transferred or reunified with members of their families in another camp, and 33 cases (154 people) which elected to resettle in third countries. The American Red Cross out-processed another 40 cases which elected to return to Vietnam; these cases were transferred to Camp Pendleton.

In addition to the cases processed out by the resettlement agencies, the Social and Rehabilitation Service (SRS) resettled 257 cases (SRS registered), approximately 900 people. Generally, these people fell into one of the following categories: (1) U.S. citizens; (2) registered aliens re-entering the U.S.; (3) relatives of U.S. citizens, or (4) those with sponsors already verified by the time the refugee arrived at the Eglin Refugee Reception Center. Since these refugees (or evacuees) did not need the assistance of the resettlement agencies in finding a sponsor, they registered with SRS, and the SRS assisted them in processing out by verifying sponsors, expediting INS and PHS clearances and making travel arrangements.

As a result of double registration, 214 "Y" cases were voided--159 registered with a second resettlement agency and 55 (approximately 250 people) also registered with SRS. The latter were--out-processed by SRS and are included in the 257 SRS cases mentioned above.

For historical reasons, Catholics were disproportionately numerous among the refugees, and thus the US Catholic Conference was the VolAg chosen by the majority of heads of families. The USCC had the largest staff of any of the six VolAgs, and hence for many weeks there was no reason to reverse the policy of refugee choice; moreover, until mid-July it was not certain that Eglin would not receive more refugees (other than a few joining members of their families already here, under the family reunification program). In July, USCC repeatedly asserted that it could easily arrange the sponsorship of all its cases, and more, by mid-August, so no moves were made to redistribute caseload until it became obvious by mid-August that the large but inexperienced staff was swamped and unable to meet its boast, despite the assistance given to it by the STATE/AID sponsor contact team which since mid-July had made extensive telephone contacts with potential sponsors on behalf of the VolAgs.

Earlier efforts to persuade USCC to share its unsolved caseload with those other VolAgs who had relative success with their small numbers-especially LIRS and HIAS--having met with objections and delay, sharing was made obligatory by August 18. Unfortunately, it was then so late that the remedy was only partially successful; however, the system devised might well prove useful if implemented at other camps on a timely basis.

In brief, the measures mandated by the Civil Coordinator required the USCC and CWS to turn in all cases not yet sponsored to the IATF VolAg Liaison Office, which would record and reissue the cases to case workers of any VolAgs upon request for a limited period. The requests of case workers were to be based on the refugee family size and skills which the prospective sponsors desired and the liaison office attempted to provide cases which suited the specifications. The VolAgs would thereby be spared time-consuming searches for appropriate files, and could concentrate on sponsor verification and matchmaking. The IATF team indexed cases by family size and skills of adult members, and logged the cases in and out. Since the same personnel had earlier been engaged in the sponsor contact activities, they were familiar with the peculiarities of sponsors and could make a reasonably good first cut of possible candidates before passing on three or four files to the case worker with a verified sponsor.

Were the Eglin Refugee Reception Center not already scheduled for closing, these new control measures might have had a better trial period. Nevertheless, the system did force VolAgs to some better management and to unearth cases long neglected. Thus, many refugees were sponsored who might otherwise have been transferred to Fort Chaffee.

Admittedly, the VolAgs will have--or feel they have-- a proprietary interest in prospective sponsors checked by their system, and especially those elicited solely by their field operations or network. Similarly, case workers become attached to the refugee case in their hands, and often are reluctant to give it over to another worker. There is some merit to the claims of VolAgs in these respects, but successful early resettlement of as many refugees as possible has overriding priority, and only greater control of cases can ensure that VolAgs focus on matching and do not dissipate energies and neglect accountability.

## Attachments:

- A. VolAg Liason
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  B. Refugee Registration Unit
  C. Sponsorahip Registration Unit
- D. Family Reunification
- E. Consular Affairs
- F. Drawdown .

#### VolAg Liaison

With only two VolAgs initially represented and a total Senior Civil Coordinator's (SCC) staff of 8 - 10 people, our first major concern was how to set up an in-processing system to receive and register the refugees into the sponsorship system.

Fortunately, YMCA had a staff on board during the first days of operation and were induced with the help of volunteer workers to set up a processing and control system for registering refugee families. This was not the intended function of the YMCA but recognizing the necessity, they agreed to cooperate in whatever way we felt necessary.

During the first few weeks of operation, sponsorship activities were performed by YMCA and HEW's Social and Rehabilitation Service (SRS) particularly for refugees with known sponsors. This supplemented the work of IRC and CAMA. While this caused some concern for the Eglin Task Force since SRS and YMCA were not official VolAgs, the action was necessary to begin resettlements.

Other VolAgs did not arrive until mid to late May. This included Church World Service (CWS) and the U.S. Catholic Conference (USCC)followed shortly by the Hebrew Immigration Aid Society (HIAS) and the Lutheran Immigration Refugee Service (LIRS).

YMCA, with guidance from the Civil Coordinator established the sponsorship registration system. We were constantly revising and improving the system in order to have more accurate counts and controls of both refugees and on sponsor offers, as well as the flow through a central control system to the various VolAgs.

By May 25 it had been agreed that the YMCA should be released from the registration and sponsorship activities and move directly into their primary function of providing assistance in the recreation and education programs. SCC personnel were phased into the registration section for processing and sponsor activities. They continued with this activity to the end of August.

From the beginning of camp activities until July 9, all telephone activities including sponsor offers and requests for information were handled by a small group of local volunteers. The sponsor offers were recorded and forwarded to the registration section where they were distributed to the VolAgs.

SCC personnel also took on the initial interviewing of incoming refugees previously handled by local volunteer workers.

During the first few weeks of the operation, these volunteer workers were the salvation of the camp since neither State nor VolAg staff were present in sufficient numbers to properly handle the work required. As additional personnel arrived, volunteers were replaced in positions where continuity and continuous performance was needed. By the end of May most functions were

## adequately staffed and a more efficient control was maintained.

Early in July, the Senior Coordinator established a telephone contact unit to interview sponsors furnished on IATF computer listings. This unit enabled the VolAg case workers to speed up their activities by providing the basic data necessary for sponsorship determinations.

With additional staff, a more complete complement of VolAgs and an established system of registration, file distribution and cross reference files, the operation began to smooth out after a hectic beginning. Lack of personnel at the inception of the program, however, resulted in problems that required continuous resolutions throughout the life of the camp.

The experience with the Refugee Program at Eglin brought to light problems that should and could be avoided in any future activities of a similar nature.

Initial planning should have included a full complement of personnel, equipment, furniture and working space. Problems caused by initial lack of personnel, equipment and working space were overcome only at the cost of excessive time and energy.

The variations in the record systems of the VolAgs were a continuing problem and should not be allowed to occur in future programs. The system for handling case files should be uniform and under control of a registration section of the Coordinator's Office. Cases should be checked out and back through a central system providing continuous control of each case. In the Eglin operation the three largest VolAgs were in a continuous state of confusion because of inefficient filing and recording methods. Many man-hours were expended by SCC personnel tracking down files and accounting for the activities of the VolAgs. The reluctance of the VolAgs to be completely open with SCC staff regarding their activities has also been cause for concern and unnecessary man-hours expended in tracking down problems that were magnified by a lack of cooperation.

With the exception of USCC all of the VolAgs working at the Eglin Refugee Center were understaffed, and, thus never reached their full potential. As a result USCC received, by far, the major portion of the case load. Furthermore, the sheer numbers working in USCC tended to intimidate the other VolAgs.

From the lessons learned at Eglin, it would be advisable that refugee registration and control remain a U.S. Government responsibility. This action was taken at Eglin somewhat late, with the result that unnecessary time was spent in attempting to identify missing and misplaced folders and redistribute them under controlled missions.

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Attachment B

## Refugee Registration Unit

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This unit was staffed by a unit supervisor, four US personnel who worked as interviewers, Vietnamese interpreters, file clerk, and two clerk-typists. The unit was responsible for interviewing and registering refugees and determining to which of the six resettlement agencies (CWS, IRC, USCC, CAMA, HIAS, or LIRS) working at Eglin a refugee should be referred. In most instances, the refugee himself indicated which resettlement agency he wanted. The interviewing and registration process was as follows:

1. Interview and register a case unit of refugees. A case unit might consist of one refugee, a refugee and his immediate family, or a refugee and his extended family.

a. Each case unit was assigned a "Y" number (case number).

b. The head of each case unit was interviewed and a refugee biographic referral form prepared on each case. The form contained information on each member in the case unit and was prepared in triplicate: one copy was filed in the "Y" file, one copy forwarded to the resettlement agency to which the case was referred, and one copy was forwarded to the computer center.

c. A 3x5" index card was prepared on each member of the case unit. The card contained the following information: (1) the refugee's alien registration ("A" number), (2) name, (3) date of birth, (4) tent number, (5) "Y" number, and (6) the name of the resettlement agency to which the refugee was referred. The card was sent to the refugee tracing unit where it was filed numerically by the alien registration number ("A" number), to surface incidents of double registration by locating and providing information on refugees.

d. The head of each case was given a <u>yellow card</u> on which his name, the name of the resettlement agency to which his case had been referred, and his "Y" number were recorded.

2. Occasionally, after being registered and referred to a resettlement agency, the refugees for one reason or another requested to be <u>transferred to another agency</u>. These cases were referred back to the refugee registration unit by the agency to which they were originally referred, with the agency signing off on a "case transfer paper" (three copies). The paper and the agency's case file (which included the agency's copy of the refugee biographic referral form, Department of Labor form, and any other documents relating to the case) were returned to the refugee registration unit which referred the case to another agency. The process was as follows: a. An entry was made in the "case transfer log".

b. The agency's copy of the refugee biographic referral form was amended to show the name of the resettlement agency to which the case referral was being transferred (usually the case head indicated to which agency he wanted his case to be transferred).

c. The first copy of the "case transfer paper" was sent to the refugee tracing file.

d. The second copy of the "case transfer paper" was sent to the agency to which the case was transferred along with the agency's copy of the refugee biographic referral form, Department of Labor form, and any other documents related to the case.

e. The third copy of the "case transfer paper" was sent to the computer center.

f. The refugee "yellow card" was amended to show the name of the new agency and the date of transfer.

3. Occasionally, a member or members of a registered "Y" case wanted to be <u>sponsored apart</u> from the other members of a case unit. When that occurred the case was referred back to the refugee registration unit by the agency handling the case, with the agency signing off on a "split case paper". The paper and agency case file were returned to the refugee registration unit where the members who separated from the original case were re-registered. The process was as follows.

a. Abcentry was made in the "split case log".

b. The member or members who separated from the original case unit were assigned a new "Y" number (case number).

c. The agency refugee biographic referral form which was prepared on the original case unit was amended to show that a member or members had been re-registered and a reference was made to the new "Y" case number.

d. Two copies of the "split case paper" were sent to the refugee tracing file (one copy filed with the first "Y" case and the other with the new case.

e. The third copy of the "split case paper" was sent to the computer center.

- 2 -

f. The head of the "split case" unit was interviewed and a refugee biographic referral form prepared. (A notation was made on the new form that the case member(s) were previously registered with another case and reference made to the old "Y" number.

g. The "split case" was now handled like a new case.

4. The refugee registration unit maintained a <u>"Y" case log</u> which provided a quick reference to the following information on each "Y" case: name of the head of the case unit, tent number, name of the resettlement agency to which the case was referred, date of referral, and number of members in the case unit.

5. The refugee registration unit maintained a <u>"case transfer" log</u>. This log provided a quick reference to the following information on each "Y" case that had been transferred from one agency to another: "Y" number, name of the head of the case unit, name of the old agency, name of new agency, tent number, and "A" number of each member of the case.

6. The refugee registration unit maintained a <u>"split case" log</u>. This log provided a quick reference on the following information on each "Y" case that split off from another: old "Y" number, new "Y" number, name of the head of the new case unit, tent number, name of old agency, name of new agency (if appropriate); and "A" number of each member of the new case.

7. The refugee registration unit also maintained a <u>"section/tent"</u> <u>log</u>: This log provided information, by section and tent number, on (1) the name of the refugee assigned to each tent, and (2) their "Y" numbers.

8. The refugee registration unit provided the refugee tracing unit with the following daily reports:

a. Number of cases registered, with a breakdown on referrals by agency.

b. Number of cases transferred, with a breakdown on referrals by agency.

c. Number of "split case" registrations, with a breakdown on referrals by agency.

9. A file (3x5" card) was maintained on <u>each refugee</u> who was processed through the refugee registration unit. The cards were filed numerically by the refugee's alien registration number ("A" number). Each card contained: the refugee's name, "Y" number, "A"

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L-17

number, date of birth, name of the resettlement agency to which his case had been referred, tent number, and date departed Eglin.

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## Sponsorship Registration Unit

On May 6, 1975, two days after the first Vietnamese arrived at Eglin, the YMCA started operation of an unofficial information office and also began to register prospective sponsors. Telephone numbers were soon publicised and a number of volunteers from nearby areas manned five telephones along with YMCA staff personnel and one or two State/ AID officers. Initial operation of the office was less than orderly as many reports have surfaced indicating lost records, or no records made of some sponsorship calls during the first five days. YMCA then turned the sponsorship registration function over entirely to State/ AID officers.

#### Operation

A system was set up in which a 3x5" index card was made on each phone interview, each letter and each walk-in interview. It showed the sponsor's name and address, the date, initials of the person taking the information, telephone numbers and a brief statement of what type and number of refugees he wanted to sponsor (including adoption and foster care cases). It also showed whether the request came by letter, phone-in or walk-in. This same information, plus other details, such as lodging, pay rates, food and clothing arrangements, etc., were also recorded on a yellow 5x8" card. This card and the 3x5" card were then annotated with the initials of one of the voluntary agencies working at Eglin (IRC, USCC, CWS, HIAS, LIRS, LDS, YMCA, and CAMA). For foster care and adoption cases \$RS (Social Rehabilitation Service) was marked on the cards. The larger cards were then delivered immediately to the agency which would endeavor to match the prospective sponsor with refugee(s) meeting his specifications. The small cards went into a permanent reference card file. The 5x8" cards were revised several times to include more pertinent: deta.

Voluntary agencies were repeatedly asked to return those sponsorship requests which they could not fill within ten days of receipt. In actuality, most of them held cases four weeks or longer before they were returned and some were never returned.

A separate card file was maintained on cases that were completed, combbined with cases that failed to meet the selection criteria of the voluntary agencies. Completed cases were posted from the departure notices which VolAgs prepared on all refugees departing the camp.

In July, the IATF finally sent down a computer listing of prospects from nine eastern states. The computer list was dated June 30, 1975, and finally reached the sponsorship office at Eglin on July 6, 1975. At this time, the office moved to a larger tent, and the staff was augmented to six AID American employees as follows: B. Rush, R. Holdren, A. Antrillo, J. Martin (reassigned 1 August 1975), K. Judy, and B. Fry, and one or two volunteers (usually working one-half a day).

L-19

Later we added three Vietnamese assistants to the staff to handle the clerical work. Nine telephones were installed, including four direct dial WATS lines to expedite telephoning. To help reduce VolAg clerical work, the 5x8" card was replaced by a long two-sided form designed to record much more detail on the sponsorship offer. The 3x5 cards on IATF computer prospects were filed separately from other sponsors and this was facilitated by use of different colors (pink and blue for IATF and salmon or orange for others).

A schedule of special hours was arranged for the sponsorship office giving them a six-day week with duty overnight one day a week, and one day off. Later this was revised to seven hours of night duty per week with two days off. At least three persons worked every day to keep the office functioning seven days a week during July and August.

The sponsor application form was revised again and later it was revised a fourth time. At one point, it consisted of three pages and considerably reduced the production turnout of completed applications because of the time consumed on each application.

On August 25, the telephoning of sponsors was ended and the staff reduced to American personnel only. Letters were mailed to all prospective sponsors who were in the "non-contact" category (i.e., no answers, undecided, want to delay decision, etc.). These letters included application forms, details of sponsorship responsibility and instructions to contact the Refugee Center at Fort Chaffe, Arkansas, if they were still interested in sponsoring.

The telephoning operation resulted in a total of 5063 attempts, of which 3866 were actual sponsor contacts. The remaining 1375 attempts were failures due to wrong numbers, no answers, etc. Of the 3688 contacts, only 660 were considered good enough to forward to Voluntary Agencies. Of this total, it is estimated that about 200 were actually processed and received refugees. Thus, 25 telephone attempts were required for each IATF computer-listed sponsor processed and receiving refugees.

State	Number	Phone Contacts	Letters Sent
KY	131	40	5
TN	245	60	12
NC	329	317	42
SC	141	131	30
FL	2139	2085	237
LA	256	236	65
AL	331	320	-50
GA	399	369	40
MS	143	<u>130</u>	30
	4114	- 2 - 3688	<u>30</u> 151

Following is a final summary of the telephoning and form letters sent:

1-20

#### Family Reunification

Over the three-month period during which family reunification cases were most active, 315 people were sent from Eglin to other centers-all involving family separations considered serious enough to inhibit active sponsorship efforts. Several factors contributed to the fact that more than two-thirds of all reunification cases encountered resulted in movements from Eglin to other centers. They were: (1) relative ease and speed with which people could be booked out of Eglin, (2) the prevalent feeling that Eglin would be the first center to close, and (3) the tendency, owing to Eglin's small size, for Eglin to discover and begin work on cases in which it ultimately made little difference whether one or the other of the separated family elements traveled in which direction.

The policy for determining whether inter-camp transfers should be initiated was based on the position that the integrity of nuclear family groups should be promoted. Husbands, wives, children too young to be separated from their families, and old people incapable of living independently in United States' society, were moved to live with family groups responsible for them.

The major problem which plagued the reunification program was the lack of an efficient system by which the Vietnamese could themselves (without having to resort to State Department cables) communicate quickly and effectively between Wake and Guam and United States centers. Early improvement in the mail system could have saved thousands of man-hours spent by State Department and Red Cross workers laboriously confirming, through cables and tele-cable systems, locations of lost relatives whose whereabouts could most easily have been found through an efficient mail system. As a further aid to independent searches, computer printouts, updated weekly, of all Vietnamese in and out of the centers in Guam, Wake, third countries, and in the US should have been made available to refugees from the time those printouts were first available. Everyone had access to them, it seems, except the refugees themselves -- and that fact resulted in increased use of computer terminals and general dissatisfaction, on the part of refugees, with retarded efforts to find missing relatives by that means. Use of Washington computer center printouts distributed, in three or four copies to each camp, would have been more efficient and probably less costly.

L.21

## Consular Affairs

The Consular Office was tasked with providing assistance to refugees desiring resettlement in third countries, and with facilitating reunification of refugee families by helping to insure that eligible family members in third countries were brought to the US. In addition, the Consular Office was charged with meeting all incoming refugee flights from the Pacific in order to extend personal assistance to US citizens arriving on these flights.

#### Third Country Resettlement

A total of 204 refugees departed Eglin for third countries. The breakdown by country is as follows: 76 to France, 50 directly to Canada and 71 to Indiantown Gap Refugee Center for processing for Canada, 1 to Italy, 3 to Belgium, and 3 to the United Kingdom.

In supporting the application process for third country resettlement, the office maintained liaison with consulates of these countries and of Germany, Switzerland, New Zealand, Australia, and Iran. Application procedures varied in keeping with the requirements of each country. For Australia, for example, telephone notification of application was sufficient. Other countries required notification by letter from the Consular Office. The Canadian immigration authorities required the applicant to fill out forms kept at Eglin. An officer of the Canadian Ministry of Manpower and Immigration came to Eglin on occasion to interview the applicants and review the forms, which he took back to Ottawa.

In all third country resettlement cases, cimultaneous applications by the refugee's sponsor in the third country was an essential step toward obtaining approval for entry.

In the case of France, the application procedure in its entirety was handled in France by the French Ministry of Foreign Affairs acting on a request from the sponsor. Upon receiving notification of approval for entry, the French Consul at New Orleans would telephone this office requesting forms and photographs of the refugee to be used in making up a "laissez passer", which would then be sent to us for issuance. The French Consular Officer: managed to visit Eglin on one occasion to issue a number of laissez passers on the spot.

In all cases, this office conducted interviews of the applicants to determine intentions and eligibility. Lists of applicants were maintained, and when several African and South American countries offered resettlement opportunities, the Consular Office solicited applications. The Consular Officer contacted the ICEM representative in Washington in order to obtain ICEM transportation assistance in cases where neither refugee nor sponsor had sufficient means to pay the fare to the third country. HEW/SRS would pay the fare from Eglin to the point of exit. ICEM would pay for the transportation from the point of exit to the third country. A departure from this practice occurred when the Canadian Government took a planeload of refugees directly from Eglin to Canada on a chartered flight.

#### Reunification of Families with Members in Third Countries

The Consular Officer drafted cables to US Embassies in third countries and to IATF requesting assistance in moving to the US refugees eligible for parole whose relatives were at Eglin.

## Search and Response

This office was charged with receiving sponsorship offers for specific refugees forwarded by IATF, and with locating the refugees and insuring that the appropriate voluntary agency would try to match them with the prospective sponsors. IATF was informed of the disposition of each case via a "response" form. We dealt with a total of 86 specific sponsorship cases.

Attachment F

## Drawdown

The initial movements of large numbers of refugees from Eglin to Chaffee began on about August 10 with three charter planeloads of "extended family" group reunification cases. The charters were organized on the basis of several factors: (1) the approaching close of the Eglin Center, (2) the large numbers of family reunification cases involving people having recently arrived at Chaffee from Guam and Wake, and (3) the existence of a number of family groups in the camp whose heads of household were absent and not likely to be found (but whose members refused sponsorships pending appearance of lost members). Because of the nature of these movements, there were very few problems. Everyone was anxious to go to Chaffee. These early flights proved to be timely and valuable in reducing camp population to more manageable numbers.

Because they occurred during a time when mass sponsorship offers were taking shape, when voluntary agencies were firming up previously weak and negligible sponsorships for large families, and during a time when the hopes of refugees who had nevervise offered sponsorships before were suddenly raised daily by rumors of new mass sponsorships--the last flights were difficult to fill. Manifests changed so often and people were on and off sponsorship lists so often that no flight manifest was ever firm until planes were off the ground. Had it not been for lists of people whose names and case situations had been developed during waves of depression and exasperation which spread through the camp as news of mass sponsorships ebbed and flowed, there would, during the two-week period of close-out, have been times when flights would not have been filled.

The high numbers of sponsorships finalized during the closing days when Chaffee flights were being manifested, however, might very well have been a function of the refugee's realization that the center was, in fact, closing. That, along with a general fear on the part of many, of being sent into the anonymity of Chaffee, might very well have affected the numbers of people accepting sponsorships.

The "can or worms" method of organizing manifests and loading airplanes--however, successful--proved to be both exasperating and exhausting. The easier method would have been to stop all sponsorships two days previous to the beginning of inter-camp airlifts. The overall pressures and increased opportunities, however, during the closing days, of having a reduced refugee population interact with a still large and active group of voluntary agency case workers, made it unlikely that anyone could have chosen to have increased sponsorships halted in order that orderly airlifts might be prepared. Eglin did, in fact, experience increased sponsorships right up to the time when the last unsponsored individuals were sent off to Chaffee.



TO: H.E.W. - S.R.S.

FROM: Division of Family Services

IN RESPONSE PLEASE REFER TO: DFS -

DATE: September 5, 1975

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RE: Unaccompanied Children at Eglin Air Force Base

H. E. W.-S. R. S. brought to the attention of the Bureau of Children's Services, Florida Division of Family Services in early June the fact that there were unaccompanied children in the Refugee Camp. Interim arrangements were worked out by S. R. S. with Catholic Charities Bureau of Northwest Florida to provide care for these first children. As the number of children escalated, the Bureau of Children's Services, Division of Family Services recognized the need to have a professional social worker on the base to identify, locate, and arrange placement for these children who had no one interested or able to assume responsibility for their care.

Since the Division of Family Services was deeply involved in reorganization of all state social services, it was determined advisable to contract for the care of children with Catholic Charities Bureau of Northwest Florida, who were on the scene and already involved in the total Refugee Program.

The Division of Family Services began a program for unaccompanied Vietnamese children at the Eglin Air Force Base Refugee Resettlement Camp on July 11, 1975. A social worker was assigned the task of locating any unaccompanied children in the camp and referring for placement to Catholic Social Services. A Vietnamese interpreter was hired to assist the social worker.

Prior to the inception of the program, a meeting was held with the Voluntary Agencies, INS and the State Department, to explain the purpose of the program of the Florida Division of Family Services. The military were not included in this briefing and as a result of this oversight some misunderstandings developed which required clarification at a later date by SRS and the State Department.

A second meeting was held with the Voluntary Agencies requesting their assistance in identifying children not with own parents who might require foster home care. (See attachment) The purpose being to develop a bank of information on unaccompanied children to be forwarded to other states where resettlement occurred. This resulted in fair cooperation from the Voluntary Agencies, mainly where there was a question of either placing children with relatives in a sponsorship situation or determining if there was a need for foster care. Many of these cases were assisted in working out problems so that family ties could remain intact. In those cases where a clear need for foster care presented itself, plans were made in accordance with a contractual agreement between the Division of Family Services and Catholic Charities Bureau of Northwest Florida. Those children meeding care were screened and referred to Catholic Charities Bureau by the Division Social Worker. Page Two Cont<sup>4</sup>d. September 5, 1975

Political pressure from elected public officials resulted in some children being forced to remain in camp alone for an extended period of time because of the necessity to check out these plans. Also, many well-meaning Americans attempted to sponsor unaccompanied children rather than following normal procedures and pressure was applied to designate foster homes for specific children.

As would be expected, there was a high level of cooperation from HEW, SRS, State Department and INS which resulted in several placements which are very successful.

As of September 4, 1975, there are 47 unaccompanied children in Cathelic Charities Bureau care. There are four children in care under the Division's supervision in other areas of Florida.

At the present time, the State of Florida is aware of approximately 73 children who have either been placed in care or resettled with relatives or friends. Also, approximately 100 foster home applications were received from Florida as well as a large number from out-of-state. Those applications from Florida were forwarded to the state office of the Division of Family Services. Out-of-state applications were forwarded to the Atlanta Regional Office of MEW to be sent on to their respect: state agencies.

All inquiries about children in foster care should be directed to the state office of the Division of Family Services in Jacksonville (above-address), Bureau of Children's Services where records will be maintained.

DS/nlr

cc: files

Virgil Dechant Doris Abraham Dorothy McCrary James Van Vessen

## YEMORANDUA

July 22, 1975

## TO: Resettlement Agency Executives

FROM: (Mrs.) Dorothy mcCrary, ! Florida Division of Family Services

RE: Unaccompanied Vietnamese Refugee Children

Cn Friday, July 18, 1975, representatives of the Resettlement Agencies met with staff of the Florida Division of Family Services and H.E.N. - S.R.S. to discuss procedures and policies regarding planning for unaccompanied Vietnamese Refugee Chiffire...

In all four States where the Refugee Camps are located, H.E.V.-S.R.S. has involved the respective Fublic Velfare Children's Services to assist in protection and planning for these children.

An unaccompanied Vietnamere child is a boy or girl under the age of 18 who is in the United States without his or her parents. Mithin this definition we find the following classifications of children:

- 1) A child with relatives
- 2) A child with family friends
- 3) A child alone or for whom neither relatives nor friends are willing to assume responsibility.

H.E.W.-S.R.S. and the FIorida Division of Family Services have three responsiblities to the Vistnamese unaccompanied children - protection, identification, and a location bank.

It is recognized that there have been and will continue to be instances of real public and political pressure regarding plans for individual children. It is recommended that when the Resottlement Agencies encounter such pressures that they take the position that the Florida Division of Family Services has responsibility for planning for unaccompanied children. In such instances the case should be referred to 'rs. Debbie Schneider, Social Worker for the Florida Division of Family Services.

We have an obligation to afford the same protection to Vietnamese refugee unaccompanied children that we guarantee to American children. There is a basic public welfare policy that no dependent child should be sent across County or State lines without some assurance as to what he or she will be going to and that needed services will be available in the receiving community.

For these reasons the Florida Division of Family Services needs the cooperation and assistance of the Resettlement Agencies since it is your staff who generally first identify the unaccompanied child. When you encounter an unaccompanied child (whether with relatives, friends, or alone) we will sincerely appreciate your contacting Mrs. Schneider.

If the child is with relatives we will went to obtain identifying information 2-27

In cases where childreff are with family friends the Division of Family Serv vices will have to do more exploration because the legal status of these children has yet to be clarified. It may be that a licensed child placing agency will have to be involved in the receiving community to act in the child's behalf.

Whenever possible we do want to preserve these family or familiar ties, and avoid exposing the Vietnamese children to additional unknown situations.

However, if a child has no one who is interested or willing to care for him or her that case should be promptly referred to 'rs. Schneider. These children will be referred to the North Vest Florida Catholic Charities Bureau, Inc. for placement. The Division of Family Services is entering into a contractual agroement with this agency to provide care for Vietnamese unaccompanied children. Catholic Charities does serve children and foster parents of other faiths.

The Division of Family Services sincerely appreciates the offer by the resettlement agencies to help 'tra. Schneider back tract and obtain data on children already resettled from the Camp. Whenever your staff rocalls a case and has the time to share this with 'tra. Schneider or her assistant, this information will provide a more complete location audit.

When the resottlement agencies receive inquiries from potential foster parents within the State of Florida, it is suggested that identifying information be given to 'trs. Schneider. Inquiries from outside the State of Florida should by Loft with the H.E.W. - S.P.S. staif for dissemination to the respective States.

D'C:mtd.

-2-

#### III. DEPARTMENT OF LABOR - REFUGEE EMPLOYMENT SKILLS

As Vietnamese refugees began arriving at the Eglin Refugee Center, representatives of the Department of Labor, Washington, and the Atlanta Regional Office, and the manager of the Fort Walton Beach Office of the Florida State Employment Service established procedures for interviewing incoming refugees to determine their employment skills. Initially, the interviews were performed by employment interviewers from the Fort Walton Beach and Pensacola local offices. In early June, three additional interviewers were hired on a temporary basis at Fort Walton Beach, thus relieving Pensacola of this function. For the rest of the summer, the Department of Labor function was manned with four people.

During the in-processing of arriving refugees, each person between 16 and 65 years of age was interviewed, with the information essential to job placement being recorded. Among the data noted were work experience, special training, age, sex, and education. Primary and secondary skills were determined and coded with standard six digit occupational codes. Interviews were conducted at a rate of about 100 to 150 a day, which generally stayed abreast of the inflow into the center. In all, approximately 3400 individuals were interviewed.

These files were then arranged numerically according to occupational codes, enabling us to identify specific skills as requested by potential sponsors and the voluntary agencies arranging sponsorships. Also, weekly statistical reports were submitted to the Atlanta Regional Office.

Another service provided was job bank information from state and national microfiche film.

Arrangements were made with the State Department to obtain information on departures to keep our active file current and containing only those individuals still in the center. Subsequently, occupational codes were fed into the computer data bank, making it possible to screen for specific skills either manually or automatically.

After the influx of refugees to the center stopped and the classification of all potential workers was completed, an "Orientation to the World of Work" briefing was prepared, covering such subjects as establishing employment goals, sources of information on job openings, conduct at an employment interview, and keeping the job once hired. This briefing was given four times a day to groups of 30 or 40 until all interested persons had heard it.

In general, the labor function was accomplished satisfactorily, but there were some lessons learned that could contribute to a smoother execution of this sort of an operation in the future.

Both the interviews and briefings had to be conducted through interpreters, for whom we depended on volunteers among the refugees. For the most part, this arrangement was satisfactory, but funds to pay interpreters would have resulted in a more effective and reliable performance of this function.

At various stages during the operation, several different control numbers were used; i.e., a "Y" number, "A" number, and a computer control number. This resulted in some inaccuracies and confusion, which could have been avoided by the establishment of a firm control number at the outset.

1-29

## IV. FINANCIAL MANAGEMENT SUMMARY

The financial management function at the Eglin Refugee Resettlement Center evolved beginning with the activation of the Center and continuing throughout the operational phase.

Essentially, the following functions were performed during the period of operation at Eglin:

1. Funds control (transportation cost and refugee support and processing costs).

2. Forecast, estimates and budgets.

3. Payroll function for interpreter/translator services.

4. Consulting and technical advising to Civil Coordinator and Eglin AFB Base Controller.

5. Review and analyze reports, audits, cost studies and estimates.

Funds to carry out the refugee resettlement tasks were basically provided pursuant to the Presidential determination from AID allotment in the amount of \$98,000,000 and the Migration and Refugee Act of 1975 in the amount of \$405,000,000.

Eglin Resettlement Center operating costs were financed by the Air Force from its 1975 operating and maintenance funds. Operating costs incurred by the Air Force in the support of the refugee resettlement effort at Eglin will be reimbursed by the Department of State from the above-mentioned appropriations.

The following is a summary of costs reportedly incurred by the Eglin AFB. This data has been submitted to the Air Force Systems Command to support billings to the Department of State. The estimate to complete operations at Eglin is included for the period 1-15 September 1975.

Eglin	Air	Force	Base	Refugee	Resettlement	Costs
				(1975)		

Month

## **Operating Cost**

May				\$ 2,293,948.32
June				1,001,776.67
July				869,942.13
August				939, 529.94
September	(Est.	1-15)		243,128.94
a second		·	Total	\$ 5,348,325.24

The above total cost should be the maximum amount that the Air Force will request reimbursement for. We expect to receive various credits to these total amounts for investment items, equipment and supplies that the Air Force absorbs in its inventory. This has become a major problem and will not be resolved until GSA, IATF and Air Force develop a firm disposition plan. We believe that the Department of State should receive proper credit for all serviceable items transferred to all Government agencies. The disposition team should provide an inventory of the items transferred to the Air Force and other agencies. The inventory should contain acquisition costs and estimated value at the time of transfer or disposal. This data will serve as a sound basis for adjusting billings and obtaining proper credit for serviceable items.

Additional funds were authorized by the Inter-Agency Task Force for the transportation of refugees to their respective resettlement sites in the US. As of September 4, 1974, we have expended \$426,811.77 for this purpose. A final wrap-up telegram will be sent on September 15, 1975, and will be the total charges for transporting refugees to sponsor locations.

In summary, the Eglin AFB Controller staff has been responsive to all requests made by the Civil Coordinator at the Center. We further believe that all future requests and settlement negotiations will receive equitable treatment. Negotiations regarding closing costs and complete settlement on billing matters should be addressed to Mr. Bertram C. Kelsey, Deputy Controller, Eglin AFB, ADTC/AC, Telephone (904) 882-5855.

L-31

## V. ADMINISTRATION

#### 1. Personnel

The major problem in the personnel area was that of obtaining authorization to hire refugees to work in the camp. IATF authorized the hiring of 50 such employees but did not specify how these employees were to be hired or paid. After many telegrams and telephone calls it was evident that a procedure to be used at all the camps would not be forthcoming. We then worked out a local procedure acceptable to all concerned.

In any future operation of this type, the need for hiring the refugees to assist in running the camp should be a foregone conclusion and procedures established to hire and pay such refugees.

The lack of a qualified Communications and Records Officer until late June was a major problem in the administrative area. Reproduction, distribution, filing, and locating messages was time-consuming and not always productive. In any similar operation in the future, a C&R employee should be one of the first employees assigned.

## 2. Automobiles

The renting of automobiles by individuals at 12/16 per day proved to be costly both in terms of cost and utilization. As a result, all automobiles used from June through September 15, 1975 were obtained on a contract through Air Force procurement at a cost of only 8/9.50 per day. These cars were used on a pool basis and proved to be far more economical.

## 3. Housing

Employees were on per diem and therefore selected their own quarters. The locations of these quarters varied from three to approximately twenty miles one-way from the camp. This, of course, necessitated a great deal of travel, poor utilization of vehicles, and required more vehicles than would have been required if personnel were centrally located. In any future operation of this type, the Government should lease a number of rooms in a central location and provide bus transportion to and from work.

## 4. Property

The question of who owned property purchased with IATF funds was questioned many times during the operation. While those working for State were of the opinion that everything paid for with IATF funds belonged to State (IATF), some Air Force personnel were of the opinion the Air Force owned all of the property. This question was finally resolved by direction from Washington. Questions of this kind should be addressed early in any similar situation.

## 5. Property Disposal

At a meeting held at Eglin AFB on Thursday, September 4 and Friday September 5, 1975, the following actions were agreed to regarding the disposition of State (IATF) property at Eglin. (DeWayne, IATF; French, Eglin Supply; Sanders, DSA; Smead, GSA; Sacco, NATF Supply; Whitehead, AFSC; Fulton, GAO; Pare, Vego and Kellogg).

Expendable and non-expendable property that can be returned for credit to Air Force, GSA and DSA is to be returned, and the State IATF account credited.

Property that is of a military nature and no longer economical to repair or maintain will be turned over to DPDO.

Property for which no credit can be obtained will be turned over to GSA for final disposition. All equipment costing in excess of \$1,000 is to be returned and full credit given to State IATF.

#### ATTACHMENT:

A. Phase-Out Operations Plan

## ATTACHMENT A

## EGLIN REFUGEE CENTER PHASE-OUT OPERATIONS PLAN

## Implementation Date

Task

August 1, 1975

Executive Office - Property: All non-expendable property; i.e., desks, chairs, tables, etc., will be placed in storage areas (tents), and/or returned to the Air Force when no longer needed for movement to Eglin Main where final disposition will take place between Sept. 12-20, 1975. (Task Force/GSA representative will determine final disposition of all IATF funded property.) A reminder will be sent to USAF on the return of all radios borrowed from State Department.

## Check List

## Item

Actual Completion Date

- 1. Property returned from other Agencies
- 2. Property returned from VolAgs
- 3. Property check at Hangar 66, Hangar 68 and Bldg. 609
- 4. AF return of radios to State Dept.

## Files Disposition - None

#### Personnel Releases

Release Date

Sept. 20, 1975

J. Vego

Name

Action Officer - J. Vego

August 20, 1975

Executive Office - Automobiles: Turn in rented vehicles as assigned personnel depart. Turn in to start o/a August 20, and end Sept. 12, 1975. Cars needed after that date can be rented on individual basis under current orders.

## Check List

#### Item

1. Turn in two cars Aug. 19 ...

-2-

2. Status to be checked on a daily basis' to insure full utilization of available vehicles

Files Disposition - None

Task Completion Date

Personnel Release - None

Action Officer - A. Maurice Pare

ugust 20, 1975 <u>Processing Section</u>: Sponsor calls and verification from computer printout to be terminated and the function transferred to IATF Washington.

## Check List

## Item

.

Actual Completion Date

1. Verify above

2. Submit wrap-up report

## Files Disposition

## Title of File

Atch 1 Ref. No.

11

1. Sponsor follow-up effort

Task Completion Date - August 20, 1975

1-35

# Actual Completion Date

8/19/75

## Personnel Releases

Name

## Release Date

K.	Judy	8/20/75
R.	Holdreni	8/20/75
A.	Antrillo	3/20/75

## Action Officer - W, Egan

August 21, 1975

Executive Officer - Telephones: Phones to be disconnected and returned to CenTel when no longer required. State telephone units to be disconnected o/a Aug. 20, and all WATS and 678 numbers to be disconnected by Sept. 2. All calls will then be directed through the old Field 2 switchboard. All WATS and 678 numbers not on old Field 2 switchboard to be disconnected Sept. 3.

#### Files Disposition - None

Task Completion Date - Sept. 2, 1975

#### Personnel Releases - None

## Action Officer - A. Maurice Pare

August 25, 1975

<u>Controller Officer - Airline Billings for Transportation:</u> The military transportation office and airline ticket office will be advised o/a Sept. 7 to mail all billings to State for payment. Most of the billings are going to State, but some are being sent to the Civil Coordinator's Office. The Controller will provide the addresses to where all billings are to be sent.

Check List - None

#### Files Disposition

## Title of File

Atch 1 Ref. No.

- 1. Requests & authorization of official travel
- 2. Refugee transportation reports

5 6a - 6c Task Completion Date - Sept. 7, 1975

# Personnel Releases - None

# Action Officer - J. Murphy

August 26, 1975

<u>Executive Office - Data Processing</u>: Completion of certification that original demographic data collected at planeside has been entered on the computer file.

Check List - None

## Files Disposition

# Title of File

#### Atch 1 Ref. No.

1. Computer Info System142. Questionnaire for Computer Input15

Task Completion Date - Aug. 26, 1975

## Personnel Releases - None

Action Officer - N. Rudd

August 25, 1975

Executive Office - Reports: Begin reduction in volume and number of reports and statistical surveys.

## Check List - None

#### Files Disposition

## Title of File

## Atch 1 Ref. No.

1. Refugee population movement reports12. Situation reports19

Task Completion Date - Sept. 1, 1975

1.37
## Personnel Releases

Name .

D. Dikcius

8/25/75

Release Date

August 28, 1975

<u>Refugee Processing Section</u>: Consular and family reunification activities end.

Check List - None

Files Disposition

Title of File

Atch 1 Ref. No.

Third Country File

10

Task Completion Date - Aug. 28, 1975

Personnel Releases

Name

#### Release Date

M. Hauben

Aug. 28, 1975

Action Officers - M. Hauben, T. Barker

August 28, 1975

<u>Refugee Processing Section</u>: Finalization and sorting of documentation begins.

# Check List - None

# Files Disposition

Ti	tle of Files	Atch 1 Ref. No
1.	Processing Coord. File System	9
2.	Third Country File	10
3.	Sponsor Follow-Up Effort	11
4.	VolAg	12a-b
5.	Refugee Referrals File by Y#	13

## Task Completion Date - August 30, 1975

# Action Officer - W. Egan

August 29, 1975 Controller - Financial M of all financial records

<u>Controller - Financial Management Records</u>: Review of all financial records willizing the following disposition criteria.

# File Index

# Disposition

1.	Reports refugee population movement	Destroy
2.	Refugees cost reports	IATF
3.	Correspondence	IATF
4.	Payroll VN employees working at Eglin	IATF
5.	Authority to pay refugee employees	
	working at Eglin Refugee Center	IATF
6.		
	travel	State/AID-C
7.	Daily reports transportation cost refugee	B IATF
7. 8.	Property	IATF
9.	Contract/grants - voluntary agencies,	IATF
10.	Transportation's quotation	State/AID-Co
11.	Airline ticketing for refugees	IATF
12.	Unmailed refugee payroll checks	IATF/Chaffe

## Check List - None

# Files Disposition - See Above

Task Completion Date - Sept. 10, 1975

# Personnel Releases - None

## Action Officer - J. Murphy

August 29, 1975

<u>Processing Section</u>: Close out sponsor referrals; forward letter; transfer refugee cases to Fort Chaffee; completic of split cases and other refugee/sponsor activities by th State Registration Section and VolAgs.

Check List - None

# Files Disposition

# Title of File

## Atch 1 Ref. N.

1.	Third country files	10
2.	Sponsor follow-up effort	11
	VolAg	12a-b
4.	Refugee referrals file by Y#	13

Task Completion Date - August 29, 1975

# Personnel kéleases

Name	Release Date
W. Egan	8/29/75
W. Erdahl	8/29 <b>/75</b>

Action Officers - H. Cushing, W. Egan, T. Barker

August 29, 1975

<u>Processing Section</u>: Rush, Gallick begin phase-out of the refugee registration and training sections.

Check List - None

## Files Disposition

Title of File

Atch 1 Ref. No

VolAgs
 Refugee referrais file by Y#

12a-b 13

Task Completion Date - Sept. 12, 1975

# Personnel Releases

### Name

L. Gallick

B. Rush

## Release Date

9/12/75 9/12/75

# Action Officers - B. Rush, L. Gallick

August 30, 1975

Executive Office - C&R: Resurvey records generated during operation and determine with IATF assistance those records to be retained.

## Check List - None

## Files Disposition

All files listed on attachment #1 except those maintaine by Financial Management

## Task Completion Date

# Personnel Releases - None

Action Officer - E. McMahon

August 30, 1975

<u>Processing Section</u>: Forward all sponsorship offers by letter to IATF, Washington

## Check List

Item

Actual Completion Da

1. Check<sup>\*</sup> with IATF for name and address of person to whom sponsorship offers are to be forwarded

#### Files Disposition

## Title of File

Atch 1 Ref. N

Sponsor follow-up effort

11

Task Completion Date - Sept. 1, 1975

# Personnel Releases

Name

## Release Date

Cushing Fry	9/1/75 9/1/75
Levinsky Doughty	9/1/75 9/1/75

Action Officer ,- H. Cushing

September 5, 1975

Executive Office: Shelf list and box records for transfer as appropriate.

Check List - None

## Files Disposition

The above applies to all files with the exception of those maintained by Financial Management

Task Completion Date - Sept. 5, 1975

Personnel Releases

Name

Release Date

E. McMahon

9/7/75

Action Officer - E. McMahon

September 1, 1975

Trailers: The house-trailers 2, 3, 4 and 5 currently being used as offices, will be returned when no longer needed. For planning purposes, all trailers will be released by Sept. 14, and any remaining functions transferred to Trailer #1 which is a stationary Air Forceowned trailer.

Check List - None

**wiles Disposition - None** 

Task Completion Date - Sept. 14, 1975

Personnel Release

Name

Release Date

A. Maurice Pare

9/15/75

Action Officer - A. Maurice Pare

September 5, 1975

Phase-out of Deputy Civil Coordinator and Management Analyst function

Check List - None

Files Disposition - None

Task Completion Date - Sept. 5, 1957

Personnel Releases

#### Name

Release Date

L. Gottlieb G. Butler 9/5/75 8/28/75

Action Officers - L. Gottlieb, G. Butler

September 7, 1975

<u>Controller</u>: Transportation costs for resettlement of refugees in the USA: Weekly report - COB each Wednesda; This report is a telegram to IATF to control funds used to resettle refugees. The report will be terminated after costs are recorded for the last charter flight.

Check List - None

# Files Disposition

# Title of File

Refugee transportation reports

Atch 1 Ref. 1

ба-с

1-43

Task Completion Date - Sept. 7, 1975

-11-

### Personnel Releases - None

## Action Officer - J. Murphy

September 7, 1975

Payroll for Refugees Work for Civil Coordinator's Office at Eglin Refugee Center: The payroll for the pay period ending Aug. 2, 1975, is currently being prepared. Two more payrolls will most likely be made. The last payroll will be prepared after all refugees have departed Eglin. We will need clerical/administrative support for payroll preparation. This last payroll for period ending Aug. 30 should be completed Sept. 4 or 5, if clerical support is available. Computer files will be used to provide forwarding addresses or departed personnel.

Check List - None

## Files Disposition

Title of File

Atch 1 Ref. No

Payroll records-refugee employees at Eglin

48-C

Task Completion Date - Sept. 5, 1975

## Personnel Releases

Name

J. Murphy

Release Date 9/7/75

1

Action Officer - J. Murphy

September 9, 1975

Executive Office - Reports: Final input for SitRep would depend upon the departure of the last refugee going to a sponsor.

Check List - None

# Files Disposition

# Title of File

Atch 1 Ref.

Situstion reports:

19

Personner Releases

Name

G. Malinowski

Release Date 9/10/75

Action Officer: R. Kellogg

September 19, 1975

Executive Office - Data Processing: Completion of phase-down and transfer tasks.

## Check List

Item

Actual Completion De

- Finalization of computer files at the Computer Sciences Laboratory Eglin Main. (This step will be somewhat delayed in September because of a major retrofit scheduled for the Eglin computer).
- 2. Preparation of the IATF tape file.
- 3. Disposition of the Eglin Main Base computer files.
- 4. Return all video terminal equipment to IBM
- 5. Transfer of computer files to Fort Chaffee.

# Files Disposition

# Title of file

## Atch 1 Ref. N

14

15

- 1. Computer info system
- 2. Questionnaire for computer input

L-45

# Task Completion Date - Sept. 15, 1975

## Personnel Releases

## Name

Release Date

N. Rudd

9/15/75

Action Officer - N. Rudd

September 20, 1975

Termination of Operation New Arrival, Eglin AFB and release of remainder of personnel.

Check List - None

## Files Disposition

Disposition instructions completed for few remaining files.

Task Completion Date - Sept. 20, 1975

Personnel Releases

Name

# Release Date

Cain	9/15/75
Kellogg	9/15/75
Barker	9/15/75
Thall	9/15/75
Vego	9/20/75
	Kellogg Barker Thall

15

# PERSONNEL RELEASE DATES

.

August 20, 1975	- K. Judy R. Holdren A. Antrillo
August 25, 1975	- D. Dikcius
August 28, 1975	- M. Hauben G, Butler
August 29, 1975	- W Egan W. Erdahl
September 1, 1975	- H. Cushing B. Fry P. Levinsky
September 5, 1975	- L. Gottlieb
September 7, 1975	- E. McMahon
September 10, 1975	- G. Malinowski
September 12, 1975	- H. Doughty
	L. Gallick
	B. Rush
September 15, 1975	- N. Rudd J. Murphy M. Thall R. Kellogg M. Pare T. Barker
September 20, 1975	- J. Vego

# PHASE-OUT OTHER GOVERNMENT AGENCIES, RED CROSS AND YMCA

For planning purposes, it was assumed the last refugee to be transported to Fort Chaffee left Eglin AFB August 30, 1975. All remaining refugees would have sponsors and be awaiting transportation.

		Dementer
Phase-Out Date	Agency	Remarks
Aug. 18, 1975	YMCA	The Information Office only
Sept. 2, 1975	Red Cross	Perhaps one or two workers would remain to assist refugees with sponsors and awaiting transportation
	YMCA	Recreation and child care activities
Sept. 5, 1975	INS	
	HEW/Education	
	PHS	
	SRS	
	κ.	

L-48

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were not	PHS, OE, and SRS	and P.I.O. files. (2) Inded in this review.	reviewed except situation report, procedure and into computerized information system is included	t reviewed except situation report, into computerized information syst	st USAF records were not ontacted but their input
IATF financial management then AID Comptroller Washington	1 folder	Financial management	Aid Comptroller	Travel orders, etc., of IATF employees	Request and Authori- zation of Official Travel
Transfer IATP payroll records	50 checks	Financial management		Actual checks but contain error wrong name, etc.	C. Unclaimed Refugee Payroll Checks
Transfer IATP	l folder	Financial management	Financial management	Back-up for 4a	B. Authority to Pay Material
Transfer IATF	4 folders	Financial management	Payroll	List of payments	Payrcll Records Refugee Employees at Eglin A. Payroll Records
Transfer to IATP financial management	1 folder	Financial management	Camp management	Transmittal of financial documents	Financial Management Correspondence
Transfer to IATF financial management	1 folder	Financial management	Camp management	Special cost reports for camp management	Refugees Cost Reports
Destroy - info available at IATF	l folder for copy see Tab A	Financial management, et al	All levels of camp management for info	All camps daily activities	Refugce Population Movement Reports
Suggested Disposition and Reason	Size of Record	Location of Record	Prime User	Content of Record	Title of Record or Information Content in Nonobvious Record Source

PARTIAL LISTING\*

	19 19 19 19 19 19 19 19 19 19 19 19 19 1				Title Inform in Rec
File System	Property File Processing Card	Vol Ag Contracts	Airline Ticket- ing for Refugees Transportation Quotes	Refugees Transporta- tion Reports A. Daily Reports Transportation Cost Refugees	Title of Record or Information Content in Nonobvious Record Source
ing status cf each refugee <u>in caup</u>	Limited information on property (Gesks, calculators, etc.) Reviews the pmocess-	State Department Contract	Details of each ticket purchased Bids on charters	Common all camps	Content of Record
	Comp management	Camp management	Camp management Camp financial management	Camp management and IATP	Prime User
	Financial management Bill Erdahl	Financial management	Financial management Financial management	Financial munaçemeņt	Location of Record
	1 folder 1 Card file box	1. fol <b>der</b>	1/2 file drawer 1 folder	2" file folder daily report May 26-present	Size of Record
fer cards to accompany refug to Chaffee. Destroy the ref since the com- puter tape also covers needed info	IATF firancial management Retain and trans	Destroy - Original retains at State Depart ment	IATE financial IATE financial IATE financial management	INTE to assure duplication-the destroy if not needed by IATE financial man-	Suggested Disposition and Reason

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Refugee Referral File by Yi (see ii)	B. Referral Log	Vol Ag A. Vol Ag Case Load Over- Time	Sponsor Follov- Up Effort	Third Country File	Title of Record or Information Content in Nonobvious Record Source
Info supplied Vol Ag on each case unit Y#	What case to what Vol Ag	Number of cases to each Vol Ag	Names, addresses, and phone numbers of potential sponsors	People wishing to go to 3rd countries or family reunion effort	Content of Record
Camp mana, oment	Camp management	Camp management	-Vol Ag and camp management	Camp management	Prime User
Bank Cushing	Hank Cushing	Bank Cushing .	Hank Cushing	Hank Cushing	Location of Record
5 file drawers 2900+ Yfs, 1.e., individuals or family units (copy see Tab B)	Log book	l file folder	4000+ cards 1 file drawer of correspondence	2" file folder	Size of Record
IATF for backup- info is supposed to be on tape but some errors have been spotted	IATF-historical interest	INTF-possible historical	Special task ter has arrived-all this material will eventually have be moved to Chaffee or IATF where the follow on effort is to continue.	IATF or needed follow up-on the persons going to Chaffee a copy should accompany them.	Suggested Disposition and Reason

	. Pr	7. Pro	5. Stor	4. Comput 5. Questi	Title Inform Pee
	press Clippings	Press Badge User File and Log	Stories of Day File	Computer Info System Questionnaries for Computer Input	Title of Record or Information Content in Nonobvious Pecord Source
	visited camp Local press clippings	List of members of press who have	PIO releases	100 info units on each of 10,049 refugees from 9 questic.naires 20 management reports prepared 3 to 4 times a week Occupation code to 5 digits only 3 required digits only 3 required (see Tab C from refugees)	Content of Record
	Camp management	Camp management	News modia	Camp management	Prine User
	EN ST	ora	PIQ N	Nep.1 Prodd	Location of Record
Street and Street	6" of clippings	1 book 1 folder	1 file folder	Computer tapes (see Tab C for copies of 9 questionnaries which make up input to computer)	Size of Record
	AF determine or copies to IATF i needed for history	AF retain	IATF request- AF retain	Transfer tapes t IATE computer operation with r down of 20 manage ment reports (1. 20 examples of how to use the tapes) Destroy after re view of gues- tionnaire (Tab C) since tapes will be retained doublecheck on all guestionnair	Suggested Disposition and Reason

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Civil Coord Files [not classified]	INS Fach 1	Camp	Situat	Title of Record or Information Content in Nonobvious Record Source
Coordinators [not [fied]	INS Files on Each Alien	Camp Newspaper	Situation Reports	le of Record or ormation Conten in Nonobvious Record Source
nators		Ħ	ports	Ce short
Comm	9817 files		Management camp since	
Communic stions			ment r vince 2	Content cf Record
E	by M		review of 29 April	а. С. Г.
Camp		Refugees a management	Camp	ų
Camp management		Refugees and camp management	manage <b>ment</b>	Prime User
Ŗ		Camp		Ħ
 Civil Trail	I.N.S.	USAP	<b>NF/00</b>	
Civil Coordinator Trailer #1	. Wash.		bue	Location of Record
nator	R		trailer	ord of
 ទ្ធ	(See dumm	(see	1/2 (see	S
1/2 file drawer	(See Tab ? for dummy file)	Tab Z)	l/2 file di (see Tab D)	Size of
Ĩ	for		drawer D)	Record
	IATF agree accel info criti run	LATF histo poses Natio	IATF copie destu	Sug and
	IATF work up agreement for access to this info system- critical overloo- run	IATF copies for historical pur- poses/copies to National Archive:	IATE should have copies - Local copies should be destroyed except AF copies	Suggested Disposition and Reason

No. of Street, or other

#### VI. AUTOMATIC DATA PROCESSING

The Automatic Data Processing (ADP) effort at the Eglin AFB Refugee Resettlement Center has been two fold: the local computer system which has been implemented at the Eglin Main Computer Center and the centralized system implemented at the Task Force level in Washington, D.C.

The local system has been run on a CDC 6600 utilizing a commercial data management system known as the Multi-access Retrieval System (MARS). Data concerning the refugees at Eglin Center has been provided to the centralized system through periodic magnetic tape files which have been generated at Eglin and transmitted to Washington.

The local system was designed to establish a basic record for each refugee with data collected at planeside and to add to the record with data collected at each step of the refugee processing cycle. The unique control number used for each data base record is a six character number --the Guam ID number, if available, or a locally assigned number if the Guam number was not available. The local system produced 20 different reports on a regular basis as well as periodic special reports. At the height of the Center's activities over 100,000 original lines of reports were printed daily.

The centralized ADP system at the IATF accepts inputs in what is known as the ll card format, i.e., eleven different input cards are required to complete a refugee record in the centralized data base. The system at Eglin did not utilize the same format, therefore, a special program was written to format an eleven card image tape on a periodic basis for processing by the IATF system.

A number of problems and deficiencies of a serious nature were encountered with the Eglin ADP system. These problems detracted from the overall utility of the system and were similar to problems encountered at the other centers. These problems centered around the data collection effort and not the ADP software.

A contributing factor to the overall system problems was the lack of uniformity in the record control number. Some of the Guam numbers had leading letters and some did not; additionally, individuals recording data on coding sheets sometimes used the leading letter, and sometimes they did not use it. Consequently, the control numbers introduced into the system had a wide range of formats, i.e., six numbers, one letter followed by six numbers (any letter was legal, a blank followed by five numbers or two letters followed by four numbers (the locally assigned number). This situation made it nearly impossible to determine if a valid control number was recorded on the data sheets. The immediate result was that a high percentage of update inputs were rejected by the system due to a no-match condition on the control number. The high volume of daily inputs during the peak processing period resulted in a nearly impossible task for the staff that researched the errors to properly correct the rejected data.

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The extremely short lead-time available and the high rate of refugee arrivals during the early life of the Center combined to create a situation whereby nearly half of the total Eglin Center population had arrived before all data gathering procedures were implemented, and a great number of the early arrivals had already left camp. As a result, there are gaps in the data files for many of the early camp arrivals. The pressing need for keeping up with data processing requirements for new arrivals made the task of "catching up" an impossible one as many of the refugees on which data was missing were leaving camp in the normal daily outflow.

The lack of uniformity in the recording sequence of names among the agencies made data corrections and verification extremely difficult.

The lack of a permanent staff of personnel who understood ADP principles increased the difficulty of monitoring the data inputs, correcting errors, etc. Although the refugees who worked on the ADP project did very well under the circumstances, the turnover due to sponsorship arrangements had a detrimental effect on the project. In retrospect, it would have been advisable to have a paid U.S. staff on the project.

The lack of centralized procedures for transmission of information from one center to another has caused problems particularly where refugees transferred from one center to another. For example, the centralized computer system concept required that transferred refugees remain in the ADP system under their original control number; however, there has been no procedure established to insure this when refugees transfer.

Various processing organizations gave low priority (often out of necessity due to workloads) to the task of completing data collection forms. This resulted in many cases of missing and/or erroneous data and leading to gaps in the data files.

In the event a similar situation is encountered in the future, it should be recognized and accepted by all concerned parties that a centralized data base of complete and accurate data is a necessity. The following recommendations would help to insure this:

1. Emphasize immediately the need for standardized data collection procedures throughout the camps, and if necessary delay releases from camp until the required data has been captured. For example, a complete ADP record could be required as a part of the out-processing checklist.

2. Provide a full-time staff of U.S. personnel at each site to properly monitor and manage the ADP collection effort. Refugees could be used to supplement the staff by doing the clerical jobs.

3. Develop at the Washington level specific standards for generating control numbers, transferring refugees from one location to another, etc.

This last item can be beneficial to the current program to deal with the possible transfer of refugees from Camp Pendleton and Indiantown Gap to Fort Chaffee.

4. Probably the most logical solution to the control number problem would have been to assign each refugee an INS "A" number at planeside and use that as the file control number. Everyone in the processing cycle understood the meaning and value of the "A" number. Consequently, the incidence of recording invalid control numbers or coding sheets would have been minimized.

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CIVIL COORDINATOR EGLIN AIF FORCE BASE, FLORIDA

#### STAFFING

COORDINATOR'S OFFICE

Coordinator Secretary Deputy Coordinator Secretary

#### EXECUTIVE OFFICE

Executive Officer Management Analyst C&R Officer

#### ADMINISTRATIVE OFFICE

Administrative Officer Personnel Officer General Services Officer Secretary

#### DAT'A PROCESSING/REPORTS & STATISTICS

Reports & Statistics Officer Systems Analysis Officer

CONTROLLER

Controller

REFUGEE COORDINATION

Refugee Coordinator

REFUCEE PROCESSING

Processing Coor Linator Secretary

#### VOLUNTARY AGENCY SUPPORT

VolAg Liaison Officer VolAg Liaison Ofr (Processing Supv) Out-Processing Officer Out-Processing Officer Out-Processing Officer Out-Processing Officer Sponsor Registration Officer Language Officer Secretary

REFUGEE AFFAIRS

Refugee Affairs Officer

PUBLIC AFFAIRS OFFICE

Information/Orientation/Education Officer

U.S. CITIZENS' SERVICE

Consular Officer Language Officer James B. Chandler/Charles F. Cain Gloria Malinowski Lester J. Gottlieb Marcia Thall

Marion L. Kellogg Gerald Butler Ellen McMahon

A. Maurice Pare Rita Lema Joseph V. Vego Patricia McKenna

Daniel C. Dikcius Neil Rudd

Jack Murphy

William Erdahl

Henry B. Cushing Marion Levinsky

C. Harvey Doughty William Egan Beverly A. Fry Jack V. Martin Anthony Antrillo Kerlin O. Judy Bruce Rush Richard C. Holdren Lydia Gallick

Terry J. Barker

J. Reid

Robert Dorr . Michael Hauben

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CIVIL COORDINATOR EGLIN AIR FORCE BASE, FLORIDA

CURRENT ORGANIZATIONAL AND PERSONNEL CHART

GLIN	
AIR	CIVIL
FORCE	120
BASE,	COORDINATOR
FLORIDA	OR

# CURRENT PERSONNEL ROSTER

Emp Assists refugees in placing personal calls to various points in US and receiving calls for refugees in camp-bilingual.	VNese E	6	Telephone Operators	31-36
Performs junitorial services	WNese E	2	Janitor	29-30
	ancae ruh		Cretw_rhbrat	63
Tore have for necessare ne	Whee F	-	Clark-Trades	30
AID	FSR -4	-	General Serv Ofr	27
3 AID Provides interAgency support for administrative and general services functions.	FSR -3	1	Admin Officer	26
to resettle IndoChina refugees.				
Emp Performs necessary tasks to budget, estimate, and account for funds utilized	VNese Emp	1	Accountant	25
AID Manages, directs and control the evacuation, temporary ca	FSR -3	1	Controller	24
children, etc.				
All Provides clerical assistance to unit, typing on an industryguetic call type-	1- 553	The state	Secretary	23
Coordinator.		A STATE OF A		
o VolAgs. Assi				
AID In the administrative tent processing area provides on-the-spot support	FSR -3	1	Processing Coordtr	22
expediting the timely departure of refugee familiesbilingual.				
	VNese Emp	. 12	Surveyors	10-21
interpreter.	all and a second			
Emp Types reports, files, maintains time and attendance records and acts as an	VNese Emp	The second second	Clerk-Tunisr	•
AID Identifies problems causing	FSR -5	1	Refugee Coordinator	00
ALD CONFICIENT AND FOURTES ALL INCOMING COFFEEDONGENCE, MAINCAINS RECORDS.	100 -4		Cak Utilcer	
All Performs analytical duties/	FSK -5		Management Analyst	
communication functions.	1			
AID	FSR -2	1	Executive Officer	5
AID Secretarial and reception duties.	FSS -7	2	Secretaries	4
AID		1	Deputy Coordinator	N
AID Coordinates the civil ac	FSR -1	1	Senior Coordinator	H
VEHC) ACATTACTAC A PARTY	01806	Van 7 teev	LOST-TON TTETE	1.
Anonev	1 1 2 1 4	Locionad		5

Files processing documents.		2 Wese		File Clerk	72-73
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possible in optaining prographic uses a row incoming teregreets proprion areas.				Transtator	0/-0
arrights in chairs and and and and a firm incoming versioner.		- where		Clerk-Lypisc	00-04
Writer from letters on sponsorsnip inquiries, adoption of vmcas, etc. Types files and apeuare inquiries					
Provides Cierical assistance to unit, typing on an intermediate of the second state of	-7 ALU	1 FSS		Secretary	62
		I FSN		Language Ofr	61
	FSSO-3 State	1 FSS	Registration	Sponsorship Registration	60
	4	1 FSR	g Ofr	In-Processing	59
See position #54.	ŀ	I FSR	8 Ofr	In-Processing	58
position	. 4	1 FSR	S Ofr	In-Processing	57
position		L FSK		In-Processing	5
position	*	1 FSR		In-Processing	
family members including occupational skills and status of sponsorsnip.					ł
	-5 AID	1 FSR	n Ofr (Supv)	VolAg Liaison	54
Coordinates with the VolAgs, assisting them as required; handles sponsor calls.	t -4 AID	1 FSR	n Ofr	VolAg Liaison	SS
Types, files and answers inquiries.	se Emp	1 VNese		Clerk-Typist	52
tion program and English/Vietnamese publications.					
Coordinates the Center's English Language Training program, cultural orienta-	PAO	Vacant		Info/Orientation Ofr	51
Assists the Military Refugee Liaison Office by translation as required.	se Emp	3 VNese	/Translators	Interpreters/Translators	48-50
tected errors; distribute computer output.					
Check coding sheets for completeness & correctness; correct computer de-	se Emp	4 VNese	ŝ	Coding Clerks	44-47
Prepares internal and external reporting requirements and the wally Situation Report.	ć	1.00	TALTE OIL	vebor ray arentarrea	đ
		1 FCD	intine Oft	Panorte/Ctat	1.2
Responsible for maintaining all data processing reporting to Washington and	-4 AID	1 FSR	yst	Systems Analyst	42
statistical and personnel records.					
Assists Personnel Officer in recruiting; maintains all appropriate		1 VNese	erk	Personnel Clerk	41
T&A Clerk and assists in typing vouchers & budget reports for Controller.	se Emp	1 VNese	Attendance Clk	Time & Atte	40
Picks up and delivers all correspondence for internal routing.	se Emp	1 WNese		Messenger	39
Personnel Officer.					
Provides clerical and administrative assistance to the Controller and	- 6 AID	l FSS-		Secretary	38
<b>n</b>					1
Performs personnel functions for Civil Coordinator Staff; interviews and re-	FSO -4 State	1 FSC	Officer	Personnel Of	37
y Description of Dutles	Grade Agency	Assigned Gra		Position Title	No.

		78	75-76	No.
		78 Consular Attairs Ofr 79 Processing Ofr -81 Translators	Contraction of the	Position Title
		ofr ofr	airs Ofr rka	
		1 2		No. of Persons Assigned
		FSQ -4 S FSR -5 A VNese Emp	FSR -5 A VNese Emp VNese Emp	Grade
		AID State		Agency
		Handles initd country Nationals and US citizen problems; meets all incoming aircraft from Pacific areas. Assists section chief in assigned responsibilities and assists in processing of refugees to foreign countries. These positions rotate according to unit needs.	Handles reunification problems, refugee mail and repatriation. Performs clerical and filing duties. Responsible for operating Xerox machine.	Description of Dutles
			L-63	2

	:	<ul> <li>4. Payroll Records Refugee Employees at Eglin X A. Payroll Records I List of payments</li> <li>X B. Authority to Pay Katerial X C. Unclaimed Refugee Payroll Checks</li> <li>Actual checks but contain error wrong name, etc.</li> </ul>	Refugees Cost       Special cost reports       Camp         K 3. Financial Management       Transmittal of       Camp         Correspondence       financial documents       Camp	t Content of Record All camps daily activities	VIII. Junk Jungerstam & und Junk Jungerstam & und Junk - 9/19/15 1/19/15 
Aid Comptroller		Payroll Financial management	Camp management Camp management	Prime User All levels of camp management for info	B. M.L.L.A.D SYSTEMS OF PARTIAL LI IN AIR FORCE I
t reviewed except situation report, procedure and P.I.O. files.	Financial management	Financial management Financial management Financial management	Financial management Financial management	Location of Record Financial management, et al	RECORDS STING* STINC* STINC* STINC* STINC* STINC* STINC* STINC* STINC* STINC* S
(1) PHS, OE, and SRS	1 folder	4 folders 1 folder 50 chacks	1 folder 1 folder	Size of Record 1 folder For mapy see Tab A	ship to JATE
were not	IATF financial management then AID Comptroller Washington	Transfer INTP Payroll records Transfer INTP payroll records Transfer INTP payroll records	Transfer to IATF financial management Transfer to IATF financial management	Suggested Disposition and Reason Destroy - info available at IATF	2-63

		Bill Erdahl	Camp management	Reviews the process- ing status of each refugee in camp	Processing Card File System
nagemen	nage	Financial management	Camp management	Limited information on property (desks, calculators, etc.)	Property File
management	mage	Financial m	Camp management	State Department Contract	Vol Ag Contracts
management management	manage	Pinancial Financial	Camp management Camp financial management	Details of each ticket purchased Bids on charters	<ul> <li>X B. Airline Ticket- ing for Refugees</li> <li>X C. Transportation Quotes</li> </ul>
ncial managemenț	anage	Financial	Camp management and LATF	Common all camps	<ul> <li>Refugees Transporta- tion Reports</li> <li>A. Daily Reports</li> <li>Transportation Cost Refugees</li> </ul>
ord of	ind of	Location Record	Prime User	Content of Record	Title of Record or Information Content in Nonobvious Record Source

have been spotte	(copy see Tab B)				
IATF for backup- info is supposed to be on tape but some errors	5 file drawers 2900+ Y#s, 1.e., individuals or	Hank Cushing	Camp management	Info supplied Vol Ag on each case unit Ye	13. Refugee Referral File by Yt (see 11)
IATF-historical - interest	Log book	Hank Cushing	Camp management	What case to what Vol Ag	* B. Referral Log
IATF-possible historical	1 file folder	Hank Cushing	- Camp management	Number of cases to each Vol Ag	12. Vol Ag * A. Vol Ag Case Load Over-
Special task tea has arrived-all this material wi eventually have be moved to Chaffee or IATP where the follow on effort is to continue.	4000+ cards 1 file drawer of correspondence	Hank Cushing	Vol Ay and camp management	Names, addresses, and phone numbers of potential sponsors	11. Sponsor Follow- Up Effort
IATF or needed follow up-on tho persons going to Chaffee a copy- should accompany them.	2" file folder	Bank Cushing	Cang management	People wishing to gd to 3rd countries or family reunion effort	10. Third Country File
	Size of Record	Location of Necord	Prime User	Content of Record	Title of Record or Information Content in Nonobvious Record Source

Server and server and such	D	0	ana da mana da mana da mana da ser manan da da mana da	annannsanderan a canaan i dad	5
* *	17.	16.	5	Ŧ	1
18. Pres clippings	Press Badge User File and Log	Stories of Day File	Questionnaries for Computer Input	Computer Info System	Information Content in Nonobvious Record Source
Local press clippings	List of members of press who have visited camp	PIO releases	9 questionnaires (see Tab C from refugees)	100 info units on each of 10,049 refugees from 9 questionnaires 20 management reports prepared 3 to 4 times a week  Occupation code to 6 digits only 3 required	Content of Record
Camp management	Camp management	News media		Camp management	Prime User
50 2 M	AL AL	PIO		Weal Rodd	Location of Record
6" of clippings	l book l folder	1 file folder		Computer tapes (see Tab C for copies of 9 questionnaries which make up input to computer)	Size of Record
N? determine or copies to IMT? i meeded for history	LAIF request- 1 AF retain	NTF request- 10 NF retain	Destroy after re view of ques- tionnaire (Tab c) since tapes will be retained doublecheck on all questionnair not in computers	Transfer tapes ( IATF computer operation with r down of 20 manag ment reports (1. 20 examples of how to use the tapes)	Suggested Disposition and Reason

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22.	ž	20.	19.	ны
Civil Coordinators Files [not classified]	1. INS Files on Each Alien 1NS discussion	Camp Newspaper	Situation Reports	Title of Record or Information Content in Nonobvious Record Source
Communications	9817 files by A		Management review of camp since 29 April	Content of Record
Camp management		Mafugees and camp management	Camp management	Prime User
Civil Coordinator Trailer #1	I.N.S. Wash. DC	SE,	NF/command trailer	Location of Record
1/2 file drawer	(See Tab F for dumy file)	(see fab E)	1/2 file drawer (see Tab D)	Size of Record
	IATF work up Acus agreement for access to this info system- critical overlony run	IATF copies for historical pur- poses/copies to National Archives	IATF should have copies - Local copies should be destroyed except AF copies	Suggested Disposition and Reason
*	The for the	chit of	Id hav Local Sould b	- 5 -

TAB M

Miscellaneous Documents



DEPARTMENT OF THE AIR FORCE

USAF POSTAL AND COURIER SERVICE NORTH CENTRAL DISTRICT (HQ COMD, USAF) SCOTT AIR FORCE BASE, ILLINOIS 62225



M/1(1)

REPLY TO CC

# 23 JUN 1075

SUBJECT: Evaluation of Mail Service at Eglin Field #2 (Your Msg, 162320Z Jun 75)

to. Chief, Command Support (Col Briggs) Eglin Field #2, FL 32542

In response to your request, an evaluation of postal service being provided to Vietnamese refugees and Americans assigned in support of Operation New Arrival was conducted 18 - 20 June 1975. Following are findings and recommendations.

I. FINDINGS:

a. <u>General</u>. Personal mail service is presently satisfactory, but could deteriorate if the volume of refugee mail increases significantly.

b. <u>Routing</u>. All mail addressed to Field #2 is dispatched from the Eglin Main Post Office twice daily, Monday through Friday. Collections of outgoing mail are made on the same days. On 20 June, the Eglin Main Mobile Distribution Section failed to dispatch any personal mail to Field #2, although mail was available for pickup from the Post Office at 0830 hours and again at 1100 hours.

c. <u>Financial Service</u>. The US Postal Service provides stamp and money order sales and claim service from 0930 - 1200 hours Monday through Friday in Section #3, Tent C-12. This service appears to be adequate for the refugees and little used by the Americans who either find it inconvenient or choose to use off-base postal facilities. All accountable mail, registered, certified and insured is delivered by the USPS representative during these hours. The patron must present a Notice of Mail Arrival (POD Form 3879), which he has received through ordinary mail channels, in order to claim the accountable mail. There is a lack of understanding by the refugees as to the use of this form.

d. <u>American Addressees</u>: Mail for Americans is distributed through a General Delivery Section in the Field #2 Administration Office. This procedure is convenient for the addressee, but is disruptive to the normal operation of the office. The DA distributes approximately 200 letters per day; most mail for Americans is addressed to their off-base quarters.

e. <u>Refugee Addressees</u>: Incoming mail for refugees is forwarded to the Office of Vietnamese Affairs, Section 3, Tent C-4, where it is separated for delivery to each of the eight Camp Sections. One Vietnamese employee, under the supervision of a State Department Language Officer - <u>Mr Erdch</u> directorizes the mail by use of a camp alpha roster, which is published once every four or five days. Since most letters have no specific address, this procedure is time consuming and laborious. The mail is then hand

SUPPORTING AEROSPACE FORCES WORLDWIDE

carried to the Admin Tent in each Camp Section, and distributed by the Section RLO. Undeliverable mail is returned to Tent C-4, where it is held for ten day, then returned to sender. The Vietnamese mail clerk types lists of names of all refugees who have received mail on a given day, which are posted to a bulletin board. This procedure not only delays delivery of mail, but also violates USPS and Air Force directives in that it constitutes a mail cover, i.e., the release of information pertaining to an individual's mail. He has a current alpha roster, but as of 20 June did not have a current list of departures for use in forwarding mail. Refugee mail is under the control and surveillance of either the mail clerk or the Language Officer, although the latter has little time to devote to this function. The mail clerk is often interrupted by inquiries from refugees; there are no physical barriers to prevent refugees from picking up a handful of mail and sorting through it, which they were observed doing on two occasions. Mail volume averages 200 letters per day. At close of business on 19 June, all mail had been forwarded to the Camp Sections and undeliverable mail returned. There were approximately 300 pieces being held by the mail clerk, most of which had been received in camp on 16 and 17 June. There is no "mail backlog" at present.

## II. RECOMMENDATIONS:

a. All personal mail functions should be centralized in one location. The ideal facility would be a small building similar to the Camp Barber Shop, with service windows for financial and general delivery service. If such a building cannot be found, a portion of Tent C-4 should be partitioned off to enclose the postal function and prevent entry by patrons.

b. Mail deliveries from the Directorate of Administration, Eglin Main, should be scheduled to insure that all personal mail is included. The DA, Major Beach, has stated he would schedule distribution runs at any reasonable hours.

c. A second Vietnamese mail clerk should be assigned to answer inquiries and assist in directorizing mail. A 702X0 from the Administration Office should be designated as unit Mail Clerk to supervise both Vietnamese clerks, and handle general delivery of American mail. If a record of incoming mail is maintained at all, it should be done by annotating the alpha roster and used to answer individual inquiries from refugees. It should not be posted in public view.

d. A current roster of refugees who have departed should be obtained from the Departure Control Section.

 $\frac{D_{\text{ch}}}{D_{\text{ch}}} = 0^{11}$  e. The daily Bulletin or <u>Refugee Newspaper</u> should be utilized to explain to the refugees the purpose and use of POD Form 38%.

M/1(2)

III. KEY PERSONNEL CONTACTED:
Eglin Field #2/LG - Lt Col Pollock
 /CE - Major Clarke
 /DA - CMSgt Baird
 /Office of VN Affairs - Mr. William Erdahl
 Mr. Terry Barker
Eglin Main/DA - Major Beach
 /USPS - Mrs. Cooper
 /(cellea(fi, lace)
MICHAEL W. CUDE, Major, USAF
 Cy to: USAFPCS/DO
 USAFPCS US Rgn

Autorin 638-4768 4760

CS Col Enge Charlie Pon't let lack of percond of finition be a problem . We can get whatever you need. I must tight control on this .

Van

(cy to Baird - 30 June) Th DEPARTMENT OF THE AIR FORCE HEADQUARTERS EGLIN AFB NEW ARRIVAL TASK FORCE EGLIN AIR FORCE BASE, FLORIDA 32542



27 June 1975

Mail Procedures at Field 2

CC (Col Vanderkarr)

L. L. L

AT 1. .

CS

1. Major M. W. Cude, USAF Postal and Courier Service, evaluated our Field 2 postal service at our request. His final report was received today.

2. The major finding was that the mail service was satisfactory. At the same time, however, several recommendations were made for improvement:

a. The Vietnamese and American mail handling should be consolidated into a single separate small building.

Reason: To reduce traffic and interruptions in the Admin (DA) trailer (American mail), and increase mail security for the Vietnamese mail.

Disposition: We have found that a suitable building is not available. We will provide the improvements we can with the existing facilities.

b. A second Vietnamese mail clerk should be assigned to the mail function, with supervision from Admin (DA).

Reason: To improve control of the mail, and assist in dealing with and informing the refugees on mail matters.

Disposition: DA is working with the State Department on this.

c. The current practice of posting a list of Vietnamese mail recipients should be discontinued.

Reason: Such a public list is against postal directives.

Disposition: The Vietnamese mail clerk will be instructed to stop the public listing.


d. A roster of departed refugees and addresses should be made available to the Vietnamese mail handlers.

Reason: To assist in forwarding mail.

Disposition: When such a roster is available, it will be provided to the mail handlers.

e. The purpose and use of POD Form 3849 (Notice of Mail Arrival) should be publicized.

Reason: Vietnamese have been discarding the form, which is needed to claim controlled mail.

Disposition: An explanation was published in the NEW LAND newspaper on 25 June 1975.

3. Summary: Within the constraint of existing facilities and a reasonable manpower approach, we are working to improve the already "satisfactory" Field,2 mail procedures.

CHARLES C. BRIGGS JR., Colonel, USAF Support Coordinator

#### DEPARTMENT OF THE AIR FORCE HEADQUARTERS EGLIN AFB NEW ARRIVAL TASK FORCE EGLIN AIR FORCE BASE, FLORIDA 32542



REPLY TO

2 September 1975

SUBJECT: After Action Report-Phase Down (29 June-4, September 75)

то: 🐹

SG

A. CHRONOLOGICAL LISTING: The phase down period of the operation continued as a matter of daily routine. The Family Planning Clinic, which was organized on 5 June 1975, was highly successful in educating refugees on the various methods of birth control, providing physical examinations, and in issuing contraceptives. 202 patients were treated in the Clinic during the operation. The hospital was toured by General Jones, Air Force Chief of Staff, on 17 July, and by Congressman Sikes on 18 July 1975. During the period 25 July-21 August 1975, personnel strength was reduced by 29% (from 34 to 24). The 23 Tac Hospital officially terminated operations at OSOO hours on 2 September 1975. All hospital equipment will be returned to England AFB via commercial carrier (van and flatbed trucks) on 4 September 1975. ETA at England AFB is 6 September 1975. Medical coverage for Field 2 from OSOO hours 2 September 1975 until final closure of the camp will be provided by USAF Regional Hospital Eglin. A Clinic will be operated in Trailer 4.

B. IDENTIFICATION OF PROBLEM AREAS/SOLUTIONS: The problem of lack of dependable medically oriented interpreters mentioned in the pipeline phase report was solved during the phase down period by the hiring of nine highly competent Vietnamese interpreters. The first individual was hired on 16 July 1975. Severe rains hit the Refugee Center on 28-31 July 1975. When hospital tents started leaking badly on 30 July, the two patients on the wards were transferred to Eglin Regional Hospitel. Normal services were resumed on 1 August. During this period, two ambulances, 68K2152 and 68K2195, broke down and replacement of engines was required. Outstanding support was received from the Eglin Motor Pool and the two vehicles were returned to service on 14 August and 22 August, respectively. Numerous cases of conjunctivitis (Pink Eye) were reported among the Vietnamese refugees and some Americans. A preliminary study conducted by the 23 Tac Hospital indicated that assistance from the Computicable Disease Center in Atlanta would be required to determine the source of the disease. Dr. Zweighaft from the CDC conducted a survey on 18 and 19 August. The final results of that survey are not yet available but it is felt that gnats have been largely responsible for spreading the disease.



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C. STATISTICS: A survey conducted by the hospital revealed that only 3.5% of the refugees processed had reportable communicable diseases. This figure is low and does not present a signifigant public health problem. For the month of July 1975 the hospital had 2,944 outpatient visits, 877 laboratory procedures, 504 x-ray films exposed, and 2760 prescriptions filled. There were 30 patients admitted with an average of 5.4 days spent in bed for a total of 161 inpatient days. For the month of August (through and including 2 September), there were 2013 outpatient visits, 832 laboratory procedures, 126 x-ray films exposed, and 1580 prescriptions filled. There were 13 patients admitted with an average of 3.3 days spent in bed for a total of 43 inpatient days.

D. RECOMMENDATIONS: None.

erles R. Ricke

CHARLES L. RICHE, 11t, USAF, MSC Hospital Administrator

M/2(2)

### 2 October 1975

Interview with Major Gaylan King, RLO Section 13 Commander Eglin Refugee Center, Eglin AFB, Auxiliary Fld #2.

In late May, Major King was approached by Bhante H. Gunaratana\*, General Secretary of the Washington Buddist Vihara Society, regarding the matter to have Buddist representation as a VOLAG\*\* at the Eglin Refugee Center.

Bante H. Gunaratana related to Major King that he was being approached by many Buddist Vietnamese families who asked him why there were so many Christian organizations serving as VOLAGs, whereas there was no Buddist representation among the VOLAGs. The Buddist monk asked Major King what could be done to correct the situation and have Buddist VOLAG representation. Major King related this information to Colonel Billy (legal name) Keeler, RLO Director, and Mr. Lester Gottlieb, Assistant Civil Coordinator, State Department. They gave Major King permission to aid in the formation of a Buddist VOLAG at the Eglin Refugee Center if at all possible.

By telephone in late May, Major King contacted the International Rescue Committee (IRC), Incorporated, 386 Park Avenue South, New York, New York 60016, with the request for IRC to permit a group of Buddist societies to sponsor a Buddist VOLAG at Eglin AFB. Under an IRC contract,

\* Bhante H. Gunaratana was the only Buddist monk at Eglin AFB who had been assigned there by the Air Force Chief of Chaplains, Washington, D. C.
\*\* Every VOLAG had a written contract with the IATF, Washington, D. C.
\*\*\* Buddist spelled herein was the preference of the Bhante per Major King.

M/3(1)

the Christian and Missionary Alliance (CAMA) had served as a sub-contractor to IRC. The idea to use IRC for a possible Buddist VOLAG was based upon the fact that CAMA was involved in Vietnamese resettlement at all the refugee centers in the U.S.; and this fact might serve as a precedent to establish a Buddist VOLAG at the Eglin Refugee Center.

The final result was that IRC approved the proposed Buddist VOLAG and the IRC received approval in turn from the IATF. This occurred at a time when the refugee flow to Eglin had definitely ended. Meanwhile, all refugees families at the Eglin Center had already been registered with the existing VOLAGS. Overtaken by events, the desire to have Buddist VOLAG representation at Eglin Auxiliary Field #2 eventually gave way to the fact that it would have created turmoil within the camp to have the Buddist Vietnamese refugees change VOLAGS. This would have further delayed the processing procedure for resettlement of the Vietnamese refugees.

The names of Buddist families living in the U. S. who wished to sponsor their Vietnamese compatriots were given to the existing VOLAG agencies at Eglin for such processing. The names of potential U. S. Buddist sponsors were acquired by contacting numerous Buddist societies in the U. S. by letter in early June 1975 and listing Major King's address and that of the Bhante.

Melin Muler

MELVIN M. KESSLER ADTC Historian



INTERNATIONAL

CABLE: INTERESCUE, NEW YORK

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## RESCUE COMMITTEE. INC.

385 PARK AVENUE SOUTH . NEW YORK, NEW YORK 10016 . TEL. (212) 679-0010

June 12, 1975

Nr. Nike Rohm Buddhist Vihara Society 5017 16th St. N.W. Washington D.C. 20011

Dear Mr. Roba:

In accordance with our telephone conversation today I enclose a list of the International Rescue Committee representatives in the Vietnamese refugee camps.

I also enclose a copy of the instructions that we sent them today regarding cooperation with the Buddhist Wihara Society in connection with the sponsorship of Vietnamese refugees.

I trust that these arrangements will work out satisfactorily for all conversed.

Yours sincerely.

Cecil B. Lyon

Homber of the Board Directors

Incl.

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#### INTERNATIONAL RESCUE COMMITTEE

NEW YORK, N.Y. 10016 386 PARK AVENUE SOUTH • (212) 679-0010 .

To:

Date:

From:

Subject:

At the request of Nr. Mike Rohm, Assistant Treasurer and member of the Board of Directors of the Buddhist Vihara Society - 5017. 16th St.N.W. Washington D.C. 20011, IRC has agreed to process for clearance from the camps any refugees, families of refugees and/or groups of families of refugees who have sponsors vouched for by the Vihara Soceity.

IRC has also agreed, where necessary, to assist financially in the resettlement of refugees, families or refugees and/or groups of families of refugees for which the Vihara Society is prepared to vouch.

The above arrangement is in lieu of IRC entering into a sub-contract with the Buddhist Vihara Society, which had been proposed by the latter.

INTERNATIONAL

## RESCUE

## COMMITTEE, INC.

386 PARK AVENUE SOUTH . NEW YORK, NEW YORK 10016 . TEL. (212) 679-0010

Hamburg Hong Kong Madrid Mexico City Montreal Munich Nuremberg Paris Rome Saigon Saschholm Triesar View Dacca Geneva Berlin

#### 19 June this 1975. This supersedes all previous listings

The following are the present telephone numbers as well as mailing addresses to be used for the IRC Offices in Pendleton, Chaffee, Eglin, and Fort Indiantown Gap. You will note that mail should not be sent directly to the Offices, but rather to IRC workers living off base. There is no mail service to be relied on yet. (except for Fort Indiantown Gap. Pa.)

People who call in with specific requests concerning refugees in any one of these camps should be advised to call the IRC Camp Offices directly:

1.	Camp Pendleton	IRC Person in Charge	IRC Mailing Address	
	Oceanside, Calif. 92055	Mr. Halleck L. Rose	Mr. Halleck L. Rose	
	· · · · · · ·		Int, Rescue Counittee	•
	IRC Phone Numbers:		Vietnam Refugee Camp	
	(714) 492- 3852; 492-3904;	492-4130:	U.S. Marine Corps Base	2

(714) 492- 3852; 492-3904; 492-4130; 492-3414: 498-2603

IRC

\*0UNDED 1033

2. Camp Chaffee near Fort Smith, Ark. IRC Person in Charge Robert P. deVecchi Steve Klaus Mr. Maghin •

IRC Telephone Numbers: (501) 484-2432, 484-2434, 484-2416, 484-2426, 484-2546, 484-2554

IRC Mailing Address Mr. Steve Klaus Int. Rescue Committee Apt. 51 3500 8. 62nd St.

Fort Smith, Ark. 72901

Camp Pendleton, Calif, 92055

3. Eglin Air Force Base IRC Person in Charge Fort Walton Beach, Fla.32548 Mrs. Doris Knight

IRC Phone Numbers: (904) 678-5711 678-6012

4. Port Indiantown Gap,

Pa. 17003

IRC Person : in Charge Mr. J. Carroll Morris

IRC Phone Numbers (717) .782-4943 -- toll .free # to use in preference to others. (717) 255-1020 Ext, 2841 or 2842 or (717) 273-2601

IRC Mailing Address Mrs. Doris Knight Int. Rescue Committee Americano Motel-Rm 29 626 John C. Simms Parkway Niceville, Fla. 32578

IRC Mailing Address

Mr. J. Carroll Morris International Rescue Comm. Inter-Agency Task Force New Arrivals Area 5 Bldg. 115 Fort Indiantown Gap. Pa. 17003

Communications for Guam should be sent to : American Red Cross COMMANNAR Agana, Guam 96910

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# 5. IRC Area Offices are in Miami and Washington

**推销的**。

Miami Vietnam Office Mr. Cecil Goudie International Rescue Committee 3826 S.W. 8th Street Coral Gables, Fla. 33134

Phone Numbers: (305) 442-8555 442-8483

Miami Cuban Office Mrs. Sylvia Goudie International Rescue Committee Cuban Refugee Emergency Center Run 615 747 Ponce de Leon Blvd. 6th Floor Coral Gables, Fla. 33134

.....

ALC: NO CONTRACTOR

Phone Number: (305) 448-6237

Washington D.C. Mrs. Jeanne C. NacDaniels 1773 Church Street N.W. Washington D.C. 20036

Phone Number: (202) 387-7502

M/3/6)

Venerable Bhante F. Gunaratana Chaplain's Office Eglin Refugee Center, Field #2 Eglin AFB, F1. 32542

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The purpose of this letter is to direct your attention to the fact that the evacuation of Vietnam has brought thousands of Buddist families as Refugees to this Country.

I am Bhante H. Gunaratana, a Buddist monk, General Secretary of the Washington Buddist Vihara Society, Washington D.C., and Buddist Chaplain of the American University. I have been working with the refugees at the Eglin Refugee Center since it was started on the 4th of May, 1975.

I have noticed various Christian organizations handling the placement of refugee families with sponsors, and strongly feel that the various Buddist Organizations within the United States should be represented here in that capacity. I would also like to direct your attention to the fact that the great majority of the refugee families are Buddist. Many of them have expressed to me a strong disappointment at not having a Buddist Organization to aid them with this critical task of placement with a sponsor. At this most traumatic time, when they have lost their Country, and most of their material possessions, the only thing they are left with is their religion and culture - which they desperately wish to preserve. If they were to sacrifice their religion and culture in order to be re-settled somewhere in the U.S., this would be the last thing that they would do.

Therefore, We, the various Buddist Organizations in this country MUST step foreward and extend our kind and generous support by accepting as many families or individuals as possible. To make your support easily accessible to the refugees, we have already set up, at the Eglin Refugee Center, a Buddist Agency which is not limited to one particular Buddist Organization. Through the authority of the Interagency Task Force Headquarters, Wash.,D.C., this Buddist Agency has established itself as the focal point for sponsoring Buddist families in this Refugee Center. We would appreciate it if your Organization would be kind enough to comply with one or both of the following requests:

1. A list of families from your organization which would be willing to undertake the responsibility of sponsoring individuals or families. This is a moral responsibility which involves providing them with all the basic needs, plus the love and compassion which they deserve now more than ever before.

2. As of this date, we are not aware of similar Buddist Agencies being set up at the refugee centers at Ft. Chaffey, Ark; Camp Pendelton, Cal; or Ft. Indiantown Gap, Pa. There is an obvious need for this service, and it is our hope that your Organization will look into the possibility of setting up such Agencies. If this is your intention, please contact Interagency Task Force Headquarters, Wash., D.C. Phone: 632-3172; 632-3840; 632-9380.

For your information we are enclosing a guide to sponsorship. We also will be

more than happy to furnish you with additional information if you will phone either me or Major King at 883-4674.

Vigia.

We sincerely hope that you will be able to aid in this noble cause.

Venerable Bhante H. Gunaratana General Secretary, Washington Buddist Vihara Society

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#### DEPARTMENT OF THE AIR FORCE HEADQUARTERS EGLIN AFB NEW ARRIVAL TASK FORCE EGLIN AIR FORCE BASE, FLORIDA 32542



ATTN OF: NATE/CSV

REPLY TO

17 September 1975

SUBJECT: Services Final After Action Report, Field #2, Eglin AFB, Florida, (23 August through Camp Closure)

TO: CS

1. This report covers the specific events which occurred within the Services area of responsibility at Field #2 during 23 August 1975 until closure of the Refugee Reception Center.

2. Routine operation was experienced during this period. Services personnel picked up dirty linen from the various refugee sections; bundled it and forwarded it to the Eglin AFB laundry for cleaning. After cleaning, the items were picked up, counted and packed and crated and placed in building #609 for storage; cots were placed in Hangar # 68. All items are to be picked up at a later date by Base Supply and distributed at their discression according to directives from higher headquarters.

3. Problem area - Written standard operating procedures should have been available to laundry and linen exchange personnel as to procedures for cleaning and picking-up of linen.

4. Food Service - At times we experienced refertroubles. Dry ice capabilities are essential in a field operation; especially for ice cream items. These was no dry ice capability; but it should have been looked into.

5. Food Service - Bed rock was utilized for drainage around the Augmentee dining area. Shell rock was used in the Vietnamese dining area and was unsatisfactory. Sanitation problems existed. Especially noted were flies and a sour smell. Shell rock has extremely poor drainage.

6. Food Service - All personnel who work with or around field cooking ranges should be throughly briefed on safety precautions necessary for proper operation.

7. Food Service - It is suggested that Vietnamese refugees be issued meal cards which could be punched each meal. Several problems existed whereby personnel would return more than two or three times to obtain a full meal.

8. Linen Exchange - A sufficient number of vehicles was not available to support the linen exchange operation. A minimum of three vehicles is necessary for an operation such as New Arrival. Two -  $l_{\pi}^{2}$  ton covered



### trucks and one - 40 ft. tractor-trailor van (covered).

9. Linen Exchange - Sufficient number of packing and crating materials were not available. Several interim orders were placed and the delay in delivery caused a back-log in support operations. Also, proper moisture-proof tape was not available.

10. Linen Exchange - Two banding machines (complete) were necessary for operations. One is not enough if it malfunctions.

111. Food Service - Kitchen #4 closed on 6 September 1975.

12. Food Service - Kitchen #3 closed on 12 September 1975.

13. Food Service - Last meal served as of 16 September 1975. All assets were packed and stored and ready for pick up b. Base Supply.

14. Final Entry - All services activities ceased on 17 September 1975.

HEROLD H. HOLDEN III, C pt, USAF Chief of Services

M/4(2)

#### **VOLUNTEER RESOURCES**

#### 1 May - 3 Sep

I. Utilized volunteers from many areas, clubs, organizations, ctc.

a. General Volunteers-walk -in type

b. Red Cross Volunteers

c. Hurlburt Family Services

d. Eglin Family Services

e. Eglin Officer's Wives Club

f. Hurlburt Officer's Wives Club

g. Ladies Guild of Eglin

h. 33rd TFW Wives

i. British Officer's Wives Club

j. Niceville High School Band

k. Choctawhatchee District Boy Scouts of America

1. Okaloosa County Council on Aging

m. Religious organizations

1. Shalimar Methodist

2. Hurlburt Catholic Guild

3. First Methodist

4. First Presbyterian

5. Southern Baptist

a. First Baptist of FWB

b. Cinco Baptist

c. First Baptist of Valparaiso

d. Shaimar Baptist

e. First Baptist of Niceville

f. Jcean City Baptist

g. Parkway Baptist-Seminole, FL

M/5(1)

h. Nary Esther Baptist

6. First Christian Church of FWB'

7. Church of Christ-Niceville, FL

#### II. Volunteers Utilized:

From 1 May thru 27, we used an average of 38 Volunteers per day for assorted jobs (scheduled) a. Baby Supply-Personal Needs 6 b. Sponsorship Phones 6 c. Volunteer Coordination Center 7 d. Clothing Issue 10 e. Clothing Sorting-Eglin Main 6 f. Day Care Center 3

TOTAL per day

38

27 Days @ 38/Day= 1026 Volunteers for scheduled functions

From 4 May thru 27 May we utilized volunteers to meet the refugee arriving at a ratio of 5 refugees per volunteers. This was the average figure. We utilized 1130 volunteers to meet the new arrivals during this time period.

III. Also, we issued 296 permanent volunteer passes during the month of May.

IV. From 28 May through 3 September 1975, we had 2,352 volunteers sign in at the control point for various duties for an average of 23.75 per day.

#### V. Visitors

From 4 May through 27 May, I used the average # of visitors per day for the period 28 May-28 June:  $24 \times 420=10,080$  Visitors during 4 May through 27 May.

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From 23 May through 3 September, we had 27,603 visitors sign in at the control points.

For the period 4 May through 3 September (123 Days) we had a total of 37,683 Visitors at an average of 306 per day.

4 May-3 Sept--TOTAL Visitors and Volunteers = 42,190 at an average of 343/Day

CLOTHING TENT OPERATION 4 May 1975 to 30 Aug 1975 Open for business 102 days

Served 17,631 Men/Boys 18,376 Ladies/Girls

36,007

Served Average 353/Day 70.6/Hr 1.18/Min

Issued Red Cross Donated Items: All NEW Men's Shoes----- 897 pair Ladies Shoes----- 94 pair Men's Socks----- 780 pair Ladies Hose----- 80 pair Thongs 2050 pair

Donated new shoes from Suave Shoes--Niami, FL Men's shoes 100 pair Ladies shoes 138 pair Children's 150 pair 143 pair that were too large were given to the home for the Mentally/Physically Handicapped

M/5 (3)

Photographs of The Eglin Refugee Processing Center



Canvas being removed from tent shelters as the refugees departed.



An ice-cream treat before departure.



Time out for two volunteers in the clothing tent.

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The cartoon drawings on one of the tent shelters served as a poignant reminder that many refugee families had experienced living at the Refugee Center. Final departures from the Eglin Refugee Processing Center - 15 September 1975.



The family of Mr. Nguyen Van Tu began out processing in the Departure Control Center.



Mr. Nguyen Van Tu received complementary cigarettes.



Mr. Nguyen Van Tu and family and Mrs. Nguyen Tni Cuc and family posed for a final picture before departure.



RLO representatives bidding farewell to Mr. Tu's family.



Colonel Charles C. Briggs, Jr., Center Commander and Lt Colonel Bruce G. Keller, RLO Director gave best wishes to the last departing refugee, Mr. Nguyen Van Tu.



The last child boarding the bus.



Refugee family awaited their flight to Ft. Chaffee, Arkansas in the Okaloosa County Air Terminal.

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Colonel Keller helped with final boarding arrangements.



The two families proceeded to board the Southern Airways flight to Ft. Chaffee.

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Refugees boarded the plane.

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The dining hall ain't what it used to be.





"Cinderella's Sandal"?



The last sign.

## AFTERMATH



Early closure of the Refugee Center had been recommended to safeguard the refugees because of possibility of hurricanes. A week after the last family of refugees departed, hurricane ELOISE struck on 23 Sep 75, wrecking the tent frames.

20